

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4947-14
Bill No.: Perfected SS # 2 for SCS for SBs 1014 & 730
Subject: Secretary of State: Elections
Type: Original
Date: April 21, 2006

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
General Revenue	Less than (\$4,062,637)	Less than (\$2,421,019)	Less than (\$1,122,504)
Total Estimated Net Effect on General Revenue Fund	Less than (\$4,062,637)	Less than (\$2,421,019)	Less than (\$1,122,504)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 21 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
Local Government	(Unknown)	(Unknown)	(Unknown)

FISCAL ANALYSIS

ASSUMPTION

Officials of the **Office of State Court Administrator and Department of Social Services** assume no fiscal impact.

Officials of the **Department of Revenue (DOR)** assume this proposal would do the following:

Section 115.427.7 - Requires DOR to issue a nondriver license and waive the fee required under subsection 7 of 302.181 to any applicant who signs an affidavit verifying they do not have any other form of photographic personal identification (nondriver license) that meets subsection 1, which basically requires the document to be issued by the United States or state of Missouri. In addition, DOR must design and provide the affidavit that is required.

Requires DOR to provide access to a mobile voter processing system to obtain the photograph and signature to produce the nondriver license for individuals that are physically unable to otherwise visit contract offices, because they are residents of facilities licensed under chapter 198, RSMo and they a physician statement to that affect. The total cost for processing and issuing any nondriver license photo identification must be paid for by the state through an appropriation to the Department of Revenue.

ASSUMPTION (continued)

Local election authorities may assist the department in issuing nondriver license photo identifications.

Section 115.427.7 - Requires DOR to issue a nondriver license and waive the fee required under subsection 7 of 302.181 and contract office fee under section 136.055, to any applicant who signs an affidavit verifying they do not have any other form of photographic personal identification (nondriver license) that meets subsection 1, which basically requires the document to be issued by the United States or state of Missouri. In addition, DOR must design and provide the affidavit that is required.

Requires DOR to provide access to a mobile voter processing system to obtain the photograph and signature to produce the nondriver license for individuals that are physically unable to otherwise visit contract offices, because they are residents of facilities licensed under chapter 198, RSMo and they a physician statement to that affect.

The total cost for processing and issuing any nondriver license photo identification must be paid for by the state through an appropriation to the Department of Revenue.

Local election authorities may assist the department in issuing nondriver license photo identifications.

This proposal allows an exemption for persons sixty-five and older that do not possess a form of identification specified in this section and is unable to obtain a current and valid form of personal identification, provided they sign an affidavit. The department anticipates that the majority of people will take advantage of the free nondriver license photo identification and therefore this will have minimal impact reducing the number of applicants.

ADMINISTRATIVE IMPACT

Constitutional Amendment 3 (2004) authorizes 3% of highway funds to be used to offset the actual cost to collect such funds by the Department of Revenue.

For purposes of this fiscal note, the department of revenue assumes all costs will be appropriated from the general revenue fund. Through the appropriations process, the general assembly may appropriate the constitutionally permissible highway fund amount to offset the general revenue fund cost shown in this fiscal note.

ASSUMPTION (continued)

The department has re-evaluated this legislation, and in order to ensure the most efficient and expeditious processing of the nondriver license photo identifications, the fiscal note response has been modified.

Section 115.427.7 - Requires DOR to issue a nondriver license and waive the fee required under subsection 7 of 302.181 and contract office fee under section 136.055, to any applicant who signs an affidavit verifying they do not have any other form of photographic personal identification (nondriver license) that meets subsection 1, which basically requires the document to be issued by the United States or state of Missouri. In addition, DOR must design and provide the affidavit that is required.

Requires DOR to provide access to a mobile voter processing system to obtain the photograph and signature to produce the nondriver license for individuals that are physically unable to otherwise visit contract offices, because they are residents of facilities licensed under chapter 198, RSMo and they a physician statement to that affect.

The total cost for processing and issuing any nondriver license photo identification must be paid for by the state through an appropriation to the Department of Revenue.

Local election authorities may assist the department in issuing nondriver license photo identifications.

This proposal allows an exemption for persons sixty-five and older that do not possess a form of identification specified in this section and is unable to obtain a current and valid form of personal identification, provided they sign an affidavit. The department anticipates that the majority of people will take advantage of the free nondriver license photo identification and therefore this will have minimal impact reducing the number of applicants.

The department assumes that based on the language as written it would affect residents of facilities licensed under chapter 198 and any individual who does not otherwise now have a nondriver license.

41,536 Residents of facilities licensed under chapter 198 who are not likely to be physically able to ambulate to a polling site. (based on statistics from the Department of Health and Senior Services as of January 11, 2006)

x 15% Estimated number of citizens who are eligible and may apply for a no cost nondriver license. Original fiscal note estimated 5%; however, after conferring with Department of Health and Senior Services the percentage is increased to 15%.

ASSUMPTION (continued)

6,230 Estimated annual nondriver licenses applicants
According to the Department of Health and Senior Services there are 1,166 facilities that are licensed under chapter 198, RSMo, throughout the state.

Department of Revenue officials assume it is not the intent that the department go to individual residential homes to provide the nondriver license identification, but rather to a common public facility. The department assumes that the language will be amended to include such public facilities and therefore the fiscal impact will remain the same. If the number of public facilities the department must visit is higher it may be necessary that the department request additional appropriations to cover the cost.

NONDRIVER LICENSE APPLICATIONS

Since there is a November election scheduled, to provide the best customer service possible, the department will schedule and visit 1,166 facilities to assist the estimated 6,230 applicants that will apply for the nondriver license. DOR will require three (3) additional Administrative Analysts I's beginning June 1, 2006, to coordinate scheduling of the current fourteen (14) field coordinators during the months of July, August, September, and October. The analysts will also work directly with all 1,166 facilities and administrators to ensure applicants have all the required documents such a physician statements, lawful presence documents, etc. to obtain a nondriver license.

In addition, the department will hire fourteen (14) temporary Revenue Licensing Technician I's beginning June 1, 2006. These employees will be trained on the day-to-day operations in order to assume the responsibilities of the departments current 14 field coordinators during July, August, and September, so the field coordinators can visit and process the anticipated 6,230 applicants in 1,166 facilities. The field coordinators will be required to visit approximately three (3) facilities per day to ensure that all 1,166 facilities and 6,230 applicants are processed by the end for September. It will be imperative that the central office be able to stay in constant contact with the coordinators at this, to ensure any scheduling changes are coordinator with the least impact on costs. The department will incur costs for fourteen (14) prepaid cellular phones. This cost is estimated at \$30 per phone plus \$30 for an average of 200 minutes per month. $14 \text{ TE} \times \$30 = \420 initial cost for phones. $\$30 \text{ per month} \times 4 = \$120 \times 14 = \$1,680$ for four months. There will be some processing required for the month of October; therefore, the department will keep approximately seven (7) temporary employees through that month. On an average field coordinators will travel 120 miles (roundtrip) to each facility. The current reimbursement rate is \$.375 per mile. The department will require \$52,470 for travel reimbursement.

ASSUMPTION (continued)

Training expenses will be incurred for the fourteen temporary employees, the department will utilize two (2) existing training staff for approximately two weeks to train fourteen temporary employees throughout the state. These employees will hold training seminars in St. Louis, Kansas City, and Springfield area. The average hotel room is \$85 per night and the average miles traveled will be approximately 200 miles per employee per week. 8 nights x 2 employees = 16 x \$85 = \$1,360 lodging. 400 miles x 2 = 800 x \$.375 = \$300 travel reimbursement.

Because on increasing fuel prices the department requests an additional \$10,000 to cover the costs of traveling, \$52,470 + \$300 + 10,000 = \$62,770.

Previously the department identified \$10,000 training material and pamphlet costs, however after reevaluating this legislation the department determined that to effectively educate the public, an additional \$40,000 is required. \$10,000 + \$40,000 = \$50,000.

The department does not have mobile equipment to create a nondriver license; therefore, will incur costs for purchasing over-the-counter systems (OTC) through the current driver license vendor (Digimarc). This system consists of laptop capture stations software, digital cameras/strobe, digital signature capture device, blue backdrop screen and flatbed scanner to obtain the photographs and signatures required to produce the nondriver license at a quality equal to what is issued in the contract offices. The photograph and signature will be electronically transmitted to the central office to create the nondriver license and will be mailed to the resident. Digimarc has quoted the department a cost of \$21,471 per laptop mobile capture system. The department anticipates needing approximately 19 mobile capture systems to ensure all 1,166 facilities will be visited within the three months prior to the elections. One for each region (14) and five for back-up (re-prints, duplicates, etc.). 19 x \$21,471 = \$407,949 for laptop mobile capture system

The department will require overtime to complete system programming to accommodate mobile ID operations. \$100,000 for overtime programming.

The department will also require two (2) temporary Revenue Licensing Technician I's beginning July 1, 2006 through October 2006 to upload via e-mail or to copy with removable media such as a CD, DVD, USB Drive the captured images and files for transfer, from the field coordinators, to the state's mail-in system for ID Card production. Because of the estimated volume the department will need to purchase one additional mail-in system at a cost of \$11,650, plus \$1,250 for maintenance = \$12,900. This equipment and these employees will be utilized to manufacture, print and mail the licenses to the applicant.

ASSUMPTION (continued)

The department will need one (1) additional fax line to accommodate any applicant document processing required. Total cost for fax machine is Fax Machine \$1,130, installation \$60, \$15 monthly charge x 4 months = \$60, Total is \$1250.

The department used the Census for Missouri that showed 4,167,519 individuals 18 or older, then ran a program that indicates there are 3,998,304 individuals currently on the DOR system. Therefore, there are approximately 169,215 individuals who do not have a photographic personal identification.

138,063 Estimated number of individuals who do not currently have a photographic personal identification. (based on the census population of individuals 18 and older, compared to the driver license system = 169,215 AND minus 75% of the individuals previously shown that are residents under chapter 198 = 41,536 x 75% = 31,152)

x 50% Estimated number of individuals who will apply for a nondriver license. (based on a four average voter turnout for Missouri)
Potential nondriver license applicants first year of implementation 69,032 only

In addition, because the language allows a person to apply for a nondriver license to simply sign an affidavit indicating they do not have a photographic personal identification, applicants who apply for a new, renewal or duplicate nondriver license may do so at no cost.

88,989 Total number of nondriver (new, renewal, duplicate) transactions issued in 2005
x 25% Estimated number of applicants that would utilize the affidavit indicating that they do not have any other form of photographic personal identification;
therefore, would be eligible for a nondriver license at no fee
22,247 Estimated annual nondriver license applicants

INQUIRIES VIA PHONE E-MAIL AND WRITTEN

DIRECT PUBLIC INQUIRIES

This proposal requires the Secretary of State to give advance notice to individuals of the personal identification requirements; however, based on the effective date of this proposal and the scheduled November election the department anticipates that public inquiries will be at a maximum for July, August, September, October and November based on the estimated number of applicants previously stated. The department will require the following Temporary Employees (TE) and associated costs to handle these inquiries.

ASSUMPTION (continued)

Anticipating a 100% potential applicant inquiry the department assumes that approximately 97,247 (6,225 + 69,032 + 22,247) inquiries through the central office will be received. To provide the best call-in customer service the department will need to install a T-1 telecommunication line at a cost of \$1,156, plus a monthly maintenance of \$630 x 4 mos = \$2,520. In addition, the department will provide an 800 number, dedicated to issuance of the voter nondriver license identification program at an installation cost of \$100. Based on other current 800 lines the average cost of a call is \$.25 per call. $97,247 \times \$.25 = \$24,312$ for FY07. The department will need one (1) additional fax line to accommodate any applicant document processing required. Total cost for fax machine is Fax Machine \$1,130, installation \$60, \$15 monthly charge x 4 months = \$60, Total is \$1250.

The department assumes that approximately 50% of the 97,247 calls will occur in July, August and September and the other 50% will occur in October with some residuals in November. Therefore, based on current employee expectations of 100 calls per day x 22 days in a month, the department will phase-in employees to ensure a total number of temporary employees as indicated for each month as follows:

DIRECT PUBLIC INQUIRIES

July	12,156 (25% of 48,714)	= 6 TE
August	18,234 (1/2 of remaining 75% of 48,714 = 36,468)	= 8 TE
September	18,234 (1/2 of the remaining 75% of 48,714 = 36,468)	= 8 TE
October	48,624 inquiries	= 22 TE
November	Residuals	= 11 TE

To process the inquiries the department will hire 6 TE's in July, adding 2 TE's in August, and 14 TE's in October. The department anticipates keeping 11 TE's through November for any residuals calls after the November 7th election.

The department will utilize the existing space and equipment currently used by temporary tax employees to implement this program. However, current tax employees do not have telephones; therefore, the department will incur costs associated with purchasing 22 telephones for public inquiries.

ASSUMPTION (continued)

CONTRACT OFFICE INQUIRIES

In addition, the department anticipates that 25% of potential applicants visiting the contract offices will require the contract office to contact the central office. Therefore, there will be approximately 22,820 ($69,032 + 22,247 = 91,279 \times 25\% = 22,820$) inquiries from the contract offices to the central office.

The department assumes that approximately 50% of the 22,820 calls will occur in July, August and September and the other 50% will occur in October with some residuals in November.

The department will use the current contract office 1-800 line, adding a specific for the Voter Nondriver License Program and a T-1 telecommunication line to ensure these calls are not deflected or routed to inappropriate areas. Because this 800 line already exists there will not be the \$100 installation fee. The cost to install a T-1 line is \$1,156, plus a monthly maintenance of $\$630 \times 4 \text{ months} = \$2,520$. Based on other current 800 lines the average cost of a call is \$.25 per call. $22,820 \times \$.25 = \$5,705$ for FY07.

Therefore, based on current employee expectations of 100 calls per day x 22 days in a month, the department will phase-in employees to ensure a total number of temporary employees as indicated for each month as follows:

July	2,853 (25% of 11,410)	= 2 TE
August	4,265 (1/2 of remaining 75% of 11,410 = 8,558)	= 2 TE
September	4,265 (1/2 of the remaining 75% of 11,410 = 8,558)	= 2 TE
October	11,410 inquiries	= 6 TE
November	Residuals	= 3 TE

The department will require hiring 2 TE's in July, adding 4 TE's in October, and anticipate keeping 3 TE's through November for any residuals calls after the November 7th election.

The department will utilize the existing space and equipment currently used by temporary tax employees to implement this program. However, current tax employees do not have telephones; therefore, the department will incur costs associated with purchasing 6 telephones for contract inquiries.

ASSUMPTION (continued)

In anticipation of the high volume of applicants that will need last minute assistance before the November 7th election the department will require contract offices to be open Saturday November 4th and the same amount of hours as a polling site 6 a.m. - 7 p.m. on November 7th. This proposal requires "the total cost associated with nondriver's license photo identification under this proposal shall be borne by the state of Missouri from funds appropriated to the department of revenue for that specific purpose." Because of this requirement the department will incur costs to pay approximately 1500 employees for 11 hours of overtime at \$12 per hour for the additional hours worked on November 4th and 7th. $1500 \times 11 = 16,500 \times \$12 = \mathbf{\$198,000}$ overtime.

In addition, overtime costs for five central office staff will be required for November 4th and 7th to provide internal coverage for contract offices to be open 8 hours for applicants to apply for nondriver licenses and on election staff will provide coverage from the time the polls open until the time the polls close. Cost for overtime of those staff will be **\$1,620**.

The department will also require a one (1) Accountant to ensure appropriate revenue funds are utilized for reimbursement of processing fees and overtime costs to the contract office required by this proposal.

In order to ensure the temporary employees are properly trained the department of revenue will hire the staff and begin the training on June 1, 2006 and will expend existing funds from FY06 to pay these employees.

Because there is a General election in FY09, DOR assumes that this process or one similar will take place to ensure voters for that election have a nondriver license photo identification for presentation at the polls.

FORMS, ENVELOPES, POSTAGE & LICENSING MATERIAL

The department will also incur forms, envelopes and postage cost for printing the license and mailing the license to individuals who are not physically able to ambulate to a polling site. In addition, the department will incur costs for providing an affidavit to individuals applying for nondriver license (no cost).

ASSUMPTION (continued)

Forms, Envelopes & Postage

FY07, FY08 & FY09

6,230
x \$.43 (\$.04 envelope & \$.39 postage, licensing material cost is shown in volume below)
\$ 2,679

Licensing Material

FY07

97,509 Estimated number of applicants that will apply for a nondriver license
x \$1.86 Licensing material
\$181,367

FY08 & FY09

28,477 Estimated number of annual applicants that will apply for a nondriver license
x \$1.86 Licensing material
\$ 52,967

Forms

FY07

91,279 Estimated number of applicants that will require an affidavit
x \$.025 Affidavit
\$ 2,282

FY08 & FY09

22,247 Estimated number of applicants that will require an affidavit
x \$.025 Affidavit
\$ 556

Training Material & Information Pamphlets

\$10,000 Training materials for temporary employees and informational pamphlets for public distribution regarding this proposal

ASSUMPTION (continued)

REVENUE IMPACT

Because the language requires the nondriver license to be provided by the department to an applicant who signs an affidavit stating that they do not have any other form of photographic personal identification at no cost and because this version includes language that exempts the payment of the fee pursuant to 136.055 will re-imbursed to the contract office as indicated in section 115.427. 7, there will be a potential loss in revenue as indicated below.

FY07

6,230* Annual applicants for nondriver license from a chapter 198 residents
69,032* Applicants that have never had a nondriver license the will only apply the first year of implementation

*These applicants, prior to this proposal, would not be require to obtain a nondriver license; therefore, there will be 'no loss in revenue'.

The 22,247 below are the number of applicants that applied for a new, renewal or duplicate in FY05; therefore there would be a loss in revenue as shown.

22,247 Annual applicants for new, renewal or duplicate
x \$6 Nondriver license fee
\$133,482 Total potential revenue decrease

97,509 Estimated number of applicants that will apply for a nondriver license (6,230 + 69,032 + 22,247)
x \$5.00 Contract office processing fee (majority of applicants apply for a 6-yr nondriver license)
\$ 487,545 Total potential contract office processing fee decrease

FY08 & FY09

6,230* Annual applicants for nondriver license from a chapter 198 residents

22,247 Annual applicants for new, renewal or duplicate
x \$6 Nondriver license fee
\$133,482 Total potential revenue decrease

ASSUMPTION (continued)

28,477	Estimated number of annual applicants that will apply for a nondriver license (6,230 + 22,247)
x <u>\$5.00</u>	Contract office processing fee (majority of applicants apply for a 6-yr nondriver license)
\$142,385	Total potential contract office processing fee decrease

Officials of the **Office of the Secretary of State** assume that:

Section 115.427 paragraph 6 of the bill requires the Secretary of State to provide notice of the personal ID requirements.

The Secretary of State's office will have to register voter registration solicitors.

It will also be required by statute to investigate, report on, and possibly refer cases submitted as Help America Vote Act complaints.

10. Long-range implications.

In a number of places the bill takes current published rules and codifies them into statute. This approach can lead to inflexibility and the inability to respond to changing federal requirements and definitions for elections or election technology, changing technology approved by the ITA, and any other changing circumstances or issues.

Section 115.427 paragraph 6 of the bill requires the Secretary of State to provide notice of the personal ID requirements. The assumptions necessary for this include:

A quarter page ad through the MO Press Association run twice before each federal election - \$120,000 per run.

Mailings to 4.5 million Missourians to notify them of the new identification requirements.

Production of radio and TV public service announcements - \$1,240.

The bill requires that the Secretary of State print provisional ballots at an estimated cost of \$22,000.

ASSUMPTION (continued)

The Secretary of State's office will have to register voter registration solicitors. Over one million voter registration cards were sent out and the number of participants/volunteers in voter registration drives is large so the number of solicitors would also be large. The cost to the office would be for half an FTE or equivalent dollars for temp agency costs to supply someone for data input - estimated at \$15,000.

The Secretary of State's office will also be required by statute to investigate, report on, and possibly refer cases submitted as Help America Vote Act complaints. The state has included similar language in our rules to be in compliance with HAVA. The Secretary of State's office received only a single complaint in 2004 but making this a statutory and visible requirement of law should be expected to increase the number of such complaints. The additional cost is unknown because it is not possible to estimate how many complaints might be received. However, former Sec. of State Blunt estimated the cost of this requirement when the rule was published in 2003 at \$8,500 calculated by assuming 25 grievances per year times 20 hours time spent on each grievance at \$17 per hour for the hourly rate of the employee handling the grievance.

Many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The Secretary of State's office is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to Secretary of State's office for Administrative Rules is less than \$1,500. The Secretary of State's office recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, we also recognize that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what our office can sustain with our core budget. Therefore, we reserve the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the Governor.

In response to similar legislation fiscal note 4947-06 officials of the Department of Corrections issued the following statement:

Officials of the **Department of Corrections** This proposed legislation modifies laws relating election administration. The penalty provision component of the bill resulting in potential fiscal impact for the DOC, is for up to a class-one election offenses which is deemed a felony. Currently, the DOC cannot predict the number of new commitments which may result from the creation of the offense(s) outlined in this proposal. An increase in commitments depends on the utilization by prosecutors and the actual sentences imposed by the court.

ASSUMPTION (continued)

If additional persons are sentenced to the custody of the DOC due to the provisions of this legislation, the DOC will incur a corresponding increase in operational cost either through incarceration (FY05 average of \$39.13 per inmate, per day or an annual cost of \$14,282 per inmate) or through supervision provided by the Board of Probation and Parole (FY03 average of \$3.15 per offender, per day or an annual cost of \$1,150 per offender).

In summary, supervision by the DOC through probation or incarceration would result in additional unknown costs to the department. Eight (8) persons would have to be incarcerated per fiscal year to exceed \$100,000 annually. Due to the narrow scope of this new crime, it is assumed the impact would be less than \$100,000 per year for the DOC

Officials of the **Office of Boone County Clerk** stated that there would be costs related to voter ID requirements. Those costs are as follows:

Notification costs-

21,000(postage/printing)

Provisonal Processsing (3000 additional based on students w/o license). 10,275 for Nov General
06 Training - 10 per judge 4500

115.159 - requiring printing on MCVR:

Officials stated they have identified 151,000 equipment costs (will be ongoing cost with maintenance/replacement) 52,000 one time conversion costs 62000 per year ongoing costs to go on the current MCVR System under current design that have not yet been appropriated. Cannot go on current system until those costs are appropriated or the design is changed to allow daily data transfers.

Officials of the **Kansas City Board of Election Commission** assume the impact of the proposed legislation would be difficult to calculate due to an increase in administrative complexity. The weak link in any election chain is the poll worker or "Judge" of elections. The bill adds to the Judges' responsibilities, as well it increases steps in procedures for processing Provisional Ballots, the sheer number of which may greatly increase. The printing of additional provisional ballot, envelopes, etc. will be a cost item. It would be well in our jurisdiction to estimate perhaps \$1,000.00 for such an impact.

ASSUMPTION (continued)

Otherwise, it may be prudent to add poll-workers. They must be added in bi-partisan teams. At \$80 x2=\$160x200 polls, there could be as much as \$32,000.00 added to the cost of an August or November election.

One possible flaw in the bill: The photo ID requirement applies to all elections. Provisional ballots are only provided for in August and November elections currently. The expanded use of provisionals will increase the costs of school, municipal, and other special elections.

In response to similar legislation fiscal note 4947-06 the following local officials issued the following fiscal impact statements:

Officials of the **Laclede County Clerk's Office** assume costs in FY 2006 &2008 for additional Judges, advertisement costs, and other communication costs. Officials estimate election year costs of \$16,000.

Officials of the **Jackson County Board of Election Commission** assume they would have the following fiscal impact:

OFFICE EQUIPMENT:

Ten (10) lines at \$140.00/each month, per line = \$1,400.00 X twelve (12) months:
\$ 16,800.00

Ten (10) wire drops for computers: **\$ 2,500.00 ***

Ten (10) computers with monitor and keyboard: **\$ 14,500.00 ***

Cell phones for polls = 193 additional cell phones at \$13.00 each month =
\$2,509.00/month X twelve (12) months: **\$ 30,108.00**

PERSONNEL:

Training for ten (10) Election Clerks at \$25.00/each, per election = \$250.00/per election X five (5) elections: **\$ 1,250.00**

Ten (10) Election Clerks at \$90.00/each, per election = \$900.00/per election X five (5) elections: **\$ 4,500.00**

Two (2) extra Election Judge's, per poll location, plus cost of training; \$80.00/each Election Judge, plus \$25.00/each for training. Two (2) Election Judge's X 300 polls = 600 Election Judge's. 600 Election Judge's at \$105.00/each, per election = \$63,000.00 X five (5) elections: **\$315,000.00**

ASSUMPTION (continued)

Ten (10) extra persons for verification board to process Provisional Ballots:
 Ten (10) Clerks X \$90.00/each, per election = **\$900.00** Plus \$25.00/each for
 training, per election = **\$250.00**
 \$1,150.00/per day X five (5) days = \$5,750.00 X five (5) elections: **\$ 28,750.00**

Notification to all registered voters that they need to bring a photo I.D. card to the polls
 for determination of eligibility = 225,000 voters X .24¢/each for postage: **\$ 54,000.00**
 Processing of Notification Cards: **\$ 2,000.00**

*** denotes a one time setup charge/fee.**

Jackson County Election officials estimate election cost of \$470,308 of which \$17,000 is one-time costs.

Oversight based upon local election authorities responses will show statewide costs to local government (election authorities) as a negative Unknown, and Oversight expects costs to exceed \$100,000.

<u>FISCAL IMPACT - State Government</u>	FY 2007 (10 Mo.)	FY 2008	FY 2009
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GENERAL REVENUE FUND

Cost to Department of Revenue
for:

Personal Service (27 TE)	(\$290,044)	\$0	(\$162,935)
Fringe Benefits	\$0	\$0	\$0
Equipment	(\$462,918)	\$0	\$0
Expense	(\$598,458)	(\$56,202)	(\$56,202)
Decrease in nondriver license fees	<u>(\$621,027)</u>	<u>(\$275,867)</u>	<u>(\$275,867)</u>
Total Cost to Department of Revenue	(\$1,972,447)	(\$332,069)	(\$495,004)

Cost to Secretary of State
for:

Personal Service (.50 FTE Data Entry)	(\$15,000)	(\$15,000)	(\$15,000)
Expenses	<u>(\$1,975,190)</u>	<u>(\$1,973,950)</u>	<u>(\$512,500)</u>
Total Cost to Secretary of State	(\$1,990,190)	(\$1,988,950)	(\$527,500)

<u>FISCAL IMPACT - State Government</u> (continued)	FY 2007 (10 Mo.)	FY 2008	FY 2009
Cost to Department of Corrections for incarceration/probation costs	<u>(Less than \$100,000)</u>	<u>(Less than \$100,000)</u>	<u>(Less than \$100,000)</u>
ESTIMATED NET EFFECT TO STATE GENERAL REVENUE FUND	<u>Less than (\$4,062,637)</u>	<u>Less than (\$2,421,019)</u>	<u>Less than (\$1,122,504)</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2007 (10 Mo.)	FY 2008	FY 2009
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**LOCAL GOVERNMENT ELECTION
 AUTHORITIES**

Cost to Election Authorities for additional personnel, training, equipment, supplies, programming etc.	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
ESTIMATED NET EFFECT TO LOCAL GOVERNMENT*	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>

* Oversight, on a statewide basis, expects local government election costs to exceed \$100,000.

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

DESCRIPTION

Under current law, election authorities shall arrange registration cards in binders or authorize the creation of computer lists to document voter registration. This act requires election authorities to use Missouri voter registration system to prepare a precinct register of legally registered voters for each precinct.

The act bars persons from compensating others for registering voters. Those who agree to or offer to submit a voter registration application for another person shall not knowingly destroy,

DESCRIPTION (continued)

deface, or conceal such an application and shall submit the application to the election authority within seven days of accepting the application . Those in violation of these provision are guilty of a class four election offense.

Persons paid for soliciting more than then voter registration applications, other than those paid by the government, must register with the secretary of state as a voter registration solicitor. A solicitor must be eighteen years old, registered to vote in Missouri, and register for every election cycle. Penalties for the failure to register are provided in the act.

The act allows anyone who believes a violation of the Help America Vote Act has occurred, is occurring, or is about to occur may file a complaint with the elections division of the secretary of state's office. Complaint requirements are established.

The act amends personal identification requirements to be shown to gain voter eligibility at polling places. The identification must be issued by the United State or the state of Missouri, include the individual's name and photograph, and must have not expired before the date of the most recent general election unless it is a non-expiring or non-expired Missouri nondriver's license or a non expired Missouri driver's license. Voters with physical or mental disabilities, handicaps, sincerely held religious beliefs, or were born on or before January 1, 1941 who do not have sufficient identification are except from the requirement if they execute an affidavit stating such a sufficient reason. The ballot shall be counted if the identity can be verified by comparing the individual's signature to the signature on file with the election authority.

At least nine mobile units housed under the Office of Administration would remain available for dispatch upon the request of the Department of Revenue to fulfill the requirements of this legislation. The total costs associated with nondriver's license photo identification under this bill would be borne by the State of Missouri from funds appropriated to the Department of Revenue.

For elections on or before November 1, 2008, individuals who appear without proper ID may cast a provisional ballot after executing an affidavit affirming his or her identity and presenting certain forms of identification including:

- Any state identification.
- Federal identification
- ID issued by an institution of higher education.
- A copy of a current utility bill, bank statement, government check, paycheck, or other government document that contains the name and address of the voter.
- A drivers license or state ID card from another state.

DESCRIPTION (continued)

These ballots will be counted if the identity can be verified by comparing the individual's signature to the signature on file with the election authority.

The act allows for issuing non-driver's licenses with photographic images to fulfill the identification requirement. The state of Missouri shall pay all the legally required fees for applicants for non-driver's licenses. Persons residing in convalescent, nursing, and boarding homes shall be issued a non-driver's license through a mobile processing system operated by the department of revenue at no cost.

Procedures to be followed to establish a voter's eligibility to vote at a polling place are established. Provisional ballots are allowed in some circumstances. Prior to counting provisional ballots, the election authority must determine if the voter is registered and eligible to vote, and the vote was properly cast. Procedures for this determination are included in the act.

Procedures for inspecting ballot cards are established.

The act makes the engaging in any act of violence, destruction of property having a value of five hundred dollars or more, or threatened act of violence with the intent of denying a person's lawful right to participate in the election process, and knowingly providing false information about election procedures for the purpose of preventing someone from going to the polls, a class one election offense and a felony.

This act repeals provision requiring election authorities to establish advance voting plans.

Section 115.445 has been amended to allow children under the age of eighteen to accompany his or her parent, grandparent, or guardian into a voting booth.

Section 1 creates a Joint Committee on Voter Protection. The committee would have 16 appointed members as outlined in the bill. The duties of the committee would be to investigate the proprieties and improprieties of Missouri's current voter registration procedures; Investigate the availability of unimpeded and fair participation in the electoral process for all voters; and investigate state compliance with the federal Help America Vote Act. The committee would be required to do the following: (1) would meet no less than once in each congressional district; (2) make two reports of recommendations, one to the Governor, and one to the General Assembly no later than November 30, 2006 and November 30, 2007. These provisions would expire on December 1, 2007.

DESCRIPTION (continued)

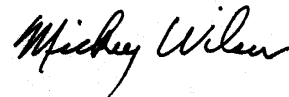
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of Secretary of State
Office of State Courts Administrator
Department of Revenue - Motor Vehicle Division
Department of Corrections
Department of Social Services
Boone County Clerk
Kansas City Board of Election Commission
Laclede County Clerk
Jackson County Board of Election Commission

NOT RESPONDING

Oversight sent response request to St. Louis City and St. Louis County Board of Election Commissions, and to numerous County Clerks, with no response.



Mickey Wilson, CPA
Director
April 21, 2006