## SENATE BILL NO. 356

## 103RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR BLACK.

1174S.01I KRISTINA MARTIN, Secretary

## **AN ACT**

To amend chapter 404, RSMo, by adding thereto eleven new sections relating to the appointment of a designated health care decision-maker.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapter 404, RSMo, is amended by adding thereto

- 2 eleven new sections, to be known as sections 404.1100, 404.1101,
- 3 404.1102, 404.1103, 404.1104, 404.1105, 404.1106, 404.1107,
- 4 404.1108, 404.1109, and 404.1110, to read as follows:

404.1100. Sections 404.1100 to 404.1110 shall be known

- 2 and may be cited as the "Designated Health Care Decision-
- 3 Maker Act".

404.1101. As used in sections 404.1100 to 404.1110,

- 2 the following terms mean:
- 3 (1) "Artificially supplied nutrition and hydration",
- 4 any medical procedure whereby nutrition or hydration is
- 5 supplied through a tube inserted into a person's nose,
- 6 mouth, stomach, or intestines, or nutrients or fluids are
- 7 administered into a person's bloodstream or provided
- 8 subcutaneously;
- 9 (2) "Best interests":
- (a) Promoting the incapacitated person's right to
- 11 enjoy the highest attainable standard of health for that
- 12 person;
- (b) Advocating that the person who is incapacitated
- 14 receive the same range, quality, and standard of health

15 care, care, and comfort as is provided to a similarly

- 16 situated individual who is not incapacitated; and
- 17 (c) Advocating against the discriminatory denial of
- 18 health care, care, or comfort, or food or fluids on the
- 19 basis that the person who is incapacitated is considered an
- 20 individual with a disability;
- 21 (3) "Designated health care decision-maker", the
- 22 person designated to make health care decisions for a
- 23 patient under section 404.1104, not including a person
- 24 acting as a guardian or an agent under a durable power of
- 25 attorney for health care or any other person legally
- 26 authorized to consent for the patient under any other law to
- 27 make health care decisions for an incapacitated patient;
- 28 (4) "Disability" or "disabled", the same meaning as
- 29 the term "disability" is defined in 42 U.S.C. Section 12102,
- 30 the Americans with Disabilities Act of 1990, as amended,
- 31 except the term "this chapter" in that definition shall be
- 32 deemed to refer to sections 404.1100 to 404.1110;
- 33 (5) "Health care", a procedure to diagnose or treat a
- 34 human disease, ailment, defect, abnormality, or complaint,
- 35 whether of physical or mental origin and includes:
- 36 (a) Assisted living services, or intermediate or
- 37 skilled nursing care provided in a facility licensed under
- 38 chapter 198;
- 39 (b) Services for the rehabilitation or treatment of
- 40 injured, disabled, or sick persons; or
- 41 (c) Making arrangements for placement in or transfer
- 42 to or from a health care facility or health care provider
- 43 that provides such forms of care;
- 44 (6) "Health care facility", any hospital, hospice,
- 45 inpatient facility, nursing facility, skilled nursing
- 46 facility, residential care facility, intermediate care

- 47 facility, dialysis treatment facility, assisted living
- 48 facility, home health or hospice agency; any entity that
- 49 provides home or community-based health care services; or
- 50 any other facility that provides or contracts to provide
- 51 health care, and which is licensed, certified, or otherwise
- 52 authorized or permitted by law to provide health care. The
- 53 term "health care facility" shall not include facilities,
- 54 including psychiatric hospitals, operated by the department
- of mental health and facilities licensed, certified, or
- otherwise regulated under chapters 630 to 633;
- 57 (7) "Health care provider", any individual who
- 58 provides health care to persons and who is licensed,
- 59 certified, registered, or otherwise authorized or permitted
- 60 by law to provide health care;
- 61 (8) "Incapacitated", a person who is unable by reason
- of any physical or mental condition to receive and evaluate
- 63 information or to communicate decisions to such an extent
- 64 that the person lacks capacity to meet essential
- 65 requirements for food, clothing, shelter, safety, or other
- 66 care such that serious physical injury, illness, or disease
- 67 is likely to occur;
- 68 (9) "Patient", any adult person or any person
- 69 otherwise authorized to make health care decisions for
- 70 himself or herself under Missouri law;
- 71 (10) "Physician", a treating, attending, or consulting
- 72 physician licensed to practice medicine under chapter 334;
- 73 (11) "Reasonable medical judgment", a medical judgment
- 74 that would be made by a reasonably prudent physician,
- 75 knowledgeable about the case and the health care
- 76 possibilities with respect to the medical conditions
- 77 involved.

404.1102. The determination that a patient is 2 incapacitated shall be made as set forth in section 3 404.825. A health care provider or health care facility may rely on the exercise of good faith and in accordance with 4 5 reasonable medical judgment upon the health care decisions 6 made for a patient by a designated health care decision-7 maker selected in accordance with section 404.1104, provided 8 that two licensed physicians determine, after reasonable 9 inquiry and in accordance with reasonable medical judgment, 10 that such patient is incapacitated and has neither a quardian with medical decision-making authority appointed in 11 accordance with chapter 475, an attorney in fact appointed 12 13 in a durable power of attorney for health care in accordance with sections 404.800 to 404.865, is not a child under the 14 jurisdiction of the juvenile court under section 211.031, 15 16 nor any other known person who has the legal authority to 17 make health care decisions. 404.1103. Upon a determination that a patient is 2 incapacitated, the physician or another health care provider 3 acting at the direction of the physician shall make 4 reasonable efforts to inform potential designated health 5 care decision-makers set forth in section 404.1104 of whom 6 the physician or physician's designee is aware, of the need 7 to appoint a designated health care decision-maker. 8 Reasonable efforts include, without limitation, identifying 9 potential designated health care decision-makers as set 10 forth in subsection 1 of section 404.1104, a quardian with medical decision-making authority appointed in accordance 11 12 with chapter 475, an attorney in fact appointed in a durable 13 power of attorney for health care in accordance with 14 sections 404.800 to 404.865, the juvenile court under section 211.031, or any other known person who has the legal 15

- authority to make health care decisions, by examining the
- 17 patient's personal effects and medical records. If a family
- 18 member, attorney in fact for health care, or guardian with
- 19 health care decision-making authority is identified, a
- 20 documented attempt to contact that person by telephone, with
- 21 all known telephone numbers and other contact information
- 22 used, shall be made within twenty-four hours after a
- 23 determination of incapacity is made as provided in section
- 24 **404.1102**.
  - 404.1104. 1. If a patient is incapacitated under the
- 2 circumstances described in section 404.1102 and is unable to
- 3 provide consent regarding his or her own health care, and
- 4 does not have a legally appointed guardian, an agent under a
- 5 health care durable power of attorney, is not under the
- 6 jurisdiction of the juvenile court, or does not have any
- 7 other person who has legal authority to consent for the
- 8 patient, decisions concerning the patient's health care may
- 9 be made by the following competent persons in the following
- 10 order of priority, with the exception of persons excluded
- 11 under subsection 4 of this section:
- 12 (1) The spouse of the patient, unless the spouse and
- 13 patient are separated under one of the following:
- 14 (a) A current dissolution of marriage or separation
- 15 action;
- 16 (b) A signed written property or marital settlement
- 17 agreement; or
- 18 (c) A permanent order of separate maintenance or
- 19 support or a permanent order approving a property or marital
- 20 settlement agreement between the parties;
- 21 (2) An adult child of the patient;
- 22 (3) A parent of the patient;
- 23 (4) An adult sibling of the patient;

- 24 (5) A grandparent or adult grandchild;
- 25 (6) A niece or nephew or the next nearest other
- 26 relative of the patient, by consanguinity or affinity;
- 27 (7) A person who is a member of the same community of
- 28 persons as the patient who is bound by vows to a religious
- 29 life and who conducts or assists in the conducting of
- 30 religious services and actually and regularly engages in
- 31 religious, benevolent, charitable, or educational ministry,
- 32 or performance of health care services;
- 33 (8) Any nonrelative who can demonstrate that he or she
- 34 has a close personal relationship with the patient and is
- 35 familiar with the patient's personal values; or
- 36 (9) Any other person designated by the unanimous
- 37 mutual agreement of the persons listed above who is involved
- 38 in the patient's care.
- 39 2. If a person who is a member of the classes listed
- 40 in subsection 1 of this section, regardless of priority, or
- 41 a health care provider or a health care facility involved in
- 42 the care of the patient, disagrees on whether certain health
- 43 care should be provided to or withheld or withdrawn from a
- 44 patient, any such person, provider, or facility, or any
- 45 other person interested in the welfare of the patient may
- 46 petition the probate court for an order for the appointment
- 47 of a temporary or permanent guardian in accordance with
- 48 subsection 8 of this section to act in the best interest of
- 49 the patient.
- 3. A person who is a member of the classes listed in
- 51 subsection 1 of this section shall not be denied priority
- 52 under this section based solely upon that person's support
- 53 for, or direction to provide, withhold, or withdraw health
- 54 care to the patient, subject to the rights of other classes
- of potential designated decision-makers, a healthcare

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in the best interests of the patient.

provider, or healthcare facility to petition the probate court for an order for the appointment of a temporary or permanent guardian under subsection 8 of this section to act

- 4. Priority under this section shall not be given to persons in any of the following circumstances:
- If a report of abuse or neglect of the patient has 62 (1) 63 been made pursuant to section 192.2475, 198.070, 208.912, 64 210.115, 565.188, or 630.163, or any other mandatory 65 reporting statutes, and if the health care provider knows of such a report of abuse or neglect, then unless the report 66 has been determined to be unsubstantiated or unfounded, or a 67 determination of abuse was finally reversed after 68 administrative or judicial review, the person reported as 69 70 the alleged perpetrator of the abuse or neglect shall not be 71 given priority or authority to make health care decisions 72 pursuant to subsection 1 of this section, provided that such 73 a report shall not be based on the person's support for, or direction to provide, health care to the patient; 74
  - (2) If the patient's physician or the physician's designee reasonably determines, after making a diligent effort to contact the designated health care decision-maker using known telephone numbers and other contact information and receiving no response, that such person is not reasonably available to make medical decisions as needed or is not willing to make health care decisions for the patient; or
- (3) If a probate court in a proceeding under
  subsection 8 of this section finds that the involvement of
  the person in decisions concerning the patient's health care
  is contrary to instructions that the patient had
  unambiguously, and without subsequent contradiction or

88 change, expressed before he or she became incapacitated.

89 Such a statement to the patient's physician or other health

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- 90 care provider contemporaneously recorded in the patient's
- 91 medical record and signed by the patient's physician or
- 92 other health care provider shall be deemed such an
- 93 instruction, subject to the ability of a party to a
- 94 proceeding under subsection 8 of this section to dispute its
- 95 accuracy, weight, or interpretation.
- 96 5. (1) The designated health care decision-maker
- 97 shall make reasonable efforts to obtain information
- 98 regarding the patient's health care preferences from health
- 99 care providers, family, friends, or others who may have
- 100 credible information.
- 101 (2) The designated health care decision-maker, and the
- 102 probate court in any proceeding under subsection 8 of this
- 103 section, shall always make health care decisions in the
- 104 patient's best interests, and if the patient's religious and
- 105 moral beliefs and health care preferences are known and not
- 106 inconsistent with the patient's best interests, in
- 107 accordance with those beliefs and preferences.
- 108 6. This section does not authorize the provision or
- 109 withholding of health care services that the patient has
- 110 unambiguously, without subsequent contradiction or change of
- instruction, expressed to the patient's physician or other
- 112 health care provider that he or she would or would not want
- 113 at a time when such patient had capacity. Such a statement
- 114 to the patient's physician or other health care provider,
- 115 contemporaneously recorded in the patient's medical record
- 116 and signed by the patient's physician or other health care
- 117 provider, shall be deemed such evidence, subject to the
- 118 ability of a party to a proceeding under subsection 8 of

this section to dispute its accuracy, weight, or interpretation.

7. A designated health care decision-maker shall be deemed a personal representative for the purposes of access to and disclosure of private medical information under the Health Insurance Portability and Accountability Act of 1996 (HIPAA), 42 U.S.C. Section 1320d and 45 CFR 160-164.

- 8. Nothing in sections 404.1100 to 404.1110 shall preclude any person interested in the welfare of a patient including, but not limited to, a designated health care decision-maker, a member of the classes listed in subsection 1 of this section regardless of priority, or a health care provider or health care facility involved in the care of the patient, from petitioning the probate court for the appointment of a temporary or permanent guardian for the patient including expedited adjudication as provided in chapter 475.
- 9. Pending the final outcome of proceedings initiated under subsection 8 of this section, the designated health care decision-maker, health care provider, or health care facility shall not withhold or withdraw, or direct the withholding or withdrawal, of health care, nutrition, or hydration whose withholding or withdrawal, in reasonable medical judgment, would result in or hasten the death of the patient, would jeopardize the health or limb of the patient, or would result in disfigurement or impairment of the patient's faculties. If a health care provider or a health care facility objects to the provision of such health care, nutrition, or hydration on the basis of religious beliefs or sincerely held moral convictions, the provider or facility shall not impede the transfer of the patient to another health care provider or health care facility willing to

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151 provide it, and shall provide such health care, nutrition, 152 or hydration to the patient pending the completion of the 153 transfer. For purposes of this section, artificially supplied nutrition and hydration may be withheld or 154 withdrawn during the pendency of the guardianship proceeding 155 156 only if, based on reasonable medical judgment, the patient's physician and a second licensed physician certify that the 157 158 patient meets the standard set forth in subdivision (2) of 159 subsection 1 of section 404.1105. If tolerated by the 160 patient and adequate to supply the patient's needs for nutrition or hydration, natural feeding should be the 161 162 preferred method.

404.1105. 1. No designated health care decision-maker may, with the intent of hastening or causing the death of the patient, authorize the withdrawal or withholding of nutrition or hydration supplied through either natural or artificial means. A designated health care decision-maker may authorize the withdrawal or withholding of artificially supplied nutrition and hydration only if the physician and a second licensed physician certify in the patient's medical record based on reasonable medical judgment that:

- (1) Artificially supplied nutrition or hydration are not necessary for comfort, care, or the relief of pain and would serve only to prolong artificially the dying process and where death will occur within a short period of time whether or not such artificially supplied nutrition or hydration is withheld or withdrawn; or
- (2) Artificially supplied nutrition or hydration
  cannot be physiologically assimilated or tolerated by the
  patient.

- 19 2. When tolerated by the patient and adequate to
- 20 supply the patient's need for nutrition or hydration,
- 21 natural feeding should be the preferred method.
- 22 3. The provisions of this section shall not apply to
- 23 subdivision (3) of section 459.010.
  - 404.1106. If any of the individuals specified in
  - 2 section 404.1104 or the designated health care decision-
  - 3 maker or physician believes the patient is no longer
  - 4 incapacitated, the patient's physician shall reexamine the
  - 5 patient and determine in accordance with reasonable medical
  - 6 judgment whether the patient is no longer incapacitated,
  - 7 shall certify the decision and the basis therefor in the
  - 8 patient's medical record, and shall notify the patient, the
  - 9 designated health care decision-maker, and the person who
- 10 initiated the redetermination of capacity. Rights of the
- 11 designated health care decision-maker shall end upon the
- 12 physician's certification that the patient is no longer
- 13 incapacitated.
  - 404.1107. No health care provider or health care
- 2 facility that makes good faith and reasonable attempts to
- 3 identify, locate, and communicate with potential designated
- 4 health care decision-makers in accordance with sections
- 5 404.1100 to 404.1110 shall be subject to civil or criminal
- 6 liability or regulatory sanction for the effort to identify,
- 7 locate, and communicate with such potential designated
- 8 health care decision-makers.
- 404.1108. 1. A health care provider or a health care
- 2 facility may decline to comply with the health care decision
- 3 of a patient or a designated health care decision-maker if
- 4 such decision is contrary to the religious beliefs or
- 5 sincerely held moral convictions of a health care provider
- 6 or health care facility.

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7 If at any time, a health care facility or health 8 care provider determines that any known or anticipated 9 health care preferences expressed by the patient to the health care provider or health care facility, or as 10 11 expressed through the patient's designated health care 12 decision-maker, are contrary to the religious beliefs or 13 sincerely held moral convictions of the health care provider 14 or health care facility, such provider or facility shall 15 promptly inform the patient or the patient's designated 16 health care decision-maker.

- 3. If a health care provider declines to comply with such health care decision, no health care provider or health care facility shall impede the transfer of the patient to another health care provider or health care facility willing to comply with the health care decision.
- 22 Nothing in this section shall relieve or exonerate 23 a health care provider or a health care facility from the 24 duty to provide for the health care, care, and comfort of a 25 patient pending transfer under this section. If withholding or withdrawing certain health care would, in reasonable 26 27 medical judgment, result in or hasten the death of the patient, such health care shall be provided pending 28 29 completion of the transfer. Notwithstanding any other 30 provision of this section to the contrary, no such health 31 care shall be denied on the basis of a view that treats extending the life of an elderly, disabled, or terminally 32 ill individual as of lower value than extending the life of 33 an individual who is younger, nondisabled, or not terminally 34 ill, or on the basis of the health care provider's or 35 36 facility's disagreement with how the patient or individual 37 authorized to act on the patient's behalf values the

- 38 tradeoff between extending the length of the patient's life
- 39 and the risk of disability.
  - 404.1109. No health care decision-maker shall withhold
- or withdraw health care from a pregnant patient, consistent
- 3 with existing law, as set forth in section 459.025.
  - 404.1110. Nothing in sections 404.1100 to 404.1110 is
- 2 intended to:
- 3 (1) Be construed as condoning, authorizing, or
- 4 approving euthanasia or mercy killing; or
- 5 (2) Be construed as permitting any affirmative or
- 6 deliberate act to end a person's life, except to permit
- 7 natural death as provided by sections 404.1100 to 404.1110.

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