FIRST REGULAR SESSION

[PERFECTED]

SENATE SUBSTITUTE FOR

SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 129

102ND GENERAL ASSEMBLY

INTRODUCED BY SENATOR BRATTIN.

0992S.06P

KRISTINA MARTIN, Secretary

AN ACT

To repeal sections 452.375 and 454.1005, RSMo, and to enact in lieu thereof two new sections relating to judicial proceedings involving the parent-child relationship.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 452.375 and 454.1005, RSMo, are

- 2 repealed and two new sections enacted in lieu thereof, to be
- 3 known as sections 452.375 and 454.1005, to read as follows:
 - 452.375. 1. As used in this chapter, unless the
- 2 context clearly indicates otherwise:
- 3 (1) "Custody" means joint legal custody, sole legal
- 4 custody, joint physical custody or sole physical custody or
- 5 any combination thereof;
- 6 (2) "Joint legal custody" means that the parents share
- 7 the decision-making rights, responsibilities, and authority
- 8 relating to the health, education and welfare of the child,
- 9 and, unless allocated, apportioned, or decreed, the parents
- 10 shall confer with one another in the exercise of decision-
- 11 making rights, responsibilities, and authority;
- 12 (3) "Joint physical custody" means an order awarding
- 13 each of the parents significant, but not necessarily equal,
- 14 periods of time during which a child resides with or is

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

- 15 under the care and supervision of each of the parents.
- 16 Joint physical custody shall be shared by the parents in
- 17 such a way as to assure the child of frequent, continuing
- 18 and meaningful contact with both parents;
- 19 (4) "Third-party custody" means a third party
- 20 designated as a legal and physical custodian pursuant to
- 21 subdivision (5) of subsection 5 of this section.
- 22 2. The court shall determine custody in accordance
- 23 with the best interests of the child. There shall be a
- 24 rebuttable presumption that an award of equal or
- 25 approximately equal parenting time to each parent is in the
- 26 best interests of the child. Such presumption is rebuttable
- 27 only by a preponderance of the evidence in accordance with
- 28 all relevant factors, including, but not limited to, the
- 29 factors contained in subdivisions (1) to (9) of this
- 30 subsection. The presumption may be rebutted if the court
- 31 finds that the parents have reached an agreement on all
- 32 issues related to custody or if the court finds that a
- 33 pattern of domestic violence has occurred as set out in
- 34 subdivision (7) of this subsection. When the parties have
- 35 not reached an agreement on all issues related to custody,
- 36 the court shall consider all relevant factors and enter
- 37 written findings of fact and conclusions of law, including,
- 38 but not limited to, the following:
- 39 (1) The wishes of the child's parents as to custody
- 40 and the proposed parenting plan submitted by both parties;
- 41 (2) The needs of the child for a frequent, continuing
- 42 and meaningful relationship with both parents and the
- 43 ability and willingness of parents to actively perform their
- 44 functions as mother and father for the needs of the child;

- 45 (3) The interaction and interrelationship of the child 46 with parents, siblings, and any other person who may 47 significantly affect the child's best interests;
- Which parent is more likely to allow the child frequent, continuing and meaningful contact with the other parent; the willingness and ability of parents to cooperate in the rearing of their child; to maximize sharing information and minimize exposure of the child to parental conflict; and to utilize methods for resolving disputes regarding any major decision concerning the life of the child;
 - (5) The child's needs adjustment to the child's home, school, and community; and the child's physical, emotional, educational, and other needs. The fact that a parent sends his or her child or children to a home school, as defined in section 167.031, shall not be the sole factor that a court considers in determining custody of such child or children;
 - (6) The mental and physical health of all individuals involved, including the mental health or substance abuse history experienced by either parent;
 - (7) Any history of abuse of any individuals involved, including domestic and child abuse. In determining whether the presumption is rebutted by a pattern of domestic violence, the court shall consider the nature and context of the domestic violence and the implications of the domestic violence for parenting and for the child's safety, well-being, and developmental needs. If the court finds that a pattern of domestic violence as defined in section 455.010 has occurred, and, if the court also finds that awarding custody to the abusive parent is in the best interest of the child, then the court shall enter written findings of fact and conclusions of law. Custody and visitation rights shall

- protects the child and any
- 78 other child or children for whom the parent has custodial or
- 79 visitation rights, and the parent or other family or
- 80 household member who is the victim of domestic violence from
- 81 any further harm, whether physical, verbal, emotional, or
- 82 psychological;
- [(7) The intention of either parent to relocate the
- 84 principal residence of the child; and
- 85 (8) The wishes of a child as to the child's
- 86 custodian. The fact that a parent sends his or her child or
- 87 children to a home school, as defined in section 167.031,
- 88 shall not be the sole factor that a court considers in
- 89 determining custody of such child or children.]
- 90 (8) The distance between the residences of the parents
- 91 seeking custody, including consideration of any relocation
- 92 which has occurred or an intent to relocate; and
- 93 (9) The reasonable input of the child as to the
- 94 child's custodian, if the court deems the child to be of
- 95 sufficient ability, age, and maturity to express an
- 96 independent, reliable preference and that such input is in
- 97 the best interests of the child and will not be emotionally
- 98 damaging, with due consideration of the influence that a
- 99 parent may have on the child's input.
- 100 3. (1) In any court proceedings relating to custody
- 101 of a child, the court shall not award custody or
- 102 unsupervised visitation of a child to a parent if such
- 103 parent or any person residing with such parent has been
- 104 found guilty of, or pled guilty to, any of the following
- 105 offenses when a child was the victim:
- 106 (a) A felony violation of section 566.030, 566.031,
- **107** 566.032, 566.060, 566.061, 566.062, 566.064, 566.067,

- 108 566.068, 566.083, 566.100, 566.101, 566.111, 566.151,
- 109 566.203, 566.206, 566.209, 566.211, or 566.215;
- 110 (b) A violation of section 568.020;
- 111 (c) A violation of subdivision (2) of subsection 1 of
- 112 section 568.060;
- 113 (d) A violation of section 568.065;
- 114 (e) A violation of section 573.200;
- (f) A violation of section 573.205; or
- 116 (g) A violation of section 568.175.
- 117 (2) For all other violations of offenses in chapters
- 118 566 and 568 not specifically listed in subdivision (1) of
- 119 this subsection or for a violation of an offense committed
- in another state when a child is the victim that would be a
- violation of chapter 566 or 568 if committed in Missouri,
- 122 the court may exercise its discretion in awarding custody or
- 123 visitation of a child to a parent if such parent or any
- 124 person residing with such parent has been found guilty of,
- or pled guilty to, any such offense.
- 126 4. The general assembly finds and declares that it is
- 127 the public policy of this state that frequent, continuing
- 128 and meaningful contact with both parents after the parents
- 129 have separated or dissolved their marriage is in the best
- interest of the child, except for cases where the court
- 131 specifically finds that such contact is not in the best
- interest of the child, and that it is the public policy of
- 133 this state to encourage parents to participate in decisions
- 134 affecting the health, education and welfare of their
- 135 children, and to resolve disputes involving their children
- 136 amicably through alternative dispute resolution. In order
- 137 to effectuate these policies, the general assembly
- 138 encourages the court to enter a temporary parenting plan as
- 139 early as practicable in a proceeding under this chapter,

- 140 consistent with the provisions of subsection 2 of this
 141 section, and, in so doing, the court shall determine the
 142 custody arrangement which will best assure both parents
 143 participate in such decisions and have frequent, continuing
- and meaningful contact with their children so long as it is
- in the best interests of the child.
- 146 5. Prior to awarding the appropriate custody
 147 arrangement in the best interest of the child, the court
 148 shall consider each of the following as follows:
- (1) Joint physical and joint legal custody to both
 parents, which shall not be denied solely for the reason
 that one parent opposes a joint physical and joint legal
 custody award. The residence of one of the parents shall be
 designated as the address of the child for mailing and
 educational purposes;
- 155 (2) Joint physical custody with one party granted sole 156 legal custody. The residence of one of the parents shall be 157 designated as the address of the child for mailing and 158 educational purposes;
- 159 (3) Joint legal custody with one party granted sole 160 physical custody;
 - (4) Sole custody to either parent; or
- 162 (5) Third-party custody or visitation:
- (a) When the court finds that each parent is unfit,
 unsuitable, or unable to be a custodian, or the welfare of
 the child requires, and it is in the best interests of the
 child, then custody, temporary custody or visitation may be
 awarded to a person related by consanguinity or affinity to
 the child. If no person related to the child by
 consanguinity or affinity is willing to accept custody, then
- 170 the court may award custody to any other person or persons
- 171 deemed by the court to be suitable and able to provide an

- adequate and stable environment for the child. Before the court awards custody, temporary custody or visitation to a third person under this subdivision, the court shall make that person a party to the action;
- 176 (b) Under the provisions of this subsection, any
 177 person may petition the court to intervene as a party in
 178 interest at any time as provided by supreme court rule.
- 179 If the parties have not agreed to a custodial 180 arrangement, or the court determines such arrangement is not 181 in the best interest of the child, the court shall include a written finding in the judgment or order based on the public 182 policy in subsection 4 of this section and each of the 183 factors listed in subdivisions (1) to [(8)] (9) of 184 subsection 2 of this section detailing the specific relevant 185 186 factors that made a particular arrangement in the best 187 interest of the child. If a proposed custodial arrangement 188 is rejected by the court, the court shall include a written finding in the judgment or order detailing the specific 189 190 relevant factors resulting in the rejection of such 191 arrangement.
- 192 7. Upon a finding by the court that either parent has refused to exchange information with the other parent, which 193 shall include but not be limited to information concerning 194 195 the health, education and welfare of the child, the court 196 shall order the parent to comply immediately and to pay the 197 prevailing party a sum equal to the prevailing party's cost associated with obtaining the requested information, which 198 shall include but not be limited to reasonable attorney's 199 fees and court costs. 200
- 201 8. As between the parents of a child, no preference 202 may be given to either parent in the awarding of custody 203 because of that parent's age, sex, or financial status, nor

- because of the age or sex of the child. The court shall not presume that a parent, solely because of his or her sex, is more qualified than the other parent to act as a joint or sole legal or physical custodian for the child.
- 208 9. Any judgment providing for custody shall include a 209 specific written parenting plan setting forth the terms of such parenting plan arrangements specified in subsection 8 210 211 of section 452.310. Such plan may be a parenting plan 212 submitted by the parties pursuant to section 452.310 or, in 213 the absence thereof, a plan determined by the court, but in 214 all cases, the custody plan approved and ordered by the court shall be in the court's discretion and shall be in the 215 best interest of the child. 216
- 217 10. After August 28, 2016, every court order 218 establishing or modifying custody or visitation shall include the following language: "In the event of 219 220 noncompliance with this order, the aggrieved party may file a verified motion for contempt. If custody, visitation, or 221 222 third-party custody is denied or interfered with by a parent or third party without good cause, the aggrieved person may 223 file a family access motion with the court stating the 224 specific facts that constitute a violation of the custody 225 provisions of the judgment of dissolution, legal separation, 226 227 or judgment of paternity. The circuit clerk will provide 228 the aggrieved party with an explanation of the procedures for filing a family access motion and a simple form for use 229 in filing the family access motion. A family access motion 230 does not require the assistance of legal counsel to prepare 231 and file.". 232
- 233 11. No court shall adopt any local rule, form, or 234 practice requiring a standardized or default parenting plan 235 for interim, temporary, or permanent orders or judgments.

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Notwithstanding any other provision of law to the contrary,
a court may enter an interim order in a proceeding under
this chapter, provided that the interim order shall not
contain any provisions about child custody or a parenting
schedule or plan without first providing the parties with
notice and a hearing, unless the parties otherwise agree.

12. Unless a parent has been denied custody rights 242 243 pursuant to this section or visitation rights under section 244 452.400, both parents shall have access to records and 245 information pertaining to a minor child including, but not limited to, medical, dental, and school records. If the 246 parent without custody has been granted restricted or 247 supervised visitation because the court has found that the 248 249 parent with custody or any child has been the victim of 250 domestic violence, as defined in section 455.010, by the parent without custody, the court may order that the reports 251 and records made available pursuant to this subsection not 252 include the address of the parent with custody or the 253 254 child. A court shall order that the reports and records 255 made available under this subsection not include the address of the parent with custody if the parent with custody is a 256 257 participant in the address confidentiality program under 258 section 589.663. Unless a parent has been denied custody 259 rights pursuant to this section or visitation rights under 260 section 452.400, any judgment of dissolution or other 261 applicable court order shall specifically allow both parents 262 access to such records and reports.

13. Except as otherwise precluded by state or federal law, if any individual, professional, public or private institution or organization denies access or fails to provide or disclose any and all records and information, including, but not limited to, past and present dental,

- medical and school records pertaining to a minor child, to
 either parent upon the written request of such parent, the
 court shall, upon its finding that the individual,
 professional, public or private institution or organization
 denied such request without good cause, order that party to
- 273 comply immediately with such request and to pay to the
- 274 prevailing party all costs incurred, including, but not
- 275 limited to, attorney's fees and court costs associated with
- 276 obtaining the requested information.
- 14. An award of joint custody does not preclude an award of child support pursuant to section 452.340 and applicable supreme court rules. The court shall consider the factors contained in section 452.340 and applicable supreme court rules in determining an amount reasonable or necessary for the support of the child.
- 283 If the court finds that domestic violence or abuse 284 as defined in section 455.010 has occurred, the court shall make specific findings of fact to show that the custody or 285 286 visitation arrangement ordered by the court best protects the child and the parent or other family or household member 287 who is the victim of domestic violence, as defined in 288 289 section 455.010, and any other children for whom such parent 290 has custodial or visitation rights from any further harm.
 - 454.1005. 1. To show cause why suspension of a
 license may not be appropriate, the obligor shall request a
 hearing from the court or division that issued the notice of
 intent to suspend the license. The request shall be made
 within sixty days of the date of service of notice.
 - 2. If an obligor fails to respond, without good cause, to a notice of intent to suspend a license[,] or to timely request a hearing or comply with a payment plan, [the
 - 9 obligor's defenses and objections shall be considered to be

- without merit and] the court or director may enter an order
 suspending the obligor's license and ordering the obligor to
- 12 refrain from engaging in the licensed activity.
- 3. Upon timely receipt of a request for hearing from
- 14 an obligor, the court or director shall schedule a hearing
- 15 that complies with due process to determine if suspension of
- 16 the obligor's license is appropriate considering all
- 17 relevant factors, including those factors listed in
- 18 subsection 4 of this section. The court or director shall
- 19 stay suspension of the license pending the outcome of the
- 20 hearing.
- 4. [If the action involves an arrearage, the only
- issues that may be determined in a hearing pursuant to this
- 23 section are] In determining whether the license suspension
- 24 is appropriate under the circumstances, the court or
- 25 director shall consider and issue written findings of fact
- 26 and conclusions of law within thirty days following the
- 27 hearing regarding the following:
- 28 (1) The identity of the obligor;
- 29 (2) Whether the arrearage is in an amount greater than
- 30 or equal to three months of support payments or two thousand
- 31 five hundred dollars, whichever is less, by the date of
- 32 service of a notice of intent to suspend; [and]
- 33 (3) Whether the obligor has entered a payment plan.
- 34 If the action involves a failure to comply with a subpoena
- 35 or order, the only issues that may be determined are the
- 36 identity of the obligor and whether the obligor has complied
- 37 with the subpoena or order;
- 38 (4) Whether the obligor had the ability to make the
- 39 payments that are in arrearage;
- 40 (5) Whether the obligor has the current ability to
- 41 make the payments;

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- 42 (6) The reasons the obligor needs the license, 43 including, but not limited to:
- 44 (a) Transportation of family members to and from work, 45 school, or medical treatment;
- 46 (b) Transportation of the obligor or family members to 47 extra curricular activities; or
 - (c) A requirement for employment;
- 49 (7) Whether the obligor is unemployed or underemployed;
- 50 (8) Whether the obligor is actively seeking employment;
- 51 (9) Whether the obligor has engaged in job search and 52 job readiness assistance, including utilization of the state 53 employment database website;
 - (10) Whether the obligor has a physical or mental impairment affecting his or her capacity to work; and
 - (11) Any other relevant factors that affect the obligor's ability to make the child support payments.
 - 5. If the court or director, after the hearing, determines that the obligor has failed to comply with the child support payment obligation and an arrearage exists in excess of two thousand five hundred dollars for good cause, then the court or director shall not issue an order suspending the obligor's license and ordering the obligor to refrain from engaging in the licensed activity or, if an order is in place, shall stay such order. Good cause may include loss of employment, excluding voluntarily quitting or a dismissal due to poor job performance or failure to meet a condition of employment; catastrophic illness or accident of the obligor or a family member; severe inclement weather, including a natural disaster; or the obligor experiences a family emergency or other life-changing event,

including divorce or domestic violence. A decision by the

court or director under this section not to issue an order

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- suspending the obligor's license and ordering the obligor to refrain from engaging in the licensed activity shall not prevent a court or the director from issuing a new order suspending the license of the same obligor in the event of another arrearage if the obligor fails, without good cause, to comply with the support order or payment plan.
- 6. If the court or director, after hearing, determines that the obligor has failed, without good cause, to comply with any of the requirements in subsection 4 of this section, the court or director shall issue an order suspending the obligor's license and ordering the obligor to refrain from engaging in the licensed activity.
 - [6.] 7. The court or division shall send a copy of the order suspending a license to the licensing authority and the obligor by certified mail.
- 17.] 8. The determination of the director, after a hearing pursuant to this section, shall be a final agency decision and shall be subject to judicial review pursuant to chapter 536. Administrative hearings held pursuant to this section shall be conducted by hearing officers appointed by the director of the department pursuant to subsection 1 of section 454.475.
 - [8.] 9. A determination made by the court or division pursuant to this section is independent of any proceeding of the licensing authority to suspend, revoke, deny, terminate or renew a license.

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