## FIRST REGULAR SESSION

## SENATE BILL NO. 413

## 100TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SATER.

Read 1st time February 20, 2019, and ordered printed.

1940S.01I

ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal sections 376.387 and 376.388, RSMo, and to enact in lieu thereof five new sections relating to pharmacy benefits.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 376.387 and 376.388, RSMo, are repealed and five new

- 2 sections enacted in lieu thereof, to be known as sections 376.387, 376.388,
- 3 376.393, 376.2062, and 376.2066, to read as follows:
  - 376.387. 1. For purposes of this section, the following terms shall mean:
- 2 (1) "Covered person", the same meaning as such term is defined in section
- 3 376.1257;
- 4 (2) "Health benefit plan", the same meaning as such term is defined in
- 5 section 376.1350;
- 6 (3) "Health carrier" or "carrier", the same meaning as such term
- 7 is defined in section 376.1350;
- 8 (4) "Pharmacy", the same meaning as such term is defined in
- 9 **chapter 338**;
- 10 **(5)** "Pharmacy benefits manager", the same meaning as such term is
- 11 defined in section 376.388.
- 12 2. No pharmacy benefits manager shall include a provision in a contract
- 13 entered into or modified on or after August 28, 2018, with a pharmacy or
- 14 pharmacist that requires a covered person to make a payment for a prescription
- 15 drug at the point of sale in an amount that exceeds the lesser of:
- 16 (1) The copayment amount as required under the health benefit plan; or
- 17 (2) The amount an individual would pay for a prescription if that
- 18 individual paid with cash.

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- 3. A pharmacy or pharmacist shall have the right to provide to a covered person information regarding the amount of the covered person's cost share for a prescription drug, the covered person's cost of an alternative drug, and the covered person's cost of the drug without adjudicating the claim through the pharmacy benefits manager. Neither a pharmacy nor a pharmacist shall be proscribed by a pharmacy benefits manager from discussing any such information or from selling a more affordable alternative to the covered person.
  - 4. No pharmacy benefits manager shall, directly or indirectly, charge or hold a pharmacist or pharmacy responsible for any fee amount related to a claim that is not known at the time of the claim's adjudication, unless the amount is a result of improperly paid claims or charges for administering a health benefit plan.
- 5. A pharmacy benefits manager shall notify in writing any health carrier or pharmacy with which it contracts if the pharmacy benefits manager has a potential conflict of interest, including but not limited to any commonality of ownership, or any other relationship, financial or otherwise, between the pharmacy benefits manager and any other health carrier or pharmacy with which the pharmacy benefits manager contracts.
- 6. This section shall not apply with respect to [claims under] Medicare
  Part D, or any other plan administered or regulated solely under federal law, and
  to the extent this section may be preempted under the Employee Retirement
  Income Security Act of 1974 for self-funded employer-sponsored health benefit
  plans.
- 43 [6.] **7.** The department of insurance, financial institutions and 44 professional registration shall enforce this section.
- 376.388. 1. As used in this section, unless the context requires otherwise, 2 the following terms shall mean:
- 3 (1) "Contracted pharmacy" [or "pharmacy"], a pharmacy located in 4 Missouri participating in the network of a pharmacy benefits manager through 5 a direct or indirect contract;
- 6 (2) "Health carrier", an entity subject to the insurance laws and 7 regulations of this state that contracts or offers to contract to provide, deliver, 8 arrange for, pay for, or reimburse any of the costs of health care services, 9 including a sickness and accident insurance company, a health maintenance 0 organization, a nonprofit hospital and health service corporation, or any other

11 entity providing a plan of health insurance, health benefits, or health services,

- 12 except that such plan shall not include any coverage pursuant to a liability
- 13 insurance policy, workers' compensation insurance policy, or medical payments
- 14 insurance issued as a supplement to a liability policy;
- 15 (3) "Maximum allowable cost", the per-unit amount that a pharmacy
- 16 benefits manager reimburses a pharmacist for a prescription drug, excluding a
- 17 dispensing or professional fee;
- 18 (4) "Maximum allowable cost list" or "MAC list", a listing of drug products
- 19 that meet the standard described in this section;
- 20 (5) "Pharmacy", as such term is defined in chapter 338;
- 21 (6) "Pharmacy benefits manager", an entity that contracts with
- 22 pharmacies on behalf of health carriers or any health plan sponsored by the state
- 23 or a political subdivision of the state.
- 2. Upon each contract execution or renewal between a pharmacy benefits
- 25 manager and a **contracted** pharmacy or between a pharmacy benefits manager
- 26 and a **contracted** pharmacy's contracting representative or agent, such as a
- 27 pharmacy services administrative organization, a pharmacy benefits manager
- 28 shall, with respect to such contract or renewal:
- 29 (1) Include in such contract or renewal the sources utilized to determine
- 30 maximum allowable cost and update such pricing information at least every seven
- 31 days; and

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- 32 (2) Maintain a procedure to eliminate products from the maximum
- 33 allowable cost list of drugs subject to such pricing or modify maximum allowable
- 34 cost pricing at least every seven days, if such drugs do not meet the standards
- 35 and requirements of this section, in order to remain consistent with pricing
- 36 changes in the marketplace.
- 3. A pharmacy benefits manager shall reimburse pharmacies for drugs
- 38 subject to maximum allowable cost pricing that has been updated to reflect
- 39 market pricing at least every seven days as set forth under subdivision (1) of
- 40 subsection 2 of this section.
- 4. A pharmacy benefits manager shall not place a drug on a maximum
- 42 allowable cost list unless there are at least two therapeutically equivalent
- 43 multisource generic drugs, or at least one generic drug available from at least one
- 44 manufacturer, generally available for purchase by network pharmacies from
- 45 national or regional wholesalers.
  - 5. No pharmacy benefits manager shall prohibit by contract, or

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47 otherwise penalize or restrict, a health carrier or the carrier's enrollees from obtaining any drug from pharmacies that are not contracted 48 49 pharmacies.

- **6.** All contracts between a pharmacy benefits manager and a contracted pharmacy or between a pharmacy benefits manager and a pharmacy's contracting representative or agent, such as a pharmacy services administrative organization, 52 53 shall include a process to internally appeal, investigate, and resolve disputes regarding maximum allowable cost pricing. The process shall include the following:
- (1) The right to appeal shall be limited to fourteen calendar days following 56 the reimbursement of the initial claim; and 57
  - (2) A requirement that the pharmacy benefits manager shall respond to an appeal described in this subsection no later than fourteen calendar days after the date the appeal was received by such pharmacy benefits manager.
- 61 [6.] 7. For appeals that are denied, the pharmacy benefits manager shall 62 provide the reason for the denial and identify the national drug code of a drug product that may be purchased by contracted pharmacies at a price at or below 63 the maximum allowable cost and, when applicable, may be substituted lawfully. 64
- 65 [7.] 8. If the appeal is successful, the pharmacy benefits manager shall:
- 66 (1) Adjust the maximum allowable cost price that is the subject of the appeal effective on the day after the date the appeal is decided; 67
  - (2) Apply the adjusted maximum allowable cost price to all similarly situated pharmacies as determined by the pharmacy benefits manager; and
- 70 (3) Allow the pharmacy that succeeded in the appeal to reverse and rebill the pharmacy benefits claim giving rise to the appeal. 71
  - [8.] **9.** Appeals shall be upheld if:
- 73 (1) The pharmacy being reimbursed for the drug subject to the maximum 74allowable cost pricing in question was not reimbursed as required under subsection 3 of this section; or 75
- 76 (2) The drug subject to the maximum allowable cost pricing in question does not meet the requirements set forth under subsection 4 of this section. 77
- 376.393. 1. As used in this section, the following terms shall 2 mean:
- (1) "Health carrier" or "carrier", the same meaning as is ascribed 3 to such term in section 376.1350;
- 5 (2) "Pharmacy benefits manager", the same meaning as is

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6 ascribes to such term in section 376.388.

- 2. No entity subject to the jurisdiction of this state shall act as
  8 a pharmacy benefits manager without a license issued by the
  9 department. The application process and license fee for each pharmacy
  10 benefits manager shall be established by rule.
- 3. The department may cause a complaint to be filed with the administrative hearing commission as provided in chapter 621 against any holder of a license issued under this section for:
- (1) Violation of the laws or regulations of any state or of the United States, where the offense is reasonably related to the qualifications, functions, or duties of a pharmacy benefit manager, including but not limited to where an essential element of the offense is fraud, dishonesty, or an act of violence, or where the offense involves moral turpitude, or where the offense involves failure to comply with a requirement of this chapter, whether or not sentence or penalty is imposed;
- 22 (2) Use of fraud, deception, misrepresentation, or bribery for any 23 reason;
- 24 (3) Obtaining or attempting to obtain any fee, charge, tuition, or 25 other compensation by fraud, deception, or misrepresentation;
  - (4) Incompetence, misconduct, gross negligence, or dishonesty in the performance of the functions or duties of a pharmacy benefits manager or other regulated profession or activity; or
- 29 (5) Disciplinary action taken against the holder of a license or 30 other right to practice as a pharmacy benefits manager or other 31 regulated profession.
- After the filing of such complaint, the proceedings shall be conducted in accordance with the provisions of chapter 621. Upon a finding by the administrative hearing commission that grounds provided in this subsection for disciplinary action are met, the department may, singly or in combination, censure or place the person named in the complaint on probation with such terms and conditions as the department deems appropriate for a period not to exceed five years, or may suspend, for a period not to exceed three years, or revoke the license, certificate, or permit. An individual whose license has been revoked shall wait at least one year from the date of revocation to apply for relicensure. Relicensure shall be at the discretion of the department.

376.2062. 1. As used in this section, the term "rebate" shall mean a discount or concession which affects the price of an outpatient prescription drug, which a pharmaceutical manufacturer directly provides to a:

- 5 (1) Health carrier for an outpatient prescription drug 6 manufactured by the pharmaceutical manufacturer; or
- 7 (2) Pharmacy benefits manager after the manager processes a 8 claim from a pharmacy or pharmacist for an outpatient prescription 9 drug manufactured by the pharmaceutical manufacturer.
- 10 Such term shall not include a "bona fide service fee", as defined in 42 11 CFR 447.502, as amended.
- 2. No later than March 1, 2022, and annually thereafter, each pharmacy benefits manager shall file a report with the department for the immediately preceding calendar year. The report shall contain the following information for health carriers that delivered, issued for delivery, renewed, amended, or continued health benefit plans that included a pharmacy benefit managed by the pharmacy benefits manager during such calendar year:
- 19 (1) The aggregate dollar amount of all rebates concerning drug 20 formularies used by such health carriers which such manager collected 21 from pharmaceutical manufacturers that manufactured outpatient 22 prescription drugs that:
- 23 (a) Were covered by such health carriers during such calendar 24 year; and
- 25 (b) Are attributable to patient utilization of such drugs during 26 such calendar year;
- (2) The aggregate dollar amount of all rebates, excluding any portion of the rebates received by such health carriers, concerning drug formularies that such manager collected from pharmaceutical manufacturers that manufactured outpatient prescription drugs that:
- 31 (a) Were covered by such health carriers during such calendar 32 year; and
- 33 (b) Are attributable to patient utilization of such drugs by 34 covered persons under such health care plans during such calendar 35 year; and
- 36 (3) The aggregate dollar amount of all administrative fees the 37 pharmacy benefits manager received from pharmaceutical

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- 3. In consultation with pharmacy benefits managers, the department shall establish a standardized form for reporting the information required under subsection 2 of this section. The form shall be designed to minimize the administrative burden and cost of reporting on the department and on pharmacy benefit managers.
- 4. All documents, materials, or other information submitted to the department pursuant to subsection 2 of this section shall not be subject to disclosure under chapter 610, except to the extent they are included on an aggregated basis in the report required under subsection 5 of this section. The department shall not disclose information submitted pursuant to subsection 1 of this section in a manner that:
- 51 (1) Is likely to compromise the financial, competitive, or 52 proprietary nature of such information; or
  - (2) Would enable a third party to identify a health benefit plan, health carrier, pharmacy benefits manager, or the value of a rebate provided for a particular outpatient prescription drug or therapeutic class of outpatient prescription drugs.
- 5. (1) No later than July 1, 2022, and annually thereafter, the 57 department shall submit a report to the standing committees of the 58 59 general assembly having jurisdiction over health insurance 60 matters. The report shall contain an aggregation of the information submitted to the department pursuant to subdivision (1) of subsection 62 2 of this section for the immediately preceding calendar year, and such 63 other information as the department in its discretion deems relevant for the purposes of this section. The department shall provide each pharmacy benefits manager and any third party affected by submission 66 of a report required by this subsection with a written notice describing the content of the report. 67
- (2) No later than July 1, 2022, and annually thereafter, the department shall prepare a report, for the immediately preceding calendar year, describing the rebate practices of health carriers that utilize pharmacy benefit managers. The report shall be published on the department's public website and shall contain:
- 73 (a) An explanation of the manner in which the health carriers 74 accounted for rebates in calculating premiums for health benefit plans

delivered, issued for delivery, renewed, amended, or continued during such year;

- (b) A statement disclosing whether, and describing the manner in which, the health carriers made rebates available to enrollees at the point of purchase during such year;
- 80 (c) Any other manner in which the health carriers applied 81 rebates during such year; and
- 82 (d) Such other information as the department, in its discretion, 83 deems relevant for the purposes of this section.
- 6. The department may impose a penalty of not more than seven thousand five hundred dollars on a pharmacy benefits manager for each violation of this section.
- 87 7. The department may promulgate rules as necessary to implement the provisions of this section. Any rule or portion of a rule, 88 as that term is defined in section 536.010 that is created under the 89 90 authority delegated in this section shall become effective only if it 91 complies with and is subject to all of the provisions of chapter 536, and, 92 if applicable, section 536.028. This section and chapter 536 are 93 nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to 94disapprove and annul a rule are subsequently held unconstitutional, 9596 then the grant of rulemaking authority and any rule proposed or 97 adopted after August 28, 2019, shall be invalid and void.

376.2066. No later than March 1, 2022, and annually thereafter, each health carrier shall submit to the department, in a form and manner prescribed by the department, a written certification for the immediately preceding calendar year, certifying that the health carrier accounted for all rebates, as such term is defined in section 376.2062, in calculating the premium for health benefit plans that such health carrier delivered, issued for delivery, renewed, amended, or continued during such calendar year.

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