## SENATE SUBSTITUTE

FOR

## SENATE COMMITTEE SUBSTITUTE

FOR

## SENATE BILL NO. 98

## AN ACT

To repeal sections 311.660, 311.680, 311.710, 311.720, 313.004, 313.230, 313.255, 313.800, 313.905, 313.915, 572.010, 572.015, and 572.100, RSMo, and to enact in lieu thereof thirty-five new sections relating to gaming, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 311.660, 311.680, 311.710, 311.720,

- 2 313.004, 313.230, 313.255, 313.800, 313.905, 313.915, 572.010,
- 3 572.015, and 572.100, RSMo, are repealed and thirty-five new
- 4 sections enacted in lieu thereof, to be known as sections
- 5 311.660, 311.680, 311.710, 311.720, 313.004, 313.230, 313.255,
- 6 313.425, 313.427, 313.429, 313.431, 313.433, 313.434, 313.435,
- 7 313.437, 313.800, 313.905, 313.915, 313.1000, 313.1002,
- 8 313.1003, 313.1004, 313.1006, 313.1008, 313.1010, 313.1012,
- 9 313.1014, 313.1016, 313.1018, 313.1021, 313.1022, 313.1024,
- 10 572.010, 572.015, and 572.100, to read as follows:

311.660. The supervisor of liquor control shall have

- 2 the authority to suspend or revoke for cause all such
- 3 licenses; and to make the following regulations, without
- 4 limiting the generality of provisions empowering the
- 5 supervisor of liquor control as in this chapter set forth as
- 6 to the following matters, acts and things:
- 7 (1) Fix and determine the nature, form and capacity of
- 8 all packages used for containing intoxicating liquor of any
- 9 kind, to be kept or sold under this law;

- 10 (2) Prescribe an official seal and label and determine
- 11 the manner in which such seal or label shall be attached to
- 12 every package of intoxicating liquor so sold under this law;
- 13 this includes prescribing different official seals or
- 14 different labels for the different classes, varieties or
- brands of intoxicating liquor;
- 16 (3) Prescribe all forms, applications and licenses and
- 17 such other forms as are necessary to carry out the
- 18 provisions of this chapter, except that when a licensee
- 19 substantially complies with all requirements for the renewal
- 20 of a license by the date on which the application for
- 21 renewal is due, such licensee shall be permitted at least an
- 22 additional ten days from the date notice is sent that the
- 23 application is deficient, in which to complete the
- 24 application;
- 25 (4) Prescribe the terms and conditions of the licenses
- 26 issued and granted under this law;
- 27 (5) Prescribe the nature of the proof to be furnished
- 28 and conditions to be observed in the issuance of duplicate
- 29 licenses, in lieu of those lost or destroyed;
- 30 (6) Establish rules and regulations for the conduct of
- 31 the business carried on by each specific licensee under the
- 32 license, and such rules and regulations if not obeyed by
- 33 every licensee shall be grounds for the revocation or
- 34 suspension of the license;
- 35 (7) The right to examine books, records and papers of
- 36 each licensee and to hear and determine complaints against
- 37 any licensee;
- 38 (8) To issue subpoenas and all necessary processes and
- 39 require the production of papers, to administer oaths and to
- 40 take testimony;
- 41 (9) Prescribe all forms of labels to be affixed to all
- 42 packages containing intoxicating liquor of any kind; [and]

- 43 (10) To refer to the Missouri gaming commission,
- 44 Missouri lottery commission, Missouri state highway patrol,
- 45 and local law enforcement agencies any suspected illegal
- 46 gambling activity punishable under chapter 572 or sections
- 47 313.425 to 313.437 being conducted on the premises of a
- 48 location licensed under this chapter, which shall be
- investigated under section 43.380; and
- 50 (11) To make such other rules and regulations as are
- 51 necessary and feasible for carrying out the provisions of
- 52 this chapter, as are not inconsistent with this law.
  - 311.680. 1. Whenever it shall be shown, or whenever
- 2 the supervisor of liquor control has knowledge, that a
- 3 person licensed hereunder has not at all times kept an
- 4 orderly place or house, or has violated any of the
- 5 provisions of this chapter, the supervisor of liquor control
- 6 may warn, place on probation on such terms and conditions as
- 7 the supervisor of liquor control deems appropriate for a
- 8 period not to exceed twelve months, suspend or revoke the
- 9 license of that person, but the person shall have ten days'
- 10 notice of the application to warn, place on probation,
- 11 suspend or revoke the person's license prior to the order of
- 12 warning, probation, revocation or suspension issuing.
- 13 2. Any wholesaler licensed pursuant to this chapter in
- 14 lieu of, or in addition to, the warning, probation,
- 15 suspension or revocation authorized in subsection 1 of this
- 16 section, may be assessed a civil penalty by the supervisor
- 17 of liquor control of not less than one hundred dollars or
- 18 more than twenty-five hundred dollars for each violation.
- 19 3. Any solicitor licensed pursuant to this chapter in
- 20 lieu of the suspension or revocation authorized in
- 21 subsection 1 of this section may be assessed a civil penalty
- or fine by the supervisor of liquor control of not less than

- one hundred dollars nor more than five thousand dollars for each violation.
- 4. Any retailer with less than five thousand occupant capacity licensed pursuant to this chapter in lieu of the suspension or revocation authorized by subsection 1 of this section may be assessed a civil penalty or fine by the supervisor of liquor control of not less than fifty dollars nor more than one thousand dollars for each violation.

32

33

34

35

- 5. Any retailer with five thousand or more occupant capacity licensed pursuant to this chapter in lieu of the suspension or revocation authorized by subsection 1 of this section, may be assessed a civil penalty or fine by the supervisor of liquor control of not less than fifty dollars nor more than five thousand dollars for each violation.
- 37 (1) Upon notification by the Missouri gaming 38 commission, the Missouri lottery commission, or a law 39 enforcement agency of possession of a gambling device, as 40 defined pursuant to section 572.010, or of a device in 41 violation of sections 313.425 to 313.437, by a person 42 licensed pursuant to this chapter, the supervisor of liquor control shall suspend or revoke the license of such person 43 on such terms and conditions as the supervisor of liquor 44 control deems appropriate, provided such person shall be 45 46 given ten days to remove such device from the premises prior 47 to the supervisor of liquor control taking action pursuant 48 to this subsection. Upon a second or subsequent 49 notification pursuant to this subsection of the possession 50 of such a device by a person licensed pursuant to this chapter, the supervisor of liquor control shall not be 51 52 required to give such person ten days to remove such device from the premises prior to taking action pursuant to this 53 54 subsection.

- 55 (2) The supervisor of liquor control shall, by no
- later than September 15, 2021, provide written or electronic
- 57 notice to all persons licensed pursuant to this chapter
- 58 informing such persons of the provisions of this subsection
- 59 and section 311.720.
- 7. Any aggrieved person may appeal to the
- 61 administrative hearing commission in accordance with section
- **62** 311.691.
- [7.] 8. In order to encourage the early resolution of
- 64 disputes between the supervisor of liquor control and
- 65 licensees, the supervisor of liquor control, prior to
- 66 issuing an order of warning, probation, revocation,
- 67 suspension, or fine, shall provide the licensee with the
- 68 opportunity to meet or to confer with the supervisor of
- 69 liquor control, or his or her designee, concerning the
- 70 alleged violations. At least ten days prior to such meeting
- 71 or conference, the supervisor shall provide the licensee
- 72 with notice of the time and place of such meeting or
- 73 conference, and the supervisor of liquor control shall also
- 74 provide the licensee with a written description of the
- 75 specific conduct for which discipline is sought, a citation
- 76 of the law or rules allegedly violated, and, upon request,
- 77 copies of any violation report or any other documents which
- 78 are the basis for such action. Any order of warning,
- 79 probation, revocation, suspension, or fine shall be
- 80 effective no sooner than thirty days from the date of such
- 81 order.
  - 311.710. 1. In addition to the penalties and
- proceedings for suspension or revocation of licenses
- 3 provided for in this chapter, and without limiting them,
- 4 proceedings for the suspension or revocation of any license
- 5 authorizing the sale of intoxicating liquor at retail may be
- 6 brought in the circuit court of any county in this state, or

- 7 in the city of St. Louis, in which the licensed premises are
- 8 located and such proceedings may be brought by the sheriff
- 9 or any peace officer of that county or by any eight or more
- 10 persons who are taxpaying citizens of the county or city for
- 11 any of the following offenses:
- 12 (1) Selling, giving or otherwise supplying
- intoxicating liquor to a habitual drunkard or to any person
- 14 who is under or apparently under the influence of
- 15 intoxicating liquor;
- 16 (2) Knowingly permitting any prostitute, degenerate,
- 17 or dissolute person to frequent the licensed premises;
- 18 (3) Permitting on the licensed premises any disorderly
- 19 conduct, breach of the peace, or any lewd, immoral or
- 20 improper entertainment, conduct or practices;
- 21 (4) Selling, offering for sale, possessing or
- 22 knowingly permitting the consumption on the licensed
- 23 premises of any kind of intoxicating liquors, the sale,
- 24 possession or consumption of which is not authorized under
- 25 his license;
- 26 (5) Selling, giving, or otherwise supplying
- 27 intoxicating liquor to any person under the age of twenty-
- 28 one years;
- 29 (6) Selling, giving or otherwise supplying
- 30 intoxicating liquors between the hours of 12:00 midnight
- 31 Saturday night and 12:00 midnight Sunday night;
- 32 (7) Permitting on the licensed premises any form of
- 33 gambling device punishable under chapter 572 or in violation
- of sections 313.425 to 313.437.
- 35 2. Provided, that said taxpaying citizen shall submit
- 36 in writing, under oath, by registered United States mail to
- 37 the supervisor of liquor control a joint complaint, stating
- 38 the name of the licensee, the name under which the
- 39 licensee's business is conducted and the address of the

licensed premises, setting out in general the character and nature of the offense or offenses charged, together with the names and addresses of the witnesses by whom proof thereof is expected to be made; and provided, that after a period of thirty days after the mailing of such complaint to the supervisor of liquor control the person therein complained of shall not have been cited by the supervisor to appear and show cause why his license should not be suspended or revoked then they shall file with the circuit clerk of the county or city in which the premises are located a copy of the complaint on file with the supervisor of liquor control.

- 3. If, pursuant to the receipt of such complaint by the supervisor of liquor control, the licensee appears and shows cause why his license should not be suspended or revoked at a hearing held for that purpose by the supervisor and either the complainants or the licensee consider themselves aggrieved with the order of the supervisor then, after a request in writing by either the complainants or the licensee, the supervisor shall certify to the circuit clerk of the county or city in which the licensed premises are located a copy of the original complaint filed with him, together with a copy of the transcript of the evidence adduced at the hearing held by him. Such certification by the supervisor shall not act as a supersedeas of any order made by him.
- 4. Upon receipt of such complaint, whether from the complainant directly or from the supervisor of liquor control, the court shall set a date for an early hearing thereon and it shall be the duty of the circuit clerk to cause to be delivered by registered United States mail to the prosecuting attorney of the county or to the circuit attorney of the city of St. Louis and to the licensee copies of the complaint and he shall, at the same time, give notice

- of the time and place of the hearing. Such notice shall be delivered to the prosecuting attorney or to the circuit attorney and to the licensee at least fifteen days prior to the date of the hearing.
- 5. The complaint shall be heard by the court without a jury and if there has been a prior hearing thereon by the supervisor of liquor control then the case shall be heard de novo and both the complainants and the licensee may produce new and additional evidence material to the issues.

- 6. If the court shall find upon the hearing that the offense or offenses charged in the complaint have been established by the evidence, the court shall order the suspension or revocation of the license but, in so doing, shall take into consideration whatever order, if any, may have been made in the premises by the supervisor of liquor control. If the court finds that to revoke the license would be unduly severe, then the court may suspend the license for such period of time as the court deems proper.
  - 7. The judgment of the court in no event shall be superseded or stayed during pendency of any appeal therefrom.
  - 8. It shall be the duty of the prosecuting attorney or circuit attorney to prosecute diligently and without delay any such complaints coming to him by virtue of this section.
  - 9. The jurisdiction herein conferred upon the circuit courts to hear and determine complaints for the suspension or revocation of licenses in the manner provided in this section shall not be exclusive and any authority conferred upon the supervisor of liquor control to revoke or suspend licenses shall remain in full force and effect, and the suspension or revocation of a license as provided in this section shall be in addition to and not in lieu of any other revocation or suspension provided by this chapter.

- 10. Costs accruing because of such hearings in the
  106 circuit court shall be taxed in the same manner as criminal
  107 costs.
  - 311.720. Conviction in any court of any violation of
  - 2 this chapter, or any felony violation of chapter 195,
  - 3 chapter 572, or sections 313.425 to 313.437, in the course
  - 4 of business, shall have the effect of automatically revoking
  - 5 the license of the person convicted, and such revocation
  - 6 shall continue operative until said case is finally disposed
  - 7 of, and if the defendant is finally acquitted, he may apply
  - 8 for and receive a license hereunder, upon paying the regular
  - 9 license charge therefor, in the same manner as though he had
- 10 never had a license hereunder; provided, however, that the
- 11 provisions of this section shall not apply to violations of
- 12 section 311.070, and violations of said section shall be
- 13 punished only as therein provided.
  - 313.004. 1. There is hereby created the "Missouri
- 2 Gaming Commission" consisting of five members appointed by
- 3 the governor, with the advice and consent of the senate.
- 4 Each member of the Missouri gaming commission shall be a
- 5 resident of this state. No member shall have pled quilty to
- 6 or shall have been convicted of a felony or gambling-related
- 7 offense. Not more than three members shall be affiliated
- 8 with the same political party. No member of the commission
- 9 shall be an elected official. The overall membership of the
- 10 commission shall reflect experience in law enforcement,
- 11 civil and criminal investigation and financial principles.
- 12 2. The initial members of the commission shall be
- appointed within thirty days of April 29, 1993. Of the
- 14 members first appointed, one shall be appointed for a one-
- 15 year term, two shall be appointed for a two-year term and
- 16 two shall be appointed for a three-year term. Thereafter,
- 17 all members appointed shall serve for a three-year term. No

- 18 person shall serve as a member more than six years. The
- 19 governor shall designate one of the members as the chair.
- 20 The governor may remove any member of the commission from
- 21 office for malfeasance or neglect of duty in office. The
- 22 governor may also replace any member of the commission, with
- 23 the advice and consent of the senate, when any
- 24 responsibility concerning the state lottery, pari-mutuel
- 25 wagering or any other form of gaming is placed under the
- 26 jurisdiction of the commission.
- 27 3. The commission shall meet at least quarterly in
- 28 accordance with its rules. In addition, special meetings
- 29 may be called by the chair or any two members of the
- 30 commission upon twenty-four-hour written notice to each
- 31 member. No action of the commission shall be binding unless
- 32 taken at a meeting at which at least three of the five
- 33 members are present and shall vote in favor thereof.
- 4. The commission shall perform all duties and have
- 35 all the powers and responsibilities conferred and imposed
- 36 upon it relating to excursion gambling boats and, after June
- 37 30, 1994, the lawful operation of the game of bingo under
- 38 this chapter. Within the commission, there shall be
- 39 established a division of gambling and after June 30, 1994,
- 40 the division of bingo. Subject to appropriations, the
- 41 commission may hire an executive director and any employees
- 42 as it may deem necessary to carry out the commission's
- 43 duties. The commission shall have authority to require
- 44 investigations of any employee or applicant for employment
- 45 as deemed necessary and use such information or any other
- 46 information in the determination of employment. The
- 47 commission shall promulgate rules and regulations
- 48 establishing a code of ethics for its employees which shall
- 49 include, but not be limited to, restrictions on which
- 50 employees shall be prohibited from participating in or

- 51 wagering on any game or gaming operation subject to the52 jurisdiction of the commission. The commission shall
- 53 determine if any other employees of the commission or any
- licensee of the commission shall participate or wager in any operation under the jurisdiction of the commission.
- 5. On April 29, 1993, all the authority, powers,
  duties, functions, records, personnel, property, matters
  pending and all other pertinent vestiges of the state
  tourism commission relating to the regulation of excursion
  gambling boats and, after June 30, 1994, of the department
  of revenue relating to the regulation of the game of bingo

shall be transferred to the Missouri gaming commission.

- 63 6. The commission shall be assigned to the department 64 of public safety as a type III division, but the director of 65 the department of public safety has no supervision, 66 authority or control over the actions or decisions of the 67 commission.
- Members of the Missouri gaming commission shall 68 69 receive as compensation, the amount of one hundred dollars for every day in which the commission holds a meeting, when 70 such meeting is subject to the recording of minutes as 71 72 provided in chapter 610, and shall be reimbursed for 73 reasonable expenses incurred in the performance of their 74 duties. The chair shall receive as additional compensation 75 one hundred dollars for each month such person serves on the 76 commission in that capacity.
- 8. No member or employee of the commission shall be appointed or continue to be a member or employee who is licensed by the commission as an excursion gambling boat operator or supplier and no member or employee of the commission shall be appointed or continue to be a member or employee who is related to any person within the second degree of consanguinity or affinity who is licensed by the

84 commission as an excursion gambling boat operator or 85 supplier. The commission shall determine by rule and 86 regulation appropriate restrictions on the relationship of members and employees of the commission to persons holding 87 or applying for occupational licenses from the commission or 88 89 to employees of any licensee of the commission. No peace officer, as defined by section 590.010, who is designated to 90 91 have direct regulator authority related to excursion 92 gambling boats shall be employed by any excursion gambling 93 boat or supplier licensed by the commission while employed as a peace officer. No member or employee of the commission 94 or any employee of the state attorney general's office or 95 96 the state highway patrol who has direct authority over the 97 regulation or investigation of any applicant or licensee of 98 the commission or any peace officer of any city or county which has approved excursion boat gambling shall accept any 99 100 gift or gratuity from an applicant or licensee while serving as a member or while under such employment. Any person 101 102 knowingly in violation of the provisions of this subsection is quilty of a class A misdemeanor. Any such member, 103 104 officer or employee who personally or whose prohibited 105 relative knowingly violates the provisions of this 106 subsection, in addition to the foregoing penalty, shall, 107 upon conviction, immediately and thereupon forfeit his 108 office or employment. 109

9. The commission may enter into agreements with the
Federal Bureau of Investigation, the Federal Internal
Revenue Service, the state attorney general, the Missouri
state highway patrol, or any state, federal or local agency
the commission deems necessary to carry out the duties of
the commission, including investigations relating to and the
enforcement of the provisions of chapter 572 relating to
illegal gambling. No state agency shall count employees

- 117 used in any agreements entered into with the commission 118 against any personnel cap authorized by any statute. Any 119 consideration paid by the commission for the purpose of 120 entering into, or to carry out, any agreement shall be 121 considered an administrative expense of the commission. 122 When such agreements are entered into for responsibilities relating to excursion gambling boats, or for the purpose of 123 investigating illegal gambling pursuant to chapter 572 124 125 utilizing existing Missouri state highway patrol personnel 126 assigned to enforce the regulations of licensed gaming 127 activities governed by chapter 313, the commission shall require excursion gambling boat licensees to pay for such 128 129 services under rules and regulations of the commission. The 130 commission may provide by rules and regulations for the 131 offset of any prize or winnings won by any person making a 132 wager subject to the jurisdiction of the commission, when 133 practical, when such person has an outstanding debt owed the state of Missouri. 134
- 135 10. No person who has served as a member or employee of the commission, as a member of the general assembly, as 136 an elected or appointed official of the state or of any city 137 or county of this state in which the licensing of excursion 138 139 gambling boats has been approved in either the city or 140 county or both or any employee of the state highway patrol 141 designated by the superintendent of the highway patrol or 142 any employee of the state attorney general's office designated by the state attorney general to have direct 143 regulatory authority related to excursion gambling boats 144 shall, while in such office or during such employment and 145 146 during the first two years after termination of his office 147 or position, obtain direct ownership interest in or be employed by any excursion gambling boat licensed by the 148 149 commission or which has applied for a license to the

```
150
     commission or enter into a contractual relationship related
     to direct gaming activity. A "direct ownership interest"
151
152
     shall be defined as any financial interest, equitable
153
     interest, beneficial interest, or ownership control held by
     the public official or employee, or such person's family
154
155
     member related within the second degree of consanguinity or
156
     affinity, in any excursion gambling boat operation or any
157
     parent or subsidiary company which owns or operates an
     excursion gambling boat or as a supplier to any excursion
158
159
     gambling boat which has applied for or been granted a
160
     license by the commission, provided that a direct ownership
     interest shall not include any equity interest purchased at
161
162
     fair market value or equity interest received as
     consideration for goods and services provided at fair market
163
     value of less than one percent of the total outstanding
164
165
     shares of stock of any publicly traded corporation or
166
     certificates of partnership of any limited partnership which
     is listed on a regulated stock exchange or automated
167
168
     quotation system. Any person who knowingly violates the
     provisions of this subsection is quilty of a class E
169
170
     felony. Any such member, officer or employee who personally
     and knowingly violates the provisions of this subsection, in
171
     addition to the foregoing penalty, shall, upon conviction,
172
173
     immediately and thereupon forfeit his office or employment.
174
     For purposes of this subsection, "appointed official" shall
175
     mean any official of this state or of any city or county
     authorized under subsection 10 of section 313.812 appointed
176
     to a position which has discretionary powers over the
177
     operations of any licensee or applicant for licensure by the
178
179
     commission. This shall only apply if the appointed official
     has a direct ownership interest in an excursion gambling
180
     boat licensed by the commission or which has applied for a
181
182
     license to the commission to be docked within the
```

- 183 jurisdiction of his or her appointment. No elected or 184 appointed official, his or her spouse or dependent child 185 shall, while in such office or within two years after termination of his or her office or position, be employed by 186 an applicant for an excursion gambling boat license or an 187 188 excursion gambling boat licensed by the commission. other person related to an elected or appointed official 189 within the second degree of consanguinity or affinity 190 191 employed by an applicant for an excursion gambling boat 192 license or excursion gambling boat licensed by the 193 commission shall disclose this relationship to the 194 commission. Such disclosure shall be in writing and shall 195 include who is employing such individual, that person's 196 relationship to the elected or appointed official, and a job 197 description for which the person is being employed. 198 commission may require additional information as it may 199 determine necessary.
- The commission may enter into contracts with any 200 201 private entity the commission deems necessary to carry out the duties of the commission, other than criminal law 202 203 enforcement, provision of legal counsel before the courts 204 and other agencies of this state, and the enforcement of 205 liquor laws. The commission may require provisions for 206 special auditing requirements, investigations and 207 restrictions on the employees of any private entity with 208 which a contract is entered into by the commission.
- 12. Notwithstanding the provisions of chapter 610 to
  the contrary, all criminal justice records shall be
  available to any agency or commission responsible for
  licensing or investigating applicants or licensees applying
  to any gaming commission of this state.
- 214 13. (1) The commission shall establish a telephone
  215 contact number, which shall be prominently displayed on the

- 216 commission's website, to receive reports of suspected
- 217 illegal gambling activities. Upon the receipt of such
- 218 report, the commission shall refer such reports to the
- 219 Missouri state highway patrol for investigation pursuant to
- 220 this section. The commission shall notify the subject of
- 221 such investigation within thirty days of receiving a report
- 222 under this subsection.
- 223 (2) The superintendent of the highway patrol shall
- initiate investigations of potential violations punishable
- under chapter 572, including referrals made by the Missouri
- 226 gaming commission pursuant to this section.
- 227 (3) Upon the request of a prosecuting or circuit
- 228 attorney, the attorney general shall aid a prosecuting or
- 229 circuit attorney in prosecuting violations referred by the
- 230 superintendent of the highway patrol.
- 231 (4) Local law enforcement agencies shall notify the
- 232 supervisor of liquor control, the state lottery commission,
- 233 and the Missouri gaming commission of all investigations of
- 234 potential violations punishable under chapter 572.
- 235 (5) The provisions of this subsection shall not
- 236 preclude or hinder the ability of a local law enforcement
- 237 agency to conduct investigations into potential violations
- 238 punishable under chapter 572 or any other crime or criminal
- 239 activity in its jurisdiction.
- 240 (6) Any person or establishment licensed under this
- 241 chapter that is convicted of or pleads guilty to a violation
- punishable under chapter 572, or sections 313.425 to
- 243 313.437, and any affiliated company of such person or
- 244 establishment, shall be permanently prohibited from being
- licensed to participate in any way in the video lottery
- 246 gaming program authorized pursuant to sections 313.425 to
- **247** 313.437.
  - 313.230. The commission shall:

- 2 (1) Issue rules and regulations concerning the
- 3 operation of the Missouri state lottery. The rules and
- 4 regulations shall include, but shall not be limited to, the
- 5 following:
- 6 (a) The type of lottery to be conducted, [except no
- 7 lottery may use any coin- or token-operated amusement device
- 8 and no lottery game shall be based in any form on the
- 9 outcome of sporting events. However, it shall be legal to]
- 10 <u>including the</u> use <u>of</u> clerk- or player-activated terminals[,
- 11 which are coin- or currency-operated, ] to conduct lottery
- 12 games, to offer electronic lottery game plays, to print
- 13 lottery tickets, and to dispense lottery tickets;
- 14 (b) The price, or prices, of tickets or shares
- 15 including electronically generated tickets or shares, in the
- 16 lottery;
- 17 (c) The numbers and sizes of the prizes on the winning
- 18 tickets or shares;
- 19 (d) The manner of selecting the winning tickets or
- 20 shares;
- 21 (e) The manner of payment of prizes to the holders of
- 22 winning tickets or shares;
- 23 (f) The frequency of the drawings or selections of
- 24 winning tickets or shares, without limitation;
- 25 (g) The types or numbers of locations at which tickets
- or shares may be sold and the method to be used in selling
- 27 tickets or shares;
- 28 (h) The method to be used in selling tickets or shares;
- 29 (i) The licensing of lottery game retailers to sell
- 30 tickets or shares;
- 31 (j) The manner and amount of compensation, including
- 32 commissions, ticket discounts, incentives and any other
- 33 remuneration, to be paid to or retained by lottery game
- 34 retailers;

- 35 (k) The apportionment of the total revenues accruing
  36 from the sale of lottery tickets or shares and from all
- 37 other sources among:
- 38 a. The payment of prizes to the holders of winning
- 39 tickets or shares;
- 40 b. The payment of costs incurred in the operation and
- 41 administration of the lottery, including the expenses of the
- 42 commission and the costs resulting from any contract or
- 43 contracts entered into for promotional, advertising or
- 44 operational services or for the purchase or lease of lottery
- 45 equipment and materials;
- 46 c. For the repayment to the general revenue fund of
- 47 any amount appropriated for initial start-up of the lottery;
- **48** and
- d. For timely transfer to the state lottery fund as
- 50 provided by law;
- [(1)] (2) Such other matters necessary or desirable
- 52 for the efficient and economical operation and
- 53 administration of the lottery and for the convenience of the
- 54 purchasers of tickets or shares and the holders of winning
- 55 tickets or shares. The commission may disburse money for
- 56 payment of lottery prizes;
- [(2)] (3) Amend, repeal, or supplement any such rules
- 58 and regulations from time to time as it deems necessary or
- 59 desirable:
- [(3)] (4) Advise and make recommendations to the
- 61 director regarding the operation and administration of the
- 62 lottery;
- [(4)] (5) Report quarterly to the governor and the
- 64 general assembly the total lottery revenues, prize
- 65 disbursements and other expenses for the preceding quarter,
- and to make an annual report, which shall include a full and
- 67 complete statement of lottery revenues, prize disbursements

- 68 and other expenses, to the governor and the general
- 69 assembly, and including such recommendations for changes in
- 70 sections 313.200 to 313.350 as it deems necessary or
- 71 desirable;
- 72 [(5)] (6) Report to the governor and general assembly
- 73 any matters which shall require immediate changes in the
- 74 laws of this state in order to prevent abuses and evasions
- of sections 313.200 to 313.350 or rules and regulations
- 76 promulgated thereunder or to rectify undesirable conditions
- 77 in connection with the administration or operation of the
- 78 lottery;
- 79 [(6)] (7) Carry on a continuous study and
- 80 investigation of the lottery throughout the state and to
- 81 make a continuous study and investigation of the operation
- 82 and the administration of similar laws which may be in
- 83 effect in other states or countries, any literature on the
- 84 subject which from time to time may be published or
- 85 available, any federal laws which may affect the operation
- 86 of the lottery, and the reaction of Missouri citizens to
- 87 existing and potential features of the lottery with a view
- 88 to recommending or effecting changes that will tend to serve
- 89 the purposes of sections 313.200 to 313.350;
- 90 [(7)] (8) Ensure that all employees of the state
- 91 lottery commission hired after July 12, 1990, shall not be
- 92 related to any member of the state lottery commission or any
- 93 employee of the state lottery commission within the third
- 94 degree of consanguinity or affinity.
  - 313.255. 1. The director shall issue, suspend,
- 2 revoke, and renew licenses for lottery game retailers
- 3 pursuant to rules and regulations adopted by the
- 4 commission. Such rules shall specify that at least ten
- 5 percent of all licenses awarded to lottery game retailers in
- 6 constitutional charter cities not within a county and

- 7 constitutional charter cities with a population of at least
- 8 four hundred fifty thousand not located wholly within a
- 9 county of the first class with a charter form of government
- 10 shall be awarded to minority-owned and -controlled business
- 11 enterprises. Licensing rules and regulations shall include
- 12 requirements relating to the financial responsibility of the
- 13 licensee, the accessibility of the licensee's place of
- 14 business or activity to the public, the sufficiency of
- 15 existing licenses to serve the public interest, the volume
- 16 of expected sales, the security and efficient operation of
- 17 the lottery, and other matters necessary to protect the
- 18 public interest and trust in the lottery and to further the
- 19 sales of lottery tickets or shares. Lottery game retailers
- 20 shall be selected without regard to political affiliation.
- 21 2. (1) The commission may sell lottery tickets at its office and at special events.
- 23 (2) The commission may authorize the placement of pull-
- 24 tab machines, in substantially the same form as such pull-
- 25 tab machines are authorized as of August 28, 2021, in any
- 26 video lottery game retailer, as such term is defined in
- 27 section 313.427. Beginning January 1, 2023, the commission
- 28 may authorize the use of pull-tab machines that utilize
- 29 electronically generated ticket facsimiles where game plays
- 30 are pre-determined from a finite pool of ticket results.
- 31 3. The commission shall require every retailer to post
- 32 a bond, a bonding fee or a letter of credit in such amount
- as may be required by the commission, and upon licensure
- 34 shall prominently display his license, or a copy thereof, as
- 35 provided in the rules and regulations of the commission.
- 4. All licenses for lottery game retailers shall
- 37 specify the place such sales shall take place.
- 38 5. A lottery game retailer license shall not be
- 39 assignable or transferable.

- 40 6. A license shall be revoked upon a finding that the
- 41 licensee:
- 42 (1) Has knowingly provided false or misleading
- 43 information to the commission or its employees;
- 44 (2) Has been convicted of any felony; or
- 45 (3) Has endangered the security of the lottery.
- 7. A license may be suspended, revoked, or not renewed
- 47 for any of the following causes:
- 48 (1) A change of business location;
- 49 (2) An insufficient sales volume;
- 50 (3) A delinquency in remitting money owed to the
- 51 lottery; [or]
- 52 (4) Any violation of any rule or regulation adopted
- 53 pursuant to this section by the commission; or
- 54 (5) Possession of a gambling device as defined
- 55 pursuant to section 572.010 or possession of a device in
- violation of sections 313.425 to 313.437.
  - 313.425. Sections 313.425 to 313.437 shall be known
- 2 and may be cited as the "Missouri Video Lottery Control Act"
- 3 and shall establish the regulatory framework for the use of
- 4 player-activated video terminals for the conduct of lottery
- 5 games.
  - 313.427. As used in sections 313.425 to 313.437, the
- 2 following words and phrases shall mean:
- 3 (1) "Bar", a business registered to do business in the
- 4 state of Missouri that maintains a license issued pursuant
- 5 to chapter 311 to sell liquor at retail for onsite
- 6 consumption;
- 7 (2) "Centralized computer system", a computerized
- 8 system developed or procured by the commission that video
- 9 lottery game terminals are connected to using standard
- 10 industry protocols that can activate or deactivate a
- 11 particular video lottery game terminal from a remote

- location, and that is capable of monitoring and auditing
- video lottery game plays;
- 14 (3) "Commission" or "lottery commission", the five-
- member body appointed by the governor to manage and oversee
- 16 the lottery under section 313.215;
- 17 (4) "Director", the director of the commission;
- 18 (5) "Fraternal organization", any organization within
- 19 this state operating under the lodge system which exists for
- 20 the common benefit, brotherhood, or other interest of its
- 21 members, except college fraternities and sororities, of
- 22 which no part of the net earnings inures to the benefit of
- 23 any private shareholder or any individual member of such
- organization, which has been exempted from the payment of
- 25 federal income tax, and which derives its charter from a
- 26 national fraternal organization which regularly meets;
- 27 (6) "Sales agent", any person who, directly or
- 28 indirectly, solicits, procures, or negotiates a contract
- 29 between or on behalf of a video lottery game retailer or a
- 30 video lottery game operator for the placement and operation
- 31 of a video lottery game terminal;
- 32 (7) "Truck stop", a location that provides parking and
- is equipped for fueling commercial vehicles, that has sold
- 34 on average ten thousand gallons of diesel or biodiesel fuel
- 35 each month for the previous twelve months or is projected to
- 36 sell an average of ten thousand gallons of diesel or
- 37 biodiesel fuel each month for the next twelve months, that
- is situated on two acres or more of land that operates a
- 39 convenience store and that obtains and maintains a lottery
- 40 game retailer license issued by the commission to offer
- 41 lottery games played on video lottery game terminals;
- 42 (8) "Veterans' organization", a post or organization
- 43 of veterans, or an auxiliary unit or society of, or a trust
- 44 or foundation for, any such post or organization organized

- 45 in the United States or any of its possessions in which at
- 46 least seventy-five percent of the members are veterans of
- 47 the United States Armed Forces and substantially all of the
- 48 other members are individuals who are veterans or are
- 49 cadets, or are spouses, widows or widowers of war veterans
- of such individuals, in which no part of the net earnings
- inures to the benefit of any private shareholder or
- 52 individual, and which has been exempted from payment of
- federal income taxes;
- 54 (9) "Video lottery game", any lottery game approved by
- the commission for play on an approved video lottery game
- 56 terminal;
- 57 (10) "Video lottery game adjusted gross receipts", the
- 58 total of cash or cash equivalents used for the play of a
- 59 video lottery game on a video lottery game terminal minus
- 60 cash or cash equivalent paid to players as a result of
- 61 playing video lottery games on a video lottery game terminal;
- (10) "Video lottery game handler", a person employed
- 63 by a licensed video lottery game operator and who is
- 64 licensed by the commission to handle, place, operate, and
- 65 service video lottery game terminals and associated
- 66 equipment;
- 67 (12) "Video lottery game manufacturer" or
- "distributor", any person licensed by the commission that
- 69 manufactures video lottery game terminals or major parts and
- 70 components for video lottery game terminals as approved by
- 71 the lottery commission for sale to licensed video lottery
- 72 game operators, or a person licensed by the commission to
- 73 distribute or service video lottery game terminals or major
- 74 parts and components of video lottery game terminals
- 75 including buying, selling, leasing, renting, or financing
- 76 new, used, or refurbished video lottery game terminals to

- 77 and from licensed video lottery game manufacturers and 78 licensed video lottery game operators; 79 "Video lottery game operator", a person licensed by the commission that owns, rents, or leases and services 80 or maintains video lottery game terminals for placement in 81 82 licensed video lottery retailer establishments; "Video lottery game retailer", a retail 83 84 establishment possessing a lottery game retailer license under section 313.255, that also secures and maintains a 85 86 license to conduct video lottery games played on a video 87 lottery game terminal or terminals and that is a fraternal 88 organization, veterans organization, bar, or truck stop; 89 (15)"Video lottery game terminal", a player-activated terminal that exchanges coins, currency, tickets, ticket 90 vouchers, or electronic payment methods approved by the 91 92 commission for credit on such terminal used to play video 93 lottery games approved by the commission. Such video 94 lottery game terminals shall use a video display and may use 95 a microprocessor capable of randomly generating the outcome 96 of such video lottery games and be capable of printing and 97 issuing a ticket at the conclusion of any video lottery game play that may be redeemed at a video lottery game ticket 98 99 redemption terminal or may be reinserted into a video 100 lottery game terminal at the retail establishment where it 101 was printed for video lottery game credit and game plays. 102 All video lottery games approved by the commission for play on a video lottery game terminal shall have a minimum 103 theoretical payout of eighty-five percent. The term "video 104 lottery game terminal" shall not include any pull-tab 105 106 machine approved by the commission; 107 (16) "Video lottery game terminal credit", one cent,
  - five cents, ten cents, or twenty-five cents either won or purchased by a player on a video lottery game terminal that

- may be used to play video lottery games and that may be
- 111 converted into a video lottery game ticket;
- 112 (17) "Video lottery game ticket" or "ticket", a
- document printed or electronically created at the conclusion
- of any video lottery game play or group of plays on a video
- 115 lottery game terminal that is redeemable for cash utilizing
- 116 a video lottery game ticket redemption terminal or that may
- 117 be reinserted into a video lottery game terminal in the
- establishment from which such ticket is issued for video
- 119 lottery game terminal credit;
- 120 (18) "Video lottery game ticket redemption terminal",
- 121 the collective hardware, software, communications
- technology, and other ancillary equipment used to facilitate
- 123 the payment of tickets cashed out by players as a result of
- 124 playing a video lottery game terminal.
  - 313.429. 1. The commission shall implement a system
  - 2 of video lottery game terminals utilizing a licensing
  - 3 structure for processing license applications and issuing
  - 4 licenses to video lottery game manufacturers, video lottery
  - 5 game distributors, video lottery game operators, video
  - 6 lottery game handlers, and video lottery game retailers for
  - 7 the conduct of lottery games utilizing video lottery game
  - 8 terminals within the state; except that, a person licensed
  - 9 as a:
- 10 (1) Video lottery game manufacturer or a video lottery
- 11 game distributor shall not be issued a license as a video
- 12 lottery game operator or a video lottery game retailer;
- 13 (2) Video lottery game operator shall not be issued a
- 14 license as a video lottery game manufacturer, a video
- 15 lottery game distributor, or a video lottery game retailer;
- **16** and

- 17 (3) Video lottery game retailer shall not be issued a
- 18 license as a video lottery game manufacturer, a video
- 19 lottery game distributor, or a video lottery game operator.
- 20 Nothing in this subsection shall prevent a video lottery
- 21 game manufacturer and a video lottery game distributor from
- 22 providing and operating the centralized computer system for
- 23 monitoring video lottery game terminals.
- 2. Under no circumstances shall the commission:
- 25 (1) Allow the placement of more than twelve thousand
- 26 five hundred video lottery game terminals in the state;
- 27 (2) Authorize or allow a single vendor or licensee to
- 28 implement the system of video lottery game terminals created
- 29 under this section; or
- 30 (3) Allow a single licensed video lottery game
- 31 operator to control or operate more than twenty-five percent
- 32 of video lottery game terminals in the state after December
- **33** 31, 2029.
- 3. (1) The video lottery game system authorized by
- 35 this section shall allow for multiple video lottery game
- 36 manufacturers, video lottery game distributors, and video
- 37 lottery game operators to encourage private sector
- 38 investment and job opportunities for Missouri citizens.
- 39 Video lottery game terminals and video lottery game ticket
- 40 redemption terminals shall be connected to a centralized
- 41 computer system developed or procured by the commission.
- 42 The commission shall provide licensed video lottery game
- 43 operators with the necessary protocols to connect the
- 44 operators' video lottery game terminal or terminals to the
- 45 centralized computer system after such terminal or terminals
- 46 have been approved by the commission. No video lottery game
- 47 terminal or video lottery game ticket redemption terminal
- 48 shall be in operation unless connected to the centralized
- 49 computer system after such terminal or terminals have been

- 50 approved by the commission. A vendor that provides the
- 51 centralized computer system authorized under this subsection
- 52 shall not be eligible to be licensed as a video lottery game
- operator or video lottery game retailer. The commission may
- 54 impose an initial nonrefundable license application fee to
- 55 cover the cost of investigating the background of the
- 56 licensee, including a criminal background check, as follows:
- 57 (a) For video lottery game manufacturers, video
- 58 lottery game distributors, and video lottery game operators,
- 59 no more than twenty-five thousand dollars;
- 60 (b) For sales agents, no more than one thousand
- 61 dollars;

- 62 (c) For video lottery game retailer establishments, no
- 63 more than five hundred dollars; or
- 64 (d) For video lottery game handlers, no more than one
- 65 hundred dollars.
- 66 (2) The initial license shall be for a period of two
- 67 years. Thereafter, license renewal periods shall be four
- 68 years with the applicable renewal fee paid for each year of
- 69 such license renewal in advance. License renewal fees for
- 70 anyone licensed pursuant to this subsection, and subsequent
- 71 to the initial two-year period shall be as follows:
- 72 (a) Five thousand dollars for video lottery game
- 73 manufacturers, video lottery game distributors, and video
- 74 lottery game operators;
  - (b) Fifty dollars for video lottery game handlers; and
- 76 (c) Five hundred dollars for each video lottery game
- 77 retailer's establishment.
- 78 (3) In addition to the license fees required in
- 79 subdivisions (1) and (2) of this subsection, video lottery
- 80 game operators shall pay the commission an annual license
- 81 fee of two hundred dollars for each video lottery game
- 82 terminal placed in service. Such video lottery game

- 83 terminal license shall be renewed each year and cost two
  84 hundred dollars. A license issued under this subsection is
- 85 nontransferable.

103

104

105

106

107

- 86 (4) Nothing in this subsection shall be construed to
  87 relieve the licensee of the affirmative duty to notify the
  88 commission of any change relating to the status of the
  89 license or to any other information contained in the
  90 application materials on file with the commission.
- 91 4. No license shall be issued to any person, and no
  92 person shall be allowed to serve as a sales agent, who has
  93 been convicted of a felony or a crime involving illegal
  94 gambling. Sales agents shall register with the commission,
  95 and shall not, directly or indirectly, solicit, procure, or
  96 negotiate any contract between or on behalf of a video
  97 lottery game retailer or a video lottery game operator for
  98 the placement and operation of a video lettery game terminal
- 98 the placement and operation of a video lottery game terminal
  99 before registering with the commission. Any sales agent who
  100 violates the provisions of this subsection shall have such
  101 sales agent's registration revoked.
  - 5. No license requirement, sticker fee, or tax shall be imposed by any local jurisdiction upon a video lottery game manufacturer, video lottery game distributor, video lottery game operator, video lottery game retailer, video lottery game handler, or video lottery game terminal or an establishment relating to the operation of video lottery games, video lottery game terminals, or associated equipment.
- 6. (1) Video lottery game terminals shall meet
  independent testing standards approved by the commission.
  Video lottery game terminal testing shall be performed under
  the supervision of the Missouri gaming commission authorized
  pursuant to section 313.004 or by one or more licensed
  independent test labs approved by the Missouri gaming
  commission. Video lottery game terminals shall be capable

- of printing a ticket redeemable for winning video lottery
- 117 game plays. Such video lottery game terminals shall be
- inspected and approved prior to being sold, leased, or
- 119 transferred.
- 120 (2) Licensed video lottery game manufacturers may buy,
- 121 sell, or lease new or refurbished video lottery game
- 122 terminals to and from licensed video lottery game
- 123 distributors.
- 124 (3) Licensed video lottery game distributors may buy,
- sell, or lease new or refurbished video lottery game
- 126 terminals to or from licensed video lottery game
- 127 manufacturers or licensed video lottery game operators.
- 128 7. (1) Licensed video lottery game operators:
- 129 (a) May buy, lease, or rent video lottery game
- 130 terminals from licensed video lottery game manufacturers,
- 131 operators, or distributors;
- 132 (b) May handle, place, and service video lottery game
- 133 terminals;
- 134 (c) Shall connect such video lottery game terminals
- and video lottery game ticket redemption terminals to the
- 136 centralized computer system approved by the commission; and
- 137 (d) Shall, notwithstanding the provisions of section
- 138 313.321 to the contrary, pay all video lottery game winnings
- 139 using a video lottery game ticket redemption terminal. Such
- 140 video lottery ticket redemption terminal shall be located
- 141 within the video lottery game retailer's establishment in
- 142 direct proximity of where such video lottery games are
- 143 offered. Video lottery game operators shall pay the
- 144 commission thirty-two percent of any unclaimed cash prize
- 145 associated with a winning ticket that has not been redeemed
- within one hundred eighty days of issue.
- 147 Rents or leases for video lottery game terminals shall be
- 148 written at a flat rate and shall not include revenue

- splitting as a method used in the calculation of the lease
  or rent.
- 151 (2) Licensed video lottery game operators and licensed
- video lottery game retailers shall enter into a written
- agreement for the placement of video lottery game
- 154 terminals. The agreement shall be on a form approved by the
- 155 commission and shall specify an equal division of adjusted
- 156 gross receipts, or, upon approval of the commission, a
- 157 negotiated division of adjusted gross receipts between the
- 158 video lottery game operator and the video lottery game
- 159 retailer after adjustments for taxes and administrative fees
- 160 are made. A video lottery game operator shall be
- 161 responsible for remitting to the commission and the video
- 162 lottery game retailer its share of adjusted gross receipts.
- 163 Nothing in this subdivision shall prohibit a licensed video
- 164 lottery game operator from entering into an agreement with a
- 165 sales agent for retailer agreements provided such agreement
- is in writing and approved by the commission prior to
- 167 beginning sales activities and prior to the start date
- 168 established pursuant to section 313.431. Video lottery game
- operators and their sales agents and affiliates and video
- 170 lottery game retailers are specifically prohibited from
- 171 offering anything of value, other than the percentage of
- 172 adjusted gross receipts provided under this subsection,
- 173 except that a video lottery game operator may provide up to
- 174 seven thousand five hundred dollars to a video lottery game
- 175 retailer, with an equal amount provided by the video lottery
- 176 game retailer, for structural changes needed at the video
- 177 lottery game retailer's establishment to comply with the
- 178 provisions of subsection 9 of this section. A retailer
- 179 shall not enter into an agreement with a video lottery game
- 180 operator prior to the start date established by the director
- 181 pursuant to subdivision (4) of section 313.431 for the

- terminals. Contract agreements entered into prior to the

  start date established pursuant to section 313.431 between a
- 185 prospective video lottery game terminal operator or sales

initial or continued placement of video lottery game

- agent with a prospective video lottery game retailer shall
- 187 be invalid.

- 188 (3) To combat problem gambling, video lottery game
- 189 operators shall allow players to be self-excluded from video
- 190 lottery game play. Operators shall provide the commission
- 191 with a list of players that have elected to be excluded from
- 192 video lottery game play within thirty days of such election
- 193 and shall update such list periodically as required by the
- 194 commission. Such self-excluded list shall be considered
- 195 confidential information and shall not be released to the
- 196 public. The commission shall issue such self-exclusion
- 197 procedures by rule.
- 198 (4) Nothing in this section shall be construed to
- 199 prevent a video lottery game operator or a video lottery
- 200 retailer from using a player rewards system or electronic
- 201 cashless payment system as approved by the commission. No
- 202 player shall be required to enroll in a rewards program
- 203 offered by a video lottery game operator or video lottery
- 204 game retailer as a condition to play video lottery games.
- 205 8. No licensed video lottery game operator shall:
- 206 (1) Offer video lottery gaming terminals that directly
- 207 dispense anything of value except for tickets for winning
- 208 plays. Tickets shall be dispensed by pressing the ticket
- 209 dispensing button on the video lottery gaming terminal at
- 210 the end of any video lottery game play. The ticket shall
- 211 indicate the total amount of video lottery game terminal
- 212 credits and the cash award, the time of day in a 24-hour
- 213 format showing hours and minutes, the date, the terminal
- 214 serial number, the sequential number of the ticket, and an

- 215 encrypted validation number from which the validity of the
- 216 prize may be determined. The cost of the video lottery game
- 217 terminal credits shall be one cent, five cents, ten cents,
- 218 or twenty-five cents, and the maximum wager played per video
- 219 lottery game shall not exceed five dollars, with the payoff
- for a winning maximum wager for a single game play being no
- more than one thousand dollars. Any state or federal tax
- reporting and withholding requirements shall be satisfied by
- 223 the video lottery game operator;
- (2) Operate more than five video lottery game
- terminals per location on the premises of a fraternal
- 226 organization, veterans organization, bar, or truck stop that
- 227 has secured and maintains a video lottery game retailer's
- 228 license. The operating location for any video lottery game
- 229 terminal shall be approved by the commission prior to such
- video lottery game terminals being placed. The commission
- 231 may, at its sole discretion, deny such location pursuant to
- the provisions of sections 313.425 to 313.437 and to the
- 233 rules and regulations governing the placement of such
- 234 terminals;
- 235 (3) Advertise video lottery games outside of a
- 236 licensed video lottery game retailer's establishment through
- 237 any media outlets or direct mail or telephone
- 238 solicitations. The advertising prohibition contained in
- 239 this subdivision shall apply to all licensees including, but
- not limited to, video lottery game manufacturers, video
- 241 lottery game distributors, video lottery game operators,
- video lottery game retailers, and video lottery game
- 243 handlers. Any allowable advertising conducted at the video
- lottery game retailer's establishment shall be at the sole
- 245 expense of the video lottery game retailer, and shall be
- 246 approved by the commission;

247	(4) Allow video lottery games to be played at any time
248	when the video lottery game retailer's establishment is
249	closed for business.
250	9. (1) A person under twenty-one years of age shall
251	not play video lottery games, and such video lottery game
252	terminals shall be under the supervision of a person that is
253	at least twenty-one years of age to prevent persons under
254	twenty-one years of age from playing video lottery games.
255	Video lottery game terminals shall be placed in a fully
256	enclosed room that is continually monitored by video
257	surveillance and where access to persons under twenty-one
258	years of age is denied by a procedure approved by the
259	commission. A warning sign shall be posted in a conspicuous
260	location where such video lottery game terminals are
261	located, containing in red lettering at least one-half inch
262	high on a white background the following:
263	"YOU MUST BE AT LEAST 21 YEARS OF AGE TO PLAY
264	VIDEO LOTTERY GAMES"
265	In addition to the placement and supervision requirements of
266	this subsection, a video lottery game operator shall provide
267	video surveillance in the immediate area of the video
268	lottery game retailer's establishment where video lottery
269	game terminals are located. Recorded video from such
270	surveillance system shall be made available to the
270	commission upon request and shall be reviewed by video
271	lottery game operators as required by the commission for any
273	
273	violation of law, rules, or regulations governing the
	conduct of video lottery games. A video lottery game
275	operator that fails to report any known violation of law,
<ul><li>276</li><li>277</li></ul>	rules, or regulations governing the conduct of video lottery
277	games in conformance with established commission procedures
270	may be subject to an administrative fine not to exceed five

280 fails to report any known violation of law, rules, or 281 regulations governing the conduct of video lottery games in 282 conformance with established commission procedures may be subject to an administrative fine not to exceed five 283 284 thousand dollars. Video lottery game retailers shall 285 provide an intrusion detection system capable of detecting unauthorized entrance of the video lottery game retailer's 286 establishment during nonbusiness hours and shall report to 287 288 the commission any unauthorized entrance of the video lottery game retailer's establishment. Such surveillance 289 290 and intrusion detection system shall meet specifications as 291 defined by the commission. 292 (2) A video lottery game operator shall post a sign in 293 a conspicuous location where such video lottery game 294 terminals are located, containing in red lettering at least 295 one-half inch high on a white background a telephone contact 296 number (1-888-BETSOFF) for the problem gambling helpline. 297 10. (1) Video lottery game operators shall pay the 298 commission thirty-six percent of the video lottery game 299 adjusted gross receipts, which shall be deposited in the 300 state lottery fund. The commission shall transfer, subject 301 to appropriation, the amount received from the operator from the lottery fund to the lottery proceeds fund after 302 303 administrative expenses equal to four percent of the video 304 lottery game adjusted gross receipts are paid to the 305 municipality where a licensed video lottery game retailer 306 maintains an establishment licensed for the operation of video lottery game terminals, or if such licensed 307 establishment is not located within the corporate boundaries 308 309 of a municipality, then the county where such licensed establishment is located to reimburse such municipality or 310 county for administrative expenses, and any administrative 311

expenses for the commission that are not covered by

313 reimbursements from operators are deducted. Net proceeds 314 transferred to the lottery proceeds fund shall be 315 appropriated to public elementary and secondary education 316 and public institutions of higher education. 317 (2) Video lottery game operators shall retain the remainder of the video lottery game adjusted gross receipts, 318 a portion of which shall be utilized to pay for 319 320 administrative expenses which shall include the cost of the 321 centralized computer system, which cost shall be paid by 322 video lottery game operators in proportion to the number of video lottery game terminals operated. Fifty percent of the 323 324 costs of the centralized computer system shall be 325 apportioned by the video lottery game operator among video 326 lottery game retailers to which it provides operations based 327 on the number of video lottery game terminals located at the 328 video lottery game retailer's establishment. The remainder 329 of adjusted gross receipts retained by the video lottery 330 game operator, after the cost of the centralized computer 331 system and administrative costs are paid and apportioned, 332 shall be divided equally between the video lottery game operator and video lottery game retailer as agreed under 333 subdivision (2) of subsection 6 of this section. 334 11. All revenues received by the commission from 335 336 license fees and any reimbursements associated with the 337 administration of the provisions of sections 313.425 to 338 313.437, and all interest earned thereon, shall be 339 considered administrative expenses and shall be deposited in the state lottery fund. Moneys deposited into the state 340 lottery fund from license fees and any reimbursements of 341 342 commission administrative expenses to administer sections 313.425 to 313.437 shall be considered administrative 343 expenses and shall not be considered net proceeds pursuant 344 345 to Article III, Section 39(b) of the Missouri Constitution.

```
346
     Subject to appropriation, up to one percent of such license
     fees shall be deposited to the credit of the compulsive
347
348
     gamblers fund created under section 313.842. The remainder
     of the money deposited in the state lottery fund from video
349
350
     lottery game license fees and any reimbursements of
351
     commission administrative expenses to enforce sections
     313.425 to 313.437 shall, subject to appropriation, be used
352
353
     for administrative expenses associated with supervising and
354
     enforcing the provisions of sections 313.425 to 313.437.
355
          12. (1) The commission shall conduct background
     investigations into applicants for any video lottery game
356
     license. The director may contract with a state law
357
358
     enforcement entity or the Missouri gaming commission to
359
     assist in such background investigations or any
360
     investigation of a violation of sections 313.425 to 313.437.
361
          (2) Any violation of sections 313.425 to 313.437 shall
362
     be reported by a licensee, Missouri lottery commission
363
     staff, the Missouri gaming commission, or state agency or
364
     local law enforcement to the director for appropriate
365
     disciplinary action, and shall refer any potential criminal
     violation, with any evidence thereof, to the appropriate law
366
     enforcement agency. Any appeal of disciplinary action taken
367
     shall be pursuant to rules and regulations adopted by the
368
369
     commission and shall be consolidated with any appeal of
370
     disciplinary action taken against any other license issued
371
     by the commission to the same licensee. Upon a finding that
372
     a video lottery game licensee committed a violation of
     sections 313.425 to 313.437, the director may impose an
373
     administrative fine not to exceed five thousand dollars,
374
375
     suspend the applicable license for up to thirty days, and,
     in the case of a repeated knowing violation, revoke such
376
     license for a period of one year.
377
```

- 378 (3) Any such administrative fine, suspension, or revocation upheld by the commission may be appealed by the video lottery game licensee in a state court of competent jurisdiction.
- 382 13. In addition to any other penalties provided by law, the possession or use of any video gaming terminal, 383 384 machine, or device capable of simulating lottery games, 385 games of chance, or gambling games, whether or not there is 386 an element of skill involved, that uses a video display and 387 microprocessor capable of randomly generating the outcome of such games in the possession of any video lottery game 388 389 licensee that is not authorized by the commission, shall be 390 a violation of sections 313.425 to 313.437. Any lottery 391 vendor or licensee that violates the provisions of this 392 subsection shall be deemed quilty of a class D felony and 393 fined up to ten thousand dollars per occurrence, and such 394 fines shall be deposited in the compulsive gamblers fund created under section 313.842. The commission shall suspend 395 or revoke the license of any lottery vendor or licensee that 396 allows the use of any video terminal, gambling machine, or 397 398 device other than a video lottery game terminal authorized 399 pursuant to sections 313.425 to 313.437.
  - 14. The commission shall adopt rules for the implementation of the video lottery game system authorized under sections 313.425 to 313.437, including, but not limited to, the placement of video lottery terminals within a retail establishment and for the active oversight of the conduct of video lottery games. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are

400

401

402

403

404

405

406

407

408

409

410

- 411 nonseverable and if any of the powers vested with the
- 412 general assembly pursuant to chapter 536 to review, to delay
- 413 the effective date, or to disapprove and annul a rule are
- 414 subsequently held unconstitutional, then the grant of
- 415 rulemaking authority and any rule proposed or adopted after
- 416 August 28, 2021, shall be invalid and void.
  - 313.431. In order to expedite the orderly
  - 2 implementation of the video lottery game system authorized
  - 3 under sections 313.425 to 313.437, the commission shall:
  - 4 (1) Contract for the supply and operation of a
  - 5 centralized computer system for video lottery games within
  - 6 one hundred eighty days of the effective date of this act;
  - 7 (2) Make license applications for video lottery game
  - 8 manufacturers, video lottery game distributors, video
  - 9 lottery game operators, video lottery game retailers, video
  - 10 lottery game handlers, and registration for video lottery
- 11 game sales agents available to applicants and promulgate any
- 12 emergency or regular rules and regulations needed for the
- 13 implementation of the video lottery system authorized under
- sections 313.425 to 313.437 within one hundred eighty days
- of the effective date of this act;
- 16 (3) Issue an approved form for persons applying for a
- 17 video lottery game terminal operator's license available for
- 18 use in contracting with a video lottery game retailer within
- 19 one hundred eighty days of the effective date of this act;
- 20 (4) Establish a start date, once applications and the
- 21 approved form contract are made available, whereby any
- 22 person seeking a license as a video lottery game operator
- 23 that has applied for a license to be a video lottery game
- 24 terminal operator, has paid the initial license fee, and
- 25 satisfactorily completed an initial criminal background
- 26 check may begin soliciting contracts with prospective video
- 27 lottery game retailers for the placement of video lottery

- 28 terminals. Such start date shall be set no more than ninety
- 29 days after applications are made available; and
- 30 (5) Establish a date that the video lottery game
- 31 system authorized pursuant to sections 313.425 to 313.437
- 32 may commence operation in a video lottery game retailer's
- 33 establishment, provided such date is not prior to January 1,
- **34** 2023.
  - 313.433. 1. Notwithstanding any other provision of
- 2 law to the contrary, participation by a person, firm,
- 3 corporation, or organization in any aspect of the state
- 4 lottery under sections 313.425 to 313.437 shall not be
- 5 construed to be a lottery or gift enterprise in violation of
- 6 Section 39 of Article III of the Constitution of Missouri.
- 7 2. The sale of lottery tickets, shares, or lottery
- 8 game plays using a video lottery game terminal under
- 9 sections 313.425 to 313.437 shall not constitute a valid
- 10 reason to refuse to issue or renew or to revoke or suspend
- 11 any license or permit issued under the provisions of chapter
- **12** 311.
- 313.434. 1. The state of Missouri shall be exempt
- from the provisions of 15 U.S.C. Section 1172.
- 3 2. All shipments of gaming devices used to conduct
- 4 video lottery games authorized under sections 313.425 to
- 5 313.437 to licensees, the registering, recording, and
- 6 labeling of which have been completed by the manufacturer or
- 7 distributor thereof in accordance with 15 U.S.C. Sections
- 8 1171 to 1178, shall be legal shipments of gambling devices
- 9 into this state.
  - 313.435. A municipality may adopt an ordinance
- 2 prohibiting video lottery game terminals within the
- 3 corporate limits of such municipality within one hundred
- 4 eighty days from the effective date of this act. A county
- 5 commission may, for the unincorporated area of the county,

- 6 adopt an ordinance prohibiting video lottery game terminals
- 7 within the unincorporated area of the county within one
- 8 hundred eighty days from the effective date of this act.
- 9 Any municipality or county adopting an ordinance prohibiting
- 10 the use of video lottery game terminals or repealing such an
- 11 ordinance prohibiting video lottery game terminals shall
- 12 notify and transmit such ordinance to the commission within
- 13 ten days. The commission shall not license video lottery
- 14 game retailers within such area covered by such ordinance.
- 15 Any such municipality or county that has opted to prohibit
- 16 the use of video lottery game terminals to play video
- 17 lottery games may repeal such ordinance and upon such repeal
- 18 the commission may license video lottery game retailers
- 19 within such municipality or county to conduct video lottery
- 20 games.
  - 313.437. If any provision of sections 313.425 to
- 2 313.437 or the application thereof to anyone or to any
- 3 circumstance is held invalid, the remainder of those
- 4 sections and the application of such provisions to others or
- 5 other circumstances shall not be affected thereby.
  - 313.800. 1. As used in sections 313.800 to 313.850,
- 2 unless the context clearly requires otherwise, the following
- 3 terms mean:
- 4 (1) "Adjusted gross receipts", the gross receipts from
- 5 licensed gambling games and devices less:
- 6 (a) Winnings paid to wagerers; and
- 7 (b) Beginning January 1, 2023, twenty-five percent of
- 8 all promotional play wagers.
- 9 "Adjusted gross receipts" shall not include adjusted gross
- 10 receipts from sports wagering as defined in section 313.1000;
- 11 (2) "Applicant", any person applying for a license
- 12 authorized under the provisions of sections 313.800 to
- **13** 313.850;

- 14 (3) "Bank", the elevations of ground which confine the 15 waters of the Mississippi or Missouri Rivers at the ordinary
- 16 high water mark as defined by common law;
- 17 (4) "Capital, cultural, and special law enforcement
- 18 purpose expenditures" shall include any disbursement,
- 19 including disbursements for principal, interest, and costs
- 20 of issuance and trustee administration related to any
- 21 indebtedness, for the acquisition of land, land
- 22 improvements, buildings and building improvements, vehicles,
- 23 machinery, equipment, works of art, intersections, signing,
- 24 signalization, parking lot, bus stop, station, garage,
- 25 terminal, hanger, shelter, dock, wharf, rest area, river
- 26 port, airport, light rail, railroad, other mass transit,
- 27 pedestrian shopping malls and plazas, parks, lawns, trees,
- 28 and other landscape, convention center, roads, traffic
- 29 control devices, sidewalks, alleys, ramps, tunnels,
- 30 overpasses and underpasses, utilities, streetscape,
- 31 lighting, trash receptacles, marquees, paintings, murals,
- 32 fountains, sculptures, water and sewer systems, dams,
- 33 drainage systems, creek bank restoration, any asset with a
- 34 useful life greater than one year, cultural events, and any
- 35 expenditure related to a law enforcement officer deployed as
- 36 horse-mounted patrol, school resource or drug awareness
- 37 resistance education (D.A.R.E) officer;
- 38 (5) "Cheat", to alter the selection of criteria which
- 39 determine the result of a gambling game or the amount or
- 40 frequency of payment in a gambling game;
- 41 (6) "Commission", the Missouri gaming commission;
- 42 (7) "Credit instrument", a written check, negotiable
- 43 instrument, automatic bank draft or other authorization from
- 44 a qualified person to an excursion gambling boat licensee or
- 45 any of its affiliated companies licensed by the commission
- 46 authorizing the licensee to withdraw the amount of credit

- 47 extended by the licensee to such person from the qualified
- 48 person's banking account in an amount determined under
- 49 section 313.817 on or after a date certain of not more than
- 50 thirty days from the date the credit was extended, and
- 51 includes any such writing taken in consolidation, redemption
- 52 or payment of a previous credit instrument, but does not
- 53 include any interest-bearing installment loan or other
- 54 extension of credit secured by collateral;
- 55 (8) "Dock", the location in a city or county
- 56 authorized under subsection 10 of section 313.812 which
- 57 contains any natural or artificial space, inlet, hollow, or
- 58 basin, in or adjacent to a bank of the Mississippi or
- 59 Missouri Rivers, next to a wharf or landing devoted to the
- 60 embarking of passengers on and disembarking of passengers
- from a gambling excursion but shall not include any
- 62 artificial space created after May 20, 1994, and is located
- 63 more than one thousand feet from the closest edge of the
- 64 main channel of the river as established by the United
- 65 States Army Corps of Engineers;
- (9) "Excursion gambling boat", a boat, ferry or other
- 67 floating facility licensed by the commission on which
- 68 gambling games are allowed;
- 69 (10) "Fiscal year" shall for the purposes of
- 70 [subsections 3 and 4 of] section 313.820 mean the fiscal
- 71 year of a home dock city or county;
- 72 (11) "Floating facility", any facility built or
- 73 originally built as a boat, ferry or barge licensed by the
- 74 commission on which gambling games are allowed;
- 75 (12) "Gambling excursion", the time during which
- 76 gambling games may be operated on an excursion gambling boat
- 77 whether docked or during a cruise;
- 78 (13) "Gambling game" includes, but is not limited to,
- 79 games of skill or games of chance on an excursion gambling

- 80 boat [but does not include gambling on sporting events];
- 81 provided such games of chance are approved by amendment to
- 82 the Missouri Constitution;
- 83 (14) "Games of chance", any gambling game in which the
- 84 player's expected return is not favorably increased by his
- 85 or her reason, foresight, dexterity, sagacity, design,
- 86 information or strategy;
- 87 (15) "Games of skill", any gambling game in which
- 88 there is an opportunity for the player to use his or her
- 89 reason, foresight, dexterity, sagacity, design, information
- 90 or strategy to favorably increase the player's expected
- 91 return; including, but not limited to, the gambling games
- 92 known as "poker", "blackjack" (twenty-one), "craps",
- 93 "Caribbean stud", "pai gow poker", "Texas hold'em", "double
- 94 down stud", and any video representation of such games;
- 95 (16) "Gross receipts", the total sums wagered by
- 96 patrons of licensed gambling games;
- 97 (17) "Holder of occupational license", a person
- 98 licensed by the commission to perform an occupation within
- 99 excursion gambling boat operations which the commission has
- 100 identified as requiring a license;
- 101 (18) "Licensee", any person licensed under sections
- 102 313.800 to 313.850;
- 103 (19) "Mississippi River" and "Missouri River", the
- 104 water, bed and banks of those rivers, including any space
- 105 filled by the water of those rivers for docking purposes in
- 106 a manner approved by the commission but shall not include
- any artificial space created after May 20, 1994, and is
- 108 located more than one thousand feet from the closest edge of
- 109 the main channel of the river as established by the United
- 110 States Army Corps of Engineers;
- 111 (20) "Promotional play wagers", wagers placed by
- 112 patrons from coupons, downloadable credits, electronic

- promotions, or any other cash equivalent provided to the
- 114 patron by the licensee for gambling games conducted pursuant
- 115 to sections 313.800 to 313.850;
- "Supplier", a person who sells or leases
- 117 gambling equipment and gambling supplies to any licensee.
- 119 section, the commission may approve other games of skill
- 120 upon receiving a petition requesting approval of a gambling
- 121 game from any applicant or licensee. The commission may set

In addition to the games of skill defined in this

- the matter for hearing by serving the applicant or licensee
- 123 with written notice of the time and place of the hearing not
- 124 less than five days prior to the date of the hearing and
- 125 posting a public notice at each commission office. The
- 126 commission shall require the applicant or licensee to pay
- the cost of placing a notice in a newspaper of general
- 128 circulation in the applicant's or licensee's home dock city
- 129 or county. The burden of proof that the gambling game is a
- 130 game of skill is at all times on the petitioner. The
- 131 petitioner shall have the affirmative responsibility of
- 132 establishing his or her case by a preponderance of evidence
- including:

118

- 134 (1) Is it in the best interest of gaming to allow the
- 135 game; and
- 136 (2) Is the gambling game a game of chance or a game of
- 137 skill?
- 138 All testimony shall be given under oath or affirmation. Any
- 139 citizen of this state shall have the opportunity to testify
- 140 on the merits of the petition. The commission may subpoena
- 141 witnesses to offer expert testimony. Upon conclusion of the
- 142 hearing, the commission shall evaluate the record of the
- 143 hearing and issue written findings of fact that shall be
- 144 based exclusively on the evidence and on matters officially
- 145 noticed. The commission shall then render a written

- 146 decision on the merits which shall contain findings of fact,
- 147 conclusions of law and a final commission order. The final
- 148 commission order shall be within thirty days of the
- 149 hearing. Copies of the final commission order shall be
- 150 served on the petitioner by certified or overnight express
- 151 mail, postage prepaid, or by personal delivery.
  - 313.905. As used in sections 313.900 to 313.955, the
  - 2 following terms shall mean:
  - 3 (1) "Authorized internet website", an internet website
  - 4 or any platform operated by a licensed operator;
  - 5 (2) "Commission", the Missouri gaming commission;
  - 6 (3) "Entry fee", anything of value including, but not
  - 7 limited to, cash or a cash equivalent that a fantasy sports
  - 8 contest operator collects in order to participate in a
  - 9 fantasy sports contest;
- 10 (4) "Fantasy sports contest", any fantasy or simulated
- 11 game or contest with an entry fee in which:
- 12 (a) The value of all prizes and awards offered to the
- 13 winning participants is established and made known in
- 14 advance of the contest;
- 15 (b) All winning outcomes reflect in part the relative
- 16 knowledge and skill of the participants and are determined
- 17 predominantly by the accumulated statistical results of the
- 18 performance of individuals, including athletes in the case
- of sports events; and
- 20 (c) No winnings outcomes are based on the score, point
- 21 spread, or any performance of any single actual team or
- 22 combination of teams or solely on any single performance of
- 23 an individual athlete or player in any single actual event.
- 24 The term "fantasy sports contest" shall also include peer-to-
- 25 peer fantasy sports contests;
- 26 (5) "Fantasy sports contest operator", any person,
- 27 entity, or division of a corporate entity that offers a

- 28 platform for the playing of fantasy contests, administers
- one or more fantasy contests with an entry fee, and awards a
- 30 prize of value;
- 31 (6) "Highly experienced player", a person who has
- 32 either:
- 33 (a) Entered more than one thousand contests offered by
- 34 a single fantasy sports contest operator; or
- 35 (b) Won more than three fantasy sports prizes of one
- 36 thousand dollars or more;
- 37 (7) "In-game outcome", the result of any play,
- 38 performance, or other aspect of an athletic or sporting
- 39 event occurring during the course of such event that is
- 40 unrelated to the event's outcome;
- 41 (8) "Licensed operator", a fantasy sports contest
- 42 operator licensed pursuant to section 313.910 to offer
- 43 fantasy sports contests for play on an authorized internet
- 44 website in Missouri;
- 45 [(8)] (9) "Location", the geographical position of a
- 46 person as determined within a degree of accuracy consistent
- 47 with generally available internet protocol address locators;
- 48 [(9)] (10) "Location percentage", for all fantasy
- 49 sports contests, the percentage, rounded to the nearest one-
- 50 tenth of one percent, of the total entry fees collected from
- 51 registered players located in the state of Missouri at the
- 52 time of entry into a fantasy contest, divided by the total
- 53 entry fees collected from all players, regardless of the
- 54 players' location, of the fantasy sports contests;
- [(10)] (11) "Minor", any person less than eighteen
- 56 years of age;
- [(11)] (12) "Net revenue", for all fantasy sports
- 58 contests, the amount equal to the total entry fees collected
- 59 from all participants entering such fantasy sports contests

- 60 less winnings paid to participants in the contests,
- 61 multiplied by the location percentage;
- 62 (13) "Peer-to-peer fantasy sports contest", any
- 63 fantasy or simulated game or contest with an entry fee in
- 64 which one registered player places a wager with one or more
- 65 registered players based on the outcome of the contest. Peer-
- 66 to-peer fantasy sports contests shall include any contest in
- 67 which:
- (a) Winning outcomes reflect in part the relative
- 69 knowledge and skill of the participants and are determined
- 70 predominantly by the accumulated statistical results of the
- 71 performance of individuals, including athletes in the case
- 72 of sports events, and in which no winning outcomes are based
- on the score, point spread, or any performance of any single
- 74 actual team or combination of teams or solely on any single
- 75 performance of an individual athlete or player in any single
- 76 actual event; or
- 77 (b) Winning outcomes are based on the score, point
- 78 spread, any performance of any single actual team or
- 79 combination of teams, any single performance of an
- 80 individual athlete or player in any single actual event, or
- 81 any in-game outcome;
- [(12)] (14) "Player", a person who participates in a
- 83 fantasy sports contest offered by a fantasy sports contest
- 84 operator;
- 85 [(13)] (15) "Prize", anything of value including, but
- 86 not limited to, cash or a cash equivalent, contest credits,
- 87 merchandise, or admission to another contest in which a
- 88 prize may be awarded. Such term shall also include winnings
- 89 from wagers placed in peer-to-peer fantasy sports contests;
- 90 [(14)] (16) "Registered player", a person registered
- 91 pursuant to section 313.920 to participate in a fantasy
- 92 sports contest;

- 93 [(15)]  $\underline{(17)}$  "Script", a list of commands that a
- 94 fantasy-sports-related computer program can execute to
- 95 automate processes on a fantasy sports contest platform.
  - 313.915. 1. In order to ensure the protection of
- 2 registered players, an authorized internet website shall
- 3 identify the person or entity that is the licensed operator.
- 4 2. A licensed operator shall ensure that fantasy
- 5 sports contests on its authorized internet website comply
- 6 with all of the following:
- 7 (1) All winning outcomes are determined by accumulated
- 8 statistical results of fully completed contests or events,
- 9 and not merely any portion thereof, except that fantasy
- 10 participants may be credited for statistical results
- 11 accumulated in a suspended or shortened contest or event
- 12 which has been called on account of weather or other natural
- 13 or unforeseen event;
- 14 (2) Registered players shall not select athletes
- 15 through an autodraft that does not involve any input or
- 16 control by a registered player, or to choose preselected
- 17 teams of athletes;
- 18 (3) A prize shall not be offered to or awarded to the
- 19 winner of, or athletes in, the underlying competition
- 20 itself; and
- 21 (4) Fantasy sports contests shall not be based on the
- 22 performances of participants in high school or youth
- 23 athletics.
- 3. (1) In addition to the provisions of subsection 2
- of this section, a licensed operator shall ensure that
- 26 wagers placed by registered players in peer-to-peer fantasy
- 27 sports contests on the licensed operator's authorized
- 28 internet website shall comply with any limits placed on such
- 29 wagers by the licensed operator.

- 30 (2) In addition to the entry fee for a peer-to-peer
- 31 fantasy sports contest, a licensed operator shall ensure
- 32 that wagers placed on such peer-to-peer fantasy sports
- 33 contest are remitted in advance of the contest, except that
- 34 wagers placed on in-game outcomes shall be remitted in
- 35 advance of the in-game outcome on which the wager is
- 36 placed. Such wagers shall be kept segregated from player
- funds and operational funds as provided pursuant to
- 38 subsections 5 and 6 of this section.
- 39 (3) A licensed operator shall deposit any wager won by
- 40 a registered player into such registered player's account as
- other prizes are deposited pursuant to subdivision (4) of
- 42 subsection 4 of this section.
- 43  $\underline{4.}$  A licensed operator shall have procedures approved
- 44 by the commission before operating in Missouri that:
- 45 (1) Prevent unauthorized withdrawals from a registered
- 46 player's account by the licensed operator or others;
- 47 (2) Make clear that funds in a registered player's
- 48 account are not the property of the licensed operator and
- 49 are not available to the licensed operator's creditors;
- 50 (3) Segregate player funds from operational funds as
- 51 provided under subsections [4] 5 and [5] 6 of this section;
- 52 (4) Ensure any prize won by a registered player from
- 53 participating in a fantasy sports contest is deposited into
- 54 the registered player's account within forty-eight hours or
- 55 mailed within five business days of winning the prize except
- as provided under section 313.917;
- 57 (5) Ensure registered players can withdraw the funds
- 58 maintained in their individual accounts, whether such
- 59 accounts are open or closed, within five business days of
- 60 the request being made, unless the licensed operator
- 61 believes in good faith that the registered player engaged in
- 62 either fraudulent conduct or other conduct that would put

- 63 the licensed operator in violation of sections 313.900 to
- 64 313.955, in which case the licensed operator may decline to
- 65 honor the request for withdrawal for a reasonable
- 66 investigatory period until its investigation is resolved if
- 67 it provides notice of the nature of the investigation to the
- 68 registered player. For the purposes of this provision, a
- 69 request for withdrawal will be considered honored if it is
- 70 processed by the licensed operator but delayed by a payment
- 71 processor, credit card issuer or by the custodian of a
- 72 financial account;
- 73 (6) Allow a registered player to permanently close
- 74 their account at any time for any reason; and
- 75 (7) Offer registered players access to their play
- 76 history and account details.
- 77 [4.] 5. A properly constituted special purpose entity
- 78 shall be approved by the commission as a sufficient means of
- 79 segregating player funds from operational funds and wagers
- 80 placed in peer-to-peer fantasy sports contests. A properly
- 81 constituted special purpose entity shall:
- 82 (1) Have a governing board that includes one or more
- 83 corporate directors who are independent of the fantasy
- 84 sports contest operator and of any corporation controlled by
- 85 the fantasy sports contest operator;
- 86 (2) Hold, at a minimum, the sum of all authorized
- 87 player funds held in player accounts for use in fantasy
- 88 sports contests;
- 89 (3) Reasonably protect the funds against claims of the
- 90 operator's creditors other than the authorized players for
- 91 whose benefit and protection the special purpose entity is
- 92 established;
- 93 (4) Distribute funds only for the following purposes:

- 94 (a) For player account balance withdrawals or partial 95 balance withdrawals made upon the specific request of the 96 player;
- 97 (b) For income earned on the account, and owed to the 98 fantasy sports operator, calculated as the remainder of all 99 entry fees paid by users for fantasy sports contests minus 100 all user winnings and cash bonuses paid or owed to users, 101 payable to the fantasy sports contest operator;
- 102 To the Missouri gaming commission in the event 103 that the fantasy sports operator's license expires, is surrendered, or is otherwise revoked. The Missouri gaming 104 commission may interplead the funds in the Cole County 105 circuit court for distribution to the authorized players for 106 107 whose protection and benefit the account was established and 108 to other such persons as the court determines are entitled 109 thereto, or shall take such other steps as necessary to 110 effect the proper distribution of the funds, or may do both; 111 or
- 112 (d) As authorized in writing in advance by any 113 agreement approved by the Missouri gaming commission;
- 114 (5) Require a unanimous vote of all corporate 115 directors to file bankruptcy;
- (6) Obtain permission from the Missouri gaming commission prior to filing bankruptcy or entering into receivership;
- 119 (7) Have corporate governance requirements which
  120 prohibit commingling of funds with that of the fantasy
  121 sports contest operator except as necessary to reconcile the
  122 accounts of players with sums owed by those players to the
  123 fantasy sports contest operator;
- 124 (8) Be restricted from incurring debt other than to
  125 fantasy sports players under the rules that govern their
  126 accounts for contests:

- 127 (9) Be restricted from taking on obligations of the 128 fantasy sports contest operator other than obligations to 129 players under the rules that govern their accounts for 130 contests; and
- (10) Be prohibited from dissolving, merging, or consolidating with another company without the written approval of the Missouri gaming commission while there are unsatisfied obligations to fantasy sports contest players.
- 135 [5.] <u>6.</u> The commission, at its discretion, may approve 136 other commercially reasonable approaches to segregation of 137 funds so long as they adequately protect Missouri player 138 accounts.
- [6.] 7. A licensed operator shall establish procedures for a registered player to report complaints to the licensed operator regarding whether his or her account has been misallocated, compromised, or otherwise mishandled, and a procedure for the licensed operator to respond to those complaints.
- [7.] 8. A registered player who believes his or her account has been misallocated, compromised, or otherwise mishandled should notify the commission. Upon notification, the commission may investigate the claim and may take any action the commission deems appropriate under subdivision (4) of section 313.950.
- [8.] 9. A licensed operator shall not issue credit to a registered player.
- 153 [9.] 10. A licensed operator shall not allow a

  154 registered player to establish more than one account or user

  155 name on its authorized internet website.
  - 313.1000. 1. The general assembly recognizes the promotion of public safety is an important consideration for
  - 3 sports leagues, teams, players, and fans at large. All

2

4 persons who present sporting contests are encouraged to take

- 5 reasonable measures to ensure the safety and security of all
- 6 involved in or attending sporting contests. Persons who
- 7 present sporting contests are encouraged to establish codes
- 8 of conduct that forbid all persons associated with the
- 9 sporting contest from engaging in violent behavior and to
- 10 hire, train, and equip safety and security personnel to
- 11 enforce such codes of conduct. Persons who present sporting
- 12 contests are further encouraged to provide public notice of
- 13 such codes of conduct.
- 14 2. As used in sections 313.1000 to 313.1020, the
- 15 following terms shall mean:
- 16 (1) "Adjusted gross receipts":
- 17 (a) The total of all cash and cash equivalents
- 18 received by a sports wagering operator from sports wagering
- 19 minus:
- 20 (b) The total of:
- 21 a. All cash and cash equivalents paid out as winnings
- 22 to sports wagering patrons;
- b. The actual costs paid by a sports wagering operator
- 24 for any personal property or services distributed to sports
- 25 wagering patrons as prizes;
- c. Beginning January 1, 2023, twenty-five percent of
- 27 all promotional play wagers;
- d. Voided wagers; and
- e. Uncollectible sports wagering receivables, not to
- 30 exceed the lesser of:
- 31 (i) A reasonable provision for uncollectible patron
- 32 checks received from sports wagering operations; or
- 33 (ii) Two percent of the total of all sums, including
- 34 checks, whether collected or not, less the amount paid out
- 35 as winnings to sports wagering patrons. For purposes of
- 36 this section, a counter or personal check that is invalid or
- 37 unenforceable under this section is considered cash received

38 by the sports wagering operator from sports wagering 39 operations; 40 (2) "Approved limited mobile gaming system", a limited mobile gaming system approved by the commission; 41 "Certificate holder", a licensed applicant issued 42 a certificate of authority by the commission; 43 "Certificate of authority", a certificate issued 44 45 by the commission authorizing a licensed applicant to conduct sports wagering under sections 313.1000 to 313.1024; 46 47 (5) "Commission", the Missouri gaming commission; "Department", the department of revenue; 48 (6) 49 (7) "Designated entertainment district", any 50 establishment registered to do business in this state that is or becomes licensed pursuant to chapter 311 to sell 51 liquor at retail, and that is an area owned and operated by 52 an entity or affiliated entities that are licensed pursuant 53 to chapter 311 as an entertainment district as defined in 54 section 313.086, and such entity or affiliate entities have 55 56 made a verifiable financial investment of more than two 57 hundred million dollars to develop such district; "Designated sports and entertainment district": 58 (8) 59 (a) Any area within this state that is a designated entertainment district as of the effective date of sections 60 313.1000 to 313.1024 and continues to be qualified as a 61 designated entertainment district thereafter; provided, 62 63 however, that for the purposes of sections 313.1000 to 64 313.1024 the boundaries of such designated entertainment district shall not be enlarged or otherwise modified after 65 the effective date of sections 313.1000 to 313.1024; or 66 (b) The premises of a facility located in this state 67 with a seating capacity of seventeen thousand five hundred 68

people or more, at which one or more professional sports

69

- 70 teams plays its home games, and the surrounding area within
- 71 four hundred yards of such premises;
- 72 (9) "Designated sports and entertainment district
- 73 entity":
- 74 (a) An establishment that is a designated
- 75 entertainment district as of the effective date of sections
- 76 313.1000 to 313.1024; or
- 77 (b) A person or entity registered to do business in
- 78 this state that owns or operates a professional sports team
- 79 that plays its home games within a designated sports and
- 80 entertainment district;
- 81 (10) "Esports", athletic and sporting events involving
- 82 electronic sports and competitive video games;
- 83 (11) "Excursion gambling boat", the same meaning as
- 84 defined under section 313.800;
- 85 (12) "Gross receipts", the total amount of cash and
- 86 cash equivalents paid by sports wagering patrons to a sports
- 87 wagering operator to participate in sports wagering;
- 88 (13) "Interactive sports wagering platform" or
- 89 "platform", a person that offers sports wagering over the
- 90 internet, including on internet websites and mobile devices
- 91 on behalf of a certificate holder;
- 92 (14) "Licensed applicant", a person holding a license
- 93 issued under section 313.807 to operate an excursion
- 94 gambling boat;
- 95 (15) "Licensed facility", an excursion gambling boat
- 96 licensed under this chapter;
- 97 (16) "Licensed supplier", a person holding a
- 98 supplier's license issued by the commission;
- 99 (17) "Official league data", statistics, results,
- 100 outcomes, and other data relating to an athletic or sporting
- 101 event obtained pursuant to an agreement with the relevant
- sports governing body, or an entity contracted with the

103 sports governing body to provide such information to sports 104 wagering operators, which authorizes the use of such data 105 for determining the outcome of tier two sports wagers; 106 (18) "Occupational license", a license issued by the 107 commission; 108 (19) "Person", an individual, sole proprietorship, partnership, association, fiduciary, corporation, limited 109 110 liability company, or any other business entity; 111 "Personal biometric data", an athlete's (20)112 information derived from DNA, heart rate, blood pressure, perspiration rate, internal or external body temperature, 113 114 hormone levels, glucose levels, hydration levels, vitamin 115 levels, bone density, muscle density, and sleep patterns; (21) "Promotional play wagers", wagers placed by 116 patrons from coupons, downloadable credits, electronic 117 118 promotions, or any other cash equivalent provided to the 119 patron by the certificate holder for sports wagering 120 conducted pursuant to sections 313.1000 to 313.1024; 121 (22)"Sports governing body", the organization headquartered in the United States that prescribes final 122 rules and enforces codes of conduct with respect to a 123 124 professional sporting event and participants therein; "Sports wagering", wagering conducted under 125 126 sections 313.1000 to 313.1024 on athletic and sporting 127 events involving human competitors and on esports, or on 128 other events as approved by the commission. Sports wagering 129 shall not include money spent to participate in paid fantasy sports under sections 313.900 to 313.955; 130 131 (24) "Sports wagering commercial activity", any 132 operation, promotion, signage, advertising, or other business activity relating to sports wagering, including the 133 operating or advertising of a business or location at which 134 135 sports wagering is offered or a business or location at

- which sports wagering through one or more interactive sports
- 137 wagering platforms is promoted or advertised;
- 138 (25) "Sports wagering device", a mechanical,
- 139 electrical, or computerized contrivance, terminal, device,
- 140 apparatus, piece of equipment, or supply approved by the
- 141 commission for conducting sports wagering under sections
- 313.1000 to 313.1024. Sports wagering device shall not
- include a device used by a sports wagering patron to access
- an interactive sports wagering platform;
- 145 (26) "Sports wagering operator" or "operator", a
- 146 certificate holder or an interactive sports wagering
- 147 platform offering sports wagering on behalf of a certificate
- <u>holder;</u>
- 149 (27) "Supplier's license", a license issued by the
- 150 commission under section 313.807;
- 151 (28) "Tier one sports wager", a sports wager that is
- determined solely by the final score or final outcome of the
- 153 sporting event and is placed before the sporting event has
- 154 begun;
- 155 (29) "Tier two sports wager", a sports wager that is
- 156 not a tier one sports wager.
  - 313.1002. 1. The state of Missouri shall be exempt
  - 2 from the provisions of 15 U.S.C. Section 1172.
  - 3 2. All shipments of gambling devices used to conduct
  - 4 sports wagering under sections 313.1000 to 313.1024 to
  - 5 licensed applicants or certificate holders, the registering,
  - 6 recording, and labeling of which have been completed by the
  - 7 manufacturer or dealer thereof in accordance with 15 U.S.C.
  - 8 Sections 1171 to 1178, shall be legal shipments of gambling
  - 9 devices into this state.
    - 313.1003. 1. Sports wagering shall not be offered in
  - 2 this state except by a licensed facility.
  - 3 2. A licensed facility may offer sports wagering:

- 4 (1) In person at the licensed facility; and
- 5 (2) Over the internet via an interactive sports
- 6 wagering platform to persons physically located in this
- 7 state.
- 8 3. Notwithstanding any other provision of law to the
- 9 contrary, sports wagering commercial activity shall be
- 10 prohibited from being conducted within any designated sports
- 11 and entertainment district by or on behalf of any person or
- 12 entity that directly or indirectly offers sports wagering in
- 13 person or over the internet via an interactive sports
- 14 wagering platform, except to the extent such prohibition is
- 15 waived in writing by each designated sports and
- 16 entertainment district entity located in such designated
- 17 sports and entertainment district and such written waiver is
- 18 delivered to the commission. Nothing in this subsection
- 19 shall prohibit:
- 20 (1) Any certificate holder from offering sports
- 21 wagering over the internet via an interactive sports
- 22 wagering platform that is accessible to persons physically
- 23 located within such designated sports and entertainment
- 24 district in accordance with the provisions of sections
- 25 313.1000 to 313.1024; or
- 26 (2) Any restaurant, bar, or other business physically
- 27 located within a designated sports and entertainment
- 28 district from advertising sports wagering or conducting any
- 29 sports wagering commercial activity within its premises if
- 30 such advertising or commercial activity is not conducted by
- 31 or on behalf of, by contract or otherwise, any person or
- 32 entity that, directly or indirectly, offers sports wagering
- 33 in person or over the internet via an interactive sports
- 34 wagering platform.
- 313.1004. 1. The commission shall adopt rules to
- 2 implement the provisions of sections 313.1000 to 313.1024.

- 3 Any rule or portion of a rule, as that term is defined in
- 4 section 536.010, that is created under the authority
- 5 delegated in this section shall become effective only if it
- 6 complies with and is subject to all of the provisions of
- 7 chapter 536 and, if applicable, section 536.028. This
- 8 section and chapter 536 are nonseverable and if any of the
- 9 powers vested with the general assembly pursuant to chapter
- 10 536 to review, to delay the effective date, or to disapprove
- and annul a rule are subsequently held unconstitutional,
- 12 then the grant of rulemaking authority and any rule proposed
- or adopted after August 28, 2021, shall be invalid and void.
- 2. Rules adopted under this section shall include, but
- shall not be limited to, the following:
- (1) Standards and procedures to govern the conduct of
- 17 sports wagering, including the manner in which:
- 18 (a) Wagers are received;
- 19 (b) Payouts are paid; and
- 20 (c) Point spreads, lines, and odds are disclosed;
- 21 (2) Standards governing how a certificate holder
- 22 offers sports wagering over the internet through an
- 23 interactive sports wagering platform to patrons physically
- 24 located in Missouri;
- 25 (3) The manner in which a certificate holder's books
- 26 and financial records relating to sports wagering are
- 27 maintained and audited, including standards for the daily
- 28 counting of a certificate holder's gross receipts from
- 29 sports wagering and standards to ensure that internal
- 30 controls are followed;
- 31 (4) Standards concerning the detection and prevention
- 32 of compulsive gambling; and
- 33 (5) Standards prohibiting sports wagering commercial
- 34 activity within any designated sports and entertainment
- 35 district and standards for applying and enforcing any waiver

- of such prohibition by a designated sports and entertainment district entity pursuant to subsection 3 of section 313.1003.
- 38 3. Rules adopted under this section shall require a
- 39 certificate holder to make commercially reasonable efforts
- 40 to do the following:
- (1) Designate an area within the licensed facility
- 42 operated by the certificate holder for sports wagering
- 43 conducted under sections 313.1000 to 313.1024;
- (2) Ensure the security and integrity of sports wagers
- 45 accepted through an interactive sports wagering platform;
- 46 (3) Ensure that the certificate holder's surveillance
- 47 system covers all areas of the licensed facility in which
- 48 sports wagering is conducted;
- 49 (4) Allow the commission to be present through the
- 50 commission's gaming agents during the time sports wagering
- 51 is conducted in all areas of the certificate holder's
- 52 licensed facility in which sports wagering is conducted, to
- 53 do the following:
- 54 (a) Ensure maximum security of the counting and
- 55 storage of the sports wagering revenue received by the
- 56 certificate holder;
- (b) Certify the sports wagering revenue received by
- 58 the certificate holder;
- 59 (c) Receive complaints from the public;
- (5) Ensure that individuals who are less than twenty-
- one years of age do not make sports wagers;
- 62 (6) Provide written information to sports wagering
- 63 patrons about sports wagering, payouts, winning wagers, and
- 64 other information considered relevant by the commission;
- (7) Post a sign in the designated sports wagering area
- 66 indicating the minimum and maximum amounts that may be
- wagered.

- 5 facility in which the licensed applicant wishes to conduct
  6 sports wagering;
- 7 (2) Pay an initial application fee of twenty-five
  8 thousand dollars, which shall be deposited in the gaming
  9 commission fund and distributed according to section 313.835.
- 2. Upon receipt of the application and fee required
   under subsection 1 of this section, the commission shall
   issue a certificate of authority to a licensed applicant
- authorizing the licensed applicant to conduct sports
- wagering under sections 313.1000 to 313.1024 in a licensed
- facility or through an interactive sports wagering platform.
  - 313.1008. 1. The commission shall test new sports
- 2 wagering devices and new forms, variations, or composites of
- 3 sports wagering under the terms and conditions that the
- 4 commission considers appropriate prior to authorizing a
- 5 certificate holder to offer a new sports wagering device or
- 6 <u>a new form, variation, or composite of sports wagering.</u>
- 7 <u>2. (1) A certificate holder shall designate an area</u>
- 8 or areas within the certificate holder's licensed facility
- 9 for conducting sports wagering. In addition to such
- designated area, sports wagering may be conducted at any
- 11 location authorized under subsection 9 of this section
- 12 through the use of an approved limited mobile gaming system.
- 13 (2) A certificate holder may administer or contract
- with up to three individually branded interactive sports
- 15 wagering platforms to administer interactive sports wagering
- on the certificate holder's behalf.
- 17 (3) A certificate holder or an interactive sports
- 18 wagering platform provider shall be authorized to allow

- 19 patrons to establish and fund a sports wagering account
- 20 electronically through a licensed interactive sports
- 21 wagering platform without having to visit a physical
- 22 location.
- 3. (1) Sports wagering may be conducted with chips,
- 24 tokens, electronic cards, or money or other negotiable
- 25 currency.
- 26 (2) A certificate holder shall determine the minimum
- 27 and maximum wagers in sports wagering conducted in the
- 28 certificate holder's licensed facility.
- 4. A certificate holder shall not permit any sports
- 30 wagering on the premises of the licensed facility except as
- 31 provided under subsection 2 of this section.
- 32 5. A sports wagering device shall be approved by the
- 33 commission and acquired by a certificate holder from a
- 34 licensed supplier.
- 35 6. The commission shall determine the occupations
- 36 related to sports wagering that require an occupational
- 37 license.
- 38 7. A certificate holder may lay off one or more sports
- 39 wagers. The commission may promulgate rules permitting
- 40 certificate holders or platforms to employ systems that
- 41 offset loss or manage risk in the operation of sports
- 42 wagering under sections 313.1000 to 313.1024 through the use
- 43 of liquidity pools in other jurisdictions in which the
- 44 certificate holder, platform, an affiliate of the
- 45 certificate holder or platform, or a third party also holds
- 46 licenses to conduct sports wagering; provided that at all
- 47 times adequate protections are maintained to ensure
- 48 sufficient funds are available to pay winnings to patrons.
- 49 8. Subject to the approval of the commission, a
- 50 certificate holder may contract with a third party to

- conduct sports wagering at the certificate holder's licensed
- 52 facility.
- 9. (1) A certificate holder may request approval from
- 54 the commission to use a limited mobile gaming system in the
- 55 certificate holder's sports wagering operations.
- 56 (2) A certificate holder may approve the use of a
- 57 limited mobile gaming system to allow a patron to wager on
- 58 sports while in the following locations:
- 59 (a) The area designated under subsection 2 of this
- 60 section;
- (b) A gaming or other betting area of the certificate
- 62 holder's licensed facility that is outside of the area
- designated under subsection 2 of this section; or
- 64 (c) A hotel, restaurant, or other amenity that is
- operated by the certificate holder and subject to the
- 66 supervision of the commission.
- 67 A patron shall not transmit a sports wager using a limited
- 68 mobile gaming system while present in any other location.
  - 313.1010. 1. An interactive sports wagering platform
- provider may offer sports wagering on behalf of a
- 3 certificate holder only if the interactive sports wagering
- 4 platform holds an interactive sports wagering platform
- 5 license issued by the commission.
- 6 2. An applicant for an interactive sports wagering
- 7 platform license shall:
- 8 (1) Submit an application to the commission in the
- 9 manner prescribed by the commission to verify the platform's
- 10 eligibility under this section; and
- 11 (2) Pay an initial application fee of twenty-five
- 12 thousand dollars.
- 13 3. Each year on or before the anniversary date of the
- 14 payment of the initial application fee under subsection 2 of
- 15 this section, an interactive sports wagering platform

- 16 provider holding a license issued under this section shall
- 17 pay to the commission an annual license renewal fee of fifty
- 18 thousand dollars. Such license renewal fees and the initial
- 19 application fee provided for under subdivision (2) of
- 20 subsection 2 of this section shall be deposited in the
- 21 gaming commission fund and distributed according to section
- **22** 313.835.
- 4. Notwithstanding any other provision of law to the
- 24 contrary, the following information shall be confidential
- 25 and shall not be disclosed to the public unless required by
- 26 court order or by any other provision of sections 313.1000
- 27 to 313.1024:
- 28 (1) An interactive sports wagering platform license
- 29 application; and
- 30 (2) All documents, reports, and data submitted by an
- 31 interactive sports wagering platform provider to the
- 32 commission containing proprietary information, trade
- 33 secrets, financial information, or personally identifiable
- information about any person.
  - 313.1012. 1. A certificate holder shall verify that a
- 2 person placing a wager is of the legal minimum age for
- 3 placing a wager under sections 313.1000 to 313.1024.
- 4 2. The commission shall adopt rules and regulations
- 5 for a sports wagering self-exclusion program consistent with
- 6 those adopted under sections 313.800 to 313.850. Any rule
- 7 or portion of a rule, as that term is defined in section
- 8 536.010, that is created under the authority delegated in
- 9 this section shall become effective only if it complies with
- 10 and is subject to all of the provisions of chapter 536 and,
- 11 if applicable, section 536.028. This section and chapter
- 12 536 are nonseverable and if any of the powers vested with
- 13 the general assembly pursuant to chapter 536 to review, to
- 14 delay the effective date, or to disapprove and annul a rule

- 15 are subsequently held unconstitutional, then the grant of
- 16 rulemaking authority and any rule proposed or adopted after
- 17 August 28, 2021, shall be invalid and void.
- 18 3. The commission shall adopt rules to ensure that
- 19 advertisements for sports wagering:
- 20 (1) Do not target minors or other persons who are
- 21 ineligible to place wagers, problem gamblers, or other
- vulnerable persons;
- 23 (2) Disclose the identity of the sports wagering
- 24 certificate holder;
- 25 (3) Provide information about or links to resources
- 26 relating to gambling addiction;
- 27 (4) Are not otherwise false, misleading, or deceptive
- 28 to a reasonable consumer; and
- 29 (5) Are not undertaken within any designated sports
- 30 and entertainment district without a waiver from each
- 31 applicable designated sports and entertainment district
- 32 entity pursuant to subsection 3 of section 313.1003.
  - 313.1014. 1. The commission shall conduct background
- 2 checks on individuals seeking licenses under sections
- 3 313.1000 to 313.1024. A background check conducted under
- 4 this section shall be consistent with the provisions of
- 5 section 313.810, and shall include a search for criminal
- 6 history and any charges or convictions involving corruption
- 7 or manipulation of sporting events.
- 8 <u>2. (1) A certificate holder shall employ commercially</u>
- 9 reasonable methods to:
- 10 (a) Prohibit the certificate holder, directors,
- officers, and employees of the certificate holder, and any
- 12 relative living in the same household of a person described
- in this paragraph from placing sports wagers with the
- 14 certificate holder;

- 15 (b) Prohibit any individual with access to nonpublic
- 16 confidential information held by the certificate holder from
- 17 placing sports wagers with the certificate holder;
- 18 (c) Prevent the sharing of confidential information
- 19 that could affect sports wagering offered by the certificate
- 20 holder or by third parties until the information is made
- 21 publicly available; and
- 22 (d) Prohibit persons from placing sports wagers as
- agents or proxies for other persons.
- 24 (2) Nothing in this section shall preclude the use of
- 25 internet or cloud based hosting of data, or any disclosure
- of information required by court order or other provisions
- 27 of law.
- 28 3. (1) A sports governing body may submit to the
- 29 commission in writing a request to restrict, limit, or
- 30 exclude a certain type, form, or category of sports wagering
- 31 with respect to sporting events sponsored by such sports
- 32 governing body if the sports governing body believes that
- 33 such type, form, or category of sports wagering may
- 34 undermine the integrity or perceived integrity of the
- 35 sporting events sponsored by such sports governing body.
- 36 The commission shall request comment from sports wagering
- 37 operators on all such requests. After giving due
- 38 consideration to all comments received, the commission
- 39 shall, upon a demonstration of good cause from the sports
- 40 governing body making the request that such type, form, or
- 41 category of sports wagering is likely to undermine the
- 42 integrity or perceived integrity of such sports governing
- 43 body or its sporting events, grant the request. The
- 44 commission shall respond to a request concerning a
- 45 particular event before the start of such event, or if it is
- 46 not feasible to respond before the start of such event, no
- 47 later than seven days after the request is made. If the

- 48 commission determines that the sports governing body making
- 49 the request is more likely than not to prevail in
- 50 successfully demonstrating good cause for its request, the
- 51 commission may provisionally grant the request of the sports
- 52 governing body until the commission makes a final
- 53 determination as to whether the sports governing body making
- 54 the request has demonstrated good cause. Absent such a
- 55 provisional grant by the commission, sports wagering
- operators may continue to offer sports wagering on sporting
- 57 events that are the subject of such a request during the
- 58 pendency of the commission's consideration of the applicable
- request.
- 60 (2) (a) No sports wager shall be placed on the
- 61 performance or nonperformance of any individual athlete
- 62 participating in a single game or match of a collegiate
- 63 sporting event in which a collegiate team from this state is
- 64 a participant.
- (b) A certificate holder shall not offer any sports
- 66 wagers on any high school athletic or sporting event in
- 67 which a high school team from this state is a participant,
- 68 or on the individual performance statistics of an athlete in
- 69 a high school athletic or sporting event in which a high
- 70 school team from this state is a participant.
- 71 4. The commission and certificate holders shall
- 72 cooperate with investigations conducted by law enforcement
- 73 agencies, including by providing or facilitating the
- 74 provision of betting information and audio or video files
- 75 relating to persons placing sports wagers.
- 76 5. A certificate holder shall immediately report to
- 77 the commission any information relating to:
- 78 (1) Criminal or disciplinary proceedings commenced
- 79 against the certificate holder in connection with its
- 80 operations;

- 81 (2) Bets or wagers that violate state or federal law;
- 82 (3) Abnormal wagering activity or patterns that may
- indicate a concern regarding the integrity of a sporting
- 84 event or events;
- 85 (4) Any other conduct that corrupts the wagering
- 86 outcome of a sporting event or events for purposes of
- financial gain; and
- 88 (5) Suspicious or illegal wagering activities.
- 89 6. A certificate holder shall maintain the
- 90 confidentiality of information provided by a sports
- 91 governing body to the certificate holder unless disclosure
- 92 is required by court order, the commission, or any other
- 93 provision of law.
- 94 7. (1) Certificate holders may use any data source to
- 95 determine the results of tier one sports wagers.
- 96 (2) Certificate holders shall use official league data
- 97 to determine the results of tier two wagers, unless the
- 98 certificate holder can demonstrate to the commission that
- 99 the sports governing body or its designee cannot provide a
- 100 feed of official league data to the certificate holder on
- 101 commercially reasonable terms.
- 102 (3) Certificate holders shall not purchase or utilize
- any personal biometric data of an athlete unless the
- 104 certificate holder has received written permission from the
- 105 athlete's exclusive bargaining representative.
  - 313.1016. 1. A certificate holder, for bets and
  - 2 wagers that exceed ten thousand dollars in a twenty-four-
  - 3 hour period and that were placed in person by a patron,
  - 4 shall maintain the following records for a period of at
  - 5 least three years after the sporting event occurs:
  - 6 (1) Personally identifiable information of the bettor;
  - 7 (2) The amount and type of bet placed;
  - 8 (3) The time and date the bet was placed;

- 9 (4) The location, including specific information
- 10 pertaining to the betting window where the bet was placed;
- 11 (5) The outcome of the bet; and
- (6) Any discernable pattern of abnormal betting
- activity by the patron.
- 14 <u>2. A certificate holder, for all bets and wagers</u>
- 15 placed through an interactive sports wagering platform,
- shall maintain the following records for a period of at
- 17 least three years after the sporting event occurs:
- 18 (1) Personally identifiable information of the bettor;
- 19 (2) The amount and type of bet placed;
- 20 (3) The time and date the bet was placed;
- 21 (4) The location, including specific information
- 22 pertaining to the internet protocol address, where the bet
- was placed;
- 24 (5) The outcome of the bet; and
- (6) Any discernable pattern of abnormal betting
- 26 activity by the patron.
- 27 3. A certificate holder shall make the records and
- 28 data that it is required to maintain under this section
- 29 available for inspection upon request of the commission or
- 30 as required by court order.
- 4. If a sports governing body has notified the
- 32 commission that real-time information sharing for wagers
- 33 placed on its sporting events is necessary and desirable,
- 34 sports wagering operators shall share in real time, at the
- 35 account level, and in pseudononymous form, the information
- 36 required to be retained under subsections 1 and 2 of this
- 37 section, other than video files, with the sports governing
- 38 body or its designee with respect to wagers on its sporting
- 39 events. Such information may be used by a sports governing
- 40 body solely for integrity purposes.

- 313.1018. 1. The performance of any act required, or
- 2 the forbearance of any act prohibited, by sections 313.1000
- 3 to 313.1024, by an interactive sports wagering platform
- 4 provider is imputed to the certificate holder on behalf of
- 5 which the platform is operating, and vice versa.
- 6 2. A certificate holder is not liable under the laws
- 7 of this state to any party, including patrons, for
- 8 disclosing information as required under sections 313.1000
- 9 to 313.1024, and is not liable for refusing to disclose
- information unless required under sections 313.1000 to
- **11** 313.1024.
- 12 3. Any person, firm, corporation, association, agent,
- or employee who knowingly violates any procedure implemented
- under sections 313.1000 to 313.1024 shall be liable for a
- 15 civil penalty of not more than five thousand dollars for
- 16 each violation, not to exceed fifty thousand dollars for
- 17 violations arising out of the same transaction or
- 18 occurrence, which shall accrue to the state and may be
- 19 recovered in a civil action brought by the commission. Any
- 20 licensee who violates any provision under sections 313.1000
- 21 to 313.1024 shall be subject to the actions and penalties
- 22 provided under subdivision (6) of section 313.805, excluding
- 23 any financial penalties in excess of those provided under
- this subsection.
- 25 <u>4. (1) Any person, firm, corporation, association,</u>
- 26 agent, or employee shall be guilty of a class E felony for:
- 27 (a) Placing, or causing to be placed, a bet or wager
- on the basis of material nonpublic information relating to
- 29 that bet or wager; or
- 30 (b) Knowingly engaging in, facilitating, or concealing
- 31 conduct that intends to improperly influence a betting
- 32 outcome of a sporting event for purposes of financial gain,
- in connection with betting or wagering on a sporting event.

- 34 (2) For the purposes of this subsection, a bet or
- 35 wager shall be "on the basis of material nonpublic
- 36 information" if the person placing the bet or wager, or
- 37 causing it to be placed, was aware of the material nonpublic
- information when such person placed the bet or wager or
- 39 caused it to be placed. The term "material nonpublic
- 40 information" shall include personal biometric data.
  - 313.1021. 1. A wagering tax equal to the rate imposed
- 2 pursuant to section 313.822 is imposed on the adjusted gross
- 3 receipts received from sports wagering conducted by a
- 4 certificate holder under sections 313.1000 to 313.1024. If
- 5 a third party is contracted to conduct sports wagering at a
- 6 certificate holder's licensed facility, the third party
- 7 contractor shall fulfill the certificate holder's duties
- 8 under this section.
- 9 2. A certificate holder shall remit the tax imposed by
- 10 subsection 1 of this section to the department before the
- 11 close of the business day one day prior to the last business
- 12 day of each month for the wagering taxes collected for such
- 13 month. Any taxes collected during the month, but after the
- 14 day on which the taxes are required to be paid to the
- 15 department, shall be paid to the department at the same time
- 16 the following month's taxes are due.
- 3. The payment of the tax under this section shall be
- 18 by an electronic funds transfer by an automated
- clearinghouse.
- 4. Revenues received from the tax imposed under
- 21 subsection 1 of this section shall be deposited in the state
- 22 treasury to the credit of the "Gaming Proceeds for Education
- 23 Fund" and shall be distributed as provided under section
- **24** 313.822.
- 25 5. (1) A certificate holder shall pay to the
- 26 commission an annual administrative fee of fifty thousand

- 27 dollars. The fee imposed shall be due one year after the
- 28 date on which the certificate holder commences sports
- wagering operations under sections 313.1000 to 313.1024, and
- 30 on each annual anniversary date thereafter. The commission
- 31 shall deposit the administrative fees received under this
- 32 subsection in the gaming commission fund and shall
- 33 distribute such fees according to section 313.835.
- 34 (2) In addition to the annual administrative fee
- 35 required under this subsection, a certificate holder shall
- 36 pay to the commission a fee of ten thousand dollars to cover
- 37 the costs of a full reinvestigation of the certificate
- 38 holder in the fifth year after the date on which the
- 39 certificate holder commences sports wagering operations
- 40 under sections 313.1000 to 313.1024 and on each fifth year
- 41 thereafter. The commission shall deposit the fees received
- 42 under this subdivision in the gaming commission fund and
- 43 shall distribute such fees according to section 313.835.
  - 313.1022. All sports wagers authorized under sections
- 2 313.1000 to 313.1024 shall be deemed initiated, received,
- 3 and otherwise made on the property of an excursion gambling
- 4 boat within this state. Consistent with the intent of the
- 5 United States Congress as articulated in the Unlawful
- 6 Internet Gambling Enforcement Act of 2006, 31 U.S.C.
- 7 Sections 5361 to 5367, as amended, the intermediate routing
- 8 of electronic data relating to lawful intrastate sports
- 9 wagers authorized under sections 313.1000 to 313.1024 shall
- 10 not determine the location or locations in which such wager
- 11 is initiated, received, or otherwise made.
  - 313.1024. 1. (1) The commission shall establish a
- 2 hotline or other method of communication that allows any
- 3 person to confidentially report information about any
- 4 conduct that the person believes constitutes a violation of
- 5 the provisions of sections 313.1000 to 313.1024.

- 6 (2) The commission shall investigate all reasonable
- 7 allegations and shall refer any allegations that it deems
- 8 credible to the appropriate law enforcement entity.
- 9 (3) The identity of any reporting person shall remain
- 10 confidential unless such person authorizes disclosure of his
- 11 or her identity or until such time as the allegation of
- 12 conduct in violation of sections 313.1000 to 313.1024 is
- 13 referred to law enforcement.
- 14 (4) If the commission receives a complaint involving
- 15 an athlete, referee, owner, or any other person affiliated
- in any way with a sports governing body, the commission
- 17 shall notify the appropriate sports governing body.
- 18 (5) The commission shall promulgate rules to implement
- 19 the provisions of this subsection. Any rule or portion of a
- 20 rule, as that term is defined in section 536.010, that is
- 21 created under the authority delegated in this section shall
- 22 become effective only if it complies with and is subject to
- 23 all of the provisions of chapter 536 and, if applicable,
- 24 section 536.028. This section and chapter 536 are
- 25 nonseverable and if any of the powers vested with the
- 26 general assembly pursuant to chapter 536 to review, to delay
- 27 the effective date, or to disapprove and annul a rule are
- 28 subsequently held unconstitutional, then the grant of
- 29 rulemaking authority and any rule proposed or adopted after
- 30 August 28, 2021, shall be invalid and void.
- 31 2. A sports wagering operator, sports governing body,
- 32 professional sports franchise, or higher education
- institution shall not discharge, demote, suspend, threaten,
- 34 harass, or in any other manner discriminate against an
- 35 employee because of any lawful act performed by the employee
- 36 to provide information, cause information to be provided, or
- 37 otherwise assist in an investigation regarding any conduct

- 38 which the employee reasonably believes constitutes a
- 39 violation of the provisions of sections 313.1000 to 313.1024.
- 40 3. A person who alleges action or conduct by any
- 41 person in violation of subsection 2 of this section may seek
- 42 relief by bringing an action at law or equity in a court of
- 43 competent jurisdiction.
- 4. In any action brought pursuant to subsection 3 of
- this section, a court may find that a violation of
- 46 subsection 2 of this section has occurred and award judgment
- 47 for the employee only if:
- 48 (1) The employee demonstrates by a preponderance of
- 49 the evidence that the actions of the employee to provide
- 50 information or assist in an investigation were a
- 51 contributing factor to the discharge or other
- 52 discrimination; and
- 53 (2) The employer does not demonstrate, by clear and
- 54 convincing evidence, that the employer would have taken the
- 55 same unfavorable personnel action in the absence of behavior.
- 5. An action brought pursuant to subsection 3 of this
- 57 section shall be commenced not later than one hundred eighty
- 58 days after the later of:
- 59 (1) The date on which the violation occurs; or
- 60 (2) The date on which the employee became aware of the
- 61 violation.
  - 572.010. As used in this chapter the following terms
- 2 mean:
- 3 (1) "Advance gambling activity", a person advances
- 4 gambling activity if, acting other than as a player, he or
- 5 she engages in conduct that materially aids any form of
- 6 gambling activity. Conduct of this nature includes but is
- 7 not limited to conduct directed toward the creation or
- 8 establishment of the particular game, lottery, contest,
- 9 scheme, device or activity involved, toward the acquisition

- 10 or maintenance of premises, paraphernalia, equipment or
- 11 apparatus therefor, toward the solicitation or inducement of
- 12 persons to participate therein, toward the actual conduct of
- 13 the playing phases thereof, toward the arrangement or
- 14 communication of any of its financial or recording phases,
- or toward any other phase of its operation. A person
- 16 advances gambling activity if, having substantial
- 17 proprietary control or other authoritative control over
- 18 premises being used with his or her knowledge for purposes
- 19 of gambling activity, he or she permits that activity to
- 20 occur or continue or makes no effort to prevent its
- 21 occurrence or continuation. The supplying, servicing and
- operation of a licensed excursion gambling boat under
- 23 sections 313.800 to 313.840 does not constitute advancing
- 24 gambling activity;
- 25 (2) "Bookmaking", advancing gambling activity by
- 26 unlawfully accepting bets from members of the public as a
- 27 business, rather than in a casual or personal fashion, upon
- 28 the outcomes of future contingent events;
- 29 (3) "Contest of chance", any contest, game, gaming
- 30 scheme or gaming device in which the outcome depends in a
- 31 material degree upon an element of chance, notwithstanding
- 32 that the skill of the contestants may also be a factor
- 33 therein;
- 34 (4) "Gambling", a person engages in gambling when he
- 35 or she stakes or risks something of value upon the outcome
- 36 of a contest of chance or a future contingent event not
- 37 under his or her control or influence, upon an agreement or
- 38 understanding that he or she will receive something of value
- in the event of a certain outcome. Gambling does not
- 40 include bona fide business transactions valid under the law
- 41 of contracts, including but not limited to contracts for the
- 42 purchase or sale at a future date of securities or

- 43 commodities, and agreements to compensate for loss caused by
- 44 the happening of chance, including but not limited to
- 45 contracts of indemnity or guaranty and life, health or
- 46 accident insurance; nor does gambling include playing an
- 47 amusement device that confers only an immediate right of
- 48 replay not exchangeable for something of value. Gambling
- 49 does not include any licensed activity, or persons
- 50 participating in such games which are covered by sections
- 51 313.800 to 313.840;
- 52 (5) "Gambling device", any device, machine,
- 53 paraphernalia or equipment that is not approved by the
- 54 Missouri gaming commission or state lottery commission under
- 55 the provisions of chapter 313 and that:
- (a) Contains a random number generator where prize
- 57 payout percentages are controlled or adjustable;
- 58 (b) Is used in any scenario where coins or cash prizes
- 59 are involved or any scenario where a prize is converted to
- 60 cash or monetary credit of any kind related to the use of
- 61 the gambling device; or
- (c) Is used or usable in the playing phases of any
- 63 gambling activity, whether that activity consists of
- 64 gambling between persons or gambling by a person with a
- 65 machine, regardless of whether the machine or device or
- 66 system or network of devices includes a preview of the
- 67 outcome or whether the outcome is known, displayed, or
- 68 capable of being known or displayed to the user;
- 69 Any device not described in paragraphs (a) to (c) of this
- 70 subdivision that a reasonable person would believe is usable
- 71 or can be made readily usable in gambling or any phases of
- 72 gambling activity shall be prima facia evidence of a
- 73 gambling device and may be subject to seizure by any peace
- 74 officer in this state. However, lottery tickets, policy
- 75 slips and other items used in the playing phases of lottery

- and policy schemes are not gambling devices within this
  definition;
- 78 (6) "Gambling record", any article, instrument,
- 79 record, receipt, ticket, certificate, token, slip or
- 80 notation used or intended to be used in connection with
- 81 unlawful gambling activity;
- 82 (7) "Lottery" or "policy", an unlawful gambling scheme
- 83 in which for a consideration the participants are given an
- 84 opportunity to win something of value, the award of which is
- 85 determined by chance;
- 86 (8) "Player", a person who engages in any form of
- 87 gambling solely as a contestant or bettor, without receiving
- 88 or becoming entitled to receive any profit therefrom other
- 89 than personal gambling winnings, and without otherwise
- 90 rendering any material assistance to the establishment,
- 91 conduct or operation of the particular gambling activity. A
- 92 person who gambles at a social game of chance on equal terms
- 93 with the other participants therein does not otherwise
- 94 render material assistance to the establishment, conduct or
- 95 operation thereof by performing, without fee or
- 96 remuneration, acts directed toward the arrangement or
- 97 facilitation of the game, such as inviting persons to play,
- 98 permitting the use of premises therefor and supplying cards
- 99 or other equipment used therein. A person who engages in
- 100 "bookmaking" as defined in subdivision (2) of this section
- 101 is not a player;
- 102 (9) "Professional player", a player who engages in
- 103 gambling for a livelihood or who has derived at least twenty
- 104 percent of his or her income in any one year within the past
- 105 five years from acting solely as a player;
- 106 (10) "Profit from gambling activity", a person profits
- 107 from gambling activity if, other than as a player, he or she
- 108 accepts or receives money or other property pursuant to an

- agreement or understanding with any person whereby he participates or is to participate in the proceeds of gambling activity;
- 112 (11) "Slot machine", a gambling device that as a

  113 result of the insertion of a coin or other object operates,

  114 either completely automatically or with the aid of some

  115 physical act by the player, in such a manner that, depending

  116 upon elements of chance, from the perspective of a player or
- 117 <u>a reasonable person</u>, it may eject something of value,
- 118 regardless of whether the machine or device or system or
- network of devices includes a preview of the outcome or
- 120 whether the outcome is known, displayed, or capable of being
- 121 known or displayed to the user. A device so constructed or
- readily adaptable or convertible to such use is no less a
- 123 slot machine because it is not in working order or because
- 124 some mechanical act of manipulation or repair is required to
- 125 accomplish its adaptation, conversion or workability. Nor
- is it any less a slot machine because apart from its use or
- 127 adaptability as such it may also sell or deliver something
- 128 of value on a basis other than chance;
- 129 (12) "Something of value", any money or property, any
- 130 token, object or article exchangeable for money or property,
- or any form of credit or promise directly or indirectly
- 132 contemplating transfer of money or property or of any
- interest therein or involving extension of a service,
- 134 entertainment or a privilege of playing at a game or scheme
- 135 without charge;
- 136 (13) "Unlawful", not specifically authorized by law.
  - 572.015. Nothing in this chapter prohibits
  - 2 constitutionally authorized activities under Article III,
  - 3 Sections 39(a) to 39(f) of the Missouri Constitution,
  - 4 including a raffle using tickets, a device, or a machine
  - 5 where a person or persons buys one or more chances from a

- 6 finite number of draws for a prize. A machine or device
- 7 shall be certified as a raffle by an ISO-17025 accredited
- 8 independent testing laboratory authorized to test similar
- 9 devices for compliance in at least five jurisdictions.
- 572.100. The general assembly by enacting this chapter
- 2 intends to preempt any other regulation of the area covered
- 3 by this chapter. No governmental subdivision or agency may
- 4 enact or enforce a law that regulates or makes any conduct
- 5 in the area covered by this chapter an offense, or the
- 6 subject of a criminal or civil penalty or sanction of any
- 7 kind, except for the revocation, suspension, or denial by
- 8 the Missouri lottery commission, the Missouri gaming
- 9 commission, or the division of alcohol and tobacco control
- of a license issued under chapter 311 or 313. The term
- "gambling", as used in this chapter, does not include
- 12 licensed activities under sections 313.800 to 313.840.