## COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

<u>L.R. No.</u>: 3475-01 <u>Bill No.</u>: SB 733

Subject: Labor and Management, Labor and Industrial Relations Dept., Public Officers,

Salaries.

<u>Type</u>: Original

Date: January 17, 2006

## **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND							
FUND AFFECTED	FECTED FY 2007 FY 2008 FY 2009						
General Revenue	\$0	(\$50,300,000)	(\$51,800,000)				
Total Estimated Net Effect on General Revenue Fund \$0 (\$50,300,000) (\$51,800,0							

ESTIMATED NET EFFECT ON OTHER STATE FUNDS						
FUND AFFECTED FY 2007 FY 2008 FY 20						
Other	\$0	(\$16,000,000)	(\$16,400,000)			
Total Estimated Net Effect on Other State Funds  \$0 (\$16,000,000) (\$16,400,000)						

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 10 pages.

L.R. No. 3475-01 Bill No. SB 733 Page 2 of 10 January 17, 2006

ESTIMATED NET EFFECT ON FEDERAL FUNDS					
FUND AFFECTED FY 2007 FY 2008 FY 200					
Various	\$0	(\$9,100,000)	(\$9,400,000)		
Total Estimated Net Effect on <u>All</u>					
Federal Funds \$0 (\$9,100,000) (\$9,400,000)					

ESTIMATED NET EFFECT ON LOCAL FUNDS					
FUND AFFECTED FY 2007 FY 2008 FY 200					
Local Government \$0 \$0 \$0					

## **FISCAL ANALYSIS**

#### **ASSUMPTION**

Officials from the Office of the Attorney General, the Office of the State Auditor, the Missouri Ethics Commission, the Department of Public Safety, Missouri Army Reserve National Guard and Division of Water Safety, the Department of Health and Senior Services, Certificate of Need Program, and the Missouri Gaming Commission assume this proposal would have no fiscal impact on their organizations.

Officials from the **Office of Prosecution Services** assume the impact of this proposal would be according to the rate outlined in the legislation.

Officials from the **Office of State Courts Administrator** assume this proposal would have a cost to their office of \$3,011,919 based on FY 2006 payroll expenditures and a 2.25% inflation rate.

Officials from the **Missouri Comprehensive Health Care Plan** assume this proposal would have a cost to their organization of \$45,569 to \$136,708 based on an inflation rate ranging from 1.5% to 4.5%.

## <u>ASSUMPTION</u> (continued)

Officials from the **Department of Public Safety**, **Missouri Veterans Commission**, assume this proposal would have a significant cost to their organization. The FY 2006 estimated additional cost would be:

Fund	3% increase	5% increase
General Revenue	\$323,031	\$538,384
Home Fund	\$913,318	\$1,522,197
Veterans Commission Capital Improvement Trust	\$26,635	\$44,391
Total	\$1,262,984	\$2,104,972

Officials from the **Department of Insurance** (INS) assume this proposal would automatically adjust certain state employees' compensation on July first of each year. INS assumes this proposal would tie annual employee pay increases to increases in the Consumer Price Index as determined by the U.S. Department of Labor, Bureau of Labor Statistics, for the Midwest Region of the United States which contains the State of Missouri. Budgeted Personnel Service appropriations for FY 2006 are \$4.9 million from the Insurance Dedicated Fund and \$5.2 million from the Insurance Examiners Fund. For every one percent increase in the Consumer Price Index, INS would incur the following costs: \$49,000 thousand in Dedicated Funding and \$52,000 in Exam Funding for a total of \$101,000 dollars/per one percent increase.

Officials from the **Office of State Public Defenders** assume this proposal would have a cost to their office of \$1,324,465 for FY 2007, \$1,377,443 for FY 2008, and \$1,432,540 based on a 4% annual increase in the Consumer Price Index.

Officials from the **Department of Economic Development, Public Service Commission** (PSC) assume this proposal would have a cost to their organization. Using a 2.9% inflation rate, the annual impact for the PSC Fund would be \$273,132 and \$8,973 for the Manufactured Housing Fund.

L.R. No. 3475-01 Bill No. SB 733 Page 4 of 10 January 17, 2006

## <u>ASSUMPTION</u> (continued)

Officials from the **Department of Agriculture** assume this proposal would require increased appropriations for annual state employee increases.

	FY 2007	FY 2008	FY 2009
General Revenue	\$69,220	\$69,912	\$70,611
Aquaculture Marketing Fund	\$81	\$82	\$83
Boll Weevil Eradication	\$686	\$693	\$700
Commodity Fund	\$777	\$785	\$793
Single Purpose Animal	\$973	\$982	\$992
Ag Development Fund	\$1,947	\$1,966	\$1,986
Milk Inspection Fee	\$2,474	\$2,498	\$2,523
Grain Inspection Fee	\$15,370	\$15,524	\$15,679
Marketing Development Fund	\$1,192	\$1,204	\$1,216
Petroleum Fee Fund	\$13,560	\$13,695	\$13,832
State Fair Fees	\$12,020	\$12,140	\$12,261
Animal Care Fund	\$3,461	\$3,496	\$3,531
Laboratory Fees	\$1,455	\$1,470	\$1,484
All State Funds	\$123,216	\$124,447	\$125,691
All Federal Funds	\$14,736	\$14,883	\$15,032

Officials from the Office of the Governor, Office of the Secretary of State, the Department of Elementary and Secondary Education, the Department of Higher Education, the Department of Health and Senior Services, Office of the Director, the State Tax Commission, and the Department of Social Services defer to the Office of Administration for an estimate of the fiscal impact of this proposal.

Officials from the Missouri House of Representatives, the Department of Economic Development, Office of the Director, the Department of Mental Health, the Department of Revenue, and the Missouri State Highway Patrol assume this proposal would have an unknown impact on their organizations.

Officials from the **Office of Administration**, **Division of Budget and Planning**, defer to the Division of Personnel for an estimate of the impact of this proposal.

SS:LR:OD (12/02)

L.R. No. 3475-01 Bill No. SB 733 Page 5 of 10 January 17, 2006

## ASSUMPTION (continued)

Officials from the **Department of Conservation** assume this proposal would result in additional cost to the Conservation Commission Fund of approximately \$2.5 million for the first year.

Officials from the **Department of Labor and Industrial Relations** (DOLIR) assume the proposal would tie state employee salary increases to changes in the Consumer Price Index. Based on the 2.631% increase from 2003 to 2004, the cost to DOLIR would be as follows:

Fund	FY 2007	FY 2008	FY 2009
Special Employment Security	\$1,753	\$2,157	\$2,211
Crime Victims Compensation	\$6,310	\$7,762	\$7,955
Workers Compensation	\$236,927	\$291,419	\$298,706
General Revenue	\$56,819	\$69,888	\$71,634
Federal	\$817,147	\$1,005,092	\$1,005,905

L.R. No. 3475-01 Bill No. SB 733 Page 6 of 10 January 17, 2006

Officials from the **Department of Transportation** (MODOT) assume this proposal would provide for a salary adjustment every July for all state employees. The adjustment would be based on the percentage change of the Midwest Region Consumer Price Index then rounded to the nearest multiple of one hundred dollars. MODOT estimated the cost of the proposal as follows:

	FY 2007	FY 2008	FY 2009
Aviation Trust Fund	\$0	\$13,549	\$13,549
Road Fund	\$0	\$8,695,234	\$8,695,234
State Transportation Fund	\$0	\$4,424	\$4,424
Railroad Expense Fund	<u>\$0</u>	\$12,857	\$12,857
All State Funds	<u>\$0</u>	<u>\$8,728,072</u>	\$8,728,073
Highway Safety Fed Fund	\$0	\$10,784	\$10,784
Multimodal Fed Fund	<u>\$0</u>	\$14,516	\$14,516
All Federal Funds	<u>\$0</u>	\$25,300	\$25,300

Officials from the **Office of Administration, Division of Personnel** assume this proposal would impact the manner in which state employee pay increases are applied and the manner in which pay is administered. Annual pay increases would be tied to increases in the Consumer Price Index as determined by the U.S. Department of Labor, Bureau of Labor Statistics for the Midwest Region of the United States which contains the State of Missouri. The following estimate is based on the FY 2006 Total Personal Service (TPS) estimates supplied by the Office of Administration, Division of Budget and Planning. For every one percent increase in the Consumer Price Index, the state would incur the following costs:

	TPS	Benefits	TPS + Benefits	1% TPS + Benefits
GENERAL REVENUE	\$1,032,239,278	\$217,596,040	\$1,249,835,318	\$12,498,353
FEDERAL	\$366,692,929	\$77,298,869	\$443,991,798	\$4,439,918
OTHER	\$651,497,473	\$137,335,667	\$788,833,140	\$7,888,331
TOTAL	\$2,050,429,680	\$432,230,576	\$2,482,660,256	\$24,826,602

## <u>ASSUMPTION</u> (continued)

**Oversight** estimates the fiscal impact of this proposal on the following assumptions:

- A. The Missouri State Employees Retirement System (MOSERS) June 30, 2005 active membership was 55,944 and average salary was \$32,293. Estimated salary cost total of (55,944 x \$32,293) = \$1.807 billion
- B. The MoDOT and Patrol Employees Retirement System (MPERS) June 30, 2005 active membership of 9,154 and average salary of \$37,252. Estimated salary cost total of  $(9,154 \times 37,252) = 341 \text{ million}$
- C. Total FY 2005 estimated employee salary cost of \$2.148 billion No, or minimal increases in total salaries for FY 2006 and FY 2007.
- D. The Consumer Price Index All Urban Consumers, Midwest Region would be the applicable measure for computing salary increases. That index has increased by 1.6%, 3.0%, and 4.1% for the years ended October 31, 2003, 2004, and 2005, respectively, for an average annual increase of 2.9%.
- E. Office of Administration, Division of Personnel calculation of benefits as a percentage of salary for FY 2006 was 21.08%.

Retirement	12.59%
OASDHI	6.20%
Medicare	1.45%
Life Insurance	0.33%
Long term disability insurance	0.51%
Total	21.08%

- F. Proposal would be effective in August 2006 and would first impact the FY 2008 budget.
- G. Estimated FY 2008 cost of (\$2.148 billion x .029 x 1.2108) = \$75.4 million. Estimated FY 2009 cost of (\$75.4 million x 1.029) = \$77.6 million.

L.R. No. 3475-01 Bill No. SB 733 Page 8 of 10 January 17, 2006

# ASSUMPTION (continued)

H. Cost distributed among state funds as follows -

General Revenue 66.74% Federal Funds 21.20% Other State Funds 12.06%

	First Year (FY 2008)	Second Year (FY 2009)
General Revenue	\$50,300,000	\$51,800,000
Other State Funds	\$16,000,000	\$16,400,000
Federal Funds	\$9,100,000	\$9,400,000
Total cost	<u>\$75,400,000</u>	<u>\$77,600,000</u>

FISCAL IMPACT - State Government	FY 2007	FY 2008	FY 2009
GENERAL REVENUE FUND	(10 Mo.)		
Cost - Salaries and Benefits	<u>\$0</u>	(\$50,300,000)	(\$51,800,000)
ESTIMATED NET EFFECT ON GENERAL REVENUE FUND	<u>\$0</u>	<u>(\$50,300,000)</u>	<u>(\$51,800,000)</u>
OTHER STATE FUNDS			
Cost - Salaries and Benefits	<u>\$0</u>	(\$16,000,000)	(\$16,400,000)
ESTIMATED NET EFFECT ON OTHER STATE FUNDS	<u>\$0</u>	<u>(\$16,000,000)</u>	<u>(\$16,400,000)</u>
FEDERAL FUNDS			
Cost - Salaries and Benefits	<u>\$0</u>	(\$9,100,000)	(\$9,400,000)
ESTIMATED NET EFFECT ON FEDERAL FUNDS	<u>\$0</u>	<u>(\$9,100,000)</u>	<u>(\$9,400,000)</u>

SS:LR:OD (12/02)

L.R. No. 3475-01 Bill No. SB 733 Page 9 of 10 January 17, 2006

	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FISCAL IMPACT - Local Government	FY 2007 (10 Mo.)	FY 2008	FY 2009

#### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### **DESCRIPTION**

This proposal would adjust state employee salaries. State employee salaries would be adjusted on July first of each year by an amount, rounded to the nearest multiple of one hundred dollars, equal to the most recent percentage change in the regional Consumer Price Index for the region which includes Missouri as set by the United States Department of Labor, Bureau of Labor Statistics. Such salary adjustment would become effective and necessary appropriations would be made, unless disapproved by concurrent resolution adopted by the general assembly.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Office of the Governor
Office of State Courts Administrator
Missouri House of Representatives
Office of the Secretary of State
Office of the State Auditor
Office of the Attorney General
Office of Prosecution Services

Office of Administration

Division of Budget and Planning

Division of Personnel

Department of Agriculture

Department of Conservation

Department of Economic Development

Office of the Director

**Public Service Commission** 

Department of Elementary and Secondary Education

SS:LR:OD (12/02)

L.R. No. 3475-01 Bill No. SB 733 Page 10 of 10 January 17, 2006

## **SOURCES OF INFORMATION** (continued)

Department of Health and Senior Services

Office of the Director

Certificate of Need Program

Department of Higher Education

Department of Insurance

Department of Labor and Industrial Relations

Department of Mental Health

Department of Public Safety

Missouri Army Reserve National Guard

Missouri Veterans Commission

Missouri State Highway Patrol

Division of Water Safety

Department of Revenue

Department of Social Services

Department of Transportation

**State Tax Commission** 

Missouri Ethics Commission

Missouri Gaming Commission

Missouri Comprehensive Health Care Plan

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