

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5458-04
Bill No.: Perfected SS for SCS for SB 1229
Subject: Children and Minors; Taxation and Revenue.
Type: Original
Date: April 12, 2006

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
Total Estimated Net Effect on General Revenue Fund	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 5 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

In response to a previous version of this proposal, officials from the **Department of Social Services** assumed the proposal will not fiscally impact their agency.

Officials from the **Office of Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$1,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

In response to a previous version of this proposal, officials from the **Office of Administration - Budget and Planning (BAP)** stated this legislation expands the groups who could use any savings from the adoption tax credit. Current language caps the amount of out-of-state adoptions

ASSUMPTION (continued)

at \$2 million adoption tax credits. The language in this substitute allows out of state adoptions to claim tax credits not used by in-state adoptions up to the current cap of \$4 million total adoption credits. The state could see a decrease in General Revenue because of the expanded uses of this tax credit.

Officials from the **Department of Revenue (DOR)** state this legislation allows any portion of the \$2 million not used for resident adoption credits to be divided equally among the three agencies under the "children in crisis" tax credit. If claims for any one of those credits are less than the allocated amount, the remaining funds are allocated to the other agencies. Any portion remaining after the allocation to the agencies will then be allocated to the non-resident adoptions.

This legislation will require modifications to individual and corporate income tax systems. Taxation estimates these modifications will require a MINITS programming costs of \$46,170 (1,384 hours). COINS will also need to be modified for a programming cost of \$23,085 (692 hours). The department proposes to cover these costs with current IT staff. Effective July 1, 2006, our IT staff will be moved to OA pursuant to consolidation, but we have no reason to believe this transfer will limit our ability to absorb these costs. In the event multiple new credits/deductions are passed, this cost could exceed current appropriation levels and result in additional funds being requested.

In order to track and process this credit, 2 FTE have been suggested for every 4000 credits. Due to the fact that DOR does not expect the number of credits filed to reach that volume, the FTE are not being requested at this time. Should the credit reach the level requiring additional FTE, they will be requested through the regular budget process.

In 2004, HB 1453 increased the annual limit for the Special Needs Adoption Tax Credit program from \$2 million to \$4 million. According to the Form 14 (Tax Credit Analysis) prepared by DOS, in FY 2005, the amount of tax credits redeemed under the program was \$2.6 million. DOS anticipates roughly \$2.6 million of the tax credits will be redeemed in Fiscal Years '06 and '07.

Since this proposal utilizes unused Special Needs Adoption tax credits for other programs, this will result in an increased utilization of the tax credits. If DOS' estimate of \$2.6 million of tax credits being redeemed under the current program is accurate, then this program could result in an additional \$1.4 million in tax credits being used for children in crisis tax credits. However, since **Oversight** has already reflected the potential loss of the Special Needs Adoption tax credit program of up to \$4 million annually, Oversight will assume this proposal does not increase the annual limit (of \$4 million), and therefore, the fiscal impact of the proposal has already been reflected in a prior fiscal note. Therefore, even though this proposal will increase utilization of

ASSUMPTION (continued)

the tax credit program, Oversight will not reflect an additional loss of revenue to the General Revenue Fund.

<u>FISCAL IMPACT - State Government</u>	FY 2007 (10 Mo.)	FY 2008	FY 2009
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2007 (10 Mo.)	FY 2008	FY 2009
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

DESCRIPTION

This proposal requires applications for the adoption tax credit to be filed between July 1st and April 15th of each year. The act repeals the requirement that the director of the Department of Revenue submit an annual report to the general assembly on the income levels of taxpayers claiming the adoption tax credit. The act creates the "Children in Crisis" tax credit which is equal to up to fifty percent of an approved contribution to a qualified agency which includes entities receiving funding under the court appointed special advocate fund, child advocacy, or crisis care centers.

In order to become an eligible agency, an agency must apply to the department of social services prior to December 31st of each year. Upon a determination that an agency is eligible as a qualified agency, the Department of Social Services will provide the agency with a letter of eligibility. The Department of Social Services is required to provide the Department of Revenue with a list of all qualified agencies no later than February 1st of each year. Upon receipt of a

DESCRIPTION (continued)

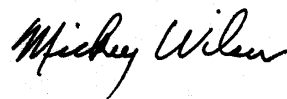
contribution, a qualified agency will issue a contribution verification. In order to claim the tax credit provided under this section, a taxpayer must attach the contribution verification to such taxpayer's income tax return.

The children in crisis tax credit is non-refundable, but may be carried forward for up to five consecutive years. The children in crisis tax credit has a cumulative cap equal to the unclaimed portion of the resident adoption tax credit. The amount of remaining credits under the resident adoption tax credit program shall be divided equally among contributions to the agencies eligible under the children in crisis tax credit. In the event the children in crisis tax credits do not use all of the remaining tax credits under the resident adoption tax credit program, the remaining amount shall be used for non-resident adoption tax credits.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Revenue
Office of Administration - Budget and Planning
Department of Social Services
Office of the Secretary of State



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Director
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