

FIRST REGULAR SESSION

# SENATE BILL NO. 47

102ND GENERAL ASSEMBLY

INTRODUCED BY SENATOR GANNON.

0902S.011

KRISTINA MARTIN, Secretary

## AN ACT

To repeal sections 136.055, 302.178, and 302.181, RSMo, and to enact in lieu thereof three new sections relating to licenses issued by the department of revenue.

*Be it enacted by the General Assembly of the State of Missouri, as follows:*

Section A. Sections 136.055, 302.178, and 302.181, RSMo,  
2 are repealed and three new sections enacted in lieu thereof, to  
3 be known as sections 136.055, 302.178, and 302.181, to read as  
4 follows:

136.055. 1. **Except as provided in subsection 8 of**  
2 **this section**, any person who is selected or appointed by the  
3 state director of revenue as provided in subsection 2 of  
4 this section to act as an agent of the department of  
5 revenue, whose duties shall be the processing of motor  
6 vehicle title and registration transactions and the  
7 collection of sales and use taxes when required under  
8 sections 144.070 and 144.440, and who receives no salary  
9 from the department of revenue, shall be authorized to  
10 collect from the party requiring such services additional  
11 fees as compensation in full and for all services rendered  
12 on the following basis:

13 (1) For each motor vehicle or trailer registration  
14 issued, renewed or transferred, six dollars and twelve  
15 dollars for those licenses sold or biennially renewed  
16 pursuant to section 301.147;

**EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.**

17           (2) For each application or transfer of title, six  
18 dollars;

19           (3) For each instruction permit, nondriver license,  
20 chauffeur's, operator's or driver's license issued for a  
21 period of three years or less, six dollars and twelve  
22 dollars for licenses or instruction permits issued or  
23 renewed for a period exceeding three years;

24           (4) For each notice of lien processed, six dollars;

25           (5) Notary fee or electronic transmission per  
26 processing, two dollars.

27           2. The director of revenue shall award fee office  
28 contracts under this section through a competitive bidding  
29 process. The competitive bidding process shall give  
30 priority to organizations and entities that are exempt from  
31 taxation under Section 501(c)(3), 501(c)(6), or 501(c)(4),  
32 except those civic organizations that would be considered  
33 action organizations under 26 C.F.R. Section 1.501(c)(3)-  
34 1(c)(3), of the Internal Revenue Code of 1986, as amended,  
35 with special consideration given to those organizations and  
36 entities that reinvest a minimum of seventy-five percent of  
37 the net proceeds to charitable organizations in Missouri,  
38 and political subdivisions, including but not limited to,  
39 municipalities, counties, and fire protection districts.  
40 The director of the department of revenue may promulgate  
41 rules and regulations necessary to carry out the provisions  
42 of this subsection. Any rule or portion of a rule, as that  
43 term is defined in section 536.010, that is created under  
44 the authority delegated in this subsection shall become  
45 effective only if it complies with and is subject to all of  
46 the provisions of chapter 536 and, if applicable, section  
47 536.028. This section and chapter 536 are nonseverable and  
48 if any of the powers vested with the general assembly

49 pursuant to chapter 536 to review, to delay the effective  
50 date, or to disapprove and annul a rule are subsequently  
51 held unconstitutional, then the grant of rulemaking  
52 authority and any rule proposed or adopted after August 28,  
53 2009, shall be invalid and void.

54 3. All fees collected by a tax-exempt organization may  
55 be retained and used by the organization.

56 4. All fees charged shall not exceed those in this  
57 section. The fees imposed by this section shall be  
58 collected by all permanent offices and all full-time or  
59 temporary offices maintained by the department of revenue.

60 5. Any person acting as agent of the department of  
61 revenue for the sale and issuance of registrations,  
62 licenses, and other documents related to motor vehicles  
63 shall have an insurable interest in all license plates,  
64 licenses, tabs, forms and other documents held on behalf of  
65 the department.

66 6. The fees authorized by this section shall not be  
67 collected by motor vehicle dealers acting as agents of the  
68 department of revenue under section 32.095 or those motor  
69 vehicle dealers authorized to collect and remit sales tax  
70 under subsection 10 of section 144.070.

71 7. Notwithstanding any other provision of law to the  
72 contrary, the state auditor may audit all records maintained  
73 and established by the fee office in the same manner as the  
74 auditor may audit any agency of the state, and the  
75 department shall ensure that this audit requirement is a  
76 necessary condition for the award of all fee office  
77 contracts. No confidential records shall be divulged in  
78 such a way to reveal personally identifiable information.

79 **8. The fees described in subsection 1 of this section**  
80 **shall not be collected from any person who qualifies as a**

81 homeless child or homeless youth, as defined in subsection 1  
82 of section 167.020, or as an unaccompanied youth as defined  
83 in 42 U.S.C. Section 11434a(6). Such person's status as a  
84 homeless child or youth or unaccompanied youth shall be  
85 verified by a letter signed by one of the following persons:

86 (1) A director or designee of a governmental or  
87 nonprofit agency that receives public or private funding to  
88 provide services to homeless persons;

89 (2) A local education agency liaison for homeless  
90 children and youth designated under 42 U.S.C. Section  
91 11432(g)(1)(J)(ii), or a school social worker or counselor;  
92 or

93 (3) A licensed attorney representing the minor in any  
94 legal matter.

302.178. 1. Any person between the ages of sixteen  
2 and eighteen years who is qualified to obtain a license  
3 pursuant to sections 302.010 to 302.340 may apply for, and  
4 the director shall issue, an intermediate driver's license  
5 entitling the applicant, while having such license in his or  
6 her possession, to operate a motor vehicle of the  
7 appropriate class upon the highways of this state in  
8 conjunction with the requirements of this section. An  
9 intermediate driver's license shall be readily  
10 distinguishable from a license issued to those over the age  
11 of eighteen. All applicants for an intermediate driver's  
12 license shall:

13 (1) Successfully complete the examination required by  
14 section 302.173;

15 (2) Pay the fee required by subsection 4 of this  
16 section;

17           (3) Have had a temporary instruction permit issued  
18 pursuant to subsection 1 of section 302.130 for at least a  
19 six-month period or a valid license from another state; and

20           (4) Have a parent, grandparent, legal guardian, or, if  
21 the applicant is a participant in a federal residential job  
22 training program, a driving instructor employed by a federal  
23 residential job training program, sign the application  
24 stating that the applicant has completed at least forty  
25 hours of supervised driving experience under a temporary  
26 instruction permit issued pursuant to subsection 1 of  
27 section 302.130, or, if the applicant is an emancipated  
28 minor, the person over twenty-one years of age who  
29 supervised such driving. For purposes of this section, the  
30 term "emancipated minor" means a person who is at least  
31 sixteen years of age, but less than eighteen years of age,  
32 who:

33           (a) Marries with the consent of the legal custodial  
34 parent or legal guardian pursuant to section 451.080;

35           (b) Has been declared emancipated by a court of  
36 competent jurisdiction;

37           (c) Enters active duty in the Armed Forces;

38           (d) Has written consent to the emancipation from the  
39 custodial parent or legal guardian; **[or]**

40           (e) Through employment or other means provides for  
41 such person's own food, shelter and other cost-of-living  
42 expenses; **or**

43           **(f) Qualifies as a homeless child or homeless youth,**  
44 **as defined in subsection 1 of section 167.020, or as an**  
45 **unaccompanied youth as defined in 42 U.S.C. Section**  
46 **11434a(6), and whose status as such is verified as provided**  
47 **under subsection 10 of this section;**

48           (5) Have had no alcohol-related enforcement contacts  
49 as defined in section 302.525 during the preceding twelve  
50 months; and

51           (6) Have no nonalcoholic traffic convictions for which  
52 points are assessed pursuant to section 302.302, within the  
53 preceding six months.

54           2. An intermediate driver's license grants the  
55 licensee the same privileges to operate that classification  
56 of motor vehicle as a license issued pursuant to section  
57 302.177, except that no person shall operate a motor vehicle  
58 on the highways of this state under such an intermediate  
59 driver's license between the hours of 1:00 a.m. and 5:00  
60 a.m. unless accompanied by a person described in subsection  
61 1 of section 302.130; except the licensee may operate a  
62 motor vehicle without being accompanied if the travel is to  
63 or from a school or educational program or activity, a  
64 regular place of employment or in emergency situations as  
65 defined by the director by regulation.

66           3. Each intermediate driver's license shall be  
67 restricted by requiring that the driver and all passengers  
68 in the licensee's vehicle wear safety belts at all times.  
69 This safety belt restriction shall not apply to a person  
70 operating a motorcycle. For the first six months after  
71 issuance of the intermediate driver's license, the holder of  
72 the license shall not operate a motor vehicle with more than  
73 one passenger who is under the age of nineteen who is not a  
74 member of the holder's immediate family. As used in this  
75 subsection, an intermediate driver's license holder's  
76 immediate family shall include brothers, sisters,  
77 stepbrothers or stepsisters of the driver, including adopted  
78 or foster children residing in the same household of the  
79 intermediate driver's license holder. After the expiration

80 of the first six months, the holder of an intermediate  
81 driver's license shall not operate a motor vehicle with more  
82 than three passengers who are under nineteen years of age  
83 and who are not members of the holder's immediate family.  
84 The passenger restrictions of this subsection shall not be  
85 applicable to any intermediate driver's license holder who  
86 is operating a motor vehicle being used in agricultural work-  
87 related activities.

88 4. Notwithstanding the provisions of section 302.177  
89 to the contrary, the fee for an intermediate driver's  
90 license shall be five dollars and such license shall be  
91 valid for a period of two years. **Such fee shall be waived**  
92 **for any person qualifying as an emancipated minor under**  
93 **subdivision (4) of subsection 1 of this section.**

94 5. Any intermediate driver's licensee accumulating six  
95 or more points in a twelve-month period may be required to  
96 participate in and successfully complete a driver-  
97 improvement program approved by the state highways and  
98 transportation commission. The driver-improvement program  
99 ordered by the director of revenue shall not be used in lieu  
100 of point assessment.

101 6. (1) An intermediate driver's licensee who has, for  
102 the preceding twelve-month period, had no alcohol-related  
103 enforcement contacts, as defined in section 302.525 and no  
104 traffic convictions for which points are assessed, upon  
105 reaching the age of eighteen years or within the thirty days  
106 immediately preceding their eighteenth birthday may apply  
107 for and receive without further examination, other than a  
108 vision test as prescribed by section 302.173, a license  
109 issued pursuant to this chapter granting full driving  
110 privileges. Such person shall pay the required fee for such  
111 license as prescribed in section 302.177.

112           (2) If an intermediate driver's license expires on a  
113 Saturday, Sunday, or legal holiday, such license shall  
114 remain valid for the five business days immediately  
115 following the expiration date. In no case shall a licensee  
116 whose intermediate driver's license expires on a Saturday,  
117 Sunday, or legal holiday be guilty of an offense of driving  
118 with an expired or invalid driver's license if such offense  
119 occurred within five business days immediately following an  
120 expiration date that occurs on a Saturday, Sunday, or legal  
121 holiday.

122           (3) The director of revenue shall deny an application  
123 for a full driver's license until the person has had no  
124 traffic convictions for which points are assessed for a  
125 period of twelve months prior to the date of application for  
126 license or until the person is eligible to apply for a six-  
127 year driver's license as provided for in section 302.177,  
128 provided the applicant is otherwise eligible for full  
129 driving privileges. An intermediate driver's license shall  
130 expire when the licensee is eligible and receives a full  
131 driver's license as prescribed in subdivision (1) of this  
132 section.

133           7. No person upon reaching the age of eighteen years  
134 whose intermediate driver's license and driving privilege is  
135 denied, suspended, cancelled or revoked in this state or any  
136 other state for any reason may apply for a full driver's  
137 license until such license or driving privilege is fully  
138 reinstated. Any such person whose intermediate driver's  
139 license has been revoked pursuant to the provisions of  
140 sections 302.010 to 302.540 shall, upon receipt of  
141 reinstatement of the revocation from the director, pass the  
142 complete driver examination, apply for a new license, and



143 pay the proper fee before again operating a motor vehicle  
144 upon the highways of this state.

145 8. A person shall be exempt from the intermediate  
146 licensing requirements if the person has reached the age of  
147 eighteen years and meets all other licensing requirements.

148 9. Any person who violates any of the provisions of  
149 this section relating to intermediate drivers' licenses or  
150 the provisions of section 302.130 relating to temporary  
151 instruction permits is guilty of an infraction, and no  
152 points shall be assessed to his or her driving record for  
153 any such violation.

154 10. **A person's status as a homeless child or youth or**  
155 **unaccompanied youth under paragraph (f) of subdivision (4)**  
156 **of subsection 1 of this section shall be verified by a**  
157 **letter signed by one of the following persons:**

158 (1) **A director or designee of a governmental or**  
159 **nonprofit agency that receives public or private funding to**  
160 **provide services to homeless persons;**

161 (2) **A local education agency liaison for homeless**  
162 **children and youth designated under 42 U.S.C. Section**  
163 **11432(g) (1) (J) (ii), or a school social worker or counselor;**  
164 **or**

165 (3) **A licensed attorney representing the minor in any**  
166 **legal matter.**

167 11. Any rule or portion of a rule, as that term is  
168 defined in section 536.010, that is created under the  
169 authority delegated in this section shall become effective  
170 only if it complies with and is subject to all of the  
171 provisions of chapter 536 and, if applicable, section  
172 536.028. This section and chapter 536 are nonseverable and  
173 if any of the powers vested with the general assembly  
174 pursuant to chapter 536 to review, to delay the effective

175 date or to disapprove and annul a rule are subsequently held  
176 unconstitutional, then the grant of rulemaking authority and  
177 any rule proposed or adopted after August 28, 2000, shall be  
178 invalid and void.

302.181. 1. The license issued pursuant to the  
2 provisions of sections 302.010 to 302.340 shall be in such  
3 form as the director shall prescribe, but the license shall  
4 be a card made of plastic or other comparable material. All  
5 licenses shall be manufactured of materials and processes  
6 that will prohibit, as nearly as possible, the ability to  
7 reproduce, alter, counterfeit, forge, or duplicate any  
8 license without ready detection. The license shall also  
9 bear the expiration date of the license, the classification  
10 of the license, the name, date of birth, residence address  
11 including the county of residence or a code number  
12 corresponding to such county established by the department,  
13 and brief description and colored digitized image of the  
14 licensee, and a facsimile of the signature of the licensee.  
15 The director shall provide by administrative rule the  
16 procedure and format for a licensee to indicate on the back  
17 of the license together with the designation for an  
18 anatomical gift as provided in section 194.240 the name and  
19 address of the person designated pursuant to sections  
20 404.800 to 404.865 as the licensee's attorney in fact for  
21 the purposes of a durable power of attorney for health care  
22 decisions. No license shall be valid until it has been so  
23 signed by the licensee. If any portion of the license is  
24 prepared by a private firm, any contract with such firm  
25 shall be made in accordance with the competitive purchasing  
26 procedures as established by the state director of the  
27 division of purchasing.

28           2. All digital images produced for licenses shall  
29 become the property of the department of revenue.

30           3. The license issued shall be carried at all times by  
31 the holder thereof while driving a motor vehicle, and shall  
32 be displayed upon demand of any officer of the highway  
33 patrol, or any police officer or peace officer, or any other  
34 duly authorized person, for inspection when demand is made  
35 therefor. Failure of any operator of a motor vehicle to  
36 exhibit his or her license to any duly authorized officer  
37 shall be presumptive evidence that such person is not a duly  
38 licensed operator.

39           4. The director of revenue shall not issue a license  
40 without a facial digital image of the license applicant,  
41 except as provided pursuant to subsection 7 of this  
42 section. A digital image of the applicant's full facial  
43 features shall be taken in a manner prescribed by the  
44 director. No digital image shall be taken wearing anything  
45 which cloaks the facial features of the individual.

46           5. The department of revenue may issue a temporary  
47 license or a full license without the photograph or with the  
48 last photograph or digital image in the department's records  
49 to members of the Armed Forces, except that where such  
50 temporary license is issued it shall be valid only until the  
51 applicant shall have had time to appear and have his or her  
52 picture taken and a license with his or her photograph  
53 issued.

54           6. The department of revenue shall issue upon request  
55 a nondriver's license card containing essentially the same  
56 information and photograph or digital image, except as  
57 provided pursuant to subsection 7 of this section, as the  
58 driver's license upon payment of six dollars. All  
59 nondriver's licenses shall expire on the applicant's

60 birthday in the sixth year after issuance. A person who has  
61 passed his or her seventieth birthday shall upon application  
62 be issued a nonexpiring nondriver's license card.

63 Notwithstanding any other provision of this chapter, a  
64 nondriver's license containing a concealed carry endorsement  
65 shall expire three years from the date the certificate of  
66 qualification was issued pursuant to section 571.101, as  
67 section 571.101 existed prior to August 28, 2013. The fee  
68 for nondriver's licenses issued for a period exceeding three  
69 years is six dollars or three dollars for nondriver's  
70 licenses issued for a period of three years or less. The  
71 nondriver's license card shall be used for identification  
72 purposes only and shall not be valid as a license. **No fee**  
73 **shall be required or collected from a homeless child or**  
74 **homeless youth, as defined in subsection 1 of section**  
75 **167.020, or unaccompanied youth, as defined in 42 U.S.C.**  
76 **Section 11434a(6), for a first nondriver's license card**  
77 **issued under this subsection. Such person's status as a**  
78 **homeless child or youth or unaccompanied youth shall be**  
79 **verified by a letter signed by one of the following persons:**

80 (1) A director or designee of a governmental or  
81 nonprofit agency that receives public or private funding to  
82 provide services to homeless persons;

83 (2) A local education agency liaison for homeless  
84 children and youth designated under 42 U.S.C. Section  
85 11432(g) (1) (J) (ii), or a school social worker or counselor;  
86 or

87 (3) A licensed attorney representing the minor in any  
88 legal matter.

89 7. If otherwise eligible, an applicant may receive a  
90 driver's license or nondriver's license without a photograph  
91 or digital image of the applicant's full facial features

92 except that such applicant's photograph or digital image  
93 shall be taken and maintained by the director and not  
94 printed on such license. In order to qualify for a license  
95 without a photograph or digital image pursuant to this  
96 section the applicant must:

97 (1) Present a form provided by the department of  
98 revenue requesting the applicant's photograph be omitted  
99 from the license or nondriver's license due to religious  
100 affiliations. The form shall be signed by the applicant and  
101 another member of the religious tenant verifying the  
102 photograph or digital image exemption on the license or  
103 nondriver's license is required as part of their religious  
104 affiliation. The required signatures on the prescribed form  
105 shall be properly notarized;

106 (2) Provide satisfactory proof to the director that  
107 the applicant has been a United States citizen for at least  
108 five years and a resident of this state for at least one  
109 year, except that an applicant moving to this state  
110 possessing a valid driver's license from another state  
111 without a photograph shall be exempt from the one-year state  
112 residency requirement. The director may establish rules  
113 necessary to determine satisfactory proof of citizenship and  
114 residency pursuant to this section;

115 (3) Applications for a driver's license or nondriver's  
116 license without a photograph or digital image must be made  
117 in person at a license office determined by the director.  
118 The director is authorized to limit the number of offices  
119 that may issue a driver's or nondriver's license without a  
120 photograph or digital image pursuant to this section.

121 8. The department of revenue shall make available, at  
122 one or more locations within the state, an opportunity for  
123 individuals to have their full facial photograph taken by an

124 employee of the department of revenue, or their designee,  
125 who is of the same sex as the individual being photographed,  
126 in a segregated location.

127 9. Beginning July 1, 2005, the director shall not  
128 issue a driver's license or a nondriver's license for a  
129 period that exceeds an applicant's lawful presence in the  
130 United States. The director may, by rule or regulation,  
131 establish procedures to verify the lawful presence of the  
132 applicant and establish the duration of any driver's license  
133 or nondriver's license issued under this section.

134 10. (1) Notwithstanding any biometric data  
135 restrictions contained in section 302.170, the department of  
136 revenue is hereby authorized to design and implement a  
137 secure digital driver's license program that allows  
138 applicants applying for a driver's license in accordance  
139 with this chapter to obtain a secure digital driver's  
140 license in addition to the physical card-based license  
141 specified in this section.

142 (2) A digital driver's license as described in this  
143 subsection shall be accepted for all purposes for which a  
144 license, as defined in section 302.010, is used.

145 (3) The department may contract with one or more  
146 entities to develop the secure digital driver's license  
147 system. The department or entity may develop a mobile  
148 software application capable of being utilized through a  
149 person's electronic device to access the person's secure  
150 digital driver's license.

151 (4) The department shall suspend, disable, or  
152 terminate a person's participation in the secure digital  
153 driver's license program if:

154 (a) The person's driving privilege is suspended,  
155 revoked, denied, withdrawn, or cancelled as provided in this  
156 chapter; or

157 (b) The person reports that the person's electronic  
158 device has been lost, stolen, or compromised.

159 11. The director of the department of revenue may  
160 promulgate rules as necessary for the implementation of this  
161 section. Any rule or portion of a rule, as that term is  
162 defined in section 536.010 that is created under the  
163 authority delegated in this section shall become effective  
164 only if it complies with and is subject to all of the  
165 provisions of chapter 536 and, if applicable, section  
166 536.028. This section and chapter 536 are nonseverable and  
167 if any of the powers vested with the general assembly  
168 pursuant to chapter 536 to review, to delay the effective  
169 date, or to disapprove and annul a rule are subsequently  
170 held unconstitutional, then the grant of rulemaking  
171 authority and any rule proposed or adopted after August 28,  
172 2020, shall be invalid and void.

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