SENATE SUBSTITUTE

FOR

SENATE BILL NO. 43

AN ACT

To repeal sections 210.112, 210.145, 210.160, 210.560, 210.565, 210.762, 211.032, 211.211, 211.261, and 211.462, RSMo, and to enact in lieu thereof fifteen new sections relating to child protection.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 210.112, 210.145, 210.160, 210.560,

- 2 210.565, 210.762, 211.032, 211.211, 211.261, and 211.462, RSMo,
- 3 are repealed and fifteen new sections enacted in lieu thereof,
- 4 to be known as sections 210.112, 210.119, 210.145, 210.160,
- 5 210.560, 210.565, 210.762, 211.032, 211.211, 211.261, 211.462,
- 6 477.700, 477.705, 477.710, and 477.715, to read as follows:
 - 210.112. 1. It is the policy of this state and its
- 2 agencies to implement a foster care and child protection and
- 3 welfare system focused on providing the highest quality of
- 4 services and outcomes for children and their families. The
- 5 department of social services shall implement such system
- 6 subject to the following principles:
 - (1) The safety and welfare of children is paramount;
- 8 (2) All providers of direct services to children and
- 9 their families will be evaluated in a uniform, transparent,
- 10 objective, and consistent basis based on an evaluation tool
- 11 established in this section;

- 12 (3) Services to children and their families shall be
- 13 provided in a timely manner to maximize the opportunity for
- 14 successful outcomes, and such services shall be tracked and
- 15 routinely evaluated through a quality assurance program;
- 16 (4) Any provider of direct services to children and
- 17 families shall have the appropriate and relevant training,
- 18 education, and expertise to provide the highest quality of

- 19 services possible which shall be consistent with federal and
 20 state standards;
- 21 (5) Resources and efforts shall be committed to pursue
- 22 the best possible opportunity for a successful outcome for
- 23 each child. Successful outcomes may include preparing youth
- 24 for a productive and successful life as an adult outside the
- 25 foster care system, such as independent living. For those
- 26 providers that work with children requiring intensive twenty-
- 27 four-hour treatment services, successful outcomes shall be
- 28 based on the least restrictive alternative possible based on
- 29 the child's needs as well as the quality of care received;
- **30** and
- 31 (6) All service providers shall prioritize methods of
- 32 reducing or eliminating a child's need for residential
- 33 treatment through community-based services and supports.
- 2. (1) In conjunction with the response and
- 35 evaluation team established under subsection 3 of this
- 36 section, as well as other individuals the division deems
- 37 appropriate, the division shall establish an evaluation tool
- 38 that complies with state and federal guidelines.
- 39 (2) The evaluation tool shall include metrics
- 40 supporting best practices for case management and service
- 41 provision including, but not limited to, the frequency of
- 42 face-to-face visits with the child.
- 43 (3) There shall be a mechanism whereby providers may
- 44 propose different evaluation metrics on a case-by-case basis
- 45 if such case may have circumstances far beyond those that
- 46 would be expected. Such cases shall be evaluated by the
- 47 response and evaluation team under subsection 3 of this
- 48 section.
- 49 (4) Data regarding all evaluation metrics shall be
- 50 collected by the division on a monthly basis, and the
- 51 division shall issue a quarterly report regarding the

- 52 evaluation data for each provider, both public and private,
- 53 by county. The response and evaluation team shall determine
- 54 how to aggregate cases for the division and large
- 55 contractors so that performance and outcomes may be compared
- 56 effectively while also protecting confidentiality. Such
- 57 reports shall be made public and shall include information
- 58 by county.
- 59 (5) The standards and metrics developed through this
- 60 evaluation tool shall be used to evaluate competitive bids
- 61 for future contracts established under subsection 4 of this
- 62 section.
- 3. The division shall create a response and evaluation
- 64 team. Membership of the team shall be composed of five
- 65 staff members from the division with experience in foster
- 66 care appointed by the director of the division; five
- 67 representatives, one from each contract region for foster
- 68 care case management contracts under this section, who shall
- 69 be annually rotated among contractors in each region, which
- 70 shall appoint the agency; two experts working in either
- 71 research or higher education on issues relating to child
- 72 welfare and foster care appointed by the director of the
- 73 division and who shall be actively working for either an
- 74 academic institution or policy foundation; one juvenile
- 75 officer or a Missouri juvenile justice director to be
- 76 appointed by the Missouri Juvenile Justice Association; and
- one juvenile or family court judge appointed by the supreme
- 78 court. The division shall provide the necessary staffing
- 79 for the team's operations. All members shall be appointed
- 80 and the team shall meet for the first time before January 1,
- **81** 2021. The team shall:
- 82 (1) Review the evaluation tool and metrics set forth
- 83 in subsection 2 of this section on a semiannual basis to
- 84 determine any adjustments needed or issues that could affect

- the quality of such tools and approve or deny on a case-bycase basis:
- 87 (a) Cases that a provider feels are anomalous and 88 should not be part of developing the case management tool 89 under subsection 2 of this section;
- 90 (b) Alternative evaluation metrics recommended by 91 providers based on the best interests of the child under 92 subsections 2 and 5 of this section; or
- 93 (c) Review and recommend any structure for incentives 94 or other reimbursement strategies under subsection 6 of this 95 section;
- Develop and execute periodic provider evaluations 96 (2) 97 of cases managed by the division and children service providers contracted with the state to provide foster care 98 99 case management services, in the field under the evaluation 100 tool created under subsection 2 of this section to ensure 101 basic requirements of the program are met, which shall include, but are not limited to, random file review to 102 103 ensure documentation shows required visits and case 104 management plan notes; and

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- (3) Develop a system for reviewing and working with providers identified under subdivision (2) of this subsection or providers who request such assistance from the division who show signs of performance weakness to ensure technical assistance and other services are offered to assist the providers in achieving successful outcomes for their cases.
- 4. The children's division and any other state agency deemed necessary by the division shall, in consultation with service providers and other relevant parties, enter into and implement contracts with qualified children's services providers and agencies to provide a comprehensive and deliberate system of service delivery for children and their

- 118 families. Contracts shall be awarded through a competitive
- 119 process and provided by qualified public and private not-for-
- 120 profit or limited liability corporations owned exclusively
- 121 by not-for-profit corporations children's services providers
- 122 and agencies which have:
- 123 (1) A proven record of providing child welfare
- 124 services within the state of Missouri which shall be
- 125 consistent with the federal standards, but not less than the
- 126 standards and policies used by the children's division as of
- 127 January 1, 2004; and
- 128 (2) The ability to provide a range of child welfare
- 129 services including, but not limited to, case management
- 130 services, family-centered services, foster and adoptive
- 131 parent recruitment and retention, residential care, in-home
- 132 services, foster care services, adoption services, relative
- 133 care case management, planned permanent living services, and
- 134 family reunification services.
- 135 No contracts under this section shall be issued for services
- 136 related to the child abuse and neglect hotline,
- investigations of alleged abuse and neglect, and initial
- 138 family assessments. Any contracts entered into by the
- 139 division shall be in accordance with all federal laws and
- 140 regulations, and shall seek to maximize federal funding.
- 141 Children's services providers and agencies under contract
- 142 with the division shall be subject to all federal, state,
- 143 and local laws and regulations relating to the provision of
- 144 such services, and shall be subject to oversight and
- 145 inspection by appropriate state agencies to assure
- 146 compliance with standards which shall be consistent with the
- 147 federal standards.
- 148 5. The division shall accept as prima facie evidence
- 149 of completion of the requirements for licensure under
- 150 sections 210.481 to 210.511 proof that an agency is

- 151 accredited by any of the following nationally recognized
- 152 bodies: the Council on Accreditation of Services, Children
- and Families, Inc.; the Joint Commission on Accreditation of
- 154 Hospitals; or the Commission on Accreditation of
- 155 Rehabilitation Facilities.
- 156 6. Payment to the children's services providers and
- 157 agencies shall be made based on the reasonable costs of
- 158 services, including responsibilities necessary to execute
- 159 the contract. Any reimbursement increases made through
- 160 enhanced appropriations for services shall be allocated to
- 161 providers regardless of whether the provider is public or
- 162 private. Such increases shall be considered additive to the
- 163 existing contracts. In addition to payments reflecting the
- 164 cost of services, contracts shall include incentives
- 165 provided in recognition of performance based on the
- 166 evaluation tool created under subsection 2 of this section
- 167 and the corresponding savings for the state. The response
- 168 and evaluation team under subsection 3 of this section shall
- 169 review a formula to distribute such payments, as recommended
- 170 by the division.
- 171 7. The division shall consider immediate actions that
- are in the best interests of the children served including,
- 173 but not limited to, placing the agency on a corrective plan,
- 174 halting new referrals, transferring cases to other
- 175 performing providers, or terminating the provider's
- 176 contract. The division shall take steps necessary to
- 177 evaluate the nature of the issue and act accordingly in the
- 178 most timely fashion possible.
- 8. By July 1, 2021, the children's division shall
- 180 promulgate and have in effect rules to implement the
- 181 provisions of this section and, pursuant to this section,
- 182 shall define implementation plans and dates. Any rule or
- 183 portion of a rule, as that term is defined in section

184 536.010, that is created under the authority delegated in 185 this section shall become effective only if it complies with 186 and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 187 536 are nonseverable and if any of the powers vested with 188 189 the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule 190 191 are subsequently held unconstitutional, then the grant of 192 rulemaking authority and any rule proposed or adopted after

August 28, 2004, shall be invalid and void.

- 194 9. A provision in a service provider contract in which the state is indemnified, held harmless, or insured for 195 196 damages, claims, losses, or expenses arising from any 197 injury, including, but not limited to, bodily injury, mental 198 anguish, property damage, or economic or noneconomic damages 199 or loss caused by or resulting from the state's negligence, 200 in whole or in part, shall be void as against public policy 201 and unenforceable. As used in this subsection, "service 202 provider contract" means a contract, agreement, or 203 understanding between a provider of services and the 204 division regarding the provision of services.
 - establish a program to provide a comprehensive system of service delivery, education, and residential care for youth with severe behavioral challenges. In order to be eligible for services under this program, youth shall:
 - (1) Be in the custody of the children's division;
 - (2) Be under twenty-one years of age; and
 - 8 (3) Be determined by a team within the department to
 - 9 have needs that cannot be met by existing state programs.
- 10 Such determination shall include any assessment necessary to
- 11 maximize resources for the youth.

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- 12 2. The department shall be authorized to enter into
- any contracts necessary to implement this program, including
- 14 contracts for program operations with a qualified service
- 15 provider or consortium of qualified service providers.
- 16 Qualified service providers shall be certified, licensed, or
- 17 accredited in their respective fields of service, based in
- 18 this state, and not-for-profit entities with proven
- 19 experience in the areas for which they shall provide
- 20 services, as well as meet any additional requirements set by
- 21 the department designed to meet the best interests of the
- 22 children they serve.
- 3. The department shall be authorized to enter into
- 24 memoranda of understanding with any facility or campus under
- 25 state ownership that is appropriate for the program and the
- 26 youth being served.
- 4. A qualified service provider providing services to
- 28 youth under this section, regardless of whether the youth
- 29 are in the physical care of the qualified service provider,
- 30 shall have qualified immunity from civil liability for
- 31 providing such services to the same extent that the
- 32 children's division has qualified immunity from civil
- 33 liability when the division or department directly provides
- 34 such services. No award for damages on any claim against a
- 35 qualified service provider providing services to youth under
- 36 this section, regardless of whether the youth are in the
- 37 physical care of the qualified service provider, shall
- 38 exceed the maximum amount of liability limitations against
- 39 public entities under section 537.610.
- 40 5. The department may promulgate such rules and
- 41 regulations as are necessary to implement the provisions of
- 42 this section. Any rule or portion of a rule, as that term
- 43 is defined in section 536.010, that is created under the
- 44 authority delegated in this section shall become effective

- 45 only if it complies with and is subject to all of the
- 46 provisions of chapter 536 and, if applicable, section
- 47 536.028. This section and chapter 536 are nonseverable and
- 48 if any of the powers vested with the general assembly
- 49 pursuant to chapter 536 to review, to delay the effective
- 50 date, or to disapprove and annul a rule are subsequently
- 51 held unconstitutional, then the grant of rulemaking
- 52 authority and any rule proposed or adopted after August 28,
- 53 2025, shall be invalid and void.
 - 210.145. 1. The division shall develop protocols
- 2 which give priority to:
- 3 (1) Ensuring the well-being and safety of the child in
- 4 instances where child abuse or neglect has been alleged;
- 5 (2) Promoting the preservation and reunification of
- 6 children and families consistent with state and federal law;
- 7 (3) Providing due process for those accused of child
- 8 abuse or neglect; and
- 9 (4) Maintaining an information system operating at all
- 10 times, capable of receiving and maintaining reports. This
- 11 information system shall have the ability to receive reports
- 12 over a single, statewide toll-free number. Such information
- 13 system shall maintain the results of all investigations,
- 14 family assessments and services, and other relevant
- 15 information.
- 16 2. (1) The division shall utilize structured decision-
- 17 making protocols, including a standard risk assessment that
- 18 shall be completed within seventy-two hours of the report of
- 19 abuse or neglect, for classification purposes of all child
- 20 abuse and neglect reports. The protocols developed by the
- 21 division shall give priority to ensuring the well-being and
- 22 safety of the child. All child abuse and neglect reports
- 23 shall be initiated within twenty-four hours and shall be
- 24 classified based upon the reported risk and injury to the

- 25 child. The division shall promulgate rules regarding the 26 structured decision-making protocols to be utilized for all 27 child abuse and neglect reports.
- The director of the division and the office of 28 29 state courts administrator shall develop a joint safety 30 assessment tool before December 31, 2020, and such tool 31 shall be implemented before January 1, 2022. The safety 32 assessment tool shall replace the standard risk assessment required under subdivision (1) of this subsection and shall 33 34 also be completed within seventy-two hours of the report of abuse or neglect. 35
- Upon receipt of a report, the division shall 36 37 determine if the report merits investigation, including reports which if true would constitute a suspected violation 38 of any of the following: section 565.020, 565.021, 565.023, 39 565.024, or 565.050 if the victim is a child less than 40 41 eighteen years of age, section 566.030 or 566.060 if the victim is a child less than eighteen years of age, or other 42 43 crimes under chapter 566 if the victim is a child less than eighteen years of age and the perpetrator is twenty-one 44 years of age or older, section 567.050 if the victim is a 45 child less than eighteen years of age, section 568.020, 46 568.030, 568.045, 568.050, 568.060, 573.200, or 573.205, 47 section 573.025, 573.035, 573.037, or 573.040, or an attempt 48 49 to commit any such crimes. The division shall immediately 50 communicate all reports that merit investigation to its 51 appropriate local office and any relevant information as may be contained in the information system. The local division 52 staff shall determine, through the use of protocols 53 54 developed by the division, whether an investigation or the family assessment and services approach should be used to 55 respond to the allegation. The protocols developed by the 56

- 57 division shall give priority to ensuring the well-being and 58 safety of the child.
- 4. The division may accept a report for investigation or family assessment if either the child or alleged perpetrator resides in Missouri, may be found in Missouri, or if the incident occurred in Missouri.
- If the division receives a report in which neither 63 64 the child nor the alleged perpetrator resides in Missouri or may be found in Missouri and the incident did not occur in 65 66 Missouri, the division shall document the report and communicate it to the appropriate agency or agencies in the 67 state where the child is believed to be located, along with 68 any relevant information or records as may be contained in 69 70 the division's information system.

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- 6. When the child abuse and neglect hotline receives three or more calls, within a seventy-two hour period, from one or more individuals concerning the same child, the division shall conduct a review to determine whether the calls meet the criteria and statutory definition for a child abuse and neglect report to be accepted. In conducting the review, the division shall contact the hotline caller or callers in order to collect information to determine whether the calls meet the criteria for harassment.
- 80 The local office shall contact the appropriate law enforcement agency immediately upon receipt of a report 81 82 which division personnel determine merits an investigation and provide such agency with a detailed description of the 83 report received. In such cases the local division office 84 shall request the assistance of the local law enforcement 85 agency in all aspects of the investigation of the 86 complaint. The appropriate law enforcement agency shall 87 either assist the division in the investigation or provide 88

- the division, within twenty-four hours, an explanation in writing detailing the reasons why it is unable to assist.
- The local office of the division shall cause an 91 investigation or family assessment and services approach to 92 93 be initiated in accordance with the protocols established in 94 subsection 2 of this section, except in cases where the sole basis for the report is educational neglect. 95 If the report 96 indicates that educational neglect is the only complaint and 97 there is no suspicion of other neglect or abuse, the 98 investigation shall be initiated within seventy-two hours of receipt of the report. If the report indicates the child is 99 100 in danger of serious physical harm or threat to life, an investigation shall include direct observation of the 101 102 subject child within twenty-four hours of the receipt of the 103 report. Local law enforcement shall take all necessary steps to facilitate such direct observation. Callers to the 104 105 child abuse and neglect hotline shall be instructed by the division's hotline to call 911 in instances where the child 106 107 may be in immediate danger. If the parents of the child are not the alleged perpetrators, a parent of the child must be 108 109 notified prior to the child being interviewed by the 110 division. No person responding to or investigating a child abuse and neglect report shall call prior to a home visit or 111 112 leave any documentation of any attempted visit, such as 113 business cards, pamphlets, or other similar identifying information if he or she has a reasonable basis to believe 114 115 the following factors are present:
- 116 (1) (a) No person is present in the home at the time 117 of the home visit; and
- 118 (b) The alleged perpetrator resides in the home or the 119 physical safety of the child may be compromised if the 120 alleged perpetrator becomes aware of the attempted visit;

- 121 (2) The alleged perpetrator will be alerted regarding 122 the attempted visit; or
- 123 (3) The family has a history of domestic violence or 124 fleeing the community.
- 125 If the alleged perpetrator is present during a visit by the
- 126 person responding to or investigating the report, such
- 127 person shall provide written material to the alleged
- 128 perpetrator informing him or her of his or her rights
- 129 regarding such visit, including but not limited to the right
- 130 to contact an attorney. The alleged perpetrator shall be
- 131 given a reasonable amount of time to read such written
- 132 material or have such material read to him or her by the
- 133 case worker before the visit commences, but in no event
- 134 shall such time exceed five minutes; except that, such
- 135 requirement to provide written material and reasonable time
- 136 to read such material shall not apply in cases where the
- 137 child faces an immediate threat or danger, or the person
- 138 responding to or investigating the report is or feels
- 139 threatened or in danger of physical harm. If the abuse is
- 140 alleged to have occurred in a school or child care facility
- 141 the division shall not meet with the child in any school
- 142 building or child-care facility building where abuse of such
- 143 child is alleged to have occurred. When the child is
- 144 reported absent from the residence, the location and the
- 145 well-being of the child shall be verified. For purposes of
- 146 this subsection, "child care facility" shall have the same
- 147 meaning as such term is defined in section 210.201.
- 148 9. The director of the division shall name at least
- 149 one chief investigator for each local division office, who
- 150 shall direct the division response on any case involving a
- 151 second or subsequent incident regarding the same subject
- 152 child or perpetrator. The duties of a chief investigator
- 153 shall include verification of direct observation of the

- 154 subject child by the division and shall ensure information
- 155 regarding the status of an investigation is provided to the
- 156 public school district liaison. The public school district
- 157 liaison shall develop protocol in conjunction with the chief
- 158 investigator to ensure information regarding an
- 159 investigation is shared with appropriate school personnel.
- 160 The superintendent of each school district shall designate a
- 161 specific person or persons to act as the public school
- 162 district liaison. Should the subject child attend a
- 163 nonpublic school the chief investigator shall notify the
- 164 school principal of the investigation. Upon notification of
- an investigation, all information received by the public
- 166 school district liaison or the school shall be subject to
- 167 the provisions of the federal Family Educational Rights and
- 168 Privacy Act (FERPA), 20 U.S.C. Section 1232g, and federal
- 169 rule 34 C.F.R. Part 99.
- 170 10. The investigation shall include but not be limited
- 171 to the nature, extent, and cause of the abuse or neglect;
- 172 the identity and age of the person responsible for the abuse
- 173 or neglect; the names and conditions of other children in
- 174 the home, if any; the home environment and the relationship
- 175 of the subject child to the parents or other persons
- 176 responsible for the child's care; any indication of
- incidents of physical violence against any other household
- 178 or family member; and other pertinent data.
- 179 11. When a report has been made by a person required
- 180 to report under section 210.115, the division shall contact
- 181 the person who made such report within forty-eight hours of
- 182 the receipt of the report in order to ensure that full
- information has been received and to obtain any additional
- 184 information or medical records, or both, that may be
- 185 pertinent.

- 12. Upon completion of the investigation, if the
 division suspects that the report was made maliciously or
 for the purpose of harassment, the division shall refer the
 report and any evidence of malice or harassment to the local
 prosecuting or circuit attorney.
- 191 13. Multidisciplinary teams shall be used whenever conducting the investigation as determined by the division in conjunction with local law enforcement.
- Multidisciplinary teams shall be used in providing
 protective or preventive social services, including the
 services of law enforcement, a liaison of the local public
 school, the juvenile officer, the juvenile court, and other
 agencies, both public and private.
- 199 14. For all family support team meetings involving an 200 alleged victim of child abuse or neglect, the parents, legal counsel for the parents, foster parents, the legal guardian 201 202 or custodian of the child, the guardian ad litem for the child, the child's counsel, and the volunteer advocate for 203 the child shall be provided notice and be permitted to 204 attend all such meetings. Family members, other than 205 206 alleged perpetrators, or other community informal or formal 207 service providers that provide significant support to the 208 child and other individuals may also be invited at the 209 discretion of the parents of the child. In addition, the 210 parents, the legal counsel for the parents, the legal 211 guardian or custodian and the foster parents may request that other individuals, other than alleged perpetrators, be 212 permitted to attend such team meetings. Once a person is 213 provided notice of or attends such team meetings, the 214 215 division or the convenor of the meeting shall provide such persons with notice of all such subsequent meetings 216 involving the child. Families may determine whether 217

- individuals invited at their discretion shall continue to be invited.
- 220 15. If the appropriate local division personnel
- 221 determine after an investigation has begun that completing
- 222 an investigation is not appropriate, the division shall
- 223 conduct a family assessment and services approach. The
- 224 division shall provide written notification to local law
- 225 enforcement prior to terminating any investigative process.
- The reason for the termination of the investigative process
- 227 shall be documented in the record of the division and the
- 228 written notification submitted to local law enforcement.
- 229 Such notification shall not preclude nor prevent any
- 230 investigation by law enforcement.
- 231 16. If the appropriate local division personnel
- 232 determines to use a family assessment and services approach,
- 233 the division shall:
- 234 (1) Assess any service needs of the family. The
- 235 assessment of risk and service needs shall be based on
- 236 information gathered from the family and other sources;
- 237 (2) Provide services which are voluntary and time-
- 238 limited unless it is determined by the division based on the
- 239 assessment of risk that there will be a high risk of abuse
- 240 or neglect if the family refuses to accept the services.
- 241 The division shall identify services for families where it
- 242 is determined that the child is at high risk of future abuse
- 243 or neglect. The division shall thoroughly document in the
- 244 record its attempt to provide voluntary services and the
- 245 reasons these services are important to reduce the risk of
- 246 future abuse or neglect to the child. If the family
- 247 continues to refuse voluntary services or the child needs to
- 248 be protected, the division may commence an investigation;
- 249 (3) Commence an immediate investigation if at any time
- 250 during the family assessment and services approach the

- 251 division determines that an investigation, as delineated in
- 252 sections 210.109 to 210.183, is required. The division
- 253 staff who have conducted the assessment may remain involved
- in the provision of services to the child and family;
- 255 (4) Document at the time the case is closed, the
- 256 outcome of the family assessment and services approach, any
- 257 service provided and the removal of risk to the child, if it
- 258 existed.
- 259 17. (1) Within forty-five days of an oral report of
- abuse or neglect, the local office shall update the
- information in the information system. The information
- 262 system shall contain, at a minimum, the determination made
- 263 by the division as a result of the investigation,
- 264 identifying information on the subjects of the report, those
- 265 responsible for the care of the subject child and other
- 266 relevant dispositional information. The division shall
- 267 complete all investigations within forty-five days, unless
- 268 good cause for the failure to complete the investigation is
- 269 specifically documented in the information system. Good
- 270 cause for failure to complete an investigation shall
- 271 include, but not be limited to:
- 272 (a) The necessity to obtain relevant reports of
- 273 medical providers, medical examiners, psychological testing,
- 274 law enforcement agencies, forensic testing, and analysis of
- 275 relevant evidence by third parties which has not been
- 276 completed and provided to the division;
- (b) The attorney general or the prosecuting or circuit
- 278 attorney of the city or county in which a criminal
- 279 investigation is pending certifies in writing to the
- 280 division that there is a pending criminal investigation of
- 281 the incident under investigation by the division and the
- 282 issuing of a decision by the division will adversely impact
- 283 the progress of the investigation; or

- (c) The child victim, the subject of the investigation or another witness with information relevant to the investigation is unable or temporarily unwilling to provide complete information within the specified time frames due to illness, injury, unavailability, mental capacity, age, developmental disability, or other cause.
- The division shall document any such reasons for failure to complete the investigation.
- 292 (2) If a child fatality or near-fatality is involved 293 in a report of abuse or neglect, the investigation shall 294 remain open until the division's investigation surrounding 295 such death or near-fatal injury is completed.
- 296 If the investigation is not completed within forty-297 five days, the information system shall be updated at 298 regular intervals and upon the completion of the 299 investigation, which shall be completed no later than ninety 300 days after receipt of a report of abuse or neglect, or one hundred twenty days after receipt of a report of abuse or 301 302 neglect involving sexual abuse, or until the division's 303 investigation is complete in cases involving a child 304 fatality or near-fatality. The information in the 305 information system shall be updated to reflect any 306 subsequent findings, including any changes to the findings 307 based on an administrative or judicial hearing on the matter.
- 308 A person required to report under section 210.115 309 to the division and any person making a report of child 310 abuse or neglect made to the division which is not made 311 anonymously shall be informed by the division of his or her right to obtain information concerning the disposition of 312 his or her report. Such person shall receive, from the 313 local office, if requested, information on the general 314 disposition of his or her report. Such person may receive, 315 if requested, findings and information concerning the case. 316

- 317 Such release of information shall be at the discretion of 318 the director based upon a review of the reporter's ability 319 to assist in protecting the child or the potential harm to 320 the child or other children within the family. 321 office shall respond to the request within forty-five days. 322 The findings shall be made available to the reporter within five days of the outcome of the investigation. 323 324 report is determined to be unsubstantiated, the reporter may 325 request that the report be referred by the division to the 326 office of child advocate for children's protection and 327 services established in sections 37.700 to 37.730. request by a reporter under this subsection, the division 328 329 shall refer an unsubstantiated report of child abuse or 330 neglect to the office of child advocate for children's 331 protection and services.
- 19. The division shall provide to any individual who is not satisfied with the results of an investigation information about the office of child advocate and the services it may provide under sections 37.700 to 37.730.
- 20. In any judicial proceeding involving the custody
 of a child the fact that a report may have been made
 pursuant to sections 210.109 to 210.183 shall not be
 admissible. However:
- 340 (1) Nothing in this subsection shall prohibit the 341 introduction of evidence from independent sources to support 342 the allegations that may have caused a report to have been 343 made; and
- 344 (2) The court may on its own motion, or shall if 345 requested by a party to the proceeding, make an inquiry not 346 on the record with the children's division to determine if 347 such a report has been made.

- If a report has been made, the court may stay the custody proceeding until the children's division completes its investigation.
- 351 Nothing in this chapter shall be construed to 352 prohibit the children's division from coinvestigating a 353 report of child abuse or neglect or sharing records and information with child welfare, law enforcement, or judicial 354 355 officers of another state, territory, or nation if the 356 children's division determines it is appropriate to do so 357 under the standard set forth in subsection 4 of section 210.150 and if such receiving agency is exercising its 358 authority under the law. 359
- 22. In any judicial proceeding involving the custody
 of a child where the court determines that the child is in
 need of services under paragraph (d) of subdivision (1) of
 subsection 1 of section 211.031 and has taken jurisdiction,
 the child's parent, guardian or custodian shall not be
 entered into the registry.
- 366 23. The children's division is hereby granted the 367 authority to promulgate rules and regulations pursuant to 368 the provisions of section 207.021 and chapter 536 to carry 369 out the provisions of sections 210.109 to 210.183.
- 370 24. Any rule or portion of a rule, as that term is 371 defined in section 536.010, that is created under the 372 authority delegated in this section shall become effective 373 only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 374 536.028. This section and chapter 536 are nonseverable and 375 376 if any of the powers vested with the general assembly 377 pursuant to chapter 536 to review, to delay the effective date or to disapprove and annul a rule are subsequently held 378 unconstitutional, then the grant of rulemaking authority and 379

- any rule proposed or adopted after August 28, 2000, shall be invalid and void.
 - 210.160. 1. Subject to the provisions of subsection 3
 - 2 of this section, In every case involving an abused or
 - 3 neglected child which results in a judicial proceeding, the
 - 4 judge shall appoint a guardian ad litem to appear for and
 - 5 represent:
 - 6 (1) A child who is the subject of proceedings pursuant
 - 7 to sections 210.110 to 210.165 except proceedings under
 - 8 subsection 6 of section 210.152, sections 210.700 to
 - 9 210.760, sections 211.442 to 211.487, or sections 453.005 to
- 10 453.170, or proceedings to determine custody or visitation
- 11 rights under sections 452.375 to 452.410; or
- 12 (2) A parent who is a minor, or who is a mentally ill
- 13 person or otherwise incompetent, and whose child is the
- 14 subject of proceedings under sections 210.110 to 210.165,
- 15 sections 210.700 to 210.760, sections 211.442 to 211.487, or
- 16 sections 453.005 to 453.170.
- 17 2. The judge, either sua sponte or upon motion of a
- 18 party, may appoint a guardian ad litem to appear for and
- 19 represent an abused or neglected child involved in
- 20 proceedings arising under subsection 6 of section 210.152.
- 3. (1) Beginning January 1, 2028, the judge shall
- 22 appoint counsel for a child who is at least fourteen but
- less than eighteen years of age and who is the subject of
- 24 proceedings under sections 210.110 to 210.165 except
- 25 proceedings under subsection 6 of section 210.152, sections
- 26 210.700 to 210.760, or sections 211.442 to 211.487. A judge
- 27 may implement the provisions of this subsection at any time
- 28 before January 1, 2028, pursuant to a pilot project
- 29 implemented under section 477.715, and, if doing so, shall
- 30 not be required to appoint a quardian ad litem and child's

- 31 counsel concurrently unless the judge finds it necessary in
- accordance with subdivision (3) of this subsection.
- (2) Counsel shall represent the child at all stages of
- 34 the proceeding, including appeal. The child and the child's
- 35 parent or guardian shall not be represented by the same
- 36 counsel.
- 37 (3) A guardian ad litem appointed for a child under
- 38 this section shall transition to serving as the child's
- 39 counsel upon the child's fourteenth birthday, provided that
- 40 the proceeding for which the guardian ad litem was appointed
- 41 is ongoing. The transition shall occur unless the judge
- 42 finds it necessary to continue the guardian ad litem
- 43 appointment due to the child's diminished capacity, in which
- 44 case the guardian ad litem shall continue to serve in that
- 45 capacity and the judge may appoint a separate child's
- 46 counsel for the child.
- 47 (4) The judge may appoint the same attorney to serve
- 48 as guardian ad litem for children in a sibling group who are
- 49 under fourteen years of age as the attorney serving as
- 50 child's counsel for any sibling at least fourteen but less
- 51 than eighteen years of age; provided that the attorney or
- 52 judge does not find a conflict of interest in such
- 53 appointment.
- 54 (5) Either sua sponte or upon the motion of a party,
- 55 the judge shall issue an order of appointment for the
- 56 child's counsel within thirty days of the child's fourteenth
- 57 birthday and the counsel shall notify the parties of the
- 58 change in appointment.
- 59 4. The guardian ad litem and child's counsel shall be
- 60 provided with all reports relevant to the case made to or by
- 61 any agency or person, shall have access to all records of
- 62 such agencies or persons relating to the child or such
- 63 child's family members or placements of the child, and upon

- appointment by the court to a case, shall be informed of and have the right to attend any and all family support team meetings involving the child. Employees of the division, officers of the court, and employees of any agency involved shall fully inform the guardian ad litem and child's counsel of all aspects of the case of which they have knowledge or belief.
- [4.] 5. The appointing judge shall require the 71 72 guardian ad litem or the child's counsel to faithfully 73 discharge such guardian ad litem's or the counsel's duties, and upon failure to do so shall discharge such quardian ad 74 litem or counsel and appoint another. The appointing judge 75 shall have the authority to examine the general and criminal 76 background of persons appointed as quardians ad litem and 77 78 children's counsel, including utilization of the family care 79 safety registry and access line pursuant to sections 210.900 80 to 210.937, to ensure the safety and welfare of the children 81 such persons are appointed to represent. The judge in 82 making appointments pursuant to this section shall give preference to persons who served as guardian ad litem or 83 child's counsel for the child in the earlier proceeding, 84 85 unless there is a reason on the record for not giving such 86 preference.
- 87 [5.] 6. The guardian ad litem and the child's counsel may be awarded a reasonable fee for such services to be set 88 by the court. The court, in its discretion, may award such 89 90 fees as a judgment to be paid by any party to the proceedings or from public funds. However, no fees as a 91 92 judgment shall be taxed against a party or parties who have 93 not been found to have abused or neglected a child or children. Such an award of quardian fees or attorney fees 94 shall constitute a final judgment in favor of the guardian 95 96 ad litem or child's counsel. Such final judgment shall be

97 enforceable against the parties in accordance with chapter 98 513.

The court may designate volunteer advocates, 99 100 who may or may not be attorneys licensed to practice law, to 101 assist in the performance of the quardian ad litem duties 102 for the court. Nonattorney volunteer advocates shall not 103 provide legal representation. The court shall have the authority to examine the general and criminal background of 104 105 persons designated as volunteer advocates, including 106 utilization of the family care safety registry and access 107 line pursuant to sections 210.900 to 210.937, to ensure the 108 safety and welfare of the children such persons are 109 designated to represent. The volunteer advocate shall be 110 provided with all reports relevant to the case made to or by 111 any agency or person, shall have access to all records of 112 such agencies or persons relating to the child or such 113 child's family members or placements of the child, and upon 114 designation by the court to a case, shall be informed of and 115 have the right to attend any and all family support team meetings involving the child. Any such designated person 116 117 shall receive no compensation from public funds. This shall not preclude reimbursement for reasonable expenses. 118 119

[7.] 8. Any person appointed to perform guardian ad litem or children's counsel duties shall have completed a training program in permanency planning and shall advocate for timely court hearings whenever possible to attain permanency for a child as expeditiously as possible to reduce the effects that prolonged foster care may have on a child. A nonattorney volunteer advocate shall have access to a court appointed attorney guardian ad litem or child's counsel should the circumstances of the particular case so require.

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- 210.560. 1. As used in this section, the following terms shall mean:
- 3 (1) "Child", any child placed in the legal custody of 4 the division under chapter 211;
- 5 (2) "Division", the children's division of the 6 department of social services of the state of Missouri;
- 7 (3) "Money", any legal tender, note, draft, 8 certificate of deposit, stocks, bond or check;

- 9 (4) "Vested right", a legal right that is more than a 10 mere expectancy and may be reduced to a present monetary 11 value.
- The child, the child's parents, any fiduciary or 12 13 any representative payee holding or receiving money that are vested rights solely for or on behalf of a child are jointly 14 and severally liable for funds expended by the division to 15 or on behalf of the child. The liability of any person, 16 except a parent of the child, shall be limited to the money 17 18 received in his or her fiduciary or representative 19 capacity. The Missouri state government shall not require a trustee or a financial institution acting as a trustee to 20 exercise any discretionary powers in the operation of a 21 22 trust.
- 3. The division may accept an appointment to serve as representative payee or fiduciary, or in a similar capacity for payments to a child under any public or private benefit arrangement. Money so received shall be governed by this section to the extent that laws and regulations governing payment of such benefits provide otherwise.
- 4. Any money received by the division on behalf of a child shall be accounted for in the name of the child. Any money in the account of a child may be expended by the division for care or services for the child. The division shall by rule adopted under chapter 536 establish procedures

- for the accounting of the money and the protection of the money against theft, loss or misappropriation.
- 5. The division shall deposit money with a financial institution. Any earnings attributable to the money in the account of a child shall be credited to that child's account. The division shall receive bids from banking corporations, associations or trust companies which desire to be selected as depositories of children's moneys for the division.
- 6. The division may accept funds which a parent,
 guardian or other person wishes to provide for the use or
 benefit of the child. The use and deposit of such funds
 shall be governed by this section and any additional
 directions given by the provider of the funds.
- 7. Each child for whose benefit funds have been received by the division [and], the guardian ad litem of such child, and the child's counsel shall be furnished annually with a statement listing all transactions involving the funds which have been deposited on the child's behalf, to include each receipt and disbursement.
- The division shall use all proper diligence to 54 dispose of the balance of money accumulated in the child's 55 account when the child is released from the care and custody 56 57 of the division or the child dies. When the child is deceased the balance shall be disposed of as provided by law 58 for descent and distribution. If, after the division has 59 60 diligently used such methods and means as considered reasonable to refund such funds, there shall remain any 61 money, the owner of which is unknown to the division, or if 62 known, cannot be located by the division, in each and every 63 such instance such money shall escheat and vest in the state 64 of Missouri, and the director and officials of the division 65 66 shall pay the same to the state director of the department

- of revenue, taking a receipt therefor, who shall deposit the money in the state treasury to be credited to a fund to be designated as "escheat".
- Within five years after money has been paid into 70 71 the state treasury, any person who appears and claims the money may file a petition in the circuit court of Cole 72 73 County, Missouri, stating the nature of the claim and praying that such money be paid to him. A copy of the 74 75 petition shall be served upon the director of the department 76 of revenue who shall file an answer to the same. The court shall proceed to examine the claim and the allegations and 77 proof, and if it finds that such person is entitled to any 78 79 money so paid into the state treasury, it shall order the commissioner of administration to issue a warrant on the 80 state treasurer for the amount of such claim, but without 81 interest or costs. A certified copy of the order shall be 82 sufficient voucher for issuing a warrant; provided, that 83 84 either party may appeal from the decision of the court in 85 the same manner as provided by law in other civil actions.
 - 10. All moneys paid into the state treasury under the provisions of this section after remaining there unclaimed for five years shall escheat and vest absolutely in the state and be credited to the state treasury, and all persons shall be forever barred and precluded from setting up title or claim to any such funds.

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- 11. Nothing in this section shall be deemed to apply
 to funds regularly due the state of Missouri for the support
 and maintenance of children in the care and custody of the
 division or collected by the state of Missouri as
 reimbursement for state funds expended on behalf of the
 child.
- 210.565. 1. Whenever a child is placed in a foster 2 home and the court has determined pursuant to subsection 4

- 3 of this section that foster home placement with relatives is
- 4 not contrary to the best interest of the child, the
- 5 children's division shall give foster home placement to
- 6 relatives of the child. Notwithstanding any rule of the
- 7 division to the contrary and under section 210.305, the
- 8 children's division shall complete a diligent search to
- 9 locate and notify the grandparents, adult siblings, parents
- 10 of siblings of the child, and all other relatives and
- 11 determine whether they wish to be considered for placement
- of the child. Grandparents who request consideration shall
- 13 be given preference and first consideration for foster home
- 14 placement of the child. If more than one grandparent
- 15 requests consideration, the family support team shall make
- 16 recommendations to the juvenile or family court about which
- 17 grandparent should be considered for placement.
- 18 2. As used in this section, the following terms shall
- 19 mean:
- 20 (1) "Adult sibling", any brother or sister of whole or
- 21 half-blood who is at least eighteen years of age;
- 22 (2) "Relative", a grandparent or any other person
- 23 related to another by blood or affinity or a person who is
- 24 not so related to the child but has a close relationship
- 25 with the child or the child's family. A foster parent or
- 26 kinship caregiver with whom a child has resided for nine
- 27 months or more is a person who has a close relationship with
- 28 the child. The status of a grandparent shall not be
- 29 affected by the death or the dissolution of the marriage of
- 30 a son or daughter;
- 31 (3) "Sibling", one of two or more individuals who have
- 32 one or both parents in common through blood, marriage, or
- 33 adoption, including siblings as defined by the child's
- 34 tribal code or custom.

- 35 3. The following shall be the order or preference for placement of a child under this section:
- 37 (1) Grandparents;
- 38 (2) Adult siblings or parents of siblings;
- 39 (3) Relatives; and
- 40 (4) Any foster parent who is currently licensed and 41 capable of accepting placement of the child.
- 42 The preference for placement and first consideration for grandparents or preference for placement 43 44 with other relatives created by this section shall only apply where the court finds that placement with such 45 grandparents or other relatives is not contrary to the best 46 interest of the child considering all circumstances. 47 If the court finds that it is contrary to the best interest of a 48 child to be placed with grandparents or other relatives, the 49 50 court shall make specific findings on the record detailing the reasons why the best interests of the child necessitate 51 placement of the child with persons other than grandparents 52 53 or other relatives. Absent evidence to the contrary, the court may presume that continuation of the child's placement 54 with his or her current caregivers is in the child's best 55 56 interests.
- 57 5. Recognizing the critical nature of sibling bonds for children, the children's division shall make reasonable 58 59 efforts to place siblings in the same foster care, kinship, 60 guardianship, or adoptive placement, unless doing so would be contrary to the safety or well-being of any of the 61 siblings. If siblings are not placed together, the 62 children's division shall make reasonable efforts to provide 63 frequent visitation or other ongoing interaction between the 64 siblings, unless this interaction would be contrary to a 65 sibling's safety or well-being. 66

- 67 The age of the child's grandparent or other relative shall not be the only factor that the children's 68 69 division takes into consideration when it makes placement 70 decisions and recommendations to the court about placing the 71 child with such grandparent or other relative.
- 72 7. For any Native American child placed in protective custody, the children's division shall comply with the 73 74 placement requirements set forth in 25 U.S.C. Section 1915.

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- A grandparent or other relative may, on a case-bycase basis, have standards for licensure not related to safety waived for specific children in care that would otherwise impede licensing of the grandparent's or relative's home. In addition, any person receiving a preference may be licensed in an expedited manner if a child is placed under such person's care.
- The guardian ad litem or child's counsel shall ascertain the child's wishes and feelings about his or her placement by conducting an interview or interviews with the child, if appropriate based on the child's age and maturity level, which shall be considered as a factor in placement decisions and recommendations, but shall not supersede the preference for relative placement created by this section or be contrary to the child's best interests.
- 210.762. 1. When a child is taken into custody by a 2 juvenile officer or law enforcement official under subdivision (1) of subsection 1 of section 211.031 and 3 initially placed with the division, the division may make a 4 temporary placement and shall arrange for a family support 5 6 team meeting prior to or within twenty-four hours following 7 the protective custody hearing held under section 211.032. 8 After a child is in the division's custody and a temporary placement has been made, the division shall arrange an 9 10

- 11 action relating to the placement of such child; except that,
- 12 when the welfare of a child in the custody of the division
- 13 requires an immediate or emergency change of placement, the
- 14 division may make a temporary placement and shall schedule a
- 15 family support team meeting within seventy-two hours. The
- 16 requirement for a family support team meeting shall not
- 17 apply when the parent has consented in writing to the
- 18 termination of his or her parental rights in conjunction
- 19 with a placement in a licensed child-placing agency under
- subsection 6 of section 453.010.
- 21 2. The parents, the legal counsel for the parents, the
- 22 foster parents, the legal guardian or custodian of the
- 23 child, the guardian ad litem for the child, the child's
- 24 counsel, and the volunteer advocate, and any designee of the
- 25 parent that has written authorization shall be notified and
- 26 invited to participate in all family support team meetings.
- 27 The family support team meeting may include such other
- 28 persons whose attendance at the meeting may assist the team
- 29 in making appropriate decisions in the best interests of the
- 30 child. If the division finds that it is not in the best
- 31 interest of a child to be placed with relatives, the
- 32 division shall make specific findings in the division's
- 33 report detailing the reasons why the best interests of the
- 34 child necessitate placement of the child with persons other
- 35 than relatives.
- 36 3. The division shall use the form created in
- 37 subsection 2 of section 210.147 to be signed upon the
- 38 conclusion of the meeting pursuant to subsection 1 of this
- 39 section confirming that all involved parties are aware of
- 40 the team's decision regarding the custody and placement of
- 41 the child. Any dissenting views must be recorded and
- 42 attested to on such form.

- 4. The case manager shall be responsible for including 44 such form with the case records of the child.
- 211.032. 1. Except as otherwise provided in a circuit
- 2 participating in a pilot project established by the Missouri
- 3 supreme court, when a child, alleged to be in need of care
- 4 and treatment pursuant to subdivision (1) of subsection 1 of
- 5 section 211.031, is taken into custody, the juvenile or
- 6 family court shall notify the parties of the right to have a
- 7 protective custody hearing. Such notification shall be in
- 8 writing.
- 9 2. Upon request from any party, the court shall hold a
- 10 protective custody hearing. Such hearing shall be held
- 11 within three days of the request for a hearing, excluding
- 12 Saturdays, Sundays and legal holidays. For circuits
- 13 participating in a pilot project established by the Missouri
- 14 supreme court, the parties shall be notified at the status
- 15 conference of their right to request a protective custody
- 16 hearing.
- 3. No later than February 1, 2005, the Missouri
- 18 supreme court shall require a mandatory court proceeding to
- 19 be held within three days, excluding Saturdays, Sundays, and
- 20 legal holidays, in all cases under subdivision (1) of
- 21 subsection 1 of section 211.031. The Missouri supreme court
- 22 shall promulgate rules for the implementation of such
- 23 mandatory court proceedings and may consider recommendations
- 24 from any pilot projects established by the Missouri supreme
- 25 court regarding such proceedings. Nothing in this
- 26 subsection shall prevent the Missouri supreme court from
- 27 expanding pilot projects prior to the implementation of this
- 28 subsection.
- 29 4. The court shall hold an adjudication hearing no
- 30 later than sixty days after the child has been taken into
- 31 custody. The court shall notify the parties in writing of

- 32 the specific date, time, and place of such hearing. If at
- 33 such hearing the court determines that sufficient cause
- 34 exists for the child to remain in the custody of the state,
- 35 the court shall conduct a dispositional hearing no later
- 36 than ninety days after the child has been taken into custody
- 37 and shall conduct review hearings regarding the
- 38 reunification efforts made by the division every ninety to
- 39 one hundred twenty days for the first year the child is in
- 40 the custody of the division. After the first year, review
- 41 hearings shall be held as necessary, but in no event less
- 42 than once every six months for as long as the child is in
- 43 the custody of the division.
- 44 5. At all hearings held pursuant to this section the
- 45 court may receive testimony and other evidence relevant to
- 46 the necessity of detaining the child out of the custody of
- 47 the parents, guardian or custodian.
- 48 6. By January 1, 2005, the supreme court shall develop
- 49 rules regarding the effect of untimely hearings.
- 50 7. If the placement of any child in the custody of the
- 51 children's division will result in the child attending a
- 52 school other than the school the child was attending when
- 53 taken into custody:
- 54 (1) The child's records from such school shall
- 55 automatically be forwarded to the school that the child is
- 56 transferring to upon notification within two business days
- 57 by the division; or
- 58 (2) Upon request of the foster family, the guardian ad
- 59 litem, the child's counsel, or the volunteer advocate and
- 60 whenever possible, the child shall be permitted to continue
- 61 to attend the same school that the child was enrolled in and
- 62 attending at the time the child was taken into custody by
- 63 the division. The division, in consultation with the
- 64 department of elementary and secondary education, shall

- establish the necessary procedures to implement the provisions of this subsection.
- 211.211. 1. A child is entitled to be represented by
- 2 counsel in all proceedings under subdivision (2) or (3) of
- 3 subsection 1 of section 211.031 and by a guardian ad litem
- 4 in all proceedings under subdivision (1) of subsection 1 of
- 5 section 211.031, except as otherwise provided in subsection
- 6 3 of section 210.160 when the child shall be represented by
- 7 counsel and the provisions of section 210.160 shall apply to
- 8 the appointment of such counsel. Counsel appointed under
- 9 subsection 3 of section 210.160 shall not be waived.
- 10 2. The court shall appoint counsel for a child prior
- 11 to the filing of a petition if a request is made therefor to
- 12 the court and the court finds that the child is the subject
- of a juvenile court proceeding and that the child making the
- 14 request is indigent.
- 3. (1) When a petition has been filed under
- 16 subdivision (2) or (3) of subsection 1 of section 211.031,
- 17 the court may appoint counsel for the child except if
- 18 private counsel has entered his or her appearance on behalf
- 19 of the child or if counsel has been waived in accordance
- 20 with law; except that, counsel shall not be waived for any
- 21 proceeding specified under subsection 10 of this section
- 22 unless the child has had the opportunity to meaningfully
- 23 consult with counsel and the court has conducted a hearing
- 24 on the record.
- 25 (2) If a child waives his or her right to counsel,
- 26 such waiver shall be made in open court and be recorded and
- 27 in writing and shall be made knowingly, intelligently, and
- 28 voluntarily. In determining whether a child has knowingly,
- 29 intelligently, and voluntarily waived his or her right to
- 30 counsel, the court shall look to the totality of the
- 31 circumstances including, but not limited to, the child's

- 32 age, intelligence, background, and experience generally and
- in the court system specifically; the child's emotional
- 34 stability; and the complexity of the proceedings.
- 4. When a petition has been filed and the child's
- 36 custodian appears before the court without counsel, the
- 37 court shall appoint counsel for the custodian if it finds:
- 38 (1) That the custodian is indigent; and
- 39 (2) That the custodian desires the appointment of
- 40 counsel; and
- 41 (3) That a full and fair hearing requires appointment
- 42 of counsel for the custodian.
- 43 5. Counsel shall be allowed a reasonable time in which
- 44 to prepare to represent his client.
- 45 6. Counsel shall serve for all stages of the
- 46 proceedings, including appeal, unless relieved by the court
- 47 for good cause shown. If no appeal is taken, services of
- 48 counsel are terminated following the entry of an order of
- 49 disposition.
- 7. The child and his custodian may be represented by
- 51 the same counsel except where a conflict of interest
- 52 exists. Where it appears to the court that a conflict
- 53 exists, it shall order that the child and his custodian be
- 54 represented by separate counsel, and it shall appoint
- 55 counsel if required by subsection 3 or 4 of this section.
- 8. When a petition has been filed, a child may waive
- 57 his or her right to counsel only with the approval of the
- 58 court and if such waiver is not prohibited under subsection
- 59 10 of this section. If a child waives his or her right to
- 60 counsel for any proceeding except proceedings under
- 61 subsection 10 of this section, the waiver shall only apply
- 62 to that proceeding. In any subsequent proceeding, the child
- 63 shall be informed of his or her right to counsel.

- 64 9. Waiver of counsel by a child may be withdrawn at any stage of the proceeding, in which event the court shall 65 appoint counsel for the child if required by subsection 3 of 66 this section. 67
- 10. A child's right to be represented by counsel shall 68 not be waived in any of the following proceedings: 69
- At any contested detention hearing under Missouri 70 71 supreme court rule 127.08 where the petitioner alleges that 72 the child violated any law that, if committed by an adult, 73 would be a felony unless an agreement is otherwise reached;
- 74 At a certification hearing under section 211.071 or a dismissal hearing under Missouri supreme court rule 75 129.04; 76
- (3) At an adjudication hearing under Missouri supreme 77 court rule 128.02 for any felony offense or at any detention 78 hearing arising from a misdemeanor or felony motion to 79 80 modify or revoke, including the acceptance of an admission;
- (4) At a dispositional hearing under Missouri supreme 81 82 court rule 128.03; or
- (5) At a hearing on a motion to modify or revoke 83 supervision under subdivision (2) or (3) of subsection 1 of 84 85 section 211.031.
- 211.261. 1. An appeal shall be allowed to the child 2 from any final judgment, order or decree made under the 3 provisions of this chapter and may be taken on the part of the child by its parent, guardian, legal custodian, spouse, 4 relative or next friend. An appeal shall be allowed to a 5 6
- parent from any final judgment, order or decree made under
- 7 the provisions of this chapter which adversely affects him.
- 8 An appeal shall be allowed to the juvenile officer from any
- 9 final judgment, order or decree made under this chapter,
- except that no such appeal shall be allowed concerning a 10
- 11 final determination pursuant to subdivision (3) of

- 12 subsection 1 of section 211.031. Notice of appeal shall be
- 13 filed within thirty days after the final judgment, order or
- 14 decree has been entered but neither the notice of appeal nor
- 15 any motion filed subsequent to the final judgment acts as a
- 16 supersedeas unless the court so orders.
- 17 2. Notwithstanding the provisions of subsection 1 of
- 18 this section, an appeal shall be allowed to the:
- 19 (1) Juvenile officer from any order suppressing
- 20 evidence, a confession or an admission, in proceedings under
- 21 subdivision (3) of subsection 1 of section 211.031; or
- 22 (2) Parent, guardian ad litem, child's counsel, or
- 23 juvenile officer from any order changing or modifying the
- 24 placement of a child.
- 25 3. The appeal provided for in subsection 2 of this
- 26 section shall be an interlocutory appeal, filed in the
- 27 appropriate district of the Missouri court of appeals.
- 28 Notice of such interlocutory appeal shall be filed within
- 29 three days of the entry of the order of trial court; the
- 30 time limits applicable to such appeal shall be the same as
- 31 in interlocutory appeals allowed to the state in criminal
- 32 cases.
 - 211.462. 1. In all actions to terminate parental
- 2 rights, if not previously appointed pursuant to section
- 3 210.160, a guardian ad litem or child's counsel shall be
- 4 appointed for the child as soon as practicable after the
- 5 filing of the petition.
- 6 2. The parent or quardian of the person of the child
- 7 shall be notified of the right to have counsel, and if they
- 8 request counsel and are financially unable to employ
- 9 counsel, counsel shall be appointed by the court. Notice of
- 10 this provision shall be contained in the summons. When the
- 11 parent is a minor or incompetent the court shall appoint a
- 12 guardian ad litem to represent such parent.

- The guardian ad litem or child's counsel shall,
- 14 during all stages of the proceedings:
- 15 (1) Be the legal representative of the child, and may
- 16 examine, cross-examine, subpoena witnesses and offer
- 17 testimony. The guardian ad litem or child's counsel may
- 18 also initiate an appeal of any disposition that he
- 19 determines to be adverse to the best interests of the child;
- 20 (2) Be an advocate for the child during the
- 21 dispositional hearing and aid in securing a permanent
- 22 placement plan for the child. To ascertain the child's
- 23 wishes, feelings, attachments, and attitudes, he shall
- 24 conduct all necessary interviews with persons, other than
- 25 the parent, having contact with or knowledge of the child
- 26 and, if appropriate, with the child;
- 27 (3) Protect the rights, interest and welfare of a
- 28 minor or incompetent parent by exercising the powers and
- 29 duties enumerated in subdivisions (1) and (2) of this
- 30 subsection.
- 31 4. Court costs shall be paid by the county in which
- 32 the proceeding is instituted, except that the court may
- 33 require the agency or person having or receiving legal or
- 34 actual custody to pay the costs.
 - 477.700. 1. There is hereby created the "Child and
- 2 Family Legal Representation Coordinating Commission" within
- 3 the judicial branch, which shall be composed of nine members
- 4 appointed by the chief justice of the Missouri supreme
- 5 court. At least three members of the coordinating
- 6 commission shall be attorneys licensed to practice law in
- 7 this state, who have a minimum of five years of experience
- 8 representing children as counsel or guardians ad litem. At
- 9 least one member shall be a former foster youth with direct
- 10 experience navigating the foster care system in this state.
- 11 At least one member shall be a resident of this state who

- 12 has no direct professional affiliation with the legal or
- 13 child welfare system, but who has demonstrated commitment to
- 14 child advocacy and protection. The chief justice shall
- 15 designate one member to serve as chair and one member as
- 16 vice chair. The vice chair shall preside in the absence of
- 17 the chair.
- 18 2. The members of the coordinating commission shall
- 19 serve for terms of four years and until their successors are
- 20 appointed and qualified; except that, of the initial members
- 21 appointed, three shall serve terms of one year, three shall
- 22 serve terms of two years, and three shall serve terms of
- 23 four years, as designated by the chief justice. If a
- 24 vacancy occurs, the chief justice shall appoint a
- 25 replacement, who shall serve the unexpired portion of the
- 26 term. Members of the coordinating commission may succeed
- themselves.
- 3. Members of the coordinating commission shall serve
- 29 without compensation, but shall be reimbursed out of funds
- appropriated for this purpose for actual and reasonable
- 31 expenses incurred in the performance of their duties.
- 4. The Missouri supreme court may adopt such rules as
- 33 it deems appropriate to govern the procedures and operations
- of the coordinating commission.
 - 477.705. In addition to any duties or responsibilities
- 2 assigned to it by the Missouri supreme court, the
- 3 coordinating commission established under section 477.700
- 4 shall have the following duties:
- 5 (1) To work cooperatively with the various judicial
- 6 circuits, judicial personnel, attorneys, and other state
- 7 departments or agencies and form partnerships to ensure
- 8 uniform, high-quality legal representation for children or
- 9 families involved in legal proceedings in this state;

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10 (2) To make recommendations to the Missouri supreme

11 court concerning the establishment or modification, by court
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- 12 rule, of minimum training requirements and practice
- 13 standards for attorneys seeking to serve as guardians ad
- 14 litem, children's counsel, or parent's counsel, including,
- but not limited to, appropriate maximum caseloads, minimum
- 16 responsibilities and duties, and practice guidelines;
- 17 (3) To make recommendations to the Missouri supreme
- 18 court concerning high-quality, accessible training
- 19 throughout the state for persons seeking to serve as
- 20 guardians ad litem, children's counsel, or parent's counsel,
- 21 as well as for judicial personnel who regularly hear matters
- 22 involving children and families;
- 23 (4) To develop, coordinate, and evaluate any pilot
- 24 project established by the Missouri supreme court relating
- 25 to guardians ad litem, children's counsel, or parent's
- 26 counsel, including the development of measures to assess and
- 27 document the various models of representation and the
- 28 outcomes achieved by each, including collaborative models
- 29 with local court-appointed special advocate programs, as
- 30 well as the implementation of the child's counsel provisions
- 31 of section 210.160;
- 32 (5) To seek to enhance existing funding sources and to
- 33 study the availability or development of new funding sources
- 34 for the provision of uniform, high-quality legal
- 35 representation for children or families involved in legal
- 36 proceedings in this state;
- 37 (6) To apply for and accept any funds that may be
- 38 offered or that may become available from gifts,
- 39 contributions, grants, bequests, or other aid received from
- 40 federal, private, or other sources, which moneys shall be
- 41 deposited in the child and family legal representation fund
- 42 established in section 477.710; and

- 43 (7) To provide a report to the governor, the general
- 44 assembly, and the supreme court of Missouri with
- 45 recommendations to improve legal representation for parents
- 46 and children subject to juvenile court jurisdiction under
- 47 subdivision (1) of subsection 1 of section 211.031.
 - 477.710. 1. There is hereby established in the state
- 2 treasury the "Child and Family Legal Representation Fund".
- 3 The state treasurer shall credit to and deposit in the child
- 4 and family legal representation fund all moneys that may be
- 5 appropriated to it by the general assembly and also any
- 6 gifts, contributions, grants, bequests, or other aid
- 7 received from federal, private, or other sources.
- 8 2. The state treasurer shall invest moneys in the fund
- 9 in the same manner as surplus state funds are invested
- 10 pursuant to section 30.260. Any interest and moneys earned
- 11 on such investments shall be credited to the fund.
- 12 3. The coordinating commission established under
- 13 section 477.700 shall administer and disburse moneys in the
- 14 child and family representation fund to judicial circuits
- 15 for the purpose of improving or providing uniform, high-
- 16 quality legal representation for children or families
- 17 involved in legal proceedings in this state, including the
- 18 payment of reasonable fees approved by a court for the
- 19 appointment of a guardian ad litem, children's counsel, or
- 20 parent's counsel.
- 4. Notwithstanding the provisions of section 33.080 to
- 22 the contrary, any moneys remaining in the fund at the end of
- 23 the biennium shall not revert to the credit of the general
- 24 revenue fund.
 - 477.715. 1. Notwithstanding the provisions of section
- 2 210.160 or any other provision of law to the contrary, in
- any circuit participating in a pilot project established by
- 4 the Missouri supreme court relating to guardians ad litem,

- 5 children's counsel, or parent's counsel, where the
- 6 provisions of subdivision (1) of subsection 1 of section
- 7 210.160 require that the judge appoint a guardian ad litem
- 8 for a child, the judge may instead appoint a child's counsel
- 9 to represent any child who is fourteen years of age or older
- 10 at all stages of the proceeding, including appeal, without
- 11 the additional appointment of a guardian ad litem. The
- 12 child and the child's parent or guardian shall not be
- 13 represented by the same counsel.
- 14 2. The provisions of this section shall expire on
- 15 January 1, 2028.