## FIRST REGULAR SESSION

## SENATE BILL NO. 414

## 103RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR TRENT.

0553S.01I KRISTINA MARTIN, Secretary

## **AN ACT**

To repeal sections 137.010, 137.080, and 137.115, RSMo, and to enact in lieu thereof three new sections relating to the assessment of solar property.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 137.010, 137.080, and 137.115, RSMo,

- 2 are repealed and three new sections enacted in lieu thereof, to
- 3 be known as sections 137.010, 137.080, and 137.115, to read as
- 4 follows:
  - 137.010. The following words, terms and phrases when
- 2 used in laws governing taxation and revenue in the state of
- 3 Missouri shall have the meanings ascribed to them in this
- 4 section, except when the context clearly indicates a
- 5 different meaning:
- 6 (1) "Grain and other agricultural crops in an
- 7 unmanufactured condition" shall mean grains and feeds
- 8 including, but not limited to, soybeans, cow peas, wheat,
- 9 corn, oats, barley, kafir, rye, flax, grain sorghums,
- 10 cotton, and such other products as are usually stored in
- 11 grain and other elevators and on farms; but excluding such
- 12 grains and other agricultural crops after being processed
- into products of such processing, when packaged or sacked.
- 14 The term "processing" shall not include hulling, cleaning,
- 15 drying, grating, or polishing;
- 16 (2) "Hydroelectric power generating equipment", very-
- 17 low-head turbine generators with a nameplate generating

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

capacity of at least four hundred kilowatts but not more
than six hundred kilowatts and machinery and equipment used
directly in the production, generation, conversion, storage,
or conveyance of hydroelectric power to land-based devices
and appurtenances used in the transmission of electrical
energy;

- 24 (3) "Intangible personal property", for the purpose of
  25 taxation, shall include all property other than real
  26 property and tangible personal property, as defined by this
  27 section;
- "Real property" includes land itself, whether laid 28 out in town lots or otherwise, and all growing crops, 29 30 buildings, structures, improvements and fixtures of whatever kind thereon, hydroelectric power generating equipment, the 31 installed poles used in the transmission or reception of 32 electrical energy, audio signals, video signals or similar 33 purposes, provided the owner of such installed poles is also 34 an owner of a fee simple interest, possessor of an easement, 35 36 holder of a license or franchise, or is the beneficiary of a right-of-way dedicated for public utility purposes for the 37 underlying land; attached wires, transformers, amplifiers, 38 substations, and other such devices and appurtenances used 39 in the transmission or reception of electrical energy, audio 40 signals, video signals or similar purposes when owned by the 41 owner of the installed poles, otherwise such items are 42 43 considered personal property; and stationary property used 44 for transportation or storage of liquid and gaseous products, including, but not limited to, petroleum products, 45 46 natural gas, propane or LP gas equipment, water, and sewage;
  - (5) "Reliever airport", any land and improvements, exclusive of structures, on privately owned airports that qualify as reliever airports under the National Plan of

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50 Integrated Airport Systems that may receive federal airport

- 51 improvement project funds through the Federal Aviation
- 52 Administration;
- (6) "Tangible personal property" includes every
- 54 tangible thing being the subject of ownership or part
- ownership whether animate or inanimate, other than money,
- 56 and not forming part or parcel of real property as herein
- 57 defined, but does not include household goods, furniture,
- 58 wearing apparel and articles of personal use and adornment,
- 59 as defined by the state tax commission, owned and used by a
- 60 person in his home or dwelling place. "Tangible personal
- 61 property" shall include solar panels, racking systems,
- 62 inverters, and related solar equipment, components,
- 63 materials, and supplies installed at commercial solar
- 64 photovoltaic energy systems, as described in subdivision
- 65 (46) of subsection 2 of section 144.030, that were
- 66 constructed and producing solar energy prior to August 9,
- 67 **2022.** 
  - 137.080. Real estate and tangible personal property
- 2 shall be assessed annually at the assessment which commences
- 3 on the first day of January. For purposes of assessing and
- 4 taxing tangible personal property, all tangible personal
- 5 property shall be divided into the following subclasses:
- 6 (1) Grain and other agricultural crops in an
- 7 unmanufactured condition;
- 8 (2) Livestock;
- 9 (3) Farm machinery;
- 10 (4) Vehicles, including recreational vehicles, but not
- including manufactured homes, as defined in section 700.010,
- 12 which are actually used as dwelling units;
- 13 (5) Manufactured homes, as defined in section 700.010,
- 14 which are actually used as dwelling units;

- 15 (6) Motor vehicles which are eligible for registration
  16 and are registered as historic motor vehicles under section
- **17** 301.131;
- 18 (7) Solar panels, racking systems, inverters, and
- 19 related solar equipment, components, materials, and supplies
- 20 installed at commercial solar photovoltaic energy systems,
- 21 as described in subdivision (46) of subsection 2 of section
- 22 144.030, that were constructed and producing solar energy
- 23 prior to August 9, 2022; and
- 24 (8) All taxable tangible personal property not
- included in subclass (1), subclass (2), subclass (3),
- 26 subclass (4), subclass (5), [or] subclass (6), or subclass
- 27 **(7)**.
- 137.115. 1. All other laws to the contrary
- 2 notwithstanding, the assessor or the assessor's deputies in
- 3 all counties of this state including the City of St. Louis
- 4 shall annually make a list of all real and tangible personal
- 5 property taxable in the assessor's city, county, town or
- 6 district. Except as otherwise provided in subsection 3 of
- 7 this section and section 137.078, the assessor shall
- 8 annually assess all personal property at thirty-three and
- 9 one-third percent of its true value in money as of January
- 10 first of each calendar year. The assessor shall annually
- 11 assess all real property, including any new construction and
- 12 improvements to real property, and possessory interests in
- 13 real property at the percent of its true value in money set
- 14 in subsection 5 of this section. The true value in money of
- 15 any possessory interest in real property in subclass (3),
- 16 where such real property is on or lies within the ultimate
- 17 airport boundary as shown by a federal airport layout plan,
- 18 as defined by 14 CFR 151.5, of a commercial airport having a
- 19 FAR Part 139 certification and owned by a political

20 subdivision, shall be the otherwise applicable true value in 21 money of any such possessory interest in real property, less 22 the total dollar amount of costs paid by a party, other than the political subdivision, towards any new construction or 23 improvements on such real property completed after January 24 25 1, 2008, and which are included in the above-mentioned possessory interest, regardless of the year in which such 26 27 costs were incurred or whether such costs were considered in any prior year. The assessor shall annually assess all real 28 29 property in the following manner: new assessed values shall be determined as of January first of each odd-numbered year 30 and shall be entered in the assessor's books; those same 31 32 assessed values shall apply in the following even-numbered year, except for new construction and property improvements 33 which shall be valued as though they had been completed as 34 of January first of the preceding odd-numbered year. 35 assessor may call at the office, place of doing business, or 36 residence of each person required by this chapter to list 37 38 property, and require the person to make a correct statement 39 of all taxable tangible personal property owned by the person or under his or her care, charge or management, 40 taxable in the county. On or before January first of each 41 even-numbered year, the assessor shall prepare and submit a 42 two-year assessment maintenance plan to the county governing 43 body and the state tax commission for their respective 44 45 approval or modification. The county governing body shall 46 approve and forward such plan or its alternative to the plan to the state tax commission by February first. 47 48 county governing body fails to forward the plan or its alternative to the plan to the state tax commission by 49 February first, the assessor's plan shall be considered 50 approved by the county governing body. If the state tax 51

52 commission fails to approve a plan and if the state tax commission and the assessor and the governing body of the 53 54 county involved are unable to resolve the differences, in order to receive state cost-share funds outlined in section 55 56 137.750, the county or the assessor shall petition the administrative hearing commission, by May first, to decide 57 58 all matters in dispute regarding the assessment maintenance 59 plan. Upon agreement of the parties, the matter may be 60 stayed while the parties proceed with mediation or 61 arbitration upon terms agreed to by the parties. The final decision of the administrative hearing commission shall be 62 subject to judicial review in the circuit court of the 63 county involved. In the event a valuation of subclass (1) 64 real property within any county with a charter form of 65 government, or within a city not within a county, is made by 66 a computer, computer-assisted method or a computer program, 67 the burden of proof, supported by clear, convincing and 68 cogent evidence to sustain such valuation, shall be on the 69 70 assessor at any hearing or appeal. In any such county, unless the assessor proves otherwise, there shall be a 71 presumption that the assessment was made by a computer, 72 73 computer-assisted method or a computer program. evidence shall include, but shall not be limited to, the 74 75 following:

- 76 (1) The findings of the assessor based on an appraisal 77 of the property by generally accepted appraisal techniques; 78 and
- 79 (2) The purchase prices from sales of at least three 80 comparable properties and the address or location thereof. 81 As used in this subdivision, the word "comparable" means 82 that:

83 (a) Such sale was closed at a date relevant to the 84 property valuation; and

- 85 (b) Such properties are not more than one mile from
- 86 the site of the disputed property, except where no similar
- 87 properties exist within one mile of the disputed property,
- 88 the nearest comparable property shall be used. Such
- 89 property shall be within five hundred square feet in size of
- 90 the disputed property, and resemble the disputed property in
- 91 age, floor plan, number of rooms, and other relevant
- 92 characteristics.
- 93 2. Assessors in each county of this state and the City
- 94 of St. Louis may send personal property assessment forms
- 95 through the mail.
- 96 3. The following items of personal property shall each
- 97 constitute separate subclasses of tangible personal property
- 98 and shall be assessed and valued for the purposes of
- 99 taxation at the following percentages of their true value in
- money:
- 101 (1) Grain and other agricultural crops in an
- unmanufactured condition, one-half of one percent;
- 103 (2) Livestock, twelve percent;
- 104 (3) Farm machinery, twelve percent;
- 105 (4) Motor vehicles which are eligible for registration
- 106 as and are registered as historic motor vehicles pursuant to
- 107 section 301.131 and aircraft which are at least twenty-five
- 108 years old and which are used solely for noncommercial
- 109 purposes and are operated less than two hundred hours per
- 110 year or aircraft that are home built from a kit, five
- 111 percent;
- 112 (5) Poultry, twelve percent; [and]
- 113 (6) Tools and equipment used for pollution control and
- 114 tools and equipment used in retooling for the purpose of

- introducing new product lines or used for making
- improvements to existing products by any company which is
- 117 located in a state enterprise zone and which is identified
- 118 by any standard industrial classification number cited in
- 119 subdivision (7) of section 135.200, twenty-five percent; and
- 120 (7) Solar panels, racking systems, inverters, and
- 121 related solar equipment, components, materials, and supplies
- installed at commercial solar photovoltaic energy systems,
- as described in subdivision (46) of subsection 2 of section
- 124 144.030, that were constructed and producing solar energy
- prior to August 9, 2022, three percent.
- 126 4. The person listing the property shall enter a true
- and correct statement of the property, in a printed blank
- 128 prepared for that purpose. The statement, after being
- 129 filled out, shall be signed and either affirmed or sworn to
- as provided in section 137.155. The list shall then be
- 131 delivered to the assessor.
- 5. (1) All subclasses of real property, as such
- 133 subclasses are established in Section 4(b) of Article X of
- the Missouri Constitution and defined in section 137.016,
- 135 shall be assessed at the following percentages of true value:
- (a) For real property in subclass (1), nineteen
- 137 percent;
- (b) For real property in subclass (2), twelve percent;
- **139** and
- (c) For real property in subclass (3), thirty-two
- 141 percent.
- 142 (2) A taxpayer may apply to the county assessor, or,
- if not located within a county, then the assessor of such
- 144 city, for the reclassification of such taxpayer's real
- 145 property if the use or purpose of such real property is
- 146 changed after such property is assessed under the provisions

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of this chapter. If the assessor determines that such property shall be reclassified, he or she shall determine the assessment under this subsection based on the percentage of the tax year that such property was classified in each subclassification.

- 6. Manufactured homes, as defined in section 700.010, which are actually used as dwelling units shall be assessed at the same percentage of true value as residential real property for the purpose of taxation. The percentage of assessment of true value for such manufactured homes shall be the same as for residential real property. If the county collector cannot identify or find the manufactured home when attempting to attach the manufactured home for payment of taxes owed by the manufactured home owner, the county collector may request the county commission to have the manufactured home removed from the tax books, and such request shall be granted within thirty days after the request is made; however, the removal from the tax books does not remove the tax lien on the manufactured home if it is later identified or found. For purposes of this section, a manufactured home located in a manufactured home rental park, rental community or on real estate not owned by the manufactured home owner shall be considered personal property. For purposes of this section, a manufactured home located on real estate owned by the manufactured home owner may be considered real property.
- 7. Each manufactured home assessed shall be considered a parcel for the purpose of reimbursement pursuant to section 137.750, unless the manufactured home is deemed to be real estate as defined in subsection 7 of section 442.015 and assessed as a realty improvement to the existing real estate parcel.

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179 8. Any amount of tax due and owing based on the 180 assessment of a manufactured home shall be included on the 181 personal property tax statement of the manufactured home 182 owner unless the manufactured home is deemed to be real estate as defined in subsection 7 of section 442.015, in 183 184 which case the amount of tax due and owing on the assessment 185 of the manufactured home as a realty improvement to the 186 existing real estate parcel shall be included on the real 187 property tax statement of the real estate owner.

- The assessor of each county and each city not within a county shall use the trade-in value published in the October issue of the National Automobile Dealers' Association Official Used Car Guide, or its successor publication, as the recommended guide of information for determining the true value of motor vehicles described in such publication. The assessor shall not use a value that is greater than the average trade-in value in determining the true value of the motor vehicle without performing a physical inspection of the motor vehicle. For vehicles two years old or newer from a vehicle's model year, the assessor may use a value other than average without performing a physical inspection of the motor vehicle. In the absence of a listing for a particular motor vehicle in such publication, the assessor shall use such information or publications which in the assessor's judgment will fairly estimate the true value in money of the motor vehicle.
- 205 10. Before the assessor may increase the assessed
  206 valuation of any parcel of subclass (1) real property by
  207 more than fifteen percent since the last assessment,
  208 excluding increases due to new construction or improvements,
  209 the assessor shall conduct a physical inspection of such
  210 property.

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- 211 11. If a physical inspection is required, pursuant to 212 subsection 10 of this section, the assessor shall notify the 213 property owner of that fact in writing and shall provide the owner clear written notice of the owner's rights relating to 214 the physical inspection. If a physical inspection is 215 216 required, the property owner may request that an interior inspection be performed during the physical inspection. 217 owner shall have no less than thirty days to notify the 218 219 assessor of a request for an interior physical inspection.
  - 12. A physical inspection, as required by subsection 10 of this section, shall include, but not be limited to, an on-site personal observation and review of all exterior portions of the land and any buildings and improvements to which the inspector has or may reasonably and lawfully gain external access, and shall include an observation and review of the interior of any buildings or improvements on the property upon the timely request of the owner pursuant to subsection 11 of this section. Mere observation of the property via a drive-by inspection or the like shall not be considered sufficient to constitute a physical inspection as required by this section.
- 13. A county or city collector may accept credit cards 232 as proper form of payment of outstanding property tax or 233 234 license due. No county or city collector may charge 235 surcharge for payment by credit card which exceeds the fee or surcharge charged by the credit card bank, processor, or 236 issuer for its service. A county or city collector may 237 accept payment by electronic transfers of funds in payment 238 of any tax or license and charge the person making such 239 240 payment a fee equal to the fee charged the county by the 241 bank, processor, or issuer of such electronic payment.

242 Any county or city not within a county in this 243 state may, by an affirmative vote of the governing body of 244 such county, opt out of the provisions of this section and sections 137.073, 138.060, and 138.100 as enacted by house 245 bill no. 1150 of the ninety-first general assembly, second 246 247 regular session and section 137.073 as modified by house committee substitute for senate substitute for senate 248 249 committee substitute for senate bill no. 960, ninety-second 250 general assembly, second regular session, for the next year 251 of the general reassessment, prior to January first of any 252 year. No county or city not within a county shall exercise 253 this opt-out provision after implementing the provisions of this section and sections 137.073, 138.060, and 138.100 as 254 enacted by house bill no. 1150 of the ninety-first general 255 256 assembly, second regular session and section 137.073 as 257 modified by house committee substitute for senate substitute 258 for senate committee substitute for senate bill no. 960, ninety-second general assembly, second regular session, in a 259 year of general reassessment. For the purposes of applying 260 the provisions of this subsection, a political subdivision 261 contained within two or more counties where at least one of 262 such counties has opted out and at least one of such 263 counties has not opted out shall calculate a single tax rate 264 265 as in effect prior to the enactment of house bill no. 1150 266 of the ninety-first general assembly, second regular 267 session. A governing body of a city not within a county or 268 a county that has opted out under the provisions of this subsection may choose to implement the provisions of this 269 section and sections 137.073, 138.060, and 138.100 as 270 271 enacted by house bill no. 1150 of the ninety-first general 272 assembly, second regular session, and section 137.073 as modified by house committee substitute for senate substitute 273

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for senate committee substitute for senate bill no. 960, 274 275 ninety-second general assembly, second regular session, for 276 the next year of general reassessment, by an affirmative vote of the governing body prior to December thirty-first of 277

278 any year.

- 279 15. The governing body of any city of the third 280 classification with more than twenty-six thousand three 281 hundred but fewer than twenty-six thousand seven hundred 282 inhabitants located in any county that has exercised its 283 authority to opt out under subsection 14 of this section may levy separate and differing tax rates for real and personal 284 property only if such city bills and collects its own 285 property taxes or satisfies the entire cost of the billing 286 287 and collection of such separate and differing tax rates. 288 Such separate and differing rates shall not exceed such 289 city's tax rate ceiling.
- 290 16. Any portion of real property that is available as reserve for strip, surface, or coal mining for minerals for 291 purposes of excavation for future use or sale to others that 292 has not been bonded and permitted under chapter 444 shall be 293 assessed based upon how the real property is currently being 294 295 used. Any information provided to a county assessor, state 296 tax commission, state agency, or political subdivision 297 responsible for the administration of tax policies shall, in 298 the performance of its duties, make available all books, records, and information requested, except such books, 299 records, and information as are by law declared confidential 300 in nature, including individually identifiable information 301 302 regarding a specific taxpayer or taxpayer's mine property. 303 For purposes of this subsection, "mine property" shall mean 304 all real property that is in use or readily available as a reserve for strip, surface, or coal mining for minerals for 305

purposes of excavation for current or future use or sale to others that has been bonded and permitted under chapter 444.

