FIRST REGULAR SESSION

SENATE BILL NO. 256

103RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR ROBERTS.

KRISTINA MARTIN, Secretary

AN ACT

To repeal section 435.014, RSMo, and to enact in lieu thereof five new sections relating to alternative dispute resolution.

Be it enacted by the General Assembly of the State of Missouri, as follows:

	Section A. Section 435.014, RSMo, is repealed and five
2	new sections enacted in lieu thereof, to be known as sections
3	435.300, 435.303, 435.306, 435.309, and 435.312, to read as
4	follows:
	435.300. As used in sections 435.300 to 435.312, the
2	following terms mean:
3	(1) "Alternative dispute resolution communication", a
4	statement, whether communicated orally, in writing, or by
5	nonverbal conduct, that is either:
6	(a) Related to the subject matter of the dispute and
7	made during an alternative dispute resolution process; or
8	(b) Made as part of considering, conducting,
9	participating in, initiating, continuing, or reconvening an
10	alternative dispute resolution process.
11	The term "alternative dispute resolution communication"
12	shall not include the notifications or reports made pursuant
13	to subsection 2 of section 435.303 or subsection 8 of
14	section 435.306 or a written agreement as described in
15	section 435.312;

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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(2) "Alternative dispute resolution process",
mediation, arbitration, or early neutral evaluation used in
conjunction with a pending civil action, and any other
alternative to trial that has been included in a local court
rule applicable to a civil dispute;

(3) "Arbitration", a procedure in which a neutral or
panel of neutrals hears and decides a dispute between two or
more parties;

(4) "Conflict of interest", any direct or indirect
financial or personal interest in the outcome of a dispute
or any existing or prior financial, business, professional,
familial, or social relationship with any participant in an
alternative dispute resolution process that is likely to
affect the impartiality of the neutral or that may
reasonably create an appearance of partiality or bias;

(5) "Early neutral evaluation", a process in which a
 neutral provides parties to a dispute with a nonbinding
 assessment of their dispute;

34 (6) "In camera", a proceeding held in a judge's
 35 chambers or in a courtroom from which the public is excluded;

36 (7) "Mandated reporter", an individual who is required
37 to report abuse or neglect pursuant to the provisions of
38 section 192.2405, 192.2475, 198.070, 208.912, 210.115,
39 352.400, 630.162, or 630.165;

40 (8) "Mediation", a process in which a neutral
41 facilitates communications among the parties and assists the
42 parties in their efforts to reach a voluntary agreement
43 regarding the dispute;

(9) "Mediator", a neutral who conducts mediation;
(10) "Neutral", an individual who, acting
independently and not as a representative, agent, or
advocate of any of the parties, assists the parties in their

48 efforts to reach a resolution of their dispute through an 49 alternative dispute resolution process;

50 (11)"Participant", any person or entity, including any neutral or party, who participates in an alternative 51 52 dispute resolution process;

53 (12) "Party", an individual or entity named as a party in a pending civil action, or in an agreement to use an 54 55 alternative dispute resolution process as described in 56 sections 435.309 and 435.312;

57 (13)"Person", an individual; a public or private corporation, business trust, estate, trust, partnership, 58 59 limited liability company, or insurance company; an 60 association; a joint venture; a governmental unit, subdivision, agency, or instrumentality of the state; or any 61 62 other legal or commercial entity;

"Proceeding", a judicial, administrative, 63 (14)64 arbitral, or other adjudicative process, including related 65 prehearing and posthearing motions, conferences, hearings, 66 and discovery;

"Writing" or "written", a tangible or electronic 67 (15)record of a communication or representation, including 68 handwriting, typewriting, printing, photostating, 69 70 photography, audio or video recording, and electronic 71 communication;

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(16)"Written agreement", a writing that:

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(a)

Contains the essential terms of an agreement; and

74 (b) Is signed, executed, or adopted by the parties, by any process described in subdivision (15) of this section, 75 76 including electronic signatures as permitted by section 77 432.230, with the intent to sign and be bound by the writing, and attached to or logically associated with the 78 79 writing.

435.303. 1. A court may refer any individual civil
case or category of civil cases to mediation or any other
nonbinding alternative dispute resolution process, either by
rule or court order.

5 2. Within thirty days of referral by a court to a 6 nonbinding alternative dispute resolution process pursuant 7 to subsection 1 of this section, or such longer time as may 8 be set by the court, or with leave of the court, the parties 9 may:

(1) Notify the court that all of the parties have
chosen to pursue an alternative dispute resolution process
different from the nonbinding alternative dispute resolution
process ordered by the court if such choice is evidenced in
a written agreement between the parties;

Notify the court that all of the parties have 15 (2) 16 agreed to delay such alternative dispute resolution process 17 until a date certain, which date may be subsequently modified by the court, to allow for the exchange of 18 19 specified information, the identification of representatives 20 with authority, or any other identified action or event 21 related to the ability of the parties to participate effectively in the alternative dispute resolution process; or 22

23 If any party, after conferring with all other (3) 24 parties, concludes that referral to a nonbinding alternative 25 dispute resolution process has no reasonable chance of 26 helping the parties to better understand or resolve one or 27 more of the procedural or substantive issues in the matter or there is a compelling circumstance for not participating 28 29 in the alternative dispute resolution process, the party may 30 file a motion for relief from the referral, setting forth 31 the reasons for not participating. Once a motion for relief has been filed, the alternative dispute resolution process 32

33 ordered by the court shall not occur until the court has 34 ruled on the motion. If the court grants the motion, the 35 matter shall not thereafter be referred by the court to an 36 alternative dispute resolution process without compelling 37 circumstances, which shall be set out by the court in any 38 order referring the matter to an alternative dispute 39 resolution process.

3. In an action referred to an alternative dispute resolution process, discovery may proceed as in any other action before, during, and after the alternative dispute resolution process is held. The court may stay discovery in whole or in part during the pendency of an alternative dispute resolution process in order to promote savings in time and expense without sacrificing the quality of justice.

47 4. A neutral who is appointed by the court or
48 requested by the parties to serve in an alternative dispute
49 resolution process pursuant to sections 435.300 to 435.312
50 shall avoid any conflict of interest. Even if the neutral
51 believes that no disqualifying conflict exists, the neutral
52 shall:

(1) Make a reasonable inquiry to determine whether
there are any facts that would cause a reasonable person to
believe that the neutral has an actual or potential conflict
of interest before agreeing to serve in a matter;

57 (2) Disclose to the parties, as soon as practicable,
58 facts and information relevant to any actual or potential
59 conflicts of interest that are reasonably known to the
60 neutral; and

61 (3) If, after accepting a designation by the parties
62 or the court, the neutral learns of any previously
63 undisclosed information that could reasonably suggest a

64 conflict of interest, promptly disclose the information to65 the parties.

66 5. After the neutral's disclosure of a conflict, the
 67 alternative dispute resolution process may proceed if:

68 (1) All parties agree in writing to service by the69 neutral; or

70 (2) An organization independently administering the 71 alternative dispute resolution process pursuant to the rules 72 of procedure that were adopted by a written agreement of the 73 parties determines under such rules that the neutral may 74 continue to serve.

75 Any party who believes a court-appointed neutral 6. 76 has a conflict of interest may request that the neutral recuse himself or herself if a conflict is disclosed or 77 78 otherwise discovered. If the neutral declines, the party 79 may timely file a motion with the court for disqualification of the neutral. Failure to file a motion waives that 80 objection. On its own motion, the court may also review the 81 choice of a neutral in any alternative dispute resolution 82 process involving a party that is not represented by counsel 83 84 and require a change of neutral if necessary to protect the rights of the unrepresented party. 85

435.306. 1. Alternative dispute resolution 2 communications shall not be admissible as evidence in any 3 proceeding or subject to discovery, except as otherwise provided in subsections 2, 3, and 7 of this section. 4 5 Exceptions shall be narrowly construed and only the portion of the communication necessary for the application of the 6 7 exception to the general rule of nonadmissibility shall be 8 admitted.

9 2. Evidence or information that is otherwise 10 admissible or subject to discovery, including information

11 that would be available to the public pursuant to sections 12 610.010 to 610.035, shall not become inadmissible or 13 protected from discovery solely by reason of its disclosure 14 or use in an alternative dispute resolution process.

15 3. A court may admit an alternative dispute resolution 16 communication upon motion of a party, which motion shall not reveal the substance of the communication, and following a 17 18 hearing, only if the court finds that one or more of the 19 exceptions in this subsection apply and that the 20 communication is otherwise relevant and admissible. The 21 party seeking admission shall ensure that timely notice is 22 given to the neutral and parties that participated in the 23 alternative dispute resolution process in which the 24 alternative dispute resolution communication was made. The hearing shall be conducted in camera if requested by a party 25 26 or if the court determines on its own motion that an in camera proceeding is necessary to ensure the confidentiality 27 of the communications that are the subject to the hearing. 28 29 The only exceptions to the general rule of nonadmissibility 30 of alternative dispute resolution communications stated in 31 subsection 1 of this section are as follows:

(1) The alternative dispute resolution communication
was made in the presence of a mandated reporter and pertains
to abuse or neglect that such mandated reporter is required
by state law or regulation to report;

36 (2) The alternative dispute resolution communication
37 is a substantial threat or statement of a plan to inflict
38 bodily injury capable of causing death or substantial bodily
39 harm that is reasonably certain to occur;

40 (3) The alternative dispute resolution communication
41 is intentionally used to plan a crime, attempt to commit a

42 crime, or to conceal an ongoing crime or ongoing criminal
43 activity; or

(4) The alternative dispute resolution communication
is necessary to establish or defend against a claim of
professional misconduct or malpractice that is filed against
or on behalf of a participant based on conduct occurring
during the alternative dispute resolution process.

49 4. The admission of evidence in a proceeding under any
50 of the exceptions stated in subsection 3 of this section
51 shall not in itself render the evidence or any other
52 alternative dispute resolution communication discoverable or
53 admissible for any other purpose or proceeding.

54 5. Any participant in an alternative dispute resolution process has standing to intervene in any 55 proceeding to object to the admissibility of an alternative 56 57 dispute resolution communication made by that participant 58 during or relating to that alternative dispute resolution 59 process. A neutral who participated in an alternative 60 dispute resolution process also has standing to intervene in any proceeding to object to the admissibility of an 61 62 alternative dispute resolution communication made by the neutral or an agent or employee of a neutral or of an 63 64 organization through which the neutral provided the 65 alternative dispute resolution services for such process, 66 but the neutral is under no requirement to do so.

67 6. Except as provided in subsection 7 of this section, 68 no neutral, agent or employee of that neutral, or agent or 69 employee of an organization through which the neutral 70 provided alternative dispute resolution services shall be 71 subpoenaed or otherwise compelled to disclose any 72 alternative dispute resolution communication, including any 73 alternative dispute resolution communication that would

74 otherwise fall within the exceptions identified in 75 subsection 3 of this section. No neutral who is a licensed 76 attorney, nor an agent or employee of such neutral or of an 77 organization through which the neutral provided alternative dispute resolution services pursuant to sections 435.300 to 78 79 435.312, shall be required to disclose any alternative 80 dispute resolution communication to which a reporting 81 obligation might otherwise apply under the rules regulating 82 the professional conduct of attorneys.

83 7. A neutral, an agent or employee of that neutral, or 84 an agent or employee of an organization through which the 85 neutral provided the alternative dispute resolution services may be subpoenaed in an action to enforce a written 86 87 agreement as described in subsection 2 of section 435.309, 88 but only for the limited purpose of testifying that the written agreement was signed by the parties in the presence 89 90 of the neutral.

8. 91 The court may request that the neutral or the 92 parties provide the court with progress reports on 93 alternative dispute resolution processes related to pending 94 civil actions, except such reports shall be limited to a 95 statement that the matter has been resolved in its entirety, partially resolved, or not resolved and whether future dates 96 97 for an alternative dispute resolution process are 98 scheduled. A neutral may also report to the court that a 99 payment has not been received from one or more parties. Α 100 court shall not require the disclosure of alternative 101 dispute resolution communication in any such report.

9. The court may order the party or parties seeking
admission of an alternative dispute resolution communication
to pay the costs and fees of the neutral or other person
participating in an alternative dispute resolution process

106 who intervenes to contest the disclosure and admission of 107 alternative dispute resolution communication or who responds 108 to a subpoena prohibited by subsection 6 of this section or 109 a subpoena pursuant to subsection 7 of this section.

435.309. 1. Unless the parties have entered into a
written agreement providing for entry into a binding
alternative dispute resolution process, all alternative
dispute resolution processes pursuant to sections 435.300 to
435.312 shall be nonbinding.

2. In order to be binding on the parties, a settlement
agreement that is reached in an alternative dispute
resolution process shall be in a written agreement.

9 3. Alternative dispute resolution processes included
10 in consumer contracts for goods or services shall be
11 independently administered.

435.312. 1. Except as provided in subsection 6 of 2 this section, sections 435.300 to 435.312 shall apply only 3 to those alternative dispute resolution processes referred 4 by rule or court order, or when the parties enter into a 5 written agreement to resolve their dispute through an 6 alternative dispute resolution process expressly providing 7 that sections 435.300 to 435.312 shall apply to such 8 alternative dispute resolution process.

9 2. The parties to a dispute may enter into a written 10 agreement to attempt to resolve their differences through an alternative dispute resolution process and may agree that 11 sections 435.300 to 435.312 will apply to such alternative 12 dispute resolution process before the filing of an action or 13 after the entry of a judgment, as well as during the 14 15 pendency of an action. If the matter resolves and the parties file a case to present the settlement for approval 16 by the court, the case shall be exempted from any local rule 17

18 that refers a class of cases to any alternative dispute19 resolution process.

3. Nothing in sections 435.300 to 435.312 shall preclude any court from referring any individual matter to a nonbinding alternative dispute resolution process so as to effectuate the timely, fair, and efficient administration of justice, subject only to the provisions of subsection 2 of section 435.303.

4. Nothing in sections 435.300 to 435.312 is intended to undermine the right of litigants to a jury trial in the event that a resolution satisfactory to the parties is not achieved through a nonbinding alternative dispute resolution process.

5. Nothing in sections 435.300 to 435.312 shall be deemed to require:

(1) Any party or party representative who appears at
 an alternative dispute resolution process in compliance with
 a court order to settle all or part of any claim; or

36 (2) Any party to attend a mediation with counsel if
 37 such party is self-represented.

6. 38 If the court has not referred the case to an alternative dispute resolution process pursuant to section 39 40 435.303 or if the parties do not elect to use sections 435.300 to 435.312, the process shall be regarded as 41 42 settlement negotiations and subject to the rules of 43 confidentiality that generally apply to such negotiations. 44 If the parties to the dispute have agreed in writing to submit their dispute to such alternative dispute resolution 45 process but have not invoked the protections of sections 46 435.300 to 435.312, no person who serves as a neutral in 47 48 such process, nor any agent or employee of that person or of 49 an organization through which the neutral provided the

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alternative dispute resolution process, shall be subpoenaed or otherwise compelled to disclose any matter revealed in the process of setting up or conducting such alternative dispute resolution process. All settlement agreements shall be in writing as described in sections 435.300 to 435.312.

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[435.014. 1. If all the parties to a 2 dispute agree in writing to submit their dispute 3 to any forum for arbitration, conciliation or 4 mediation, then no person who serves as arbitrator, conciliator or mediator, nor any 5 agent or employee of that person, shall be 6 7 subpoenaed or otherwise compelled to disclose any matter disclosed in the process of setting 8 up or conducting the arbitration, conciliation 9 or mediation. 10

2. Arbitration, conciliation and mediation 11 12 proceedings shall be regarded as settlement negotiations. Any communication relating to the 13 subject matter of such disputes made during the 14 resolution process by any participant, mediator, 15 16 conciliator, arbitrator or any other person 17 present at the dispute resolution shall be a 18 confidential communication. No admission, representation, statement or other confidential 19 communication made in setting up or conducting 20 21 such proceedings not otherwise discoverable or 22 obtainable shall be admissible as evidence or subject to discovery.] 23

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