

FIRST REGULAR SESSION

SENATE COMMITTEE SUBSTITUTE FOR

# SENATE BILL NO. 41

102ND GENERAL ASSEMBLY

0719S.02C

KRISTINA MARTIN, Secretary

## AN ACT

To repeal sections 338.010 and 338.165, RSMo, and to enact in lieu thereof three new sections relating to the administration of medications by pharmacists.

*Be it enacted by the General Assembly of the State of Missouri, as follows:*

Section A. Sections 338.010 and 338.165, RSMo, are  
2 repealed and three new sections enacted in lieu thereof, to be  
3 known as sections 338.010, 338.011, and 338.165, to read as  
4 follows:

338.010. 1. The "practice of pharmacy" means the  
2 interpretation, implementation, and evaluation of medical  
3 prescription orders, including any legend drugs under 21  
4 U.S.C. Section 353; receipt, transmission, or handling of  
5 such orders or facilitating the dispensing of such orders;  
6 the designing, initiating, implementing, and monitoring of a  
7 medication therapeutic plan [as defined by the prescription  
8 order so long as the prescription order is specific to each  
9 patient for care by a pharmacist]; the compounding,  
10 dispensing, labeling, and administration of drugs and  
11 devices pursuant to medical prescription orders [and  
12 administration of viral influenza, pneumonia, shingles,  
13 hepatitis A, hepatitis B, diphtheria, tetanus, pertussis,  
14 and meningitis vaccines by written protocol authorized by a  
15 physician for persons at least seven years of age or the age  
16 recommended by the Centers for Disease Control and

**EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.**

17 Prevention, whichever is higher, or the administration of  
18 pneumonia, shingles, hepatitis A, hepatitis B, diphtheria,  
19 tetanus, pertussis, meningitis, and viral influenza vaccines  
20 by written protocol authorized by a physician for a specific  
21 patient as authorized by rule]; **the ordering and**  
22 **administration of vaccines approved or authorized by the**  
23 **United States Food and Drug Administration as of January 1,**  
24 **2023, excluding vaccines for cholera, monkeypox, Japanese**  
25 **encephalitis, typhoid, rabies, yellow fever, tick-borne**  
26 **encephalitis, and anthrax, to persons at least seven years**  
27 **of age or the age recommended by the Centers for Disease**  
28 **Control and Prevention, whichever is older, pursuant to**  
29 **joint promulgation of rules established by the board of**  
30 **pharmacy and the state board of registration for the healing**  
31 **arts unless rules are established under a state of emergency**  
32 **as described in section 44.100; the participation in drug**  
33 **selection according to state law and participation in drug**  
34 **utilization reviews; the proper and safe storage of drugs**  
35 **and devices and the maintenance of proper records thereof;**  
36 **consultation with patients and other health care**  
37 **practitioners, and veterinarians and their clients about**  
38 **legend drugs, about the safe and effective use of drugs and**  
39 **devices; the prescribing and dispensing of any nicotine**  
40 **replacement therapy product under section 338.665; the**  
41 **dispensing of HIV postexposure prophylaxis pursuant to**  
42 **section 338.730; and the offering or performing of those**  
43 **acts, services, operations, or transactions necessary in the**  
44 **conduct, operation, management and control of a pharmacy.**  
45 No person shall engage in the practice of pharmacy unless he  
46 or she is licensed under the provisions of this chapter.  
47 This chapter shall not be construed to prohibit the use of  
48 auxiliary personnel under the direct supervision of a

49 pharmacist from assisting the pharmacist in any of his or  
50 her duties. This assistance in no way is intended to  
51 relieve the pharmacist from his or her responsibilities for  
52 compliance with this chapter and he or she will be  
53 responsible for the actions of the auxiliary personnel  
54 acting in his or her assistance. This chapter shall also  
55 not be construed to prohibit or interfere with any legally  
56 registered practitioner of medicine, dentistry, or podiatry,  
57 or veterinary medicine only for use in animals, or the  
58 practice of optometry in accordance with and as provided in  
59 sections 195.070 and 336.220 in the compounding,  
60 administering, prescribing, or dispensing of his or her own  
61 prescriptions.

62 2. [Any pharmacist who accepts a prescription order  
63 for a medication therapeutic plan shall have a written  
64 protocol from the physician who refers the patient for  
65 medication therapy services.] **A pharmacist with a  
66 certificate of medication therapeutic plan authority may  
67 provide medication therapy services pursuant to a statewide  
68 standing order issued by the department of health and senior  
69 services or pursuant to a written protocol with a physician  
70 licensed under chapter 334. The written protocol [and the  
71 prescription order for a medication therapeutic plan]  
72 authorized by this section shall come only from the  
73 physician [only] or similar body authorized by this section,  
74 and shall not come from a nurse engaged in a collaborative  
75 practice arrangement under section 334.104, or from a  
76 physician assistant engaged in a collaborative practice  
77 arrangement under section 334.735.**

78 3. Nothing in this section shall be construed as to  
79 prevent any person, firm or corporation from owning a

80 pharmacy regulated by sections 338.210 to 338.315, provided  
81 that a licensed pharmacist is in charge of such pharmacy.

82 4. Nothing in this section shall be construed to apply  
83 to or interfere with the sale of nonprescription drugs and  
84 the ordinary household remedies and such drugs or medicines  
85 as are normally sold by those engaged in the sale of general  
86 merchandise.

87 5. No health carrier as defined in chapter 376 shall  
88 require any physician with which they contract to enter into  
89 a written protocol with a pharmacist for medication  
90 therapeutic services.

91 6. This section shall not be construed to allow a  
92 pharmacist to diagnose or independently prescribe  
93 pharmaceuticals.

94 7. The state board of registration for the healing  
95 arts, under section 334.125, and the state board of  
96 pharmacy, under section 338.140, shall jointly promulgate  
97 rules regulating the use of protocols [for prescription  
98 orders] for medication therapy services [and administration  
99 of viral influenza vaccines]. Such rules shall require  
100 protocols to include provisions allowing for timely  
101 communication between the pharmacist and the [referring]  
102 **protocol physician or similar body authorized by this**  
103 **section**, and any other patient protection provisions deemed  
104 appropriate by both boards. In order to take effect, such  
105 rules shall be approved by a majority vote of a quorum of  
106 each board. Neither board shall separately promulgate rules  
107 regulating the use of protocols for [prescription orders  
108 for] medication therapy services [and administration of  
109 viral influenza vaccines]. Any rule or portion of a rule,  
110 as that term is defined in section 536.010, that is created  
111 under the authority delegated in this section shall become

112 effective only if it complies with and is subject to all of  
113 the provisions of chapter 536 and, if applicable, section  
114 536.028. This section and chapter 536 are nonseverable and  
115 if any of the powers vested with the general assembly  
116 pursuant to chapter 536 to review, to delay the effective  
117 date, or to disapprove and annul a rule are subsequently  
118 held unconstitutional, then the grant of rulemaking  
119 authority and any rule proposed or adopted after August 28,  
120 2007, shall be invalid and void.

121 8. The state board of pharmacy may grant a certificate  
122 of medication therapeutic plan authority to a licensed  
123 pharmacist who submits proof of successful completion of a  
124 board-approved course of academic clinical study beyond a  
125 bachelor of science in pharmacy, including but not limited  
126 to clinical assessment skills, from a nationally accredited  
127 college or university, or a certification of equivalence  
128 issued by a nationally recognized professional organization  
129 and approved by the board of pharmacy.

130 9. [Any pharmacist who has received a certificate of  
131 medication therapeutic plan authority may engage in the  
132 designing, initiating, implementing, and monitoring of a  
133 medication therapeutic plan as defined by a prescription  
134 order from a physician that is specific to each patient for  
135 care by a pharmacist.

136 [10.] Nothing in this section shall be construed to  
137 allow a pharmacist to make a therapeutic substitution of a  
138 pharmaceutical prescribed by a physician unless authorized  
139 by the written protocol or the physician's prescription  
140 order.

141 [11.] 10. "Veterinarian", "doctor of veterinary  
142 medicine", "practitioner of veterinary medicine", "DVM",  
143 "VMD", "BVSe", "BVMS", "BSe (Vet Science)", "VMB", "MRCVS",

144 or an equivalent title means a person who has received a  
145 doctor's degree in veterinary medicine from an accredited  
146 school of veterinary medicine or holds an Educational  
147 Commission for Foreign Veterinary Graduates (EDFVG)  
148 certificate issued by the American Veterinary Medical  
149 Association (AVMA).

150 [12. In addition to other requirements established by  
151 the joint promulgation of rules by the board of pharmacy and  
152 the state board of registration for the healing arts:

153 (1) A pharmacist shall administer vaccines by protocol  
154 in accordance with treatment guidelines established by the  
155 Centers for Disease Control and Prevention (CDC);

156 (2) A pharmacist who is administering a vaccine shall  
157 request a patient to remain in the pharmacy a safe amount of  
158 time after administering the vaccine to observe any adverse  
159 reactions. Such pharmacist shall have adopted emergency  
160 treatment protocols;

161 (3)] 11. In addition to other requirements by the  
162 board, a pharmacist shall receive additional training as  
163 required by the board and evidenced by receiving a  
164 certificate from the board upon completion, and shall  
165 display the certification in his or her pharmacy where  
166 vaccines are delivered.

167 [13.] 12. A pharmacist shall inform the patient that  
168 the administration of [the] a vaccine will be entered into  
169 the ShowMeVax system, as administered by the department of  
170 health and senior services. The patient shall attest to the  
171 inclusion of such information in the system by signing a  
172 form provided by the pharmacist. If the patient indicates  
173 that he or she does not want such information entered into  
174 the ShowMeVax system, the pharmacist shall provide a written  
175 report within fourteen days of administration of a vaccine

176 to the patient's health care provider, if provided by the  
177 patient, containing:

- 178 (1) The identity of the patient;  
179 (2) The identity of the vaccine or vaccines  
180 administered;  
181 (3) The route of administration;  
182 (4) The anatomic site of the administration;  
183 (5) The dose administered; and  
184 (6) The date of administration.

338.011. 1. A pharmacist licensed under this chapter  
2 may:

3 (1) Order and administer medication approved or  
4 authorized by the United States Food and Drug Administration  
5 to address a public health need, as lawfully authorized by  
6 the state or federal government, or a department or agency  
7 thereof, during a state or federally declared public health  
8 emergency; and

9 (2) Administer medication pursuant to a statewide  
10 standing order issued by the director of the department of  
11 health and senior services if a licensed physician, or a  
12 licensed physician approved and designated by the department  
13 of health and senior services, to address a public health  
14 need.

15 2. The board of pharmacy may promulgate rules to  
16 implement the provisions of this section. Any rule or  
17 portion of a rule, as that term is defined in section  
18 536.010, that is created under the authority delegated in  
19 this section shall become effective only if it complies with  
20 and is subject to all of the provisions of chapter 536 and,  
21 if applicable, section 536.028. This section and chapter  
22 536 are nonseverable, and if any of the powers vested with  
23 the general assembly pursuant to chapter 536 to review, to

24 **delay the effective date, or to disapprove and annul a rule**  
25 **are subsequently held unconstitutional, then the grant of**  
26 **rulemaking authority and any rule proposed or adopted after**  
27 **August 28, 2023, shall be invalid and void.**

338.165. 1. As used in this section, the following  
2 terms mean:

3 (1) "Board", the Missouri board of pharmacy;

4 (2) "Hospital", a hospital as defined in section  
5 197.020;

6 (3) "Hospital clinic or facility", a clinic or  
7 facility under the common control, management, or ownership  
8 of the same hospital or hospital system;

9 (4) "Medical staff committee", the committee or other  
10 body of a hospital or hospital system responsible for  
11 formulating policies regarding pharmacy services and  
12 medication management;

13 (5) "Medication order", an order for a legend drug or  
14 device that is:

15 (a) Authorized or issued by an authorized prescriber  
16 acting within the scope of his or her professional practice  
17 or pursuant to a protocol or standing order approved by the  
18 medical staff committee; and

19 (b) To be distributed or administered to the patient  
20 by a health care practitioner or lawfully authorized  
21 designee at a hospital or a hospital clinic or facility;

22 (6) "Patient", an individual receiving medical  
23 diagnosis, treatment or care at a hospital or a hospital  
24 clinic or facility.

25 2. The department of health and senior services shall  
26 have sole authority and responsibility for the inspection  
27 and licensure of hospitals as provided by chapter 197  
28 including, but not limited to all parts, services,



29 functions, support functions and activities which contribute  
30 directly or indirectly to patient care of any kind  
31 whatsoever. However, the board may inspect a class B  
32 pharmacy or any portion thereof that is not under the  
33 inspection authority vested in the department of health and  
34 senior services by chapter 197 to determine compliance with  
35 this chapter or the rules of the board. This section shall  
36 not be construed to bar the board from conducting an  
37 investigation pursuant to a public or governmental complaint  
38 to determine compliance by an individual licensee or  
39 registrant of the board with any applicable provisions of  
40 this chapter or the rules of the board.

41 3. The department of health and senior services shall  
42 have authority to promulgate rules in conjunction with the  
43 board governing medication distribution and the provision of  
44 medication therapy services by a pharmacist at or within a  
45 hospital. Rules may include, but are not limited to,  
46 medication management, preparation, compounding,  
47 administration, storage, distribution, packaging and  
48 labeling. Until such rules are jointly promulgated,  
49 hospitals shall comply with all applicable state law and  
50 department of health and senior services rules governing  
51 pharmacy services and medication management in hospitals.  
52 The rulemaking authority granted herein to the department of  
53 health and senior services shall not include the dispensing  
54 of medication by prescription.

55 4. All pharmacists providing medication therapy  
56 services shall obtain a certificate of medication  
57 therapeutic plan authority as provided by rule of the  
58 board. Medication therapy services may be provided by a  
59 pharmacist for patients of a hospital pursuant to a  
60 **statewide standing order issued by the department of health**

61 **and senior services, pursuant to** a protocol with a physician  
62 as required by section 338.010, or pursuant to a protocol  
63 approved by the medical staff committee. However, the  
64 medical staff protocol shall include a process whereby an  
65 exemption to the protocol for a patient may be granted for  
66 clinical efficacy should the patient's physician make such  
67 request. The medical staff protocol shall also include an  
68 appeals process to request a change in a specific protocol  
69 based on medical evidence presented by a physician on staff.

70 5. Medication may be dispensed by a class B hospital  
71 pharmacy pursuant to a prescription or a medication order.

72 6. A drug distributor license shall not be required to  
73 transfer medication from a class B hospital pharmacy to a  
74 hospital clinic or facility for patient care or treatment.

75 7. Medication dispensed by a class A pharmacy located  
76 in a hospital to a hospital patient for use or  
77 administration outside of the hospital under a medical staff-  
78 approved protocol for medication therapy shall be dispensed  
79 only by a prescription order for medication therapy from an  
80 individual physician for a specific patient.

81 8. Medication dispensed by a hospital to a hospital  
82 patient for use or administration outside of the hospital  
83 shall be labeled as provided by rules jointly promulgated by  
84 the department of health and senior services and the board  
85 including medication distributed for administration by or  
86 under the supervision of a health care practitioner at a  
87 hospital clinic or facility.

88 9. This section shall not be construed to preempt any  
89 law or rule governing controlled substances.

90 10. Any rule, as that term is defined in section  
91 536.010, that is created under the authority delegated in  
92 this section shall only become effective if it complies with

93 and is subject to all of the provisions of chapter 536 and,  
94 if applicable, section 536.028. This section and chapter  
95 536 are nonseverable and if any of the powers vested with  
96 the general assembly under chapter 536 to review, to delay  
97 the effective date, or to disapprove and annul a rule are  
98 subsequently held unconstitutional, then the grant of  
99 rulemaking authority and any rule proposed or adopted after  
100 August 28, 2014, shall be invalid and void.

101 11. The board shall appoint an advisory committee to  
102 review and make recommendations to the board on the merit of  
103 all rules and regulations to be jointly promulgated by the  
104 board and the department of health and senior services  
105 pursuant to the joint rulemaking authority granted by this  
106 section. The advisory committee shall consist of:

107 (1) Two representatives designated by the Missouri  
108 Hospital Association, one of whom shall be a pharmacist;

109 (2) One pharmacist designated by the Missouri Society  
110 of Health System Pharmacists;

111 (3) One pharmacist designated by the Missouri Pharmacy  
112 Association;

113 (4) One pharmacist designated by the department of  
114 health and senior services from a hospital with a licensed  
115 bed count that does not exceed fifty beds or from a critical  
116 access hospital as defined by the department of social  
117 services for purposes of MO HealthNet reimbursement;

118 (5) One pharmacist designated by the department of  
119 health and senior services from a hospital with a licensed  
120 bed count that exceeds two hundred beds; and

121 (6) One pharmacist designated by the board with  
122 experience in the provision of hospital pharmacy services.

123 12. Nothing in this section shall be construed to  
124 limit the authority of a licensed health care provider to

125 prescribe, administer, or dispense medications and  
126 treatments within the scope of their professional practice.

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