# SENATE BILL NO. 392 

102ND GENERAL ASSEMBLY

|  | INTRODUCED BY SENATOR BRATTIN. |  |
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## AN ACT

To repeal sections $115.137,115.168,115.225,115.249,115.279,115.287,115.327,115.349$, 115.351, 115.363, 115.395, 115.397, 115.409, and 115.429, RSMo, and to enact in lieu thereof fifteen new sections relating to elections, with an effective date for certain sections.

Be it enacted by the General Assembly of the State of Missouri, as follows:
Section A. Sections 115.137, 115.168, 115.225, 115.249, 2115.279 , 115.287, 115.327, 115.349, 115.351, 115.363, 115.395, 3 115.397, 115.409, and 115.429, RSMo, are repealed and fifteen 4 new sections enacted in lieu thereof, to be known as sections $5115.137,115.168,115.225,115.249,115.279$, 115.287, 115.327, $6115.349,115.351,115.363,115.395,115.397,115.398$, 115.409, 7 and 115.429, to read as follows:
115.137. 1. Except as provided in subsection 2 of this section, any citizen who is entitled to register and vote shall be entitled to register for and vote pursuant to the provisions of this chapter in all statewide public elections and all public elections held for districts and political subdivisions within which he resides.
2. Any person who and only persons who fulfill the ownership requirements shall be entitled to vote in elections for which ownership of real property is required by law for voting.
3. Notwithstanding any other provision of law to the contrary, no person shall be entitled to vote in a primary

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.
election of an established political party unless he or she is affiliated with such party, as evidenced by his or her voter registration.
115.168. 1. (1) If a registered voter chooses to
change his or her political party affiliation, the voter may notify the election authority of such change. Any change of political party affiliation shall be made by signed, written notice in substantially the same manner as a change of address application is filed under section 115.165.
(2) Beginning January 1, 2025, if a registered voter changes his or her political party affiliation within twentythree weeks of a primary election of an established political party, the voter's change of affiliation shall not be applied by the election authority to his or her voter registration until after such election. A registered voter may only vote in the primary election of the established political party with which he or she was affiliated on the twenty-third Tuesday before such election.
(3) Beginning January 1, 2025, notwithstanding any provision of this section to the contrary, any person who was not previously registered to vote in this state who submits a voter registration application by 5:00 p.m. on the fourth Wednesday prior to the primary election of an established political party may choose a political party affiliation or unaffiliation and may vote in such election.
(4) Any person who was registered to vote in this state as of August 28, 2023, who has not declared a political party affiliation on his or her voter registration shall be considered by the election authority to be unaffiliated with an established political party unless such person chooses to vote in a primary election of an established political party, in which case the election

## authority shall make a notation on such person's voter registration pursuant to section 115.398.

2. For purposes of this section, the phrase "change his or her political party affiliation" shall mean changing affiliation from one established political party to another established political party, changing from affiliation with an established political party to unaffiliated, or changing from unaffiliated to affiliation with an established political party.
115.225. 1. Before use by election authorities in this state, the secretary of state shall approve the marking devices and the automatic tabulating equipment used in electronic voting systems and may promulgate rules and regulations to implement the intent of sections 115.225 to 115.235.
3. No electronic voting system shall be approved unless it:
(1) Permits voting in absolute secrecy;
(2) Permits each voter to vote for as many candidates for each office as a voter is lawfully entitled to vote for;
(3) Permits each voter to vote for or against as many questions as a voter is lawfully entitled to vote on, and no more;
(4) Provides facilities for each voter to cast as many write-in votes for each office as a voter is lawfully entitled to cast;
(5) Permits each voter in a primary election to vote for the candidates of only one party [announced by the voter in advance];
(6) Permits each voter at a presidential election to vote by use of a single mark for the candidates of one party
or group of petitioners for president, vice president and their presidential electors;
(7) Accurately counts all proper votes cast for each candidate and for and against each question;
(8) Is set to reject all votes, except write-in votes, for any office and on any question when the number of votes exceeds the number a voter is lawfully entitled to cast;
(9) Permits each voter, while voting, to clearly see the ballot label;
(10) Has been tested and is certified by an independent authority that meets the voting system standards developed by the Federal Election Commission or its successor agency. The provisions of this subdivision shall not be required for any system purchased prior to August 28, 2002 .
4. The secretary of state shall promulgate rules and regulations to allow the use of a computerized voting system. The procedures shall provide for the use of a computerized voting system with the ability to provide a paper audit trail. Notwithstanding any provisions of this chapter to the contrary, such a system may allow for the storage of processed ballot materials in an electronic form.
5. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and
any rule proposed or adopted after August 28, 2002, shall be invalid and void.
6. If any election authority uses any touchscreen direct-recording electronic vote-counting machine, the election authority may continue to use such machine. Upon the removal of such voting machine from the election authority's inventory because of mechanical malfunction, wear and tear, or any other reason, the machine shall not be replaced and no additional direct-recording electronic votecounting machine shall be added to the election authority's inventory. Such machines shall not be used beginning January 1, 2024. Equipment that is designed for accessibility shall provide a paper ballot audit trail.
7. (1) Each election authority that controls its own information technology department shall, once every two years, allow a cyber security review of their office by the secretary of state or alternatively by an entity that specializes in cyber security reviews. Each political subdivision that controls the information technology department for an election authority shall, once every two years, allow a cyber security review of the information technology department by the secretary of state or alternatively by an entity that specializes in cyber security reviews. The secretary of state shall, once every two years, allow a cyber security review of its office by an entity that specializes in cyber security reviews. For purposes of this section, an entity specializes in cyber security review if it employs one or more individuals who:
(a) Have at least five years management experience in information security or five years' experience as an information security analyst;
(b) Have worked in at least two of the domains listed in paragraph (c) of this subdivision that are covered in the exam required by such paragraph; and
(c) Have attained an information security certification by passing an exam that covers at least three of the following topics:
a. Information technology risk management, identification, mitigation, and compliance;
b. Information security incident management;
c. Information security program development and management;
d. Risk and control monitoring and reporting;
e. Access control systems and methodology;
f. Business continuity planning and disaster recovery planning;
g. Physical security of election authority property;
h. Networking security; or
i. Security architecture application and systems development.
(2) If an election authority or political subdivision fails to have a cyber security review as required by this subsection, the secretary of state may publish a notice of noncompliance in a newspaper within the jurisdiction of the election authority or in electronic format. The secretary of state is also authorized to withhold funds from an election authority in violation of this section unless such funding is a federal mandate or part of a federal and state agreement.
8. The secretary of state shall have authority to require cyber security testing, including penetration testing, of vendor machines, programs, and systems. Failure to participate in such testing shall result in a revocation
of vendor certification. Upon notice from another jurisdiction of cyber security failures or certification withholds or revocation, the secretary of state shall have authority to revoke or withhold certification for vendors. The requirements of this section shall be subject to appropriation for the purpose of cyber security testing.
9. The secretary of state may designate an organization of which each election authority shall be a member, provided there is no membership fee and the organization provides information to increase cyber security and election integrity efforts.
10. All audits required by subsection 6 of this section that are conducted by the secretary of state shall be solely paid for by state and federal funding.
115.249. No voting machine shall be used unless it:
(1) Permits voting in absolute secrecy;
(2) Permits each voter to vote for as many candidates for each office as he is lawfully entitled to vote for, and no other;
(3) Permits each voter to vote for or against as many questions as he is lawfully entitled to vote on, and no more;
(4) Provides facilities for each voter to cast as many write-in votes for each office as he is lawfully entitled to cast;
(5) Permits each voter in a primary election to vote for the candidates of only one party [announced by the voter in advance];
(6) Correctly registers or records and accurately counts all votes cast for each candidate and for and against each question;
(7) Is provided with a lock or locks which prevent any movement of the voting or registering mechanism and any tampering with the mechanism;
(8) Is provided with a protective counter or other device whereby any operation of the machine before or after an election will be detected;
(9) Is provided with a counter which shows at all times during the election how many people have voted on the machine;
(10) Is provided with a proper light which enables each voter, while voting, to clearly see the ballot labels. 115.279. 1. Application for an absentee ballot may be made by the applicant in person, or by mail, or for the applicant, in person, by his or her guardian or a relative within the second degree by consanguinity or affinity. The election authority shall accept applications by facsimile transmission and by electronic mail within the limits of its telecommunications capacity.
11. Notwithstanding section 115.284, no individual, group, or party shall solicit a voter into obtaining an absentee ballot application. Absentee ballot applications shall not have the information prefilled prior to it being provided to a voter. Nothing in this section shall be interpreted to prohibit a state or local election authority from assisting an individual voter.
12. Each application shall be made to the election authority of the jurisdiction in which the person is or would be registered. Each application shall be in writing and shall state the applicant's name, address at which he or she is or would be registered, his or her reason for voting an absentee ballot, the address to which the ballot is to be mailed, if mailing is requested, and for absent uniformed
services and overseas applicants, the applicant's email address if electronic transmission is requested. If the reason for the applicant voting absentee is due to the reasons established under subdivision (6) of subsection 3 of section 115.277, the applicant shall state the voter's identification information provided by the address confidentiality program in lieu of the applicant's name, address at which he or she is or would be registered, and address to which the ballot is to be mailed, if mailing is requested. [Each application to vote in a primary election shall also state which ballot the applicant wishes to receive. If any application fails to designate a ballot, the election authority shall, within three working days after receiving the application, notify the applicant by mail that it will be unable to deliver an absentee ballot until the applicant designates which political party ballot he or she wishes to receive. If the applicant does not respond to the request for political party designation, the election authority is authorized to provide the voter with that part of the ballot for which no political party designation is required.]
13. All applications for absentee ballots received prior to the sixth Tuesday before an election shall be stored at the office of the election authority until such time as the applications are processed in accordance with section 115.281. No application for an absentee ballot received in the office of the election authority by mail, by facsimile transmission, by electronic mail, or by a guardian or relative after 5:00 p.m. on the second Wednesday immediately prior to the election shall be accepted by any election authority. No application for an absentee ballot submitted by the applicant in person after 5:00 p.m. on the
day before the election shall be accepted by any election authority, except as provided in subsections 7, 8, and 9 of this section.
14. Each application for an absentee ballot shall be signed by the applicant or, if the application is made by a guardian or relative pursuant to this section, the application shall be signed by the guardian or relative, who shall note on the application his or her relationship to the applicant. If an applicant, guardian or relative is blind, unable to read or write the English language or physically incapable of signing the application, he or she shall sign by mark, witnessed by the signature of an election official or person of his or her own choosing. Any person who knowingly makes, delivers or mails a fraudulent absentee ballot application shall be guilty of a class one election offense.
15. (1) Notwithstanding any law to the contrary, any resident of the state of Missouri who resides outside the boundaries of the United States or who is on active duty with the Armed Forces of the United States or members of their immediate family living with them may request an absentee ballot for both the primary and subsequent general election with one application.
(2) The election authority shall provide each absent uniformed services voter and each overseas voter who submits a voter registration application or an absentee ballot request, if the election authority rejects the application or request, with the reasons for the rejection.
(3) Notwithstanding any other law to the contrary, if a standard oath regarding material misstatements of fact is adopted for uniformed and overseas voters pursuant to the Help America Vote Act of 2002, the election authority shall
accept such oath for voter registration, absentee ballot, or other election-related materials.
(4) Not later than sixty days after the date of each regularly scheduled general election for federal office, each election authority which administered the election shall submit to the secretary of state in a format prescribed by the secretary a report on the combined number of absentee ballots transmitted to, and returned by, absent uniformed services voters and overseas voters for the election. The secretary shall submit to the Election Assistance Commission a combined report of such information not later than ninety days after the date of each regularly scheduled general election for federal office and in a standardized format developed by the commission pursuant to the Help America Vote Act of 2002 . The secretary shall make the report available to the general public.
(5) As used in this section, the terms "absent uniformed services voter" and "overseas voter" shall have the meaning prescribed in 52 U.S.C. Section 20310.
16. An application for an absentee ballot by a new resident shall be submitted in person by the applicant in the office of the election authority in the election jurisdiction in which such applicant resides. The application shall be received by the election authority no later than 7:00 p.m. on the day of the election. Such application shall be in the form of an affidavit, executed in duplicate in the presence of the election authority or any authorized officer of the election authority, and in substantially the following form:
"STATE OF $\qquad$

COUNTY OF $\qquad$ , ss.

I, $\qquad$ , do solemnly swear that:
(1) Before becoming a resident of this state, I resided at $\qquad$ (residence address) in $\qquad$ (town, township, village or city) of County in the state of $\qquad$ ;
(2) I moved to this state after the last day to register to vote in such general presidential election and I am now residing in the county of
$\qquad$ , state of Missouri;
(3) I believe I am entitled pursuant to the laws of this state to vote in the presidential election to be held November $\qquad$ , $\qquad$ (year);
(4) I hereby make application for a presidential and vice presidential ballot. I have not voted and shall not vote other than by this ballot at such election.

Signed $\qquad$
(Applicant)
(Residence
Address)
Subscribed and sworn to before me this $\qquad$ day
of $\qquad$ , $\qquad$
Signed $\qquad$
(Title and name of officer authorized to administer oaths)"
8. The election authority in whose office an application is filed pursuant to subsection 7 of this section shall immediately send a duplicate of such application to the appropriate official of the state in which the new resident applicant last resided and shall file the original of such application in its office.
9. An application for an absentee ballot by an interstate former resident shall be received in the office of the election authority where the applicant was formerly registered by 5:00 p.m. on the second Wednesday immediately prior to the election, unless the application is made in person by the applicant in the office of the election authority, in which case such application shall be made no later than 7:00 p.m. on the day of the election.
115.287. 1. Upon receipt of a signed application for an absentee ballot and if satisfied the applicant is entitled to vote by absentee ballot, the election authority shall, within three working days after receiving the application, or if absentee ballots are not available at the time the application is received, within five working days after they become available, deliver to the voter an absentee ballot, ballot envelope and such instructions as are necessary for the applicant to vote. For applications for an absentee ballot to vote in a primary election, the election authority shall only deliver to the voter the ballot that corresponds to the established political party with which the voter is affiliated, according to his or her voter registration, or, if the voter is unaffiliated, the unaffiliated ballot. Delivery shall be made to the voter personally in the office of the election authority or by bipartisan teams appointed by the election authority, or by first class, registered, or certified mail at the discretion of the election authority, or in the case of a covered voter as defined in section 115.902, the method of transmission prescribed in section 115.914. Where the election authority is a county clerk, the members of bipartisan teams representing the political party other than that of county clerk shall be selected from a list of persons submitted to
the county clerk by the county chairman of that party. If no list is provided by the time that absentee ballots are to be made available, the county clerk may select a person or persons from lists provided in accordance with section 115.087. If the election authority is not satisfied that any applicant is entitled to vote by absentee ballot, it shall not deliver an absentee ballot to the applicant. Within three working days of receiving such an application, the election authority shall notify the applicant and state the reason he or she is not entitled to vote by absentee ballot. The applicant may file a complaint with the elections division of the secretary of state's office under and pursuant to section 115.219 .
2. If, after 5:00 p.m. on the second Wednesday before an election, any voter from the jurisdiction has become hospitalized, becomes confined due to illness or injury, or is confined in an intermediate care facility, residential care facility, or skilled nursing facility on election day, as such terms are defined in section 198.006, in the county in which the jurisdiction is located or in the jurisdiction of an adjacent election authority within the same county, the election authority shall appoint a team to deliver, witness the signing of and return the voter's application and deliver, witness the voting of and return the voter's absentee ballot. If the election authority receives ten or more applications for absentee ballots from the same address it shall appoint a team to deliver and witness the voting and return of absentee ballots by voters residing at that address, except when such addresses are for an apartment building or other structure wherein individual living units are located, each of which has its own separate cooking facilities. Each team appointed pursuant to this subsection
shall consist of two registered voters, one from each major political party. Both members of any team appointed pursuant to this subsection shall be present during the delivery, signing or voting and return of any application or absentee ballot signed or voted pursuant to this subsection.
3. On the mailing and ballot envelopes for each covered voter, the election authority shall stamp prominently in black the words "FEDERAL BALLOT, STATE OF MISSOURI" and "U.S. Postage Paid, 39 U.S.C. Section 3406 ".
4. No information which encourages a vote for or against a candidate or issue shall be provided to any voter with an absentee ballot.
115.327. 1. When submitted for filing, each petition for the nomination of an independent candidate or for the formation of a new political party shall be accompanied by a declaration of candidacy for each candidate to be nominated by the petition or by the party, respectively. The party's duly authorized chairman and treasurer shall also submit a certified complete list of the names and addresses of all their candidates and the office for which each seeks. The party shall nominate its candidates in the manner prescribed in the party's bylaws. If presidential electors are to be nominated, at least one qualified resident of each congressional district shall be named as a nominee for presidential elector. The number of candidates to be nominated shall equal the number of electors to which the state is entitled. Each declaration of candidacy for the office of presidential elector shall be in the form provided in section 115.399. Each declaration of candidacy for an office other than presidential elector shall state the candidate's full name, residence address, office for which he proposes to be a candidate, the party, if any, upon whose
ticket he is to be a candidate and that if nominated and elected he will qualify. Each such declaration shall be in substantially the following form:

I, __ a resident and registered voter of the
$\qquad$ precinct of the town of $\qquad$ or the $\qquad$ precinct of the $\qquad$ ward of the city of $\qquad$ , or
$\qquad$ precinct of $\qquad$ township of the county of and the state of Missouri, do announce myself a candidate for the office of ___ on the ticket, to be voted for at the general (special) election to be held on the ___ day of
$\qquad$ , 20 $\qquad$ , and I further declare that if nominated and elected I will qualify.

|  | Subscribed and sworn |
| :--- | :--- |
| Signature of <br> candidate | to before me this |

___ day of
$\qquad$ , 20 $\qquad$
Residence address

$$
\begin{aligned}
& \text { Signature of election } \\
& \text { official or officer } \\
& \text { authorized to } \\
& \text { administer oaths }
\end{aligned}
$$

Each such declaration shall be subscribed and sworn to by the candidate before the election official accepting the candidate's petition, a notary public or other officer authorized by law to administer oaths.
2. Any person who files a declaration of candidacy as an independent candidate or as the candidate of a new political party for election to an office shall be unaffiliated with any established political party, as

## evidenced by his or her voter registration, no later than the twenty-third Tuesday prior to the last Tuesday in February immediately preceding the primary election.

115.349. 1. Except as otherwise provided in sections 115.361 to 115.383, no candidate's name shall be printed on any official primary ballot unless the candidate has filed a written declaration of candidacy in the office of the appropriate election official by 5:00 p.m. on the last Tuesday in March immediately preceding the primary election.
2. No declaration of candidacy for nomination in a primary election shall be accepted for filing prior to 8:00 a.m. on the last Tuesday in February immediately preceding the primary election.
3. Each declaration of candidacy for nomination in a primary election shall state the candidate's full name, residence address, office for which such candidate proposes to be a candidate, the party ticket on which he or she wishes to be a candidate and that if nominated and elected he or she will qualify. The declaration shall be in substantially the following form:

I, __, a resident and registered voter of the county of $\qquad$ and the state of Missouri,
residing at $\qquad$ , do announce myself a candidate
for the office of $\qquad$ on the $\qquad$ party
ticket, to be voted for at the primary election to be held on the $\qquad$ day of $\qquad$ , $\qquad$ , and I further declare that if nominated and elected to such office I will qualify.

Signature of candidate

Residence address

Subscribed and sworn to before me this day of $\qquad$ ,
$\qquad$
$\qquad$

Signature of election official or other
officer authorized to administer oaths

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Mailing address (if
different)
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Telephone Number (Optional)

If the declaration is to be filed in person, it shall be subscribed and sworn to by the candidate before an official authorized to accept his or her declaration of candidacy. If the declaration is to be filed by certified mail pursuant to the provisions of subsection 2 of section 115.355 , it shall be subscribed and sworn to by the candidate before a notary public or other officer authorized by law to administer oaths.
4. Any person who files a declaration of candidacy as a party candidate for nomination or election to an office shall be affiliated with that political party, as evidenced by his or her voter registration, no later than the twentythird Tuesday prior to the last Tuesday in February immediately preceding the primary election.
115.351. [No person who files as a party candidate for nomination or election to an office shall, without withdrawing, file as another party's candidate or an independent candidate for nomination or election to the office for the same term. No person who files as an independent candidate for election to an office shall, without withdrawing, file as a party candidate for nomination or election to the office for the same term.] No
person shall file for one office and, without withdrawing, file for another office to be filled at the same election. Receipt by the secretary of state of proper certification of nomination pursuant to subsection 1 of section 115.399 constitutes withdrawal by operation of law pursuant to subsection 1 of section 115.359 of any presidential or vice presidential nominee from any other office for which such nominee is a candidate at the same election. Any person violating any provision of this section shall be disqualified from running for nomination or election to any office at the primary and general election next succeeding the violation.
115.363. 1. Except as provided in section 115.361, a party nominating committee of a political party may select a party candidate for nomination to an office on the primary election ballot in the following cases:
(1) If there are no candidates for nomination as the party candidate due to death of all the party's candidates after 5:00 p.m. on the last day in which a person may file as a candidate for nomination and at or before 5:00 p.m. on the tenth Tuesday prior to the primary election;
(2) If there are no candidates for nomination as the party candidate due to withdrawal after 5:00 p.m. on the last day in which a person may file as a candidate for nomination and at or before 5:00 p.m. on whatever day may be fixed by law as the final date for withdrawing as a candidate for the office;
(3) If there are no candidates for nomination as the party candidate due to death or disqualification of all candidates within seven days prior to the filing deadline and if no person has filed for the party nomination within that time;
(4) If there are no candidates for nomination as the party candidate due to disqualification of all party candidates after 5:00 p.m. on the last day on which a person may file as a candidate for nomination, and at or before 5:00 p.m. on the tenth Tuesday prior to the primary election; or
(5) If a candidate for the position of political party committeeman or committeewoman dies or withdraws as provided in subsection 1 or 2 of section 115.359 after the tenth Tuesday prior to the primary election, leaving no candidate.
2. Any established political party may select a candidate for nomination, if a candidate who is the incumbent or only candidate dies, is disqualified or withdraws pursuant to subsection 1 or 2 of section 115.359 after 5:00 p.m. on the tenth Tuesday prior to the primary election, and at or before 5:00 p.m. on whatever day is fixed by law as the final date for withdrawing as a candidate for the office.
3. A party nominating committee may select a party candidate for election to an office on the general election ballot in the following cases:
(1) If the person nominated as the party candidate shall die at or before 5:00 p.m. on the tenth Tuesday prior to the general election;
(2) If the person nominated as the party candidate is disqualified at or before 5:00 p.m. on the tenth Tuesday prior to the general election;
(3) If the person nominated as the party candidate shall withdraw at or before 5:00 p.m. on whatever day may be fixed by law as the final date for withdrawing as a candidate for the office;
(4) If a candidate for nomination to an office in which the person is the party's only candidate dies after 5:00 p.m. on the tenth Tuesday prior to any primary election, withdraws as provided in subsection 1 of section 115.359 after 5:00 p.m. on the tenth Tuesday prior to any primary election, or is disqualified after 5:00 p.m. on the tenth Tuesday before any primary election.
4. If a person nominated as a party's candidate who is unopposed shall die at or before 5:00 p.m. on the tenth Tuesday prior to the general election, is disqualified at or before 5:00 p.m. on the tenth Tuesday prior to the general election, or shall withdraw at or before 5:00 p.m. on whatever day may be fixed by law as the final date for withdrawing as a candidate for the office, the party nominating committee for any established political party may select a party candidate.
5. A party nominating committee may select a party candidate for election to an office in the following cases:
(1) For an election called to fill a vacancy in an office;
(2) For an election held pursuant to the provisions of section 105.030 to fill an unexpired term resulting from a vacancy in an office that occurs within fourteen days prior to the filing deadline for the primary election and not later than the tenth Tuesday prior to the general election. If such vacancy occurs prior to the fourteenth day before the filing deadline for a primary election, filing for the office shall be as provided for in sections 115.307 to 115.359.
6. Any party candidate selected by a party nominating committee pursuant to this section shall be affiliated with

## the political party of the committee, as evidenced by his or her voter registration.

115.395. 1. At each primary election, there shall be as many separate ballots as there are established political parties entitled to participate in the election.

## Additionally, there shall be a separate ballot for

 unaffiliated voters which shall contain only ballot measures and nonpartisan candidates submitted by political subdivisions and special districts.2. The names of the candidates for each office on each party ballot shall be listed in the order in which they are filed, except that, in the case of candidates who file a declaration of candidacy with the secretary of state prior to 5:00 p.m. on the first day for filing, the secretary of state shall determine by random drawing the order in which such candidates' names shall appear on the ballot. The drawing shall be conducted so that each candidate, or candidate's representative if the candidate filed under subsection 2 of section 115.355 , may draw a number at random at the time of filing. The secretary of state shall record the number drawn with the candidate's declaration of candidacy. The names of candidates filing on the first day for filing for each office on each party ballot shall be listed in ascending order of the numbers so drawn. For the purposes of this subsection, the election authority responsible for oversight of the filing of candidates, other than candidates that file with the secretary of state, shall clearly designate where candidates, or a candidate's representative if the candidate filed under subsection 2 of section 115.355, shall form a line to effectuate such filings and determine the order of such filings; except that, in the case of candidates who file a declaration of
candidacy with the election authority prior to 5:00 p.m. on the first day for filing, the election authority may determine by random drawing the order in which such candidates' names shall appear on the ballot. If a drawing is conducted pursuant to this subsection, it shall be conducted so that each candidate, or candidate's representative if the candidate filed under subsection 2 of section 115.355, may draw a number at random at the time of filing. If such drawing is conducted, the election authority shall record the number drawn with the candidate's declaration of candidacy. If such drawing is conducted, the names of candidates filing on the first day for filing for each office on each party ballot shall be listed in ascending order of the numbers so drawn.
3. Insofar as applicable, the provisions of sections 115.237 and 115.245 shall apply to each ballot prepared for a primary election, except that the ballot information may be placed in vertical or horizontal rows, no circle shall appear under any party name and no write-in lines shall appear under the name of any office for which a candidate is to be nominated at the primary. At a primary election, write-in votes shall be counted only for persons who can be elected to an office at the primary.
115.397. 1. In each primary election, each voter shall be entitled to receive the ballot of [one and only one] the established political party[, designated by the voter before receiving his ballot] with which such voter is affiliated, as evidenced by his or her voter registration. Any voter who has chosen to be unaffiliated shall only be permitted to cast an unaffiliated ballot.
4. Each voter who participates in a party primary shall be entitled to vote on all questions and for any
nonpartisan candidates submitted by political subdivisions and special districts at the primary election. Each voter who does not wish to participate in a party primary may vote on all questions and for any nonpartisan candidates submitted by a political subdivision or special district at the primary election.
115.398. 1. For any person who was registered to vote in this state as of August 28, 2023, if such person thereafter casts a ballot on the primary election day held on the first Tuesday after the first Monday in August 2024, such person may pick any ballot and the election authority shall note the ballot designated and cast by such person and make a notation on the person's voter registration as follows:
(1) If the person participates in a party primary by designating the ballot of an established political party, then the election authority shall make a notation on the person's voter registration to reflect that he or she is affiliated with such party;
(2) If the person participates in the nonpartisan primary by designating the unaffiliated ballot with only questions and nonpartisan candidates, then the election authority shall make a notation on the person's voter registration to reflect that he or she is unaffiliated.
5. For any person who casts a ballot on the primary election day held on the first Tuesday after the first Monday in August 2024, the notation made by the election authority pursuant to subsection 1 of this section at the last primary election or presidential preference primary at which the person casts a ballot shall dictate such person's political party affiliation or unaffiliation for all primary elections held after September 1, 2024.
115.409. Except election authority personnel, election judges, watchers and challengers appointed pursuant to section 115.105 or 115.107, law enforcement officials at the request of election officials or in the line of duty, minor children under the age of eighteen accompanying an adult who is in the process of voting, international observers who have registered as such with the election authority, persons designated by the election authority to administer a simulated youth election for persons ineligible to vote because of their age, members of the news media who present identification satisfactory to the election judges and who are present only for the purpose of bona fide news coverage except as provided in subdivision (18) of section 115.637, provided that such coverage does not disclose how any voter cast the voter's ballot on any question or candidate [or in the case of a primary election on which party ballot they voted] or does not interfere with the general conduct of the election as determined by the election judges or election authority, and registered voters who are eligible to vote at the polling place, no person shall be admitted to a polling place.
115.429. 1. The election judges shall not permit any person to vote unless satisfied that such person is the person whose name appears on the precinct register.
6. The identity or qualifications of any person offering to vote may be challenged by any election authority personnel, any registered voter, or any duly authorized challenger at the polling place. No person whose right to vote is challenged shall receive a ballot until his or her identity and qualifications have been established.
7. Any question of doubt concerning the identity or qualifications of a voter shall be decided by a majority of
the judges from the major political parties. If such election judges decide not to permit a person to vote because of doubt as to his or her identity or qualifications, the person may apply to the election authority as provided in section 115.193 or file a complaint with the elections division of the secretary of state's office under and pursuant to section 115.219.
8. If the election judges cannot reach a decision on the identity or qualifications of any person, the question shall be decided by the election authority.
9. The election judges or the election authority may require any person whose right to vote is challenged to execute an affidavit affirming his or her qualifications. The election authority shall furnish to the election judges a sufficient number of blank affidavits of qualification, and the election judges shall enter any appropriate information or comments under the title "Remarks" which shall appear at the bottom of the affidavit. All executed affidavits of qualification shall be returned to the election authority with the other election supplies. Any person who makes a false affidavit of qualification shall be guilty of a class one election offense.
10. In the case of any primary election, the election judges shall determine whether the voter's political party affiliation is the same as the political party holding the primary election.

Section B. The repeal and reenactment of sections

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115.137, 115.225, 115.249, 115.279, 115.287, 115.327,
115.349, 115.351, 115.363, 115.395, 115.397, 115.409, and 115.429 shall be effective January 1, 2025.
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