

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0344-02
Bill No.: Perfected HCS for HB 152
Subject: Criminal Procedure; Crimes and Punishment; Science and Technology; Law Enforcement Officers and Agencies
Type: Original
Date: April 15, 2009

Bill Summary: The proposal expands the DNA profiling system by requiring any person 17 years of age or older who is arrested for a felony offense under chapter 565, 566, or 568 RSMo, or burglary in the first or second degrees (Sections 679.160 and 569.170, RSMo) to provide a biological sample for the purpose of DNA profiling analysis.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
General Revenue	(\$676,640)	(\$476,111)	(\$478,018)
Total Estimated Net Effect on General Revenue Fund	(\$676,640)	(\$476,111)	(\$478,018)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 7 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
General Revenue	1	1	1
Total Estimated Net Effect on FTE	1	1	1

- Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).
- Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Local Government	(More than \$100,000)	(More than \$100,000)	(More than \$100,000)

FISCAL ANALYSIS

ASSUMPTION

In response to a previous version of the proposal (HCS for HB 152, LR # 0344-02), officials from the **Department of Corrections, Department of Social Services, and the Springfield Police Department** assumed the proposal would have no fiscal impact on their agencies.

In response to a previous version of the proposal (HCS for HB 152, LR # 0344-02), officials from the **Office of State Courts Administrator** assumed the proposed legislation would have no fiscal impact on the courts.

In response to a previous version of the proposal (HB 152, LR # 0344-01), officials from the **Office of Prosecution Services** assumed the proposal would have no measurable fiscal impact the Office of Prosecution Services or county prosecutors.

Officials from the **Department of Public Safety – Missouri State Highway Patrol (MSHP)** assume the proposed legislation would expand the DNA profiling system by requiring any person 17 years of age or older who is arrested for a felony under Chapters 565, 566, and 569, RSMo, to provide a biological sample for the purpose of DNA profiling analysis. These chapters cover the offenses for the most violent crimes and burglaries.

The MSHP's Crime Laboratory Division estimates that the proposed legislation could result in the collection of an additional 42,823 DNA samples. This equates to approximately 13,233 more samples than the unit's present capacity of 50,000 samples per year. To properly implement this proposal, the unit would need one additional FTE, some equipment, and additional funding for collection kits, reagents, and consumables.

MSHP estimates are based on the MSHP UCR 2007 arrest statistics and the CLD 2007 offender sample intake. The UCR statistics collects data based on 18 years of age; therefore, the effect of changing the arrest to 17 years of age cannot be determined. The number of samples received in 2007 from convicted offenders under chapters 565, 566, and 569 were subtracted from the number of arrests made in 2007. This subtraction is believed to prevent duplication in sample count.

FTE needs and cost calculations are based on the unit's present processing capacity and operational costs. The unit's sample processing capability of 50,000 samples/year was subtracted from the total samples projected under this proposal.

ASSUMPTION (continued)

These two adjustments result in an expectation of additional samples each year. The fiscal note is for the FTE Laboratory Evidence Technician (at \$25,944 per year), equipment, and funding needed to process the samples.

The cost of the collection kit is currently \$31.20
Cost to process sample DNA (13,223 x \$31.20) \$412,558 (Recurring)

1 Laboratory Evidence Technician (\$1,081 x 24) \$25,944 (Recurring)
To receive, accept, track, and store all samples; data entry; maintain equipment and supplies

Equipment/Maintenance/Accreditation
Instrumentation/Equipment (see attachment for breakdown) \$204,300 (One Time)
Equipment maintenance (see attachment for breakdown) \$18,500 (Recurring)

The MSHP's Information Systems Division would utilize outside consultants to create the coding necessary to modify the MSHP's criminal history database.
40 consultant hours at \$82 per hour (\$82 x 40) \$3,280 (One Time)
Storage for increased data volume \$2,000 (One Time)

In summary, MSHP estimates the total cost of the proposal to be approximately \$680,000 in FY 10 and approximately \$480,000 in subsequent years.

In response to a previous version of the proposal (HCS for HB 152, LR # 0344-02), officials from the **Office of the State Public Defender (SPD)** assumed increasing penalties on existing crimes, or creating new crimes, will require more SPD resources. While the number of new cases (or cases with increased penalties) may be too few or uncertain to request additional appropriations for this specific bill, the SPD will continue to request sufficient appropriations to provide competent and effective representation in all its cases.

Oversight assumes the Office of the State Public Defender (SPD) could absorb the costs of the proposed legislation within existing resources. Oversight assumes any significant increase in the workload of the SPD would be reflected in future budget requests.

ASSUMPTION (continued)

In response to a previous version of the proposal (HCS for HB 152, LR # 0344-02), officials from the **Boone County Sheriff's Department** assumed they would incur additional costs as a result of the proposed legislation. Officials estimate 5 minutes per individual sample collection and \$1.27 in officer salary based on 5 minutes of the mid-point hourly pay rate, multiplied by the number of qualifying felony arrests per year. Officials state there are hundreds, if not thousands when adding burglary arrests, of felony arrests under Chapters 565, 566, and 569 made annually in Boone County. Officials did not quantify the annual costs of the proposal.

Oversight assumes local law enforcement agencies would incur increased costs as a result of the proposed legislation. The law enforcement agencies and/or jail facilities would be required to collect biological samples on all persons 17 years of age or older who are arrested for felony offenses under chapter 565 o4 566, RSMo. Oversight assumes the statewide cost to local law enforcement agencies could exceed \$100,000 per fiscal year.

Officials from the Clark County Sheriff's Department, Greene County Sheriff's Department, Jackson County Sheriff's Department, St. Louis County Police Department, Columbia Police Department, Kansas City Police Department, and the St. Louis Metropolitan Police Department did not respond to Oversight's request for fiscal impact.

<u>FISCAL IMPACT - State Government</u>	FY 2010 (10 Mo.)	FY 2011	FY 2012
GENERAL REVENUE FUND			
<u>Costs</u> – Missouri State Highway Patrol			
Personal Services	(\$22,269)	(\$27,524)	(\$28,350)
Fringe Benefits	(\$13,733)	(\$16,974)	(\$17,483)
Equipment and Expense	(\$226,080)	(\$19,055)	(\$19,627)
DNA Collection Kits	(\$412,558)	(\$412,558)	(\$412,558)
Storage Facilities	(\$2,000)	\$0	\$0
<u>Total Costs</u> – MSHP	<u>(\$676,640)</u>	<u>(\$476,111)</u>	<u>(\$478,018)</u>
FTE Change – MSHP	1 FTE	1 FTE	1 FTE
 ESTIMATED NET EFFECT ON GENERAL REVENUE FUND	 <u>(\$676,640)</u>	 <u>(\$476,111)</u>	 <u>(\$478,018)</u>
 Estimated Net FTE Change for General Revenue Fund	 1 FTE	 1 FTE	 1 FTE

<u>FISCAL IMPACT - Local Government</u>	FY 2010 (10 Mo.)	FY 2011	FY 2012
LOCAL GOVERNMENT			
<u>Costs – Local Law Enforcement Agencies</u>			
DNA sample collection	<u>(More than \$100,000)</u>	<u>(More than \$100,000)</u>	<u>(More than \$100,000)</u>
ESTIMATED NET EFFECT ON LOCAL GOVERNMENT	<u>(More than \$100,000)</u>	<u>(More than \$100,000)</u>	<u>(More than \$100,000)</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

The proposed legislation expands the DNA profiling system by requiring any person 17 years of age or older who is arrested for a felony under Chapter 565, 566, or 568 RSMo, or for the offenses of burglary in the first degree (Section 569.160), or burglary in the second degree (Section 569.170) to provide a biological sample upon booking at a county jail or detention facility for the purpose of DNA profiling analysis.

The proposal requires, within ninety days of warrant refusal, the arresting agency to notify the Missouri State Highway Patrol Crime Laboratory, which shall expunge all DNA records taken at the arrest for which the warrant was refused, in the database pertaining to the person and destroy the DNA sample of the person, unless the Missouri State Highway Patrol determines that the person is otherwise obligated to submit a DNA sample.

The legislation may be federally mandated. The federal Adam Walsh act requires registered sex offenders to submit DNA samples.

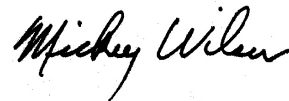
This legislation would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of State Courts Administrator
Department of Corrections
Department of Social Services
Department of Public Safety
 – Missouri State Highway Patrol
Office of Prosecution Services
Office of the State Public Defender
Boone County Sheriff's Department
Springfield Police Department

NOT RESPONDING

Clark County Sheriff's Department
Greene County Sheriff's Department
Jackson County Sheriff's Department
St. Louis County Police Department
Columbia Police Department
Kansas City Police Department
St. Louis Metropolitan Police Department



Mickey Wilson, CPA
Director
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