COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

<u>L.R. No.</u>: 5039-02

Bill No.: HCS for SB 1017

Subject: Boards, Commissions, Committees, Councils

Type: Original Date: April 24, 2006

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND						
FUND AFFECTED	FY 2007	FY 2008	FY 2009			
General Revenue	(Unknown)	(Unknown)	(Unknown)			
Total Estimated Net Effect on General Revenue Fund	(Unknown)	(Unknown)	(Unknown)			

*Unknown loss greater than \$100,000.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS						
FUND AFFECTED	FY 2007	FY 2008	FY 2009			
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0			

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 7 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS						
FUND AFFECTED	FY 2007	FY 2008	FY 2009			
Federal Funds	\$130,371	\$160,447	\$164,552			
Total Estimated Net Effect on <u>All</u> Federal Funds	\$130,371	\$160,447	\$164,552			

ESTIMATED NET EFFECT ON LOCAL FUNDS						
FUND AFFECTED	FY 2007	FY 2008	FY 2009			
Local Government	\$0	\$0	\$0			

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Department of Agriculture** assume the State Milk Board will need to have personnel certified by the U.S. Food and Drug Administration to perform the required ratings. No new personnel will be required. The contractees of the Milk Board will be reimbursed for performing rating in areas outside of their current jurisdiction for the program to remain acceptable to federal oversight.

Current costs of inspection duties performed by the board were used to estimate similar functions duplicated during rating surveys as a fiscal guide to costs. The board will use existing personnel both at the state level and with local contractees. States outside of Missouri that perform similar rating functions within the regulatory program were used as a guide in determining costs. This change in other states has shown fiscal savings and reduced duplication of effort both within the framework of state governments and industry impacts by government duplication of regulatory and oversight efforts.

Officials from the **Department of Health and Senior Services (DHSS)** assume this proposal makes the State Milk Board the official rating agency for enforcement of standards relating to milk production.

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<u>ASSUMPTION</u> (continued)

DHSS assumes that the two positions assigned to the Milk Testing program would no longer be needed. Therefore a savings of Personal Services and associated Expense and Equipment for an Environmental Public Health Specialist IV and V would be realized. These two positions are funded out of the Preventive Health and Health Services Block Grant.

DHSS assumes that with this function removed from the department, the Preventive Health and Health Services Block Grant funds (to the extent that they may be available in the future) may be used for other purposes such as cancer prevention, heart disease prevention, etc.

Family Farms Act

Officials from the **State Treasurer's Office** assume no fiscal impact to their agency.

Officials from the **Department of Revenue (DOR)** assume this proposal creates a tax credit for lenders that waive the first-year interest of loans to family farms. The amount of the credit is equal to the amount of interest waived. The credit may be used against Chapters 143, 147 and 148, excluding withholding tax. The credit may be applied against quarterly tax payments. This credit is not refundable, but may be assigned, transferred, or sold and may be carried-forward.

This credit is administered by the Department of Agriculture and allows a carry-forward. The department would require one FTE for every 6,000 credits claimed, however, DOR does not anticipate 6,000 mor more would file this claim. The department anticipates handling the programming, form changes, and processing with existing staff.

Officials from the **Department of Agriculture** obtained information from the Commercial Ag Program, University of Missouri, Agricultural Statistics Office, Market News Service - Mo Department of Agriculture.

They obtained the current inventory of livestock of each of the species identified in the proposal, multiplied by the number of Missouri farmers who meet the definition of small farmer, multiplied by the average cull rate for each of the species, multiplied by the average purchases replacement, multiplied by a replacement value, multiplied by the maximum loan rate, multiplied an average interest rate, multiplied by an expected participation rate, equals the cost of replacement animals.

They made the assumption there would be a 5% new and or expansion in the each of the species. Those numbers multiplied by a purchase value, multiplied by maximum loan rate, multiplied by an expected participation rate, equals the new or expansion cost.

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ASSUMPTION (continued)

	estimated current inventory	small farmer %age	cull rate	purchased replacements	repalcement value	maximum loan	interest rate	participation rate		COST
Beef cattle	2,125,000	96%	15%	35%	\$ 1,400	90%	7%	30%	\$	2,833,866.00
Dairy cattle	114,000	96%	28%	10%	\$ 2,000	90%	7%	30%		\$ 115,831.30
Swine	2,700,000	20%	15%	5%	\$ 400	90%	7%	30%	\$	30,618.00
Sheep	70,000	100%	10%	25%	\$ 500	90%	8%	30%	\$	18,900.00
Goats	48,000	100%	15%	75%	\$ 135	90%	8%	30%	\$	15,746.40
EXPANSIONS	& NEW OPERATIONS								\$	3,014,961.70
	estimated expan	sion/new			purchase price		interest rate	parti	cipatio	on rate
Beef cattle	106,250				\$ 1,400	90%	7%	30%	\$	2,811,375.00
Dairy cattle	11,400				\$ 2,000	90%	7%	30%	\$	430,920.00
Swine	54,000				\$ 400	90%	7%	30%	\$	408,240.00
					\$	90%	8%	30%	\$	75,600.00
Sheep	7,000				500					
Sheep	4,800				\$ 135	90%	8%	30%	\$	13,996.80

\$ 6,755,093.50

The two totals equal the fiscal note.

Oversight assumes there will be an unknown number of participants and therefore the fiscal amount will create an unknown loss greater than \$100,000.

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FISCAL IMPACT - State Government	FY 2007 (10 Mo.)	FY 2008	FY 2009
GENERAL REVENUE			
Expense - Department of Agriculture - Tax Credits	(Unknown)	(Unknown)	(Unknown)
ESTIMATED NET EFFECT ON GENERAL REVENUE*	(Unknown)	(Unknown)	(Unknown)
*Unknown loss greater than \$100,000.			
FISCAL IMPACT - Federal Government	FY 2007 (10 Mo.)	FY 2008	FY 2009
FEDERAL FUNDS			
Savings - Salaries	\$80,022	\$98,427	\$100,887
Fringe Benefits	\$35,258	\$43,367	\$44,451
Equipment & Expense	\$15,091	\$18,653	\$19,214
ESTIMATED NET EFFECT ON FEDERAL FUNDS	<u>\$130,371</u>	<u>\$160,447</u>	<u>\$164,552</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

Family Farms Act

Small businesses (farmers) will be positively impacted by the amount of first year interest on livestock loans.

DESCRIPTION

The act changes the official rating agency for the enforcement of standards relating to milk production from the Department of Health to the State Milk Board. The act requires that the board make an official rating survey at least biannually, a change from the current law which requires such a survey be made annually.

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<u>DESCRIPTION</u> (continued)

Family Farms Act

This bill establishes the Family Farms Act which will allow small farmers who have obtained a loan for the purchase of livestock a waiver of the interest payments for the first year. A small farmer will be eligible for one family farm loan, and the loan proceeds must be spent on one type of livestock. The maximum amount of a loan will be:

- (1) \$75,000 for beef cattle;
- (2) \$75,000 for dairy cattle;
- (3) \$35,000 for swine; and
- (4) \$30,000 for sheep and goats.

The Agricultural and Small Business Development Authority will administer the program and may charge a one-time fee of 1% of the loan amount. The bill will allow a lender to apply to the authority for a tax credit in an amount equal to the amount of interest which would have otherwise been paid in the first year by the small farmer. Upon approval, the authority will issue a tax credit for taxes otherwise due in the year the credit was issued. The credit may be used to satisfy quarterly tax obligations, and any unused portion may be carried forward up to three years.

The bill contains small farmer qualification requirements and specifies the duties of the authority in administering the program.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Department of Agriculture Department of Health and Senior Services Department of Revenue State Treasurer's Office

Mickey Wilson, CPA

Director April 24, 2006