

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 0157-01  
Bill No.: SB 21  
Subject: Elections, Public Records, Secretary of State  
Type: Original  
Date: February 6, 2009

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Bill Summary: This proposal creates an advance voting system for elections.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
General Revenue	\$0	(Unknown greater than \$756,432)	(Unknown greater than \$191,716)
<b>Total Estimated Net Effect on General Revenue Fund</b>	<b>\$0</b>	<b>(Unknown greater than \$756,432)</b>	<b>(Unknown greater than \$191,716)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: ( ) indicate costs or losses.  
This fiscal note contains 9 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2010</b>	<b>FY 2011</b>	<b>FY 2012</b>
Federal Funds	\$0	(Unknown greater than \$205,000)	\$0
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>(Unknown greater than \$205,000)</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2010</b>	<b>FY 2011</b>	<b>FY 2012</b>
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2010</b>	<b>FY 2011</b>	<b>FY 2012</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

Officials at the **Office of the Secretary of State (SOS)** assume based on the current distribution of registered voters, the bill would require 41 satellite sites for advance voting for 17 election authorities using the 50,000 registered voter formula – St. Louis City (5), St. Louis County (6), Kansas City (4), Jackson County (4) and the counties of Cape Girardeau (1), Christian (1), Cole (1), Buchanan (1), Franklin (1), Cass (1), Platte (1), Jasper (1), Boone (2), Clay (3), Jefferson (2), Greene (3), St. Charles (4). The fiscal note assumes that each advance voting satellite voting location would be staffed by four election judges paid \$9 per hour for the 116 hours that they will be open for advance voting - a total of **\$171,216** per election. Election authorities could also incur ongoing costs for maintenance of the satellite locations, including rent, utilities, and broadband internet service, in the approximate amount of \$500 per satellite location for one month or a total of **\$20,500** per election.

Therefore the cost for each election is \$191,716.

Local election authorities would incur one-time costs for the purchase of equipment necessary for advance voting at the satellite locations, including accessible voting machines for disabled voters, laptop computers and printers:

1 accessible voting machine per satellite site= \$5,000

2 Laptop computers per satellite site = \$1,600

1 printer per satellite site = \$7,500

\$14,100 per satellite site multiplied by 41 satellite sites = \$578,000 initial start up costs, of which \$205,000 could be paid for with federal funds under the Help America Vote Act administered by the SOS.

Advance voting would take approximately half the time to process as walk-in absentees, therefore advance voting at a central location should not result in increased costs to the election authorities, as elections staff would already be available to process walk-in absentee voters.

The effective date of the provisions is January 2010 so increased costs would occur to the state as follows:

FY 2010 – no federal or state primary or general elections

FY 2011 - August 2010 primary election and November 2010 general election \$756,432

FY 2012 – February 2012 presidential preference primary \$191,716

Officials at the **Office of the State Courts Administrator, Office of the State Public Defender** and the **Budget and Planning** assume that there is no fiscal impact from this proposal.

ASSUMPTION (continued)

Officials at the **City of Centralia** assume less than \$100 per year for the City's share of joint elections.

Officials at the **Cole County** assume an unknown cost for this proposal.

Officials at the **St. Louis County Board of Elections** assume 1st year (2010) recurring fixed costs (Annual):

Labor:

12 additional full-time employees (2 per site) @ \$32,000 per year	\$384,000
Benefits (\$11,729 x 12)	\$140,748
48 temporary employees (8 per site) @ \$10 per hr. x 8 hrs. per day x 11 days per election x 2 elections which equals	<u>\$124,800</u>
Total 1st year labor costs:	\$649,548

Non-recurring Costs (Equipment & Expenses):

24 PCs @ \$1,000 each	\$24,000
48 DREs (eight per site) @ \$3,500 each	<u>\$168,000</u>
Total non-recurring equipment costs:	\$204,000

Annual Recurring Costs (2010)

Software License = 48 DREs @ \$159 each per year	\$7,632
Rental for six sites x 14 days @ \$250 per day	\$21,000
Informational Postcards for advance voting 447,275 households x .20 x two elections	\$178,910

**Total Costs (2010)                    \$1,061,090**

**Total Costs (2011)                    none**

3rd year (2012) recurring fixed costs (Annual):

Labor:

12 additional full-time employees (2 per site) @ \$32,000 per year	\$384,000.
Benefits (\$11,729 x 12)	\$140,748.
48 temporary employees (8 per site) @ \$10 per hr. x 8 hrs. per day x 11 days per election x 4 elections which equals	<u>\$187,200</u>
Total 3rd year labor costs:	\$711,948

Annual recurring costs (2012)

Software License = 48 DREs @ \$159 each per year	\$7,632
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ASSUMPTION (continued)

Rental for six sites x 14 days @ \$250 per day	\$21,000
Informational Postcards for advance voting 447,275 households x .20 x three elections	\$268,365
<b>Total Costs (2012)</b>	<b>\$1,008,945</b>

Officials at the **Platte County Board of Election Commission** assume office/central location expenses:

4 Election Judges @ \$100/each/day x 13 days of advance voting period	\$5,200.00
1 Touch Screen Tech @ \$100/day x 13 days of advance voting period	\$1,300.00
FICA (7.65% x salaries)	\$497.25
Workers Compensation Insurance	\$85.00
Optical Scan Ballots 5,000 x \$0.30/each	\$1,500.00
Shipping	\$100.00
Provisional Ballots 200 x \$0.30/each	<u>\$60.00</u>
Shipping (included in optical scan shipping amount above.)	
Sub-Total for one election:	\$8,742.25

Satellite Location Expenses

4 Election Judges @ \$100/each/day x 13 days of advance voting period	\$5,200.00
1 Touch Screen Tech @ \$100/each/day x 13 days of advance voting period	\$1,300.00
FICA (7.65% x salaries)	\$497.25
Workers Compensation Insurance	\$85.00
Optical Scan Ballots 5,000 x \$0.30/each	\$1,500.00
Shipping	\$100.00
Provisional Ballots 200 x \$0.30/each	\$60.00
Shipping (included in optical scan shipping amount above.)	
Office/location Rent and CAM fees for one month	\$7,000.00
Utilities for one month (Gas/Electric/Water)	\$450.00
Telephone setup/monthly fee	\$275.00
DSL Line setup/monthly fee	<u>\$325.00</u>
Sub-Total for Satellite location for one election:	\$16,792.25

One-Time Expenses:

Workstation & Screen	\$3,000.00
Printer	\$ 500.00
Cables	<u>\$ 100.00</u>
Sub-Total for Satellite location one time expenses:	\$3,600.00

ASSUMPTION (continued)

Total for 2010 for 2 federal/state elections:	\$54,669.00
Total for 2010 if County chooses to conduct advance voting for all Non-federal/state elections in 2010:(5 elections)	\$131,272.50

Officials at the **Kansas City Board of Election Commission** assume a cost between \$60,000 and \$90,000 per election.

**Oversight** assumes that since this legislation states it becomes effective on January 1, 2010 that there are no elections in FY 2010. The November 2010 general election is in FY 2011.

**Oversight** assumes that since this proposal allows for advance voting at a central location and the local election authorities already provide absentee voting at a central location then the election authorities would have no additional costs for the central location voting. The only election authorities with additional costs from this proposal are the 17 election authorities required to provide voting at additional locations.

<u>FISCAL IMPACT - State Government</u>	FY 2010 (10 Mo.)	FY 2011	FY 2012
<b>GENERAL REVENUE</b>			
<u>Transfer Out - SOS</u>			
cost of election reimbursed by state to the local election authorities	<u>\$0</u>	<u>(Unknown greater than \$756,432)</u>	<u>(Unknown greater than \$191,716)</u>
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b><u>\$0</u></b>	<b><u>(Unknown greater than \$756,432)</u></b>	<b><u>(Unknown greater than \$191,716)</u></b>

**FEDERAL FUNDS**

Transfer Out - SOS

cost of election reimbursed by federal funds to the local election authorities

<u>\$0</u>	<u>(Unknown greater than \$205,000)</u>	<u>\$0</u>
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**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

<u>\$0</u>	<u>(Unknown greater than \$205,000)</u>	<u>\$0</u>
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FISCAL IMPACT - Local Government

FY 2010 (10 Mo.)	FY 2011	FY 2012
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**LOCAL ELECTION AUTHORITIES FUNDS**

Transfer In - Local Election Authorities  
reimbursement of election expenses

\$0	Unknown greater than \$961,432	Unknown greater than \$191,716
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Transfer Out- Local Election Authorities  
election expenses paid

<u>\$0</u>	<u>(Unknown greater than \$961,432)</u>	<u>(Unknown greater than \$191,716)</u>
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**ESTIMATED NET EFFECT ON LOCAL ELECTION AUTHORITIES FUNDS**

<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
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FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

### FISCAL DESCRIPTION

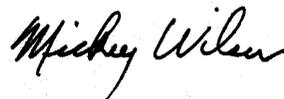
This act creates a system to allow voters to cast advance ballots at central voting locations and satellite sites. The advance voting period will begin the third Wednesday prior to an election and shall be conducted between 7:00 a.m. and 7:00 p.m. and until 12:00 p.m. on Saturdays. The election authority shall consider factors including geographic location and demographics of the registered voters from the previous election to ensure nondiscrimination and provide adequate notice of the central locations and the satellite sites that are chosen.

Election authorities shall create lists of names and addresses of each voter casting an advance ballot and such lists shall be confidential until 8:00 a.m. on the Friday before the election. Upon expiration of the confidential period, authorized individuals are entitled to view the lists and the election authority may make copies of the lists available to those individuals for a fee. A violation of confidentiality is a class four election offense. Provisions regarding advance voting become effective January 1, 2010.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

### SOURCES OF INFORMATION

Office of the Secretary of State  
Office of the State Courts Administrator  
City of Centralia  
Office of the State Public Defender  
Cole County  
St. Louis County Board of Elections  
Budget and Planning  
Platte County Board of Election Commission  
Kansas City Board of Election Commission



Mickey Wilson, CPA  
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