FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 205

94TH GENERAL ASSEMBLY

Reported from the Committee on Transportation, March 29, 2007, with recommendation that the Senate Committee Substitute do pass.

0504S.03C TERRY L. SPIELER, Secretary.

AN ACT

To repeal section 260.750, RSMo, and to enact in lieu thereof two new sections relating to the transportation of radioactive waste, with an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

waste requiring permanent isolation;

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Section A. Section 260.750, RSMo, is repealed and two new sections 2 enacted in lieu thereof, to be known as sections 260.392 and 260.750, to read as 3 follows:

260.392. 1. As used in this section, the following terms mean:

- 2 (1) "Cask", all the components and systems associated with the 3 container in which spent fuel, high-level radioactive waste, highway 4 route controlled quantity, or transuranic radioactive waste are stored;
- 5 (2) "High-level radioactive waste", the highly radioactive material resulting from the reprocessing of spent nuclear fuel including liquid waste produced directly in reprocessing and any solid material derived from such liquid waste that contains fission products in sufficient concentrations, and other highly radioactive material that the Nuclear Regulatory Commission has determined to be high-level radioactive
- 12 (3) "Highway route controlled quantity", as defined in 49 CFR
 13 Part 173.403, as amended, a quantity of radioactive material within a
 14 single package. Highway route controlled quantity shipments of ten
 15 miles or less within the state are exempt from the provisions of this
 16 section;
- 17 (4) "Low-level radioactive waste", any radioactive waste not 18 classified as high-level radioactive waste, transuranic radioactive 19 waste, or spent nuclear fuel, and classified as low-level radioactive

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waste by the U.S. Nuclear Regulatory Commission, consistent with 20existing law. Shipment of all sealed sources meeting the definition of low-level radioactive waste, shipments of low-level radioactive waste that are within a radius of no more than fifty miles from the point of 2324origin, and all naturally occurring radioactive material given written approval for landfill disposal by the Missouri department of natural 25resources under 10 CSR 80-3.010 are exempt from the provisions of this 26section. Any low-level radioactive waste that has a radioactive half-life 2728 equal to or less than one hundred twenty days is exempt from the provisions of this section; 29

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- 30 (5) "Spent nuclear fuel", fuel that has been withdrawn from a 31 nuclear reactor following irradiation, the constituent elements of which 32 have not been separated by reprocessing;
- 33 (6) "State-funded institutions of higher education", any campus 34 of any university within the state of Missouri that receives state 35 funding and has a nuclear research reactor;
- 36 (7) "Transporter", the company responsible for transportation by 37 truck or rail of the spent fuel, high-level radioactive waste, highway 38 route controlled quantity shipments, transuranic radioactive waste, or 39 low-level radioactive waste;
- 40 (8) "Transuranic radioactive waste", defined in 40 CFR Part
 41 191.02, as amended, as waste containing more than one hundred
 42 nanocuries of alpha-emitting transuranic isotopes with half-lives
 43 greater than twenty years, per gram of waste. For the purposes of this
 44 section, transuranic waste shall not include:
 - (a) High-level radioactive wastes;

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- (b) Any waste determined by the Environmental Protection 47 Agency with the concurrence of the Environmental Protection Agency 48 administrator, that does not need the degree of isolation required by 49 this section; or
- 50 (c) Any waste that the Nuclear Regulatory Commission has 51 approved for disposal on a case-by-case basis in accordance with 10 52 CFR Part 61, as amended.
- 2. Any transporter that ships high-level radioactive waste, transuranic radioactive waste, highway route controlled quantity shipments, spent nuclear fuel, or low-level radioactive waste through or within the state shall be subject to the fees established in this

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subsection, provided that no state-funded institution of higher education that ships nuclear waste shall pay any such fee. These higher education institutions shall reimburse the Missouri state highway patrol directly for all costs related to transport escorts. The fees for all other shipments shall be:

- (1) One thousand eight hundred dollars for each cask transported through or within the state by truck of high-level radioactive waste, transuranic radioactive waste, spent nuclear fuel or highway route controlled quantity shipments. All casks of high-level radioactive waste, transuranic radioactive waste, spent nuclear fuel or highway route controlled quantity shipments transported by truck are subject to a surcharge of twenty-five dollars per mile for every mile over two hundred miles traveled within the state;
- 70 (2) One thousand three hundred dollars for the first cask and one 71 hundred twenty-five dollars for each additional cask for each rail 72 transport through or within the state of high-level radioactive waste, 73 transuranic radioactive waste or spent nuclear fuel;
- (3) One hundred twenty-five dollars for each truck or train transporting low-level radioactive waste through or within the state. The department of natural resources may accept an annual shipment fee as negotiated with a shipper or accept payment per transport or shipment.
- 3. All revenue generated from the fees established in subsection 2 of this section shall be deposited into the environmental radiation monitoring fund established in section 260.750 and shall be used by the department of natural resources to achieve the following objectives and for purposes related to the transport or shipment of high-level radioactive waste, transuranic radioactive waste, highway route controlled quantity shipments, spent nuclear fuel, or low-level radioactive waste, including, but not limited to:
- 87 (1) Inspections, escorts, and security for waste shipment and 88 planning;
 - (2) Coordination of emergency response capability;

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- 90 (3) Education and training of state, county, and local emergency 91 responders;
- 92 (4) Purchase and maintenance of necessary equipment and 93 supplies for state, county, and local emergency responders through

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94 grants or other funding mechanisms;

95 (5) Emergency responses to any transportation incident 96 involving the high-level radioactive waste, transuranic radioactive 97 waste, highway route controlled quantity shipments, spent nuclear fuel, 98 or low-level radioactive waste;

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- 99 (6) Oversight of any environmental remediation necessary resulting from an incident involving a transport of high-level 100 radioactive waste, transuranic radioactive waste, highway route 102 controlled quantity shipments, spent nuclear fuel, or low-level radioactive waste. Reimbursement for oversight of any such incident 103 shall not reduce or eliminate the liability of any party responsible for 104the incident; such party may be liable for full reimbursement to the 105state or payment of any other costs associated with the cleanup of 106 107 contamination related to a transportation incident;
 - (7) Administrative costs attributable to the state agencies which are incurred through their involvement as it relates to the transport or shipping of high-level radioactive waste, transuranic radioactive waste, highway route controlled quantity shipments, spent nuclear fuel, or low-level radioactive waste through or within the state.
- 4. Nothing in this section shall preclude any other state agency from receiving reimbursement from the department of natural resources and the environmental radiation monitoring fund for services rendered that achieve the objectives and comply with the provisions of this section.
- 5. The department of natural resources in coordination with the department of health and senior services, and the department of public safety, may promulgate rules necessary to carry out the provisions of this section.
- 6. Any rule or portion of a rule, as that term is defined in section 122123 536.010, RSMo, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to 124all of the provisions of chapter 536, RSMo, and, if applicable, section 125536.028, RSMo. This section and chapter 536, RSMo, are nonseverable 126127and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or to 128disapprove and annul a rule are subsequently held unconstitutional, 129then the grant of rulemaking authority and any rule proposed or 130

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131 adopted after August 28, 2007, shall be invalid and void.

7. All funds deposited in the environmental radiation monitoring fund through fees established in subsection 2 of this section shall be utilized, subject to appropriation by the general assembly, for the administration and enforcement of this section by the department of natural resources. All interest earned by the monies in the fund shall accrue to the fund.

138 8. All fees shall be received by the department of natural 139 resources prior to transport.

9. Notice of any transport of high-level radioactive waste, transuranic radioactive waste, highway route controlled quantity shipments, or spent nuclear fuel through or within the state shall be provided by the transporter to the governor's designee for advanced notification, as described in 10 CFR Parts 71 and 73, as amended, prior to such transport entering the state. Notice of any transport of low-level radioactive waste through or within the state shall be provided by the transporter to the Missouri department of natural resources before such transport enters the state.

149 10. Any transporter who fails to pay a fee assessed under this 150 section, or fails to provide notice of a transport, shall be liable in a 151 civil action for an amount not to exceed ten times the amount assessed 152 and not paid. The action shall be brought by the attorney general at 153 the request of the department of natural resources. If the action 154 involves a facility domiciled in the state, the action shall be brought in 155 the circuit court of the county in which the facility is located. If the action does not involve a facility domiciled in the state, the action shall 156 157 be brought in the circuit court of Cole County.

11. Beginning on December 31, 2008, and every two years thereafter, the department of natural resources shall prepare and submit a report on activities of the environmental radiation monitoring fund to the general assembly. This report shall include information on fee income received and expenditures made by the state to enforce and administer the provisions of this section.

12. The provisions of this section shall not apply to high-level radioactive waste, transuranic radioactive waste, highway route controlled quantity shipments, spent nuclear fuel, or low-level radioactive waste shipped by or for the federal government for military

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168 or national defense purposes.

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- 13. Under section 23.253, RSMo, of the Missouri Sunset Act:
- 170 (1) The provisions of the new program authorized under this 171 section shall automatically sunset six years after the effective date of 172 this section unless reauthorized by an act of the general assembly; and
- 173 (2) If such program is reauthorized, the program authorized 174 under this section shall automatically sunset twelve years after the 175 effective date of the reauthorization of this section; and
- 176 (3) This section shall terminate on September first of the 177 calendar year immediately following the calendar year in which the 178 program authorized under this section is sunset.

260.750. 1. The department of natural resources shall develop an environmental radiation monitoring program for the purpose of monitoring radioactivity in air, water, soil, plant and animal life as necessary to insure the protection of the public health and safety of the environment from radiation hazards.

Radiation Monitoring Fund". In addition to general revenue, the department of natural resources is authorized to accept and shall deposit in said fund all gifts, bequests, donations, or other moneys, equipment, supplies, or services from any state, interstate or federal agency, or from any institution, person, firm, or corporation, public or private as well as fees collected under subsection 2 of section 260.392. This fund shall be used for the environmental radiation monitoring program established in this section and to administer and enforce the provisions of section 260.392.

Section B. Because immediate action is necessary to enable both the promulgation of rules pertaining to the implementation of this act and to preserve the state's environment, section A of this act is deemed necessary for the immediate preservation of the public health, welfare, peace and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and section A of this act shall be in full force and effect upon its passage and approval.

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