#### SECOND REGULAR SESSION

# SENATE BILL NO. 986

### 93RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR GREEN.

Read 1st time February 1, 2006, and ordered printed.

TERRY L. SPIELER, Secretary.

4348S.02I

## AN ACT

To repeal sections 210.900, 210.903, 210.906, 210.909, 210.915, 210.921, 210.927, 610.010, 630.005, 630.165, 630.167, 630.410, 630.705, 630.715, 630.755, and 633.005, RSMo, and to enact in lieu thereof twenty new sections relating to private mental health facilities and group homes, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 210.900, 210.903, 210.906, 210.909, 210.915, 210.921,

- 2 210.927, 610.010, 630.005, 630.165, 630.167, 630.410, 630.705, 630.715, 630.755,
- and 633.005, RSMo, are repealed and twenty new sections enacted in lieu thereof,
- 4 to be known as sections 210.900, 210.903, 210.906, 210.909, 210.915, 210.921,
- 5 210.927, 610.010, 630.005, 630.165, 630.167, 630.410, 630.705, 630.715, 630.755,
- 6 633.005, 633.300, 633.303, 633.306, and 1, to read as follows:
  - 210.900. 1. Sections 210.900 to 210.936 shall be known and may be cited
- 2 as the "Family Care Safety Act".
- 3 2. As used in sections 210.900 to 210.936, the following terms shall mean:
- 4 (1) "Child-care provider", any licensed or license-exempt child-care home,
- 5 any licensed or license-exempt child-care center, child-placing agency, residential
- 6 care facility for children, group home, foster family group home, foster family
- 7 home, employment agency that refers a child-care worker to parents or guardians
- 8 as defined in section 289.005, RSMo. The term "child-care provider" does not
- 9 include summer camps or voluntary associations designed primarily for
- 10 recreational or educational purposes;
- 11 (2) "Child-care worker", any person who is employed by a child-care
- 12 provider, or receives state or federal funds, either by direct payment,
- 13 reimbursement or voucher payment, as remuneration for child-care services;

- 14 (3) "Department", the department of health and senior services;
- 15 (4) "Elder-care provider", any operator licensed pursuant to chapter 198,
- 16 RSMo, or any person, corporation, or association who provides in-home services
- 17 under contract with the division of aging, or any employer of nurses or nursing
- 18 assistants of home health agencies licensed pursuant to sections 197.400 to
- 19 197.477, RSMo, or any nursing assistants employed by a hospice pursuant to
- 20 sections 197.250 to 197.280, RSMo, or that portion of a hospital for which
- 21 subdivision (3) of subsection 1 of section 198.012, RSMo, applies;
- 22 (5) "Elder-care worker", any person who is employed by an elder-care
- 23 provider, or who receives state or federal funds, either by direct payment,
- 24 reimbursement or voucher payment, as remuneration for elder-care services;
- 25 (6) ["Patrol", the Missouri state highway patrol;
- 26 (7)] "Employer", any child-care provider, elder-care provider, or 27 personal-care provider as defined in this section;
- 28 (7) "Mental health provider", any private mental health facility 29 or group home, as defined in section 633.005, RSMo;
- 30 (8) "Mental health worker", any person employed by a mental 31 health provider or group home;
- 32 (9) "Patrol", the Missouri state highway patrol;

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- [(8)] (10) "Personal-care attendant" or "personal-care worker", a person who performs routine services or supports necessary for a person with a physical or mental disability to enter and maintain employment or to live independently;
  - [(9)] (11) "Personal-care provider", any person, corporation, or association who provides personal-care services or supports under contract with the department of mental health, the division of aging, the department of health and senior services or the department of elementary and secondary education;
  - [(10)] (12) "Related child care", child care provided only to a child or children by such child's or children's grandparents, great-grandparents, aunts or uncles, or siblings living in a residence separate from the child or children;
- 43 [(11)] (13) "Related elder care", care provided only to an elder by an adult child, a spouse, a grandchild, a great-grandchild or a sibling of such elder.
  - 210.903. 1. To protect children, the elderly, [and] the disabled, and mentally retarded and developmentally disabled individuals in this state, and to promote family and community safety by providing information concerning family caregivers, there is hereby established within the department of health
  - 5 and senior services a "Family Care Safety Registry and Access Line" which shall

- 6 be available by January 1, 2001.
- 7 2. The family care safety registry shall contain information on child-care
- 8 workers', elder-care workers', mental health workers', and personal-care
- 9 workers' background and on child-care, elder-care, mental health, and
- 10 personal-care providers through:
- 11 (1) The patrol's criminal record check system pursuant to section 43.540,
- 12 RSMo, including state and national information, to the extent possible;
- 13 (2) Probable cause findings of abuse and neglect prior to August 28, 2004,
- 14 or findings of abuse and neglect by a preponderance of the evidence after August
- 15 28, 2004, pursuant to sections 210.109 to 210.183 and, as of January 1, 2003,
- 16 financial exploitation of the elderly or disabled, pursuant to section 570.145,
- 17 RSMo;
- 18 (3) The division of aging's employee disqualification list pursuant to
- 19 section 660.315, RSMo;
- 20 (4) As of January 1, 2003, the department of mental health's employee
- 21 disqualification registry;
- 22 (5) Foster parent licensure denials, revocations and involuntary
- 23 suspensions pursuant to section 210.496;
- 24 (6) Child-care facility license denials, revocations and suspensions
- 25 pursuant to sections 210.201 to 210.259;
- 26 (7) Residential living facility and nursing home license denials,
- 27 revocations, suspensions and probationary status pursuant to chapter 198, RSMo;
- 28 and

- 29 (8) As of January 1, 2004, a check of the patrol's Missouri uniform law
- 30 enforcement system (MULES) for sexual offender registrations pursuant to
- 31 section 589.400, RSMo.
  - 210.906. 1. Every child-care worker or elder-care worker hired on or after
- 2 January 1, 2001, or personal-care worker hired on or after January 1, 2002, or
- 3 mental health worker hired on or after January 1, 2007, shall complete
- 4 a registration form provided by the department. The department shall make such
- 5 forms available no later than January 1, 2001, and may, by rule, determine the
- 6 specific content of such form, but every form shall:
  - (1) Request the valid Social Security number of the applicant;
- 8 (2) Include information on the person's right to appeal the information
- 9 contained in the registry pursuant to section 210.912;
- 10 (3) Contain the signed consent of the applicant for the background checks

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- 11 required pursuant to this section; and
- 12 (4) Contain the signed consent for the release of information contained in 13 the background check for employment purposes only.
- 14 2. Every child-care worker or elder-care worker hired on or after January 1, 2001, and every personal-care worker hired on or after January 1, 2002, and 1516 every mental health worker hired on or after January 1, 2007, shall complete a registration form within fifteen days of the beginning of such person's 17 18 employment. Any person employed as a child-care, elder-care, mental health, 19 or personal-care worker who fails to submit a completed registration form to the department of health and senior services as required by sections 210.900 to 20 21 210.936 without good cause, as determined by the department, is guilty of a class 22 B misdemeanor.
  - 3. The costs of the criminal background check may be paid by the individual applicant, or by the provider if the applicant is so employed, or for those applicants receiving public assistance, by the state through the terms of the self-sufficiency pact pursuant to section 208.325, RSMo. Any moneys remitted to the patrol for the costs of the criminal background check shall be deposited to the credit of the criminal record system fund as required by section 43.530, RSMo.
  - 4. Any person licensed pursuant to sections 210.481 to 210.565 shall be automatically registered in the family care safety registry at no additional cost other than the costs required pursuant to sections 210.481 to 210.565.
  - 5. Any person not required to register pursuant to the provisions of sections 210.900 to 210.936 may also be included in the registry if such person voluntarily applies to the department for registration and meets the requirements of this section and section 210.909, including submitting to the background checks in subsection 1 of section 210.909.
- 6. The provisions of sections 210.900 to 210.936 shall not extend to related child care, related elder care or related personal care.
  - 210.909. 1. Upon submission of a completed registration form by a child-care worker, elder-care worker, mental health worker, or personal-care attendant, the department shall:
- 4 (1) Determine if a probable cause finding of child abuse or neglect prior to August 28, 2004, or a finding of child abuse or neglect by a preponderance of the evidence after August 28, 2004, involving the applicant has been recorded pursuant to sections 210.109 to 210.183 and, as of January 1, 2003, if there is a probable cause finding of financial exploitation of the elderly or disabled pursuant

- 9 to section 570.145, RSMo;
- 10 (2) Determine if the applicant has been refused licensure or has 11 experienced involuntary licensure suspension or revocation pursuant to section 12 210.496;
- 13 (3) Determine if the applicant has been placed on the employee 14 disqualification list pursuant to section 660.315, RSMo;
- 15 (4) As of January 1, 2003, determine if the applicant is listed on the 16 department of mental health's employee disqualification registry;
- 17 (5) Determine through a request to the patrol pursuant to section 43.540, RSMo, whether the applicant has any criminal history record for a felony or misdemeanor or any offense for which the person has registered pursuant to sections 589.400 to 589.425, RSMo; and
- 21 (6) If the background check involves a provider, determine if a facility has 22 been refused licensure or has experienced licensure suspension, revocation or 23 probationary status pursuant to sections 210.201 to 210.259 or chapter 198, 24 RSMo; and
- 25 (7) As of January 1, 2004, determine through a request to the patrol if the 26 applicant is a registered sexual offender pursuant to section 589.400, RSMo, 27 listed in the Missouri uniform law enforcement system (MULES).
- 28 2. Upon completion of the background check described in subsection 1 of this section, the department shall include information in the registry for each registrant as to whether any convictions, employee disqualification listings, registry listings, probable cause findings, pleas of guilty or nolo contendere, or license denial, revocation or suspension have been documented through the records checks authorized pursuant to the provisions of sections 210.900 to 210.936.
- 35 3. The department shall notify such registrant in writing of the results of the determination recorded on the registry pursuant to this section.

210.915. The department of corrections, the department of public safety,
the department of social services and the department of mental health shall
collaborate with the department to compare records on child-care, elder-care,
mental health, and personal-care workers, and the records of persons with
criminal convictions and the background checks pursuant to subdivisions (1) to
(6) of subsection 2 of section 210.903, and to enter into any interagency
agreements necessary to facilitate the receipt of such information and the ongoing
updating of such information. The department shall promulgate rules and

9 regulations concerning such updating, including subsequent background reviews 10 as listed in subsection 1 of section 210.909.

210.921. 1. The department shall not provide any registry information pursuant to this section unless the department obtains the name and address of the person calling, and determines that the inquiry is for employment purposes only. For purposes of sections 210.900 to 210.936, "employment purposes" includes direct employer-employee relationships, prospective employer-employee relationships, and screening and interviewing of persons or facilities by those persons contemplating the placement of an individual in a child-care, elder-care, mental health, or personal-care setting. Disclosure of background information concerning a given applicant recorded by the department in the registry shall be limited to:

- (1) Confirming whether the individual is listed in the registry; and
- (2) Indicating whether the individual has been listed or named in any of the background checks listed in subsection 2 of section 210.903. If such individual has been so listed, the department of health and senior services shall only disclose the name of the background check in which the individual has been identified. With the exception of any agency licensed by the state to provide child care, elder care, mental health services, or personal care which shall receive specific information immediately if requested, any specific information related to such background check shall only be disclosed after the department has received a signed request from the person calling, with the person's name, address and reason for requesting the information.
- 2. Any person requesting registry information shall be informed that the registry information provided pursuant to this section consists only of information relative to the state of Missouri and does not include information from other states or information that may be available from other states.
- 3. Any person who uses the information obtained from the registry for any purpose other than that specifically provided for in sections 210.900 to 210.936 is guilty of a class B misdemeanor.
- 4. When any registry information is disclosed pursuant to subdivision (2) of subsection 1 of this section, the department shall notify the registrant of the name and address of the person making the inquiry.
- 5. The department of health and senior services staff providing information pursuant to sections 210.900 to 210.936 shall have immunity from any liability, civil or criminal, that otherwise might result by reason of such

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actions; provided, however, any department of health and senior services staff person who releases registry information in bad faith or with ill intent shall not have immunity from any liability, civil or criminal. Any such person shall have the same immunity with respect to participation in any judicial proceeding resulting from the release of registry information. The department is prohibited from selling the registry or any portion of the registry for any purpose including "employment purposes" as defined in subsection 1 of this section.

210.927. The department of health and senior services shall make an annual report, no later than July first of each year, to the speaker of the house of representatives and the president pro tem of the senate on the operation of the family care safety registry and toll-free telephone service, including data on the number of information requests received from the public, identification of any barriers encountered in administering the provisions of sections 210.900 to 210.936, recommendations for removing or minimizing the barriers so identified, and any recommendations for improving the delivery of information on child-care, elder-care, mental health, and personal-care workers to the public.

610.010. As used in this chapter, unless the context otherwise indicates, the following terms mean:

- 3 (1) "Closed meeting", "closed record", or "closed vote", any meeting, record 4 or vote closed to the public;
- 5 (2) "Copying", if requested by a member of the public, copies provided as 6 detailed in section 610.026, if duplication equipment is available;
- 7 (3) "Public business", all matters which relate in any way to the 8 performance of the public governmental body's functions or the conduct of its 9 business;
  - (4) "Public governmental body", any legislative, administrative or governmental entity created by the constitution or statutes of this state, by order or ordinance of any political subdivision or district, judicial entities when operating in an administrative capacity, or by executive order, including:
- (a) Any body, agency, board, bureau, council, commission, committee, board of regents or board of curators or any other governing body of any institution of higher education, including a community college, which is supported in whole or in part from state funds, including but not limited to the administrative entity known as "The Curators of the University of Missouri" as established by section 172.020, RSMo;
  - (b) Any advisory committee or commission appointed by the governor by

21 executive order;

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- (c) Any department or division of the state, of any political subdivision of the state, of any county or of any municipal government, school district or special purpose district including but not limited to sewer districts, water districts, and other subdistricts of any political subdivision;
  - (d) Any other legislative or administrative governmental deliberative body under the direction of three or more elected or appointed members having rulemaking or quasi-judicial power;
  - (e) Any committee appointed by or at the direction of any of the entities and which is authorized to report to any of the above-named entities, any advisory committee appointed by or at the direction of any of the named entities for the specific purpose of recommending, directly to the public governmental body's governing board or its chief administrative officer, policy or policy revisions or expenditures of public funds including, but not limited to, entities created to advise bi-state taxing districts regarding the expenditure of public funds, or any policy advisory body, policy advisory committee or policy advisory group appointed by a president, chancellor or chief executive officer of any college or university system or individual institution at the direction of the governing body of such institution which is supported in whole or in part with state funds for the specific purpose of recommending directly to the public governmental body's governing board or the president, chancellor or chief executive officer policy, policy revisions or expenditures of public funds provided, however, the staff of the college or university president, chancellor or chief executive officer shall not constitute such a policy advisory committee. The custodian of the records of any public governmental body shall maintain a list of the policy advisory committees described in this subdivision;
  - (f) Any quasi-public governmental body. The term "quasi-public governmental body" means any person, corporation or partnership organized or authorized to do business in this state pursuant to the provisions of chapter 352, 353, or 355, RSMo, or unincorporated association which either:
  - a. Has as its primary purpose to enter into contracts with public governmental bodies, or to engage primarily in activities carried out pursuant to an agreement or agreements with public governmental bodies; or
- b. Performs a public function as evidenced by a statutorily based capacity to confer or otherwise advance, through approval, recommendation or other means, the allocation or issuance of tax credits, tax abatement, public debt,

tax-exempt debt, rights of eminent domain, or the contracting of leaseback agreements on structures whose annualized payments commit public tax revenues; or any association that directly accepts the appropriation of money from a public governmental body, but only to the extent that a meeting, record, or vote relates to such appropriation; [and]

62 (g) Any bi-state development agency established pursuant to section 63 70.370, RSMo; and

# (h) Any private mental health facility or group home as defined in section 633.005, RSMo;

- (5) "Public meeting", any meeting of a public governmental body subject to sections 610.010 to 610.030 at which any public business is discussed, decided, or public policy formulated, whether such meeting is conducted in person or by means of communication equipment, including, but not limited to, conference call, video conference, Internet chat, or Internet message board. The term "public meeting" shall not include an informal gathering of members of a public governmental body for ministerial or social purposes when there is no intent to avoid the purposes of this chapter, but the term shall include a public vote of all or a majority of the members of a public governmental body, by electronic communication or any other means, conducted in lieu of holding a public meeting with the members of the public governmental body gathered at one location in order to conduct public business;
- (6) "Public record", any record, whether written or electronically stored, retained by or of any public governmental body including any report, survey, memorandum, or other document or study prepared for the public governmental body by a consultant or other professional service paid for in whole or in part by public funds, including records created or maintained by private contractors under an agreement with a public governmental body or on behalf of a public governmental body; provided, however, that personally identifiable student records maintained by public educational institutions shall be open for inspection by the parents, guardian or other custodian of students under the age of eighteen years and by the parents, guardian or other custodian and the student if the student is over the age of eighteen years. The term "public record" shall not include any internal memorandum or letter received or prepared by or on behalf of a member of a public governmental body consisting of advice, opinions and recommendations in connection with the deliberative decision-making process of said body, unless such records are retained by the public governmental body or

93 presented at a public meeting. Any document or study prepared for a public

- 94 governmental body by a consultant or other professional service as described in
- 95 this subdivision shall be retained by the public governmental body in the same
- 96 manner as any other public record;
- 97 (7) "Public vote", any vote, whether conducted in person, by telephone, or 98 by any other electronic means, cast at any public meeting of any public
- 99 governmental body.
  - 630.005. As used in this chapter and chapters 631, 632, and 633, RSMo,
- 2 unless the context clearly requires otherwise, the following terms shall mean:
- 3 (1) "Administrative entity", a provider of specialized services other than
- 4 transportation to clients of the department on behalf of a division of the
- 5 department;
- 6 (2) "Alcohol abuse", the use of any alcoholic beverage, which use results
- 7 in intoxication or in a psychological or physiological dependency from continued
- 8 use, which dependency induces a mental, emotional or physical impairment and
- 9 which causes socially dysfunctional behavior;
- 10 (3) "Chemical restraint", medication administered with the primary intent
- 11 of restraining a patient who presents a likelihood of serious physical injury to
- 12 himself or others, and not prescribed to treat a person's medical condition;
- 13 (4) "Client", any person who is placed by the department in a facility or
- 14 program, including private mental health facilities and group homes,
- 15 licensed and funded by the department or who is a recipient of services from a
- 16 regional center, as defined in section 633.005, RSMo;
- 17 (5) "Commission", the state mental health commission;
- 18 (6) "Consumer", a person:
- 19 (a) Who qualifies to receive department services; or
- 20 (b) Who is a parent, child or sibling of a person who receives department
- 21 services; or
- 22 (c) Who has a personal interest in services provided by the department.
- 23 A person who provides services to persons affected by mental retardation,
- 24 developmental disabilities, mental disorders, mental illness, or alcohol or drug
- 25 abuse shall not be considered a consumer;
- 26 (7) "Day program", a privately or publicly funded place conducted or
- 27 maintained by any person who advertises or holds himself out as providing
- 28 prevention, evaluation, treatment, habilitation or rehabilitation for persons
- 29 affected by mental disorders, mental illness, mental retardation, developmental

30 disabilities or alcohol or drug abuse for less than the full twenty-four hours

- 31 comprising each daily period;
- 32 (8) "Department", the department of mental health of the state of
- 33 Missouri;
- 34 (9) "Developmental disability", a disability:
- 35 (a) Which is attributable to:
- a. Mental retardation, cerebral palsy, epilepsy, head injury or autism, or
- 37 a learning disability related to a brain dysfunction; or
- b. Any other mental or physical impairment or combination of mental or
- 39 physical impairments; and
- 40 (b) Is manifested before the person attains age twenty-two; and
- 41 (c) Is likely to continue indefinitely; and
- 42 (d) Results in substantial functional limitations in two or more of the
- 43 following areas of major life activities:
- a. Self-care;
- 45 b. Receptive and expressive language development and use;
- 46 c. Learning;
- d. Self-direction;
- 48 e. Capacity for independent living or economic self-sufficiency;
- 49 f. Mobility; and
- 50 (e) Reflects the person's need for a combination and sequence of special,
- 51 interdisciplinary, or generic care, habilitation or other services which may be of
- 52 lifelong or extended duration and are individually planned and coordinated;
- 53 (10) "Director", the director of the department of mental health, or his
- 54 designee;
- 55 (11) "Domiciled in Missouri", a permanent connection between an
- 56 individual and the state of Missouri, which is more than mere residence in the
- 57 state; it may be established by the individual being physically present in Missouri
- 58 with the intention to abandon his previous domicile and to remain in Missouri
- 59 permanently or indefinitely;
- 60 (12) "Drug abuse", the use of any drug without compelling medical reason,
- 61 which use results in a temporary mental, emotional or physical impairment and
- 62 causes socially dysfunctional behavior, or in psychological or physiological
- 63 dependency resulting from continued use, which dependency induces a mental,
- 64 emotional or physical impairment and causes socially dysfunctional behavior;
- 65 (13) "Habilitation", a process of treatment, training, care or specialized

66 attention which seeks to enhance and maximize the mentally retarded or 67 developmentally disabled person's abilities to cope with the environment and to

68 live as normally as possible;

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- 69 (14) "Habilitation center", a residential facility operated by the 70 department or a private mental health facility or group home, as defined 71 in section 633.005, RSMo, and serving only persons who are mentally retarded, 72 including developmentally disabled;
- 73 (15) "Head of the facility", the chief administrative officer, or his **or her**74 designee, of any residential facility;
- 75 (16) "Head of the program", the chief administrative officer, or his **or her** 76 designee, of any day program;
- 77 (17) "Individualized habilitation plan", a document which sets forth
  78 habilitation goals and objectives for mentally retarded or developmentally
  79 disabled residents and clients, and which details the habilitation program as
  80 required by law, rules and funding sources;
- 81 (18) "Individualized rehabilitation plan", a document which sets forth the 82 care, treatment and rehabilitation goals and objectives for patients and clients 83 affected by alcohol or drug abuse, and which details the rehabilitation program 84 as required by law, rules and funding sources;
- 85 (19) "Individualized treatment plan", a document which sets forth the 86 care, treatment and rehabilitation goals and objectives for mentally disordered 87 or mentally ill patients and clients, and which details the treatment program as 88 required by law, rules and funding sources;
  - (20) "Investigator", an employee [or contract agent] of the department of mental health who is performing an investigation regarding an allegation of abuse or neglect or an investigation at the request of the director of the department of mental health or his designee;
  - (21) "Least restrictive environment", a reasonably available setting or mental health program where care, treatment, habilitation or rehabilitation is particularly suited to the level and quality of services necessary to implement a person's individualized treatment, habilitation or rehabilitation plan and to enable the person to maximize his **or her** functioning potential to participate as freely as feasible in normal living activities, giving due consideration to potentially harmful effects on the person and the safety of other facility or program clients and public safety. For some mentally disordered or mentally retarded persons, the least restrictive environment may be a facility operated by

the department, a private facility, a supported community living situation, or an alternative community program designed for persons who are civilly detained for outpatient treatment or who are conditionally released pursuant to chapter 632,

105 RSMo;

- 106 (22) "Mental disorder", any organic, mental or emotional impairment 107 which has substantial adverse effects on a person's cognitive, volitional or 108 emotional function and which constitutes a substantial impairment in a person's 109 ability to participate in activities of normal living;
- 110 (23) "Mental illness", a state of impaired mental processes, which 111 impairment results in a distortion of a person's capacity to recognize reality due 112 to hallucinations, delusions, faulty perceptions or alterations of mood, and 113 interferes with an individual's ability to reason, understand or exercise conscious 114 control over his **or her** actions. The term "mental illness" does not include the 115 following conditions unless they are accompanied by a mental illness as otherwise 116 defined in this subdivision:
- 117 (a) Mental retardation, developmental disability or narcolepsy;
- (b) Simple intoxication caused by substances such as alcohol or drugs;
- 119 (c) Dependence upon or addiction to any substances such as alcohol or 120 drugs;
- 121 (d) Any other disorders such as senility, which are not of an actively 122 psychotic nature;
- 123 (24) "Mental retardation", significantly subaverage general intellectual 124 functioning which:
  - (a) Originates before age eighteen; and
- 126 (b) Is associated with a significant impairment in adaptive behavior;
- 127 (25) "Minor", any person under the age of eighteen years;
- 128 (26) "Patient", an individual under observation, care, treatment or 129 rehabilitation by any hospital or other mental health facility or mental health 130 program pursuant to the provisions of chapter 632, RSMo;
- 131 (27) "Psychosurgery",
- 132 (a) Surgery on the normal brain tissue of an individual not suffering from 133 physical disease for the purpose of changing or controlling behavior; or
- 134 (b) Surgery on diseased brain tissue of an individual if the sole object of 135 the surgery is to control, change or affect behavioral disturbances, except seizure 136 disorders;
- 137 (28) "Rehabilitation", a process of restoration of a person's ability to attain

or maintain normal or optimum health or constructive activity through care,

- 139 treatment, training, counseling or specialized attention;
- 140 (29) "Residence", the place where the patient has last generally lodged
- 141 prior to admission or, in case of a minor, where his or her family has so lodged;
- 142 except, that admission or detention in any facility of the department shall not be
- 143 deemed an absence from the place of residence and shall not constitute a change
- 144 in residence;
- 145 (30) "Resident", a person receiving residential services from a facility,
- other than mental health facility, operated, funded or licensed by the department;
- 147 (31) "Residential facility", any premises, public or private, where
- 148 residential prevention, evaluation, care, treatment, habilitation or rehabilitation
- 149 is provided for persons affected by mental disorders, mental illness, mental
- 150 retardation, developmental disabilities or alcohol or drug abuse; except the
- 151 person's dwelling;
- 152 (32) "Specialized service", an entity which provides prevention, evaluation,
- 153 transportation, care, treatment, habilitation or rehabilitation services to persons
- 154 affected by mental disorders, mental illness, mental retardation, developmental
- 155 disabilities or alcohol or drug abuse;
- 156 (33) "Vendor", a person or entity under contract with the department,
- 157 other than as a department employee, who provides services to patients, residents
- 158 or clients.
  - 630.165. 1. When any physician, dentist, chiropractor, optometrist,
  - 2 podiatrist, intern, nurse, medical examiner, social worker, psychologist, minister,
  - 3 Christian Science practitioner, peace officer, pharmacist, physical therapist,
  - 4 facility administrator, nurse's aide [or], orderly or any other direct care staff
  - 5 in a residential facility, day program, including privately funded, or
  - 6 specialized service operated, funded or licensed by the department or in a mental
  - 7 health facility or mental health program in which people may be admitted on a
  - 8 voluntary basis or are civilly detained pursuant to chapter 632, RSMo, or
  - 9 employee of the department or any private mental health facility or group
- 10 home, as defined in section 633.005, RSMo, has reasonable cause to believe
- 11 that a patient, resident or client of a facility, program or service has been abused
- 12 or neglected, he or she shall immediately report or cause a report to be made to
- 13 the department or the department of health and senior services, if such facility
- 14 or program is licensed pursuant to chapter 197, RSMo.
- 15 2. The report shall contain the name and address of the residential

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- 16 facility, day program or specialized service; the name of the patient, resident or
- 17 client; information regarding the nature of the abuse or neglect; the name of the
- complainant, and any other information which might be helpful in an 18
- 19 investigation.
- 20 3. Any person required in subsection 1 of this section to report or cause
- a report to be made to the department who fails to do so within a reasonable time 21
- 22after the act of abuse or neglect is guilty of an infraction.
- 234. In addition to those persons required to report under subsection 1 of
- 24this section, any other person having reasonable cause to believe that a resident
- has been abused or neglected may report such information to the department. 25
- 26 5. Any person who knowingly files a false report of abuse or neglect is
- 27 guilty of a class A misdemeanor.
- 28 6. Any person having a prior conviction of filing false reports and who
- 29 subsequently files a false report of abuse or neglect pursuant to this section or
- section 565.188, RSMo, is guilty of a class D felony. 30
  - 630.167. 1. Upon receipt of a report, the department [or its agents,
- contractors or vendors] or the department of health and senior services, if such
- facility or program is licensed pursuant to chapter 197, RSMo, shall initiate an 3
  - investigation within twenty-four hours.
- 5 2. If the investigation indicates possible abuse or neglect of a patient,
- resident or client, the investigator shall refer the complaint together with the
- investigator's report to the department director for appropriate action. If, during
- 8 the investigation or at its completion, the department has reasonable cause to
- believe that immediate removal from a facility not operated or funded by the
- department is necessary to protect the residents from abuse or neglect, the 10
- department or the local prosecuting attorney may, or the attorney general upon 11
- request of the department shall, file a petition for temporary care and protection 12
- of the residents in a circuit court of competent jurisdiction. The circuit court in 13
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- which the petition is filed shall have equitable jurisdiction to issue an ex parte
- order granting the department authority for the temporary care and protection 15
- 16 of the resident for a period not to exceed thirty days.
- 17 3. (1) Reports referred to in section 630.165 and the investigative reports
- referred to in this section shall be confidential, shall not be deemed a public 18
- record, and shall not be subject to the provisions of section 109.180, RSMo, or 19
- chapter 610, RSMo; except that complete copies of all such reports shall be open 20
- and available to the parents or other guardian of the patient, resident, or client

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who is the subject of such report, but the names and any other descriptive information of the complainant or other person mentioned in the reports shall not be disclosed unless such complainant or person specifically consents to such disclosure. All reports referred to in this section shall be admissible in any judicial proceedings or hearing in accordance with section 36.390, RSMo, or any administrative hearing before the director of the department of mental health, or the director's designee. All such reports may be disclosed by the department of mental health to law enforcement officers and public health officers, but only to the extent necessary to carry out the responsibilities of their offices, and to the department of social services, and the department of health and senior services, and to boards appointed pursuant to sections 205.968 to 205.990, RSMo, that are providing services to the patient, resident or client as necessary to report or have investigated abuse, neglect, or rights violations of patients, residents or clients provided that all such law enforcement officers, public health officers, department of social services' officers, department of health and senior services' officers, and boards shall be obligated to keep such information confidential;

(2) Except as otherwise provided in this section, the proceedings, findings, deliberations, reports and minutes of committees of health care professionals as defined in section 537.035, RSMo, or mental health professionals as defined in section 632.005, RSMo, who have the responsibility to evaluate, maintain, or monitor the quality and utilization of mental health services are privileged and shall not be subject to the discovery, subpoena or other means of legal compulsion for their release to any person or entity or be admissible into evidence into any judicial or administrative action for failure to provide adequate or appropriate care. Such committees may exist, either within department facilities or its agents, contractors, or vendors, as applicable. Except as otherwise provided in this section, no person who was in attendance at any investigation or committee proceeding shall be permitted or required to disclose any information acquired in connection with or in the course of such proceeding or to disclose any opinion, recommendation or evaluation of the committee or board or any member thereof; provided, however, that information otherwise discoverable or admissible from original sources is not to be construed as immune from discovery or use in any proceeding merely because it was presented during proceedings before any committee or in the course of any investigation, nor is any member, employee or agent of such committee or other person appearing before it to be prevented from testifying as to matters within their personal knowledge and in accordance with

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the other provisions of this section, but such witness cannot be questioned about the testimony or other proceedings before any investigation or before any committee:

- (3) Nothing in this section shall limit authority otherwise provided by law of a health care licensing board of the state of Missouri to obtain information by subpoena or other authorized process from investigation committees or to require disclosure of otherwise confidential information relating to matters and investigations within the jurisdiction of such health care licensing boards; provided, however, that such information, once obtained by such board and associated persons, shall be governed in accordance with the provisions of this subsection;
- 69 (4) Nothing in this section shall limit authority otherwise provided by law in subdivisions (5) and (6) of subsection 2 of section 630.140 concerning access to 70 records by the entity or agency authorized to implement a system to protect and 71advocate the rights of persons with developmental disabilities under the 72provisions of 42 U.S.C. Sections 15042 to 15044 and the entity or agency 73 authorized to implement a system to protect and advocate the rights of persons 74with mental illness under the provisions of 42 U.S.C. 10801. In addition, nothing 75in this section shall serve to negate assurances that have been given by the 76 77governor of Missouri to the U.S. Administration on Developmental Disabilities, 78 Office of Human Development Services, Department of Health and Human 79 Services concerning access to records by the agency designated as the protection 80 and advocacy system for the state of Missouri. However, such information, once 81 obtained by such entity or agency, shall be governed in accordance with the provisions of this subsection. 82
  - 4. Anyone who makes a report pursuant to this section or who testifies in any administrative or judicial proceeding arising from the report shall be immune from any civil liability for making such a report or for testifying unless such person acted in bad faith or with malicious purpose.
  - 5. Within five working days after a report required to be made pursuant to this section is received, the person making the report shall be notified in writing of its receipt and of the initiation of the investigation.
  - 6. No person who directs or exercises any authority in a residential facility, day program or specialized service shall evict, harass, dismiss or retaliate against a patient, resident or client or employee because he or she or any member of his or her family has made a report of any violation or suspected violation of

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laws, ordinances or regulations applying to the facility which he or she has 94 95 reasonable cause to believe has been committed or has occurred.

- 7. Any person who is discharged as a result of an administrative 96 97 substantiation of allegations contained in a report of abuse or neglect may, after exhausting administrative remedies as provided in chapter 36, RSMo, appeal such 98 99 decision to the circuit court of the county in which such person resides within ninety days of such final administrative decision. The court may accept an 100 101 appeal up to twenty-four months after the party filing the appeal received notice 102of the department's determination, upon a showing that:
- 103 (1) Good cause exists for the untimely commencement of the request for 104 the review;
- 105 (2) If the opportunity to appeal is not granted it will adversely affect the party's opportunity for employment; and 106
- 107 (3) There is no other adequate remedy at law.

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- 630.410. 1. The department shall evaluate any proposed contract to determine whether it meets the following criteria: 2
- 3 (1) Conformance with the conditions and priorities of the regional and 4 state division plans;
- (2) Compliance with department rules and regulations. 5
  - 2. The department shall terminate a contract with a vendor having a pattern of abuse and neglect of patients, residents, or clients or misappropriation of client funds or property.
- 630.705. 1. The department shall promulgate rules setting forth reasonable standards for residential facilities and day programs for persons who are affected by a mental disorder, mental illness, mental retardation or developmental disability, including private mental health facilities and group homes as defined in section 633.005, RSMo. The exemptions from licensure under subdivision (6) of subsection 3 of this section shall not apply to such private mental health facilities and group homes.
- 2. The rules shall provide for the facilities and programs to be reasonably classified as to resident or client population, size, type of services or other reasonable classification. The department shall design the rules to promote and regulate safe, humane and adequate facilities and programs for the care, 11 treatment, habilitation and rehabilitation of persons described in subsection 1 of this section.
- 14 3. The following residential facilities and day programs shall not be

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15 licensed by the department:

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- 16 (1) Any facility or program which relies solely upon the use of prayer or spiritual healing;
- 18 (2) Any educational, special educational or vocational program operated, 19 certified or approved by the state board of education pursuant to chapters 161, 20 162 and 178, RSMo, and regulations promulgated by the board;
- 21 (3) Any hospital, facility, program or entity operated by this state or the 22 United States; except that facilities operated by the department shall meet these 23 standards;
  - (4) Any hospital, facility or other entity, excluding those with persons who are mentally retarded and developmentally disabled as defined in section 630.005 otherwise licensed by the state and operating under such license and within the limits of such license, unless the majority of the persons served receive activities and services normally provided by a licensed facility pursuant to this chapter;
- 29 (5) Any hospital licensed by the department of social services as a 30 psychiatric hospital pursuant to chapter 197, RSMo;
- 31 (6) Any facility or program accredited by the Joint Commission on 32 Accreditation of Hospitals, the American Osteopathic Association, Accreditation 33 Council for Services for Mentally Retarded or other Developmentally Disabled 34 Persons, Council on Accreditation of Services for Children and Families, Inc., or 35 the Commission on Accreditation of Rehabilitation Facilities;
- 36 (7) Any facility or program caring for less than four persons whose care 37 is not funded by the department.
- 4. In establishing standards for each type of facility, program, or group home listed in subsection 1 of this section, the department shall classify the standards into three categories for each type of facility, program, or group home as follows:
  - (1) Class I standards are standards the violation of which would present either an imminent danger to the health, safety, or welfare of any resident or client or a substantial probability that death or serious physical harm would result;
- 46 (2) Class II standards are standards which have a direct or 47 immediate relationship to the health, safety, or welfare of any resident 48 or client, but which do not create imminent danger;
  - (3) Class III standards are standards which have an indirect or a potential impact on the health, safety, or welfare of any resident or

#### 51 client.

630.715. 1. The department shall establish a procedure for the licensing of residential facilities and day programs, including privately funded, for persons described in section 630.705, which procedure shall provide for the acceptance of a license, a temporary operating permit or a probationary license issued by the department of social services under sections 198.006 to 198.096,

- 6 RSMo, as regards the licensing requirements in the following areas:
- 7 (1) General medical and health care;
- 8 (2) Adequate physical plant facilities including fire safety, housekeeping 9 and maintenance standards;
- 10 (3) Food service facilities;
- 11 (4) Safety precautions;
- 12 (5) Drugs and medications;
- 13 (6) Uniform system of recordkeeping;
- 14 (7) Resident and client rights and grievance procedures.
- 15 However, the department shall require annually that any facilities and programs
- 16 already licensed by the department of social services under chapter 198, RSMo,
- 17 which desire to provide services to persons diagnosed as mentally disordered,
- 18 mentally ill, mentally retarded or developmentally disabled in accordance with
- 19 sections 630.705 to 630.760 meet the department's requirements in excess of
- 20 those required for licensure or certification under chapter 198, RSMo, which are
- 21 appropriate to admission criteria and care, treatment, habilitation and
- 22 rehabilitation needs of such persons.

revenue fund of the state treasury.

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- 23 2. Applications for licenses shall be made to the department upon forms 24 provided by it and shall contain such information and documents as the 25 department requires, including, but not limited to, affirmative evidence of ability to comply with the rules adopted by the department. Each application for a 26 license, except applications from a governmental unit or a facility caring for less 2728 than four persons, which shall not pay any fee, shall be accompanied by a license 29 fee of ten dollars for establishments which accept more than three but less than ten persons and fifty dollars from establishments which accept ten or more. The 30 31 license fee shall be paid to the director of revenue for deposit to the general
  - 3. An applicant for a license shall submit an affidavit under oath that all documents required by the department to be filed pursuant to this section are true and correct to the best of his knowledge and belief, that the statements

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36 contained in the application are true and correct to the best of his knowledge and 37 belief and that all required documents are either included with the application 38 or are currently on file with the department.

630.755. 1. An action may be brought by the department, or by the attorney general on his own volition or at the request of the department or any  $^{2}$ other appropriate state agency, to temporarily or permanently enjoin or restrain any violation of sections 630.705 to 630.760, to enjoin the acceptance of new residents until substantial compliance with sections 630.705 to 630.760 is 5 6 achieved, or to enjoin any specific action or practice of the residential facility or day program, including any private mental health facility or group home 7 as defined in section 633.005, RSMo. Any action brought under the provisions of this section shall be placed at the head of the docket by the court 9 and the court shall hold a hearing on any action brought under the provisions of 10 this section no less than fifteen days after the filing of the action. 11

- 2. [Any facility or program which has received a notice of noncompliance as provided by sections 630.745 to 630.750 is liable to the state for civil penalties of up to one hundred dollars for each day that noncompliance continues after the notice of noncompliance is received.] The attorney general shall, upon the request of the department, bring an action in a circuit court of competent jurisdiction to recover [the] a civil penalty against the operator of the facility, group home, or program. Such action shall be brought in the circuit court for the county in which the facility, group home, or program is located. The circuit court shall [have the authority to] determine the amount of civil penalty to be assessed within the limits set out in this section. Appeals may be taken from the judgment of the circuit court as in other civil cases.
- 3. The operator of any facility, group home, or program which has been cited with a violation of sections 630.705 to 630.760 or the rules established thereunder is liable to the state for civil penalties of up to twenty-five thousand dollars for each day that the violations existed or continue to exist. Violations shall be presumed to continue to exist from the time they are found until the time the department of mental health finds them to have been corrected. When applicable, the amount of the penalty shall be determined as follows:
- (1) For each violation of a class I standard, not less than one thousand dollars nor more than ten thousand dollars;

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- 34 (2) For each violation of a class II standard, not less than two 35 hundred fifty dollars nor more than one thousand dollars;
- 36 (3) For each violation of a class III standard, not less than fifty dollars nor more than two hundred fifty dollars;
- 38 (4) For each specific class I violation by the same operator at a 39 particular facility, program, or group home which has been previously 40 cited within the past twenty-four months and for each specific class II 41 or III violation by the same operator at a particular facility, program, 42 or group home which has been previously cited within the past twelve 43 months, double the amount last imposed;
  - (5) In accordance with the provisions of this section, if the department imposes a civil monetary penalty for a class I violation, the liability for such penalty shall be incurred immediately upon the imposition of the penalty for the violation regardless of any subsequent correction of the violation by the facility, program, or group home. For class II or III violations, if the department imposes a civil monetary penalty, the liability for such penalty shall be incurred if a breach of a specific state law or regulation remains uncorrected and not in accord with the accepted plan of correction at the time of the reinspection conducted under subsection 3 of section 630.745.
- A judgment rendered against the operator of a facility, program, or group home under this subsection shall bear interest as provided in subsection 1 of section 408.040, RSMo.
- 4. The imposition of any remedy provided for in sections 630.705 to 630.760 shall not bar the imposition of any other remedy.
- 5. Penalties collected for violations of this section shall be transferred to the state school moneys fund as established in section 166.051, RSMo, and distributed to the public schools of this state in the manner provided in section 163.031, RSMo. Such penalties shall not be considered a charitable contribution for tax purposes.
  - 6. To recover any civil penalty, the moving party shall prove by a preponderance of the evidence that the violation occurred.
  - 7. The operator of a facility, group home, or program against whom an action to recover a civil penalty is brought under this section may confess judgment as provided in section 511.070, RSMo, at any time prior to hearing. If such operator agrees to confess judgment, the amount of the civil penalty recommended by the moving party in its

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petition shall be reduced by twenty-five percent and the confessed judgment shall be entered by the circuit court at the reduced amount.

633.005. As used in this chapter, unless the context clearly requires 2 otherwise, the following terms shall mean:

- 3 (1) "Comprehensive evaluation", a study, including a sequence of 4 observations and examinations, of an individual leading to conclusions and 5 recommendations formulated jointly by an interdisciplinary team of persons with 6 special training and experience in the diagnosis and habilitation of the mentally 7 retarded and developmentally disabled;
- 8 (2) "Division", the division of mental retardation and developmental 9 disabilities of the department of mental health;
- 10 (3) "Division director", the director of the division of mental retardation 11 and developmental disabilities of the department of mental health, or his 12 designee;
  - (4) "Group home", a residential facility serving nine or fewer residents, similar in appearance to a single-family dwelling and providing basic health supervision, habilitation training in skills of daily and independent living and community integration, and social support. Group homes do not include family living arrangements or individualized supported living;
- (5) "Mental retardation facility", a private or department facility, other than a regional center, which admits persons who are mentally retarded or developmentally disabled for residential habilitation and other services and which is qualified or licensed as such by the department pursuant to chapter 630, RSMo. Such terms shall include, but shall not be limited to, habilitation centers, group homes, and private or public residential facilities for persons who are developmentally disabled;
- [(5)] (6) "Regional center", an entity so designated by the department to provide, directly or indirectly, for comprehensive mental retardation and developmental disability services under this chapter in a particular region;
- [(6)] (7) "Respite care", temporary and short-term residential care, sustenance and supervision of a mentally retarded or developmentally disabled person who otherwise resides in a family home;
- [(7)] (8) "State advisory council", the Missouri advisory council on mental retardation and developmental disabilities as created in section 633.020.

# 633.300. 1. All private group homes and mental health facilities

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shall be licensed by the department of mental health and shall be subject to the same state laws and regulations as the state-operated mental health facilities, including but not limited to sections 630.705 to 630.805, RSMo. 5

- 6 2. All employees of private group homes and mental health facilities shall: 7
  - (1) Be subject to the same training requirements established for state mental health workers with comparable positions in public group homes and mental health facilities. Such required training shall be paid for by the employer; and
- 12 (2) Be compensated by the employer in an amount at least equal to the average hourly wage paid by the state to mental health workers 13 with comparable positions in public group homes and mental health 14 facilities. 15
  - 3. Private facilities and group homes that are Medicaid-waiver providers shall be subject to the same medical errors reporting requirements of other mental health facilities and group homes.
- 4. The division shall promulgate rules or amend existing rules to implement the provisions of this section. Any rule or portion of a rule, 21as that term is defined in section 536.010, RSMo, that is created under 22the authority delegated in this section shall become effective only if it 23complies with and is subject to all of the provisions of chapter 536, 24RSMo, and, if applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested 25with the general assembly pursuant to chapter 536, RSMo, to review, to 26delay the effective date, or to disapprove and annul a rule are 2728subsequently held unconstitutional, then the grant of rulemaking 29authority and any rule proposed or adopted after August 28, 2006, shall be invalid and void. 30

633.303. Any employee, including supervisory personnel, of a private mental health facility who purposely, knowingly, and willfully violates a stated or written policy of the division, any rule promulgated by the division, or any state law directly related to provision of mental health services regulated by the division shall be dismissed; except that, an employee's good faith efforts to follow the stated or written policies of the division, the rules promulgated by the division, or the state laws directly related to the provision of mental health services

9 shall be a mitigating factor in determining whether an employee of a 10 private group home is dismissed under this section.

633.306. 1. Beginning January 1, 2007, all private mental health facilities and group homes shall, on a quarterly basis, submit a comprehensive report to the department on any staff and personnel turnover at the facility or group home. Such report shall include the number, job description, salary, and duration of employment regarding such staff and personnel turnover. Such reports shall be submitted no later than thirty days after the end of each calendar quarter.

2. Beginning January 1, 2008, the department shall collect the information submitted under subsection 1 of this section and submit an annual report to the general assembly on or before March fifteenth of each year regarding the staff and personnel turnover at private mental health facilities and group homes. Such report shall include information that is specific to each facility and group home, as well as information inclusive of all such facilities and group homes.

Section 1. The department of mental health shall not transfer any person to or utilize the services of any private mental health facility or group home after the effective date of this section until such time as the department has fully implemented the requirements of this act.

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