#### SECOND REGULAR SESSION

# **SENATE BILL NO. 910**

### 93RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR STOUFFER.

Read 1st time January 19, 2006, and ordered printed.

3367S.03I

TERRY L. SPIELER, Secretary.

## AN ACT

To repeal sections 148.376, 383.015, 383.020, and 383.035, RSMo, and to enact in lieu thereof five new sections relating to malpractice insurance.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 148.376, 383.015, 383.020, and 383.035, RSMo, are repealed and five new sections enacted in lieu thereof, to be known as sections 148.376, 383.015, 383.020, 383.035, 383.036, to read as follows:

148.376. 1. Every company operating under the provisions of sections 380.201 to 380.591, RSMo, and every association operating under the 2 3 provisions of sections 383.010 to 383.040, RSMo, shall quarterly pay a tax upon the direct premiums or assessments received during the calendar year, 4 whether in cash or notes, on account of insurance business done in this state at  $\mathbf{5}$ a rate of one percent per annum for the amount of direct premiums or 6 assessments received in excess of one million dollars. Direct premiums or 7 assessments received by such companies in excess of five million dollars shall be 8 9 taxed at the rate of two percent per annum. This taxation plan shall be in lieu of all other taxes except taxes on real and tangible personal property, taxes on 10 11 franchises and license taxes, and those insurance companies shall be credited with canceled or returned premiums, actually paid during the year in this state. 12

2. The taxes imposed by the provisions of this section shall be payable on an estimated quarterly basis in the same manner that domestic insurance companies pay tax under the provisions of this chapter, and shall be subject to the same provisions concerning delinquency. Calendar year [1985] **2007** will be the first year that [companies] **associations** operating under sections [380.201 to 380.591] **383.010 to 383.040**, RSMo, are required to pay tax under this section 19 [and sections 380.011 to 380.611, RSMo]. The estimated quarterly tax payments 20 for [1985] 2007 for associations operating under sections 383.010 to 21 383.040, RSMo, will be based on the amount of tax that the company would have 22 paid based on their [1984] 2006 premiums or assessments. The tax collected 23 under the provisions of this section shall be distributed and apportioned in the 24 same manner as provided in section 148.380.

383.015. 1. Any such group of persons desiring to provide malpractice insurance or indemnification for its members shall pay a license fee of one 23 hundred dollars and shall file articles of association, along with a plan of operation or a feasibility study, with the director of insurance. The articles 4 shall be filed in accordance with the provisions of sections 375.201 to 375.236,  $\mathbf{5}$ RSMo, and shall also include the names of persons initially associated, the 6 method by which other persons may be admitted to the association as members, 7 the purposes for which organized, the amount of the initial assessment which has 8 been paid into the association, the method of assessment thereafter, and the 9 10maximum amount of any assessment which the association may make against any member. The articles of association shall provide for bylaws and for the 11 amendment of the articles of association and bylaws. 12

2. Each association shall designate and maintain a registered agent
within this state, and service upon the agent shall be service upon the association
and each of its members.

163. The articles of association shall be accompanied by a copy of the initial 17bylaws of the association. The bylaws shall provide for a governing body for the association, a manner of election thereof, the manner in which assessments will 18be made, the specific kinds of insurance or indemnification which will be offered, 19the classes of membership which will be offered, and may provide that 20assessments of various amounts for particular classes of membership may be 21made. All assessments shall be uniform within classes. The bylaws may provide 2223for the transfer of risks to other insurance companies or for reinsurance.

4. The plan of operation or feasibility study shall consist of an analysis that presents the expected activities and results of the association, including, at a minimum:

(1) The coverages, deductibles, coverage limits, rates, and rating
classification systems for the insurance the association intends to offer;
(2) Historical and expected loss experience of the proposed
members and Missouri experience of similar exposures to the extent

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31 that this experience is reasonably available;

(3) Pro forma financial statements and projections;

(4) Appropriate opinions by a qualified, independent casualty
 actuary, including a determination of minimum premium or
 participation levels required to commence operations and to prevent
 a hazardous financial condition;

37 (5) Identification of management, underwriting and claims
38 procedures, marketing methods, managerial oversight methods,
39 investment policies, and reinsurance agreements; and

40 (6) Such other matters as may be prescribed by the director of41 insurance.

383.020. 1. The director of insurance shall, within thirty days after any such articles of association are filed with him, determine if the proposed association meets the requirements of sections 383.010 to 383.040, and if it does, shall issue a license to the association authorizing it to do business for a one-year period.

6 2. The director shall not issue or renew a license to any such 7 association unless it:

8 (1) Has and maintains a policyholders' surplus of at least one
9 hundred thousand dollars; and

10 (2) Has transferred to and deposited with the director for the 11 security of its policyholders and creditors, cash or bonds or treasury 12 notes issued or guaranteed by the United States, or bonds of the state 13 of Missouri, any school district of this state, or any political subdivision 14 of this state, to be received at a rate not above their par value nor 15 above their current market value, in the amount of one hundred 16 thousand dollars.

383.035. 1. Any association licensed pursuant to the provisions of sections
383.010 to 383.040 shall be subject to the provisions of the following provisions
of the revised statutes of Missouri:

4 (1) Sections 374.010, 374.040, 374.046, 374.110, 374.115, 374.122, 374.170,
5 374.210, 374.215, 374.216, 374.230, 374.240, 374.250 and 374.280, RSMo, relating
6 to the general authority of the director of the department of insurance;

7 (2) Sections 375.022, 375.031, 375.033, 375.035, 375.037 and 375.039,
8 RSMo, relating to dealings with licensed agents and brokers;

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(3) Sections 375.041 and 379.105, RSMo, relating to annual statements;

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10 (4) Section 375.163, RSMo, relating to the competence of managing 11 officers;

12(5) Section 375.246, RSMo, relating to reinsurance requirements, except 13that no association shall be required to maintain reinsurance, and for insurance issued to members who joined the association on or before January 1, 1993, an 1415association shall be allowed credit, as an asset or as a deduction from liability, for reinsurance which is payable to the ceding association's insured by the 1617assuming insurer on the basis of the liability of the ceding association under 18contracts reinsured without diminution because of the insolvency of the ceding association; 19

20 (6) Section 375.390, RSMo, relating to the use of funds by officers for 21 private gain;

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(7) Section 375.445, RSMo, relating to insurers operating fraudulently;

(8) Section 379.080, RSMo, relating to permissible investments, except
that limitations in such section shall apply only to assets equal to such positive
surplus as is actually maintained by the association;

(9) Section 379.102, RSMo, relating to the maintenance of unearned
premium and loss reserves as liabilities, except that any such loss reserves may
be discounted in accordance with reasonable actuarial assumptions.

2. Any association which was licensed pursuant to the provisions of
30 sections 383.010 to 383.040 on or before January 1, 1992, shall be allowed until
31 December 31, 1995, to comply with the provisions of this section as they relate to
32 investments, reserves and reinsurance.

33 3. Any association licensed pursuant to the provisions of sections 383.010 34 to 383.040 shall file with its annual statement a certification by a fellow or an 35 associate of the Casualty Actuarial Society. Such certification shall conform to 36 the National Association of Insurance Commissioners annual statement 37 instructions unless otherwise provided by the director of the department of 38 insurance.

4. The director of the department of insurance shall have authority in accordance with section 374.045, RSMo, to make all reasonable rules and regulations to accomplish the purpose of sections 383.010 to 383.040, including the extent to which insurance provided by an association may be extended to provide payment to a covered person resulting from a specific illness possessed by such covered person[; except that no rule or regulation may place limitations or restrictions on the amount of premium an association may write or on the 46 amount of insurance or limit of liability an association may provide].

5. Other than as provided in this section, no other insurance law of the state of Missouri shall apply to an association licensed pursuant to the provisions of this chapter, unless such law shall expressly state it is applicable to such associations.

516. If, [after August 28, 1992, and] after its [second] first full calendar 52year of operation, any association licensed under the provisions of sections 53383.010 to 383.040 shall [file an annual statement which shows] possess a 54surplus as regards policyholders of less than [zero] one hundred thousand dollars, [or if the director of the department of insurance has other conclusive and 55credible evidence more recent than the last annual statement indicating the 56surplus as regards policyholders of an association is less than zero dollars,] the 57director of the department of insurance [may] shall order such association to 58submit, within [ninety] forty-five days following such order, a [voluntary] plan 59under which the association will restore its surplus as regards policyholders to 60 at least [zero] one hundred thousand dollars. The director of the department 61 62of insurance may monitor the performance of the association's plan and may order 63 modifications thereto, including assessments or rate or premium increases, if the association fails to meet any targets proposed in such plan for [three] two 64 65consecutive quarters.

66 7. If the director of the department of insurance issues an order in 67 accordance with subsection 6 of this section, the association may, in accordance 68with chapter 536, RSMo, file a petition for review of such order. Any association subject to an order issued in accordance with subsection 6 of this section shall be 69 allowed a period of [three] two years, or such longer period as the director may 70allow, to accomplish its plan to restore its surplus as regards policyholders to at 71least [zero] one hundred thousand dollars. If at the end of the authorized 72period of time the association has failed to restore its surplus to at least [zero] 73one hundred thousand dollars, or if the director of the department of 74insurance has ordered modifications of the [voluntary] plan and the association's 7576surplus has failed to increase within [three] two consecutive quarters after such 77modification, the director of the department of insurance may allow an additional time for the implementation of the voluntary plan or may exercise his powers to 7879take charge of the association as he would a mutual casualty company pursuant to sections 375.1150 to 375.1246, RSMo. Sections 375.1150 to 375.1246, RSMo, 80 shall apply to associations licensed pursuant to sections 383.010 to 383.040 only 81

82 after the conditions set forth in this section are met. When the surplus as 83 regards policyholders of an association subject to subsection 6 of this section has 84 been restored to at least [zero] **one hundred thousand** dollars, the authority 85 and jurisdiction of the director of the department of insurance under subsections 86 6 and 7 of this section shall terminate, but this subsection may again thereafter 87 apply to such association if the conditions set forth in subsection 6 of this section 88 for its application are again satisfied.

89 8. Any association licensed pursuant to the provisions of sections 383.010 90 to 383.040 shall place on file with the director of the department of insurance, except as to excess liability risks which by general custom are not written 91according to manual rates or rating plans, a copy of every manual of 92classifications, rules, underwriting rules and rates, every rating plan and every 93modification of the foregoing which it uses. Filing with the director of the 9495department of insurance within ten days after such manuals, rating plans or modifications thereof are effective shall be sufficient compliance with this 96 subsection. Any rates, rating plans, rules, classifications or systems in effect or 97in use by an association on August 28, 1992, may continue to be used by the 98association. Upon written application of a member of an association, stating his 99 reasons therefor, filed with the association, a rate in excess of that provided by 100 101 a filing otherwise applicable may be used by the association for that member.

383.036. 1. No association first licensed under the provisions of sections 383.010 to 383.040 after August 28, 2006, may issue or renew any insurance unless it maintains a ratio of its premiums written during the most recent twelve consecutive months, less written premiums ceded under any reinsurance agreement qualifying for credit under section 375.246, RSMo, to its surplus as regards policyholders as of the year ending December thirty-first of the immediately preceding year, of no more than:

9 (1) Six to one from the date it commences operation until the end 10 of its second full calendar year of operation;

11 (2) Five to one during its third full calendar year of operation;

12 (3) Four to one during its fourth full calendar year of operation;13 and

14 (4) Three to one at all times after its fourth full calendar year of15 operation;

16 2. No association licensed under the provisions of sections

17 383.010 to 383.040 on or before August 28, 2006, may issue or renew any 18 insurance unless it maintains a ratio of its premiums written during 19 the most recent twelve consecutive months, less written premiums 20 ceded under any reinsurance agreement qualifying for credit under 21 section 375.246, to its surplus as regards policyholders of no more than:

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(1) Six to one from August 28, 2006, until December 31, 2007;

23 (2) Five to one after December 31, 2007, and until December 31,
24 2008;

25 (3) Four to one after December 31, 2008, and until December 31,
26 2009; and

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(4) Three to one after December 31, 2009.

3. If any association is in violation of the applicable provisions 28of subsections 1 or 2 of this section as of the end of any calendar year, 29the director of the department of insurance shall order such 30association to submit, within forty-five days following such order, a 3132plan under which the association will bring its ratio into compliance with the applicable provisions of subsections 1 or 2 of this section by 33 34the end of the calendar year immediately following the calendar year in which the association was first in violation. 35

4. Any association that has violated the applicable provisions of 36 37subsections 1 or 2 of this section as of the end of two or more consecutive calendar years shall be deemed in such condition that the 3839further transaction of business would be hazardous financially to its 40policyholders, creditors, or the public, and the director of insurance may exercise his powers to take charge of the association as he would 41a mutual casualty company under sections 375.1150 to 375.1246, 4243RSMo. Sections 375.1150 to 375.1246, RSMo, shall apply to associations licensed under sections 383.010 to 383.040 only after the conditions set 44 forth in this section are met. 45

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