## FIRST REGULAR SESSION

## SENATE BILL NO. 503

## 94TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR CLEMENS.

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TERRY L. SPIELER, Secretary.

## AN ACT

To repeal sections 135.800, 135.805, 348.430, and 348.432, RSMo, and to enact in lieu thereof four new sections relating to agricultural tax credits.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 135.800, 135.805, 348.430, and 348.432, RSMo, are

- 2 repealed and four new sections enacted in lieu thereof, to be known as sections
- 3 135.800, 135.805, 348.430, and 348.432, to read as follows:

135.800. 1. The provisions of sections 135.800 to 135.830 shall be known

- 2 and may be cited as the "Tax Credit Accountability Act of 2004".
- 3 2. As used in sections 135.800 to 135.830, the following terms mean:
- 4 (1) "Administering agency", the state agency or department charged with
- 5 administering a particular tax credit program, as set forth by the program's
- 6 enacting statute; where no department or agency is set forth, the department of
- 7 revenue;
- 8 (2) "Agricultural tax credits", the agricultural product utilization
- 9 contributor tax credit created pursuant to section 348.430, RSMo, the new
- 10 generation cooperative incentive tax credit created pursuant to section 348.432,
- 11 RSMo, family farm breeding livestock loan tax credit created pursuant
- 12 to section 348.505, RSMo, and the wine and grape production tax credit
- 13 created pursuant to section 135.700;
- 14 (3) "All tax credit programs", the tax credit programs included in the
- 15 definitions of agricultural tax credits, business recruitment tax credits,
- 16 community development tax credits, domestic and social tax credits,
- 17 entrepreneurial tax credits, environmental tax credits, housing tax credits,
- 18 redevelopment tax credits, and training and educational tax credits;
- 19 (4) "Business recruitment tax credits", the business facility tax credit

created pursuant to sections 135.110 to 135.150 and section 135.258, the enterprise zone tax benefits created pursuant to sections 135.200 to 135.270, the business use incentives for large-scale development programs created pursuant to sections 100.700 to 100.850, RSMo, the development tax credits created pursuant to sections 32.100 to 32.125, RSMo, the rebuilding communities tax credit created pursuant to section 135.535, and the film production tax credit created pursuant to section 135.750;

- (5) "Community development tax credits", the neighborhood assistance tax credit created pursuant to sections 32.100 to 32.125, RSMo, the family development account tax credit created pursuant to sections 208.750 to 208.775, RSMo, the dry fire hydrant tax credit created pursuant to section 320.093, RSMo, and the transportation development tax credit created pursuant to section 135.545;
- (6) "Domestic and social tax credits", the youth opportunities tax credit created pursuant to section 135.460 and sections 620.1100 to 620.1103, RSMo, the shelter for victims of domestic violence created pursuant to section 135.550, the senior citizen or disabled person property tax credit created pursuant to sections 135.010 to 135.035, the special needs adoption tax credit created pursuant to sections 135.325 to 135.339, the maternity home tax credit created pursuant to section 135.600, and the shared care tax credit created pursuant to section 660.055, RSMo;
- (7) "Entrepreneurial tax credits", the capital tax credit created pursuant to sections 135.400 to 135.429, the certified capital company tax credit created pursuant to sections 135.500 to 135.529, the seed capital tax credit created pursuant to sections 348.300 to 348.318, RSMo, the new enterprise creation tax credit created pursuant to sections 620.635 to 620.653, RSMo, the research tax credit created pursuant to section 620.1039, RSMo, the small business incubator tax credit created pursuant to section 620.495, RSMo, the guarantee fee tax credit created pursuant to section 135.766, and the new generation cooperative tax credit created pursuant to sections 32.105 to 32.125, RSMo;
- (8) "Environmental tax credits", the charcoal producer tax credit created pursuant to section 135.313, the wood energy tax credit created pursuant to sections 135.300 to 135.311, and the manufacturing and recycling flexible cellulose casing tax credit created pursuant to section 260.285, RSMo;
- 54 (9) "Housing tax credits", the neighborhood preservation tax credit created 55 pursuant to sections 135.475 to 135.487, the low-income housing tax credit

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56 created pursuant to sections 135.350 to 135.363, and the affordable housing tax 57 credit created pursuant to sections 32.105 to 32.125, RSMo;

- (10) "Recipient", the individual or entity who is the original applicant for and who receives proceeds from a tax credit program directly from the administering agency, the person or entity responsible for the reporting requirements established in section 135.805;
- 62 (11) "Redevelopment tax credits", the historic preservation tax credit 63 created pursuant to sections 253.545 to 253.561, RSMo, the brownfield redevelopment program tax credit created pursuant to sections 447.700 to 64 447.718, RSMo, the community development corporations tax credit created 65 pursuant to sections 135.400 to 135.430, the infrastructure tax credit created 66 pursuant to subsection 6 of section 100.286, RSMo, the bond guarantee tax credit 67 created pursuant to section 100.297, RSMo, and the disabled access tax credit 68 69 created pursuant to section 135.490;
- 70 (12) "Training and educational tax credits", the community college new 71 jobs tax credit created pursuant to sections 178.892 to 178.896, RSMo, the skills 72 development account tax credit created pursuant to sections 620.1400 to 73 620.1460, RSMo, the mature worker tax credit created pursuant to section 74 620.1560, RSMo, and the sponsorship and mentoring tax credit created pursuant 75 to section 135.348.
- 135.805. 1. A recipient of a community development tax credit shall annually, for a period of three years following issuance of tax credits, provide to the administering agency information confirming the title and location of the corresponding project, the estimated or actual time period for completion of the project, and all geographic areas impacted by the project.
- 2. A recipient of a redevelopment tax credit shall annually, for a period of three years following issuance of tax credits, provide to the administering agency information confirming whether the property is used for residential, commercial, or governmental purposes, and the projected or actual project cost, labor cost, and date of completion.
- 3. A recipient of a business recruitment tax credit shall annually, for a period of three years following issuance of tax credits, provide to the administering agency information confirming the category of business by size, the address of the business headquarters and all offices located within this state, the number of employees at the time of the annual update, an updated estimate of the number of employees projected to increase as a result of the completion of the

17 project, and the estimated or actual project cost.

- 4. A recipient of a training and educational tax credit shall annually, for a period of three years following issuance of tax credits, provide to the administering agency information confirming the name and address of the educational institution used, the average salary of workers served as of such annual update, the estimated or actual project cost, and the number of employees and number of students served as of such annual update.
- 5. A recipient of a housing tax credit shall annually, for a period of three years following issuance of tax credits, provide to the administering agency information confirming the address of the property, the fair market value of the property, as defined in subsection 6 of section 135.802, and the projected or actual labor cost and completion date of the project.
- 6. A recipient of an entrepreneurial tax credit shall annually, for a period of three years following issuance of tax credits, provide to the administering agency information confirming the amount of investment and the names of the project, fund, and research project.
- 7. A recipient of an agricultural tax credit shall annually, for a period of three years following issuance of tax credits, provide to the administering agency information confirming the type of agricultural commodity, the amount of contribution, the type of equipment purchased, and the name and description of the facility, except that if the agricultural credit is issued as a result of a producer member investing in a new generation processing entity or new generation cooperative then the new generation processing entity or new generation cooperative, and not the recipient, shall annually, for a period of three years following issuance of tax credits, provide to the administering agency information confirming the type of agricultural commodity, the amount of contribution, the type of equipment purchased, and the name and description of the facility.
- 8. A recipient of an environmental tax credit shall annually, for a period of three years following issuance of tax credits, provide to the administering agency information detailing any change to the type of equipment purchased, if applicable, and any change to any environmental impact statement, if such statement is required by state or federal law.
- 9. The reporting requirements established in this section shall be due annually on June thirtieth of each year. No person or entity shall be required to make an annual report until at least one year after the credit issuance date.

- 10. Where the sole requirement for receiving a tax credit in the enabling legislation of any tax credit is an obligatory assessment upon a taxpayer or a monetary contribution to a particular group or entity, the reporting requirements provided in this section shall apply to the recipient of such assessment or contribution and shall not apply to the assessed nor the contributor.
- 58 11. Where the enacting statutes of a particular tax credit program or the 59 rules of a particular administering agency require reporting of information that 60 includes the information required in sections 135.802 to 135.810, upon reporting 61 of the required information, the applicant shall be deemed to be in compliance with the requirements of sections 135.802 to 135.810. The administering agency 62shall notify in writing the department of economic development of the 63 administering agency's status as custodian of any particular tax credit program 64 and that all records pertaining to the program are available at the administering 65 66 agency's office for review by the department of economic development.
- 67 12. The provisions of subsections 1 to 10 of this section shall apply 68 beginning on June 30, 2005.
- 348.430. 1. The tax credit created in this section shall be known as the 2 "Agricultural Product Utilization Contributor Tax Credit".
- 3 2. As used in this section, the following terms mean:
- 4 (1) "Authority", the agriculture and small business development authority 5 as provided in this chapter;
- 6 (2) "Contributor", an individual, partnership, corporation, trust, limited 7 liability company, entity or person that contributes cash funds to the authority;
- 8 (3) "Development facility", a facility producing either a good derived from 9 an agricultural commodity or using a process to produce a good derived from an 10 agricultural product;
- 11 (4) "Eligible new generation cooperative", a nonprofit cooperative
  12 association formed pursuant to chapter 274, RSMo, or incorporated pursuant to
  13 chapter 357, RSMo, for the purpose of operating within this state a
  14 development facility or a renewable fuel production facility;
- (5) "Eligible new generation processing entity", a partnership, corporation, cooperative, or limited liability company organized or incorporated pursuant to the laws of this state consisting of not less than twelve members, approved by the authority, for the purpose of owning or operating within this state a development facility or a renewable fuel production facility in which producer members:

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(a) Hold a majority of the governance or voting rights of the entity and

21 any governing committee;

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- 22 (b) Control the hiring and firing of management; and
- 23 (c) Deliver agricultural commodities or products to the entity for 24 processing, unless processing is required by multiple entities;
- 25 (6) "Renewable fuel production facility", a facility producing an energy 26 source which is derived from a renewable, domestically grown, organic compound 27 capable of powering machinery, including an engine or power plant, and any 28 by-product derived from such energy source.
- 29 3. For all tax years beginning on or after January 1, 1999, a contributor who contributes funds to the authority may receive a credit against the tax or 30 estimated quarterly tax otherwise due pursuant to chapter 143, RSMo, other than 31 taxes withheld pursuant to sections 143.191 to 143.265, RSMo, chapter 148, 32 33 RSMo, chapter 147, RSMo, in an amount of up to one hundred percent of such contribution. Tax credits claimed in a taxable year may be done so on a quarterly 34basis and applied to the estimated quarterly tax pursuant to this subsection. If 35 a quarterly tax credit claim or series of claims contributes to causing an 36 overpayment of taxes for a taxable year, such overpayment shall not be refunded 37 but shall be applied to the next taxable year. The awarding of such credit shall 38 be at the approval of the authority, based on the least amount of credits 39 40 necessary to provide incentive for the contributions. A contributor that receives 41 tax credits for a contribution to the authority shall receive no other consideration 42 or compensation for such contribution, other than a federal tax deduction, if 43 applicable, and goodwill.
  - 4. A contributor shall submit to the authority an application for the tax credit authorized by this section on a form provided by the authority. If the contributor meets all criteria prescribed by this section and the authority, the authority shall issue a tax credit certificate in the appropriate amount. Tax credits issued pursuant to this section may be claimed in the taxable year in which the contributor contributes funds to the authority. For all fiscal years beginning on or after July 1, 2004, tax credits allowed pursuant to this section may be carried back to any of the contributor's three prior tax years and may be carried forward to any of the contributor's five subsequent taxable years. Tax credits issued pursuant to this section may be assigned, transferred or sold and the new owner of the tax credit shall have the same rights in the credit as the contributor. Whenever a certificate of tax credit is assigned, transferred, sold or otherwise conveyed, a notarized endorsement shall be filed with the authority

57 specifying the name and address of the new owner of the tax credit or the value 58 of the credit.

- 5. The funds derived from contributions in this section shall be used for 59 60 financial assistance or technical assistance for the purposes provided in section 348.407 to rural agricultural business concepts as approved by the authority. The 61 62 authority may provide or facilitate loans, equity investments, or guaranteed loans 63 for rural agricultural business concepts, but limited to two million dollars per 64 project or the net state economic impact, whichever is less. Loans, equity 65 investments or guaranteed loans may only be provided to feasible projects, and for an amount that is the least amount necessary to cause the project to occur, as 66 determined by the authority. The authority may structure the loans, equity 67 investments or guaranteed loans in a way that facilitates the project, but also 68 69 provides for a compensatory return on investment or loan payment to the 70 authority, based on the risk of the project.
- 6. In any given year, at least ten percent of the funds granted to rural agricultural business concepts shall be awarded to grant requests of twenty-five thousand dollars or less. No single rural agricultural business concept shall receive more than two hundred thousand dollars in grant awards from the authority. Agricultural businesses owned by minority members or women shall be given consideration in the allocation of funds.
- 348.432. 1. The tax credit created in this section shall be known as the 2 "New Generation Cooperative Incentive Tax Credit".
  - 2. As used in this section, the following terms mean:

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- 4 (1) "Authority", the agriculture and small business development authority 5 as provided in this chapter;
- 6 (2) "Development facility", a facility producing either a good derived from 7 an agricultural commodity or using a process to produce a good derived from an 8 agricultural product;
- 9 (3) "Eligible new generation cooperative", a nonprofit cooperative association formed pursuant to chapter 274, RSMo, or incorporated pursuant to chapter 357, RSMo, for the purpose of operating within this state a development facility or a renewable fuel production facility and approved by the authority;
- (4) "Eligible new generation processing entity", a partnership, corporation,
   cooperative, or limited liability company organized or incorporated pursuant to
   the laws of this state consisting of not less than twelve members, approved by the

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17 authority, for the purpose of owning or operating within this state a development

- 18 facility or a renewable fuel production facility in which producer members:
- 19 (a) Hold a majority of the governance or voting rights of the entity and 20 any governing committee;
  - (b) Control the hiring and firing of management; and
- 22 (c) Deliver agricultural commodities or products to the entity for 23 processing, unless processing is required by multiple entities;
- 24 (5) "Employee-qualified capital project", an eligible new generation 25 cooperative with capital costs greater than fifteen million dollars which will 26 employ at least sixty employees;
- 27 (6) "Large capital project", an eligible new generation cooperative with capital costs greater than one million dollars;
- (7) "Producer member", a person, partnership, corporation, trust or limited liability company whose main purpose is agricultural production that invests cash funds to an eligible new generation cooperative or eligible new generation processing entity;
- 33 (8) "Renewable fuel production facility", a facility producing an energy 34 source which is derived from a renewable, domestically grown, organic compound 35 capable of powering machinery, including an engine or power plant, and any 36 by-product derived from such energy source;
  - (9) "Small capital project", an eligible new generation cooperative with capital costs of no more than one million dollars.
- 3. Beginning tax year 1999, and ending December 31, 2002, any producer 40 member who invests cash funds in an eligible new generation cooperative or 41 eligible new generation processing entity may receive a credit against the tax or 42 estimated quarterly tax otherwise due pursuant to chapter 143, RSMo, other than 43 taxes withheld pursuant to sections 143.191 to 143.265, RSMo, or chapter 148, RSMo, chapter 147, RSMo, in an amount equal to the lesser of fifty percent of 45 such producer member's investment or fifteen thousand dollars.
  - 4. For all tax years beginning on or after January 1, 2003, any producer member who invests cash funds in an eligible new generation cooperative or eligible new generation processing entity may receive a credit against the tax or estimated quarterly tax otherwise due pursuant to chapter 143, RSMo, other than taxes withheld pursuant to sections 143.191 to 143.265, RSMo, chapter 147, RSMo, or chapter 148, RSMo, in an amount equal to the lesser of fifty percent of such producer member's investment or fifteen thousand dollars. Tax credits

claimed in a taxable year may be done so on a quarterly basis and applied to the estimated quarterly tax pursuant to subsection 3 of this section. If a quarterly tax credit claim or series of claims contributes to causing an overpayment of taxes for a taxable year, such overpayment shall not be refunded but shall be applied to the next taxable year.

- 5. A producer member shall submit to the authority an application for the tax credit authorized by this section on a form provided by the authority. If the producer member meets all criteria prescribed by this section and is approved by the authority, the authority shall issue a tax credit certificate in the appropriate amount. Tax credits issued pursuant to this section may be carried back to any of the producer member's three prior taxable years and carried forward to any of the producer member's five subsequent taxable years regardless of the type of tax liability to which such credits are applied as authorized pursuant to subsection 3 of this section. Tax credits issued pursuant to this section may be assigned, transferred, sold or otherwise conveyed and the new owner of the tax credit shall have the same rights in the credit as the producer member. Whenever a certificate of tax credit is assigned, transferred, sold or otherwise conveyed, a notarized endorsement shall be filed with the authority specifying the name and address of the new owner of the tax credit or the value of the credit.
- 6. Ten percent of the tax credits authorized pursuant to this section initially shall be offered in any fiscal year to small capital projects. If any portion of the ten percent of tax credits offered to small capital costs projects is unused in any calendar year, then the unused portion of tax credits may be offered to employee-qualified capital projects and large capital projects. If the authority receives more applications for tax credits for small capital projects than tax credits are authorized therefor, then the authority, by rule, shall determine the method of distribution of tax credits authorized for small capital projects.
- 7. Ninety percent of the tax credits authorized pursuant to this section initially shall be offered in any fiscal year to employee-qualified capital projects and large capital projects. If any portion of the ninety percent of tax credits offered to employee-qualified capital projects and large capital costs projects is unused in any fiscal year, then the unused portion of tax credits may be offered to small capital projects. The maximum tax credit allowed per employee-qualified capital project is three million dollars and the maximum tax credit allowed per large capital project is one million five hundred thousand dollars. If the authority approves the maximum tax credit allowed for any employee-qualified

capital project or any large capital project, then the authority, by rule, shall determine the method of distribution of such maximum tax credit. In addition, if the authority receives more tax credit applications for employee-qualified capital projects and large capital projects than the amount of tax credits authorized therefor, then the authority, by rule, shall determine the method of distribution of tax credits authorized for employee-qualified capital projects and large capital projects.

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