# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

L.R. No.: 3595-13

Bill No.: HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Subject: Federal- State Relations; Immigration; Public Assistance.

Type: Original Date: May 5, 2008

Bill Summary: This proposal modifies the law relating to illegal immigrants.

## **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2009	FY 2010	FY 2011
General Revenue	(Unknown greater than \$1,500,711)	(Unknown greater than \$1,927,993)	(Unknown greater than \$1,983,802)
Total Estimated Net Effect on General Revenue Fund	(Unknown greater than \$1,500,711)	(Unknown greater than \$1,927,993)	(Unknown greater than \$1,983,802)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2009	FY 2010	FY 2011
MO Worker Protection Fund	Unknown	Unknown	Unknown
Total Estimated Net Effect on Other State Funds	Unknown	Unknown	Unknown

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 17 pages.

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 2 of 17 May 5, 2008

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2009	FY 2010	FY 2011
Federal Funds	\$0 or (\$34,000,000)	\$0 or (\$34,000,000)	\$0 or (\$34,000,000)
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0 or (\$34,000,000)	\$0 or (\$34,000,000)	\$0 or (\$34,000,000)

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2009	FY 2010	FY 2011
Department of Revenue	2 FTE	2 FTE	2 FTE
Department of Labor & Industrial Relations	33 FTE	36 FTE	36 FTE
Department of Economic Development	1 FTE	1 FTE	1 FTE
Total Estimated Net Effect on FTE	36 FTE	39 FTE	39 FTE

<sup>■</sup> Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

<sup>□</sup> Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 3 of 17 May 5, 2008

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2009	FY 2010	FY 2011
Local Government	(Unknown over \$100,000)	(Unknown over \$100,000)	(Unknown over \$100,000)

#### **FISCAL ANALYSIS**

#### **ASSUMPTION**

# Section 43.032 Highway Patrol

Officials at the **Missouri Highway Patrol** assume that there is no fiscal impact from this proposal.

#### Section 67.307 Sanctuary

In response to similar legislation HB 1395 filed this year the following responded:

Officials at the Office of the State Public Defender, Office of the State Court Administration, Department of Public Safety, City of West Plains, Boone County Sheriff Department and the Department of Corrections assume that there is no fiscal impact from this proposal.

Officials at the **Office of the Attorney General** assume any costs arising from this proposal can be absorbed with existing resources.

Officials at the **Springfield Police Department**, **City of Centralia** and the **Clinton County** Commission assume a small fiscal impact.

**Oversight** assumes the notification and reporting requirements would generate administrative impact and would have no state or local fiscal impact.

Sections 172.360, 173.030, 174.130, 175.025, 178.635, 178.780 & 178.785 Higher Education Officials at the **Department of Higher Education**, **Linn State Technical College**, and the **Metropolitan Community College** assume that there is no fiscal impact from this proposal.

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 4 of 17 May 5, 2008

#### ASSUMPTION (continued)

**Oversight** assumes that the costs associated with this proposal will be paid out of the College or Universities' normal operating expenses and that there is no fiscal impact to General Revenue. Additionally, Oversight assumes that the Colleges and Universities will raise their fees to cover the costs of the additional requirements outlined in this proposal

## Section 292.675 Public Works Projects

Officials at the **Department of Labor and Industrial Relations (DOLIR)** assume Chapter 292 establishes an Inspection Section that is assumed to be under the DOLIR. Funding for the Inspection Section has not been obtained for more than 30 years, since OSHA has become the enforcement agency for workplace health and safety. It is assumed that the provisions of this bill would be enforced by the Division of Labor Standards' Workers Safety Program.

The Division estimates that 3 full-time employees would be required to administer this legislation. Two Investigator II's and one Administrative Analyst. The Investigator II position would be assigned to investigate any claim of violation to assure compliance with the provisions of the legislation and determine whether a penalty shall be assessed. The Administrative Analyst would be assigned to review training programs to determine compliance.

**Oversight** assumes this bill has an effective date of August 28, 2009 and therefore will not begin until FY 2010.

#### Section 302.063 Driver's License

In response to similar legislation SB 750 filed this year the following responded:

Officials from the **Department of Revenue (DOR)** state the department currently requires applicants to present proof of lawful presence status upon application for any new or renewal permit, driver, and nondriver license applicants at the time of issuance. The applicant is issued a 60-day temporary license or permit pending verification. The status is then verified through the Systematic Alien Verification of Entitlements (SAVE) program through the Department of Homeland Security prior to mailing of the actual document. Based on the proposal, as written, DOR assumes that the current lawful presence verification procedures and required documentation will remain unchanged.

#### Section 544.470 Bail

In response to similar legislation SB 1269 filed this year the following responded:

Officials from the **Boone County Sheriff's Department** assume they would incur costs of \$62.50 per day per suspected illegal alien in custody, that must remain in custody until their

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 5 of 17 May 5, 2008

#### ASSUMPTION (continued)

status in the US is verified. If the person is illegally in the US, Boone County Sheriff's Department would incur costs of \$62.50 per day until the case is adjudicated. Officials assume the cost of this legislation on sheriff's departments with jails could be substantial.

Officials from the **St. Louis County Department of Justice Services** assume they are unable to determine if the US Immigration authorities would reimburse any costs to local jails for persons found to be illegal. Officials state the inmate per diem costs in St. Louis County are approximately \$80. Officials assume an indeterminate number of suspected illegal persons that would be held and an indeterminate number of days held. Officials state 20 persons incarcerated per week, or 80 per month, held for just one day would cost approximately \$80,000 annually for the incarceration. Costs would be approximately \$160,000 if the person was held for two days. Officials state additional significant costs would be incurred for overtime if jail overcrowded conditions result or if local jails need to contract for more bed space.

**Oversight** assumes local law enforcement agencies would incur increased costs for holding the suspected illegal aliens in custody. Based on information received from local law enforcement agencies, Oversight assumes the cost could exceed \$100,000 per fiscal year.

Sections 208.009, 285.525, 285.530, 285.535, 285.540, 292.675, 577.722 & 650.681 Officials at the **Department of Labor and Industrial Relations (DOLIR)** assume there are several issues regarding section 208.009 of this legislation.

First, the proposed legislation would have a significant impact on the Division of Employment Security (DES) in the form of extra responsibilities relating to the verification of legal status of applicants for benefits. Based on claims filed in the federal fiscal year that ended September 30, 2007, this proposal would increase the number of applicants to be verified to roughly 370,000. This would require the DES to hire additional employees. The DES estimates it would need an additional 21 claims technicians at an average annual salary of \$31,424. The DES does not have federal funds available to hire an additional 21 employees. These employees would need to be funded through General Revenue or another source.

Second, the payment of unemployment benefits could be delayed for each applicant until the DES receives and reviews each applicant's documents. Delay will prevent timely payment of benefits as required by the U.S. Department of Labor (USDOL). This will result in reduced funding for DES.

Third, the federal government and state governments are jointly responsible for administering the unemployment insurance (UI) system. State laws must meet certain federal requirements for the

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 6 of 17 May 5, 2008

## <u>ASSUMPTION</u> (continued)

state agency to receive administrative grants needed to operate its UI program and employers to qualify for certain tax credits.

USDOL has formally reviewed the proposed language. These issues may jeopardize the certification of the state's UI program. If the program fails to be certified, Missouri would lose \$34 million in federal funds the state receives to administer the UI program.

The Federal Unemployment Tax Act (FUTA) imposes a 6.2% payroll tax on employers. Most employers never actually pay the total 6.2% due to credits they receive for the payment of state unemployment taxes and for paying reduced rates under an approved experience rating plan. FUTA allows employers tax credits up to a maximum of 5.4% against the payroll tax if the state UI law is approved by the Secretary of Labor. The proposed legislation may cause Missouri's program to fail certification. As a result, Missouri employers could lose approximately \$977 million annually in FUTA credits.

Last, the DES currently establishes that applicants qualify for benefits through agreements with the USDOL and the Social Security Administration by cross-referencing applicant names and Social Security Numbers. Applicants that do not match are denied benefits. When an applicant indicates they are an alien, their personal data is run through the Systematic Alien Verification for Entitlements (SAVE) Program, and it is determined if the applicant's wages were legally earned and if they are now legally admitted for work before benefits are released. The DES implements the verification processes required in Chapter 288.

**Oversight** assumes it is unclear whether the state would lose its unemployment insurance federal funds. Oversight has shown the potential loss as \$0 or \$34,000,000.

Officials at the **DOLIR** assume that enforcement of sections 285.025 through 285.540 will require new investigative and support staff. Since no similar program exists in other states, the Department believes the volume of complaints with this legislation would be similar to the volume of complaints received under the new Minimum Wage Law that was passed with Proposition B in November 2006. During calendar year 2007, the Department received 492 minimum-wage complaints. Therefore, it is assumed that a similar number of complaints would be received under this legislation.

During calendar year 2007, the entire Wage and Hour program investigated 492 minimum wage complaints, 254 prevailing wage complaints and 413 child labor complaints for a total of 1,159 cases during the year. This caseload was handled by 10 wage and hour investigators, therefore the Department assumes that each investigator handles approximately 116 cases per year. The

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 7 of 17 May 5, 2008

#### ASSUMPTION (continued)

Department estimates that if 500 cases per year would be investigated at a rate of 116 cases per year, the Department would need at least 4.5 new FTEs to investigate these cases.

The Division is assuming that the enforcement of this legislation would be similar to the enforcement of the State's Child Labor laws (294, RSMo). Currently there are two FTE assigned to investigate potential Child Labor violations, therefore DOLIR estimates that 2 FTE would be required to administer this legislation as well. The Investigator FTE would be assigned complaints of misclassified workers and conduct an investigation to assure compliance with the provisions of the legislation. Any findings of a violation would be forwarded to the Attorney General for appropriate legal action.

Further, the legislation would also require the services of support staff to handle incoming cases and phone calls and establish the files needed to process these cases. The Division assumes that three (3) Senior Office Support Assistant would be needed to carry out this function.

This legislation would also require significant communication with the Secretary of State's Office regarding violations and the Department would also be required to maintain and communicate debarment lists in accordance with Section 3.9 of this legislation. This would require the services on one Senior Office Support Assistant. Lastly, this unit would be under the Department's current Wage and Hour Program and would require the services of a supervisor Wage and Hour Investigator III to assign and manage cases and evaluate the work of the investigators. This requires the Department to hold hearings to determine whether the business knowingly violated the law. This would require the services of one hearing officer.

**Oversight** assumes that the Department of Labor and Industrial Relations can absorb the half an FTE of Wage and Hour Investigator II.

Officials at the **Department of Revenue (DOR)** assume they would need to update their registration forms, procedures and computer system. They also would need one Tax Processing Technician I for every 3,315 applications received. Any one applying for a business tax licence would require research through the Status verification system and newly hired employees would also need verified. Additionally, they will need one Revenue Processing Technician I for every 4,800 follow-up contacts annually.

DOR will require programming changes to the Missouri Electronic Driver License (MEDL also referred to as Over The Counter -OTC) software and supporting applications. These programming changes will need to be designed and tested at a cost of 40 hours times \$100 per hour for a cost of \$4,000.

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 8 of 17 May 5, 2008

#### ASSUMPTION (continued)

Officials at the **Office of Administration Information Technology** (ITSD DOR) estimates that this legislation could be implemented utilizing 1 existing CIT III's for 1 month at a rate of \$4,186. ITSD DOR estimates the IT portion of this request can be accomplished within existing resources; however; if priorities shift, additional FTE/overtime would be needed to implement.

Officials at the **Department of Economic Development (DED)** assume DED would be required to enforce and collect fines from credit or program benefit recipients administered by DED for violation of statute against hiring illegal aliens. DED would do compliance checks of recipients employees and initiate any necessary collection actions. DED assumes the need for one Compliance Auditor III to conduct 450 site visits to review and monitor credit/benefit recipients hiring practices. DED assumes there could be an unknown need for collection services to collect these civil fines. DED assumes the need for space and funding to operate the compliance program.

This legislation allows for penalties of \$25,000 for first offense and \$50,000 for second offense from business who employ unauthorized aliens. The proposal allows the fee to be collected by the agency administering the program. For the purposes of the fiscal note, **Oversight** assumes the fees will result in an increase of general revenue.

Officials at the **Missouri Housing Development Commission** assume this would require contractors to pay fines for employees who work on "public works projects" and have not received OSHA construction safety training. Public works projects are defined as those "...constructed for public use or benefit or paid for wholly or in part by public funds." This definition could potentially be applied to construction projects receiving grants from the MO Housing Trust Fund. In that situation it would be possible for the fine to be paid back into the Trust Fund resulting in a positive fiscal impact. The amount of the positive fiscal impact is unknown.

In response to previous version of this bill, officials at the **State Public Defenders** (SPD) assume this proposal requires all public employers to only contract with employers who participate in the status verification program. This could potentially mean that every individual attorney with whom we contract, every court reporter we utilize, every trainer we bring in for a training program, every expert used in a case, cannot be used unless they participate in this program. Because most of these individuals are doing us a favor by working with us for much lower pay than they can make in private sector contracts, they are unlikely to voluntarily agree to take on the extra work involved in verifying the status of each of their employees. As a result, SPD anticipates increased difficulty (more so than we're already experiencing, which is significant) in finding contract attorneys, experts, etc. willing to work with us.

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 9 of 17 May 5, 2008

#### ASSUMPTION (continued)

Additionally, it is unclear whether the part of the statute that requires all public employers to verify immigration status before providing benefits would be deemed applicable to the public defender system or not since the federal and state constitutions require us to provide benefits to all accused of criminal offenses who can't afford a lawyer without regard to immigration status. However, if that is something that we ARE expected to do, there will be a significant impact in the time and resources required for us to verify the immigration status of all 88,000 of our cases prior to providing services, esp at a time when we already lack the resources to provide the services we are constitutionally required to provide these clients.

Officials at the **Department of Higher Education (DHE)** assume the bill provides that applicants for public benefits, which would include state grants and scholarships, would have to provide proof of their legal eligibility to receive the benefits at the time of application. The DHE assumes that it will incur some cost in addressing the proof of eligibility standards. It cannot, however, estimate the cost to any reasonable degree of certainty.

In response to the previous version of this bill, officials at the City of West Plains and the City of Centralia assume some fiscal impact in administering law if passed.

Officials at the **Office of the Attorney General (AGO)** assume that there will be some costs associated with the following sections: Section 67.307.2 regarding sanctuary policies of municipalities and possible AGO review of those policies; Section 285.530.3 requiring all public employers to sign an affidavit affirming that there is no knowing hiring of unauthorized aliens; and 285.560 which requires the state to defend and indemnify a municipal government if it is a defendant in a civil rights case for carrying out the provisions of this legislation.

While the first two provisions are likely to be absorbed with existing resources, the costs to carry out Section 285.560 are unknown because it is impossible to know the number of civil rights cases that may be brought as a result of enforcing these sections and how many of those cases the AGO will be required to defend for those municipalities.

Officials at the **City of Columbia** assume at least \$100,000 in costs to comply with the verification provisions.

In response to a previous version of this bill, officials **City of Kansas City** assume that there is no fiscal impact from this proposal.

Officials at the St. Joseph Police Department assume costs would be incurred as a result of the

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 10 of 17 May 5, 2008

#### ASSUMPTION (continued)

enforcement activities.

Officials at the Department of Conservation, Department of Mental Health, Missouri Department of Transportation, Office of the State Courts Administrator, Department of Agriculture, Missouri Veterans Commission, Department of Public Safety, Department of Social Services, Office of the State Treasurer, Department of Insurance, Financial Institutions and Professional Registration, Department of Natural Resources, Administrative Hearing Commission, Department of Corrections, Missouri Highway Patrol, Missouri Senate, Office of Administration, Office of Prosecution Services and the Department of Health and Senior Services assume that there is no fiscal impact from this proposal.

Officials at the **Department of Elementary and Secondary Education (DESE)** assume there is no state cost to the foundation formula associated with this proposal. Should the new crimes and amendments to current law result in additional fines or penalties, DESE cannot know how much additional money might be collected by local governments or the DOR to distribute to schools. To the extent fine revenues exceed 2004-2005 collections, any increase in this money distributed to schools increases the deduction in the foundation formula the following year. Therefore the affected districts will see an equal decrease in the amount of funding received through the formula the following year; unless the affected districts are hold-harmless, in which case the districts will not see a decrease in the amount of funding received through the formula (any increase in fine money distributed to the hold-harmless districts will simply be additional money). An increase in the deduction (all other factors remaining constant) reduces the cost to the state of funding the formula.

Officials from the **Office of the Secretary of State** (**SOS**) state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 11 of 17 May 5, 2008

# ASSUMPTION (continued)

JH:LR:OD (12/07)

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

FISCAL IMPACT - State Government	FY 2009	FY 2010	FY 2011
	(10 Mo.)		
GENERAL REVENUE			
<u>Cost</u> - Department of Revenue			
Personal Services	(\$42,292)	(\$52,273)	(\$53,841)
Fringe Benefits	(\$18,702)	(\$23,115)	(\$23,808)
Expense and Equipment	<u>(\$12,458)</u>	<u>(\$2,060)</u>	<u>(\$2,123)</u>
<u>Total Costs</u> - Dept. of Revenue	(\$73,452)	(\$77,448)	(\$79,772)
FTE Change- Dept. of Revenue	2 FTE	2 FTE	2 FTE
Cost - Dept of Revenue			
Computer modifications (208.009)	(\$4,000)	\$0	\$0
Cost - Department of Labor (292.675)			
Personal Service	\$0	(\$99,860)	(\$102,856)
Fringe Benefits	\$0	(\$44,158)	(\$45,483)
Expense and Equipment	<u>\$0</u>	(\$7,215)	(\$7,432)
Total Costs - Department of Labor	<del>\$0</del>	(\$151,233)	(\$155,771)
FTE Change - Dept. of Labor	0 FTE	3 FTE	3 FTE
Cost - Department of Labor (208.009)			
Personal Services	(\$566,418)	(\$700,092)	(\$721,095)
Fringe Benefits	(\$250,470)	(\$309,581)	(\$318,868)
Expense and Equipment	(\$53,489)	(\$12,334)	(\$12,705)
<u>Total Costs</u> - Department of Labor	(\$870,377)	(\$1,022,007)	(\$1,052,668)
FTE Change - Dept. of Labor	21 FTE	21 FTE	21 FTE
Cost - Department of Labor (285.025)			
Personal Service	(\$314,686)	(\$388,951)	(\$400,620)
Fringe Benefits	(\$139,154)	(\$171,994)	(\$177,154)
Expense and Equipment	(\$30,750)	(\$31,951)	(\$32,909)
Total Costs - Dept. of Labor	(\$484,590)	(\$592,896)	(\$610,683)
FTE Change - Dept. of Labor	12 FTE	12 FTE	12 FTE

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 12 of 17 May 5, 2008

Cost - Dept. of Economic Development Personal Services Fringe Benefits Expense and Equipment Total Costs - Dept. of Economic Dev. FTE Change- Dept. of Econ. Dev.	(\$37,744) (\$17,083) (\$13,465) (\$68,292) 1 FTE	(\$46,652) (\$21,115) (\$16,642) (\$84,409) 1 FTE	(\$46,652) (\$21,115) (\$17,141) (\$84,908) 1 FTE
<u>Cost</u> - Dept. of Economic Development Collection Services	(Unknown)	(Unknown)	(Unknown)
ESTIMATED NET EFFECT ON GENERAL REVENUE	(Unknown greater than \$1,500,711)	(Unknown greater than \$1,927,993)	(Unknown greater than \$1,983,802)
Estimated Net FTE Change on General Revenue	36 FTE	39 FTE	39 FTE
MO WORKER PROTECTION FUND			
Income - Agencies Fines and Penalties Collected	<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
ESTIMATED NET EFFECT ON MO WORKER PROTECTION FUND	<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
FEDERAL FUNDS			
<u>Cost</u> - Department of Labor	\$0 or (\$34,000,000)	\$0 or (\$34,000,000)	\$0 or (\$34,000,000)
ESTIMATED NET EFFECT ON FEDERAL FUNDS	\$0 or (\$34,000,000)	\$0 or (\$34,000,000)	<u>\$0 or</u> (\$34,000,000)

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 13 of 17 May 5, 2008

FISCAL IMPACT - Local Government	FY 2009	FY 2010	FY 2011
	(10 Mo.)		

#### LOCAL GOVERNMENT FUNDS

Costs - Local Law E	nforcement Agencies
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Detention Costs (Section 544.470) (Unknown over (Unknown over \$100,000) \$100,000) \$100,000)

<u>Cost</u> - Local Government (Other sections)

Administration of program (Unknown) (Unknown) (Unknown)

# ESTIMATED NET EFFECT ON LOCAL GOVERNMENT FUNDS

RNMENT FUNDS (Unknown over \$\frac{(Unknown over}{\$100,000)} \frac{(Unknown over}{\$100,000)} \frac{\$100,000}{\$100,000)}

#### FISCAL IMPACT - Small Business

The OHSA training requirement could have impact on contractors in increased costs for the training and reduced workers compensation payments.

#### FISCAL DESCRIPTION

This act modifies the law relating to illegal immigrants.

SANCTUARY: Municipalities are barred from adopting policies designed to give aliens

sanctuary when they are present in violation of federal immigration laws. Those municipalities that adopt sanctuary policies shall be ineligible for any grants provided by the state.

Law enforcement officers shall report arrested individuals to the United States Citizenship and Immigration Services if the officer has probable cause to believe the individual is not legally present in the United States. Those arrested for domestic violence shall not be reported until the person is convicted of domestic violence. (Section 67.307)

PUBLIC EDUCATION: Illegal aliens are barred from attending all public universities in the state. (Sections 172.360, 174.130, 175.025, 178.635, 178,780, and 178.785)

PUBLIC BENEFITS: Under federal law, unlawfully present aliens are not eligible for state or JH:LR:OD (12/07)

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 14 of 17 May 5, 2008

#### FISCAL DESCRIPTION (continued)

local public benefits with certain exceptions. This act reiterates federal law stating that such aliens are ineligible and the exceptions.

Applicants for benefits shall provide proof of citizenship, residency, or lawful presence in order to receive benefits. If applicants cannot provide such proof they can sign an affidavit attesting to their status and shall be eligible to receive temporary benefits until their status can be determined.

If an applicant is an alien, the applicant shall not receive benefits until lawful presence is verified by the federal government. (Section 208.009)

EMPLOYMENT: Employers are barred from employing unauthorized aliens. Violators are subject to the suspension of their business permits and licenses or exemptions. In order to correct the violation and have permits and licenses reinstated, the employer shall terminate the employment of the alien or request a second verification from the federal government, sign a sworn affidavit stating that the violation has ended, and submit documentation confirming the entity is enrolled in a federal work authorization program.

Violators under contract with the state shall have their contracts voided and shall be barred form contracting with the state for three years. Subsequent violations shall result in a void contract and a permanent bar from contracting with the state.

Business entities shall participate in a federal work authorization program in order to be eligible for state contracts. Public employers shall also participate in such a program.

Contractors are not liable for unauthorized aliens hired by their subcontractors if the contract binding the two parties affirmatively states that the subcontractor does not knowingly hire unauthorized aliens.

Contractors will not be liable for employing unauthorized aliens if they are enrolled in a federal work authorization program or in compliance with the federal I-9 verification program. (Sections 285.525, 285.530, 285.535, and 285.540 shall become effective January 1, 2009)

OSHA TRAINING: Contractors and subcontractors who contract to work on public works projects shall provide a 10 hour Occupational Safety and Health instruction and safety program, or similar program approved by the department of labor, for their employees. All employees working on projects must have completed the course within 60 days of beginning work and shall keep evidence of completion on the worksite.

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 15 of 17 May 5, 2008

#### FISCAL DESCRIPTION (continued)

Contractors and subcontractors in violation will forfeit \$2,500 plus \$100 for each worker employed for each day the worker is employed without training to the public body awarding the contract.

Public bodies and contractors may withhold assessed penalties from contractors and subcontractors respectively.

This section becomes effective on August 28, 2009. (Section 292.675)

DRIVER'S LICENSES: The Department of Revenue shall not issue any driver's license to illegal aliens nor to persons who cannot prove lawful presence. A driver's license issued to an illegal alien in another state shall not be honored by the state of Missouri and the Department of Revenue for any purpose. The state of Missouri hereby declares that granting drivers licenses to illegal aliens is repugnant to the public policy of Missouri and therefore Missouri shall not extend full faith and credit to out-of-state drivers licenses issued to illegal aliens. (Section 302.063)

BAIL: There shall be a presumption that releasing a person under any conditions set by the court, pending trial, appeal, or other proceeding, shall not reasonably assure the person's appearance if the judge reasonably believes the person is an illegal alien. If such presumption exists, the person shall be jailed until he or she provides verification of his or her lawful presence in the United States to rebut such presumption. If the person adequately proves his or her lawful presence, the judge shall review the issue of release again. However, if the person cannot prove his or her lawful presence, the person shall continue to be jailed until discharged in accordance with the law. (Section 544.470)

HARBORING: Individuals are barred from transporting or harboring any alien knowing or in reckless disregard of the fact that the alien has come to, entered, or remained in the U.S. in violation of the law. (Section 577.722)

COMMUNICATIONS WITH THE FEDERAL GOVERNMENT: The act bars government entities, political subdivisions, and government officials from interfering with any communication with the federal government regarding the citizenship or immigration status of any individual. The state shall not fund government entities, agencies, or political subdivisions that have policies that would interfere with such communications. (Section 650.681)

ATTORNEY GENERAL: The act bars employers with 5 or more employees from knowingly misclassifying employees. Employers must submit federal IRS 1099-MISC forms to the Department of Revenue and penalties for failing to do so are provided. The Attorney General

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 16 of 17 May 5, 2008

#### FISCAL DESCRIPTION (continued)

has the power to investigate alleged misclassifications and enforce the section.

The state carries the burden of proving that the employer misclassified the worker and there is a rebuttable presumption that an unauthorized alien is an employee under the act and shall be treated so if the employer cannot produce an I-9 form verifying the legal status of the worker or other forms verifying the individual is an independent contractor. Injunctions may be sought and employers shall be charged \$50 per day per misclassified worker up to a maximum of \$50,000 for violations. Penalties are increased for repeat offenders in an amount of \$100 per day per misclassified worker up to \$100,000.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

## SOURCES OF INFORMATION

Department of Conservation

Metropolitan Community College

Office of the Secretary of State

Office of Administration

City of West Plains

Linn State Technical College

City of Kansas City

City of Centralia

Department of Mental Health

Department of Revenue

Department of Labor and Industrial Relations

Missouri Department of Transportation

St. Louis County

Office of the State Courts Administrator

Department of Agriculture

Missouri Veterans Commission

Department of Public Safety

Department of Social Services

State Public Defender

Office of the Attorney General

Office of the State Treasurer

Department of Higher Education

Department of Insurance, Financial Institutions and Professional Registration

Bill No. HCS for SS for SCS for SBs 858, 750, 751, 927, 1186, 1255, 1268 & 1269

Page 17 of 17 May 5, 2008

# **SOURCES OF INFORMATION** (continued)

Department of Health and Senior Services

Department of Elementary and Secondary Education

Department of Natural Resources

Administrative Hearing Commission

Department of Revenue

Department of Economic Development

Department of Corrections

Boone County Sheriff Department

Missouri State Highway Patrol

**Clinton County Commission** 

Springfield Police Department

City of Columbia

Missouri Highway Patrol

Office of Prosecution Services

Budget and Planning

St. Joseph Police Department

Missouri Senate

Mickey Wilson, CPA

Director

May 5, 2008