

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1274-01
Bill No.: SB 523
Subject: Elections, Secretary of State
Type: Original
Date: February 26, 2009

Bill Summary: This proposal establishes advance voting.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
General Revenue	(\$1,335,766)	(\$1,420,158)	(\$946,772)
Total Estimated Net Effect on General Revenue Fund	(\$1,335,766)	(\$1,420,158)	(\$946,772)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 10 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Total Estimated Net Effect on FTE	0	0	0

Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials at the **Office of the Secretary of State** assume that each election authority office will be staffed by at least three additional election judges at \$9 per hour for the 48 hours that the bill requires them be open for advance voting - a total of \$150,336 per election.

Each polling place will need to be staffed by a minimum of one additional person to take photographs on election day. \$100 poll worker salary x 3,078 polling places = \$307,800

The advance voting period extends to the Monday immediately preceding the election. This will create a need for supplemental poll books on election day that includes a record of ballots cast through the advance voting period that could cost up to \$9,346 per jurisdiction. A bipartisan team will be required to deliver the supplemental poll books to each polling place at a cost of \$5,904.

Poll books-4,205,774 registered voters/9 names per page= 467,308 pages

467,308 pages/500 pages per box of paper

9346 boxes of paper x \$10 per box= \$9,346

Bipartisan team- \$9/hr x 82 x 8hrs= \$5,904 (between one and six additional bipartisan teams for larger jurisdictions).

The effective date of the provisions is January 2010 so increased costs would be incurred as follows:

FY 2010 – April municipal election

FY 2011 - August 2010 primary election, November 2010 general election and April municipal election

FY 2012 – February 2012 presidential preference primary and April municipal election

The bill requires those voters who do not have a government issued photo ID to have a photograph taken. This will require each location to have a minimum of one camera and printer.

Digital camera-(HP Photo Smart A444 Digital Camera and Printer Dock Digital camera and printer with built-in dock)

\$250 x 3,078 polling places = \$769,500

\$250 x 116 LEA offices = \$29,000

LEA's will be required to maintain the affidavits and photographs of voters without a government issued photo ID according to 115.491 and 115.493. This will require sealed containers for each polling location.

\$20 per container x 3,078 polling locations = \$61,560

\$20 per container x 116 LEA offices = \$2,320

ASSUMPTION (continued)

We are unable to estimate the full cost due to the unknown number of February, June or special election that may occur in any given year. A portion of the costs may be passed on to the local political subdivisions that have issues and candidates on the ballot.

Officials at the **St. Louis Board of Election Commission** assume \$3,000 for the initial cost of the photo ID image system.

Officials at the **Platte County Board of Election Commission** assume the following costs:

Office/Central Location Expenses/Satellite Location Expenses:

8 Election Judges @ \$100/each/day x 7 days of advance voting period	\$5,600.00
2 Touch Screen Tech @ \$100/day x 7 days of advance voting period	\$1,400.00
FICA (7.65% x salaries)	\$535.50
Workers Compensation Insurance	\$160.00
Optical Scan Ballots 6,000 x \$0.25/each	\$1,500.00
Shipping	\$100.00
Provisional Ballots 200 x \$0.25/each for state/federal elections	\$50.00
Shipping (included in optical scan shipping amount above.)	
Office/location Rent and CAM fees for one month	\$7,000.00
Utilities for one month (Gas/Electric/Water)	\$450.00
Telephone setup/monthly fee	\$275.00
DSL Line setup/monthly fee	\$325.00
4 Absentee Team Members x 3 days x \$100/day	\$1,500.00
Delivery Teams –Updated Poll Books on Election Morning	\$1,000.00
Sub-Total:	\$19,895.50

One-Time Expenses:

Workstation & Screen	\$3,000
Printer	\$ 500
Cables	<u>\$ 100</u>
Sub-Total for Satellite location one time expenses:	\$3,600

Total for 2010 for 2 federal/state elections: \$23,495.50 x 2 elections =	\$46,991
Total for 2010 for 3 non-federal/state elections:	\$68,686
Grand Total for 2010 to conduct advance voting for all Federal/State and Non-federal/state elections in 2010:(5 elections)	\$115,677
2011 - \$116,477	
2012 - \$116,477	

ASSUMPTION (continued)

Officials at the **St. Francois County** assume the following costs:

Salaries of advance voting	\$1,970
Salaries for photos	\$2,850
Cameras and printers	\$14,850
Paper, envelopes, photo paper, etc.	<u>\$2,100</u>
Total Impact	\$21,770

Officials at the **Cooper County** assume that using 2008 as a typical example of what costs will be incurred should "Early Voting" have been the law.

2008 Elections were the Presidential Preference Primary February 5, 2008; General Municipal Election April 8, 2008; Primary Election August 5, 2008; and the General Election November 4, 2008.

Assuming one third of the voters would have used the "Early Voting" versus voting on election day in their precinct polling location. We estimate that 900 voters would have used this process in the Presidential Preference Primary, 600 voters would have used this process in the General Municipal Election, 1,750 voters would have used this process in the Primary Election and 3,000 voters would have used this process in the General Election.

Additional Staffing for each Election = Eight weeks with new office administrator to oversee the timely coordination the entire process including but not limited to setting up all procedures, ordering ballots and test both optical scan and touch screen election equipment.

$$1 \text{ staff} \times \$10,000 \text{ salary} + \$3,400 \text{ benefits} = \$13,400$$

Eight weeks with new office personnel to handle the additional early set up, the increased volume of absentee voting paper work generated with "Early Voting".

$$2 \text{ staff} \times \$5,200 (\$4,000 \text{ salary} + \$1,200 \text{ benefits}) = \$10,400$$

Four weeks with election judges to handle the early voting and verifying the ballots at the office.

$$4 \text{ Election Judges} \times \$125/\text{day} \times 20 = \$10,000$$

Voting supplies to comply with requirement to have proper voting devices at the early voting location:

DRE (Touch screen voting devices) programming	\$8,000
Electronic Poll Books set up	\$1,000
Computer	\$2,500
Direct phone line rent and set up	\$1,500

JH:LR:OD

ASSUMPTION (continued)

Miscellaneous election supplies \$ 500

Voting Location Rent to comply with requirement to have a "Early Voting site" location:
\$2,000

Total Estimated Expenses to implement "Early Voting" for
4 elections in 2008 would have been:

Additional staffing 4 Elections at \$33,800/Election	\$135,200
Voting supplies	\$ 54,000
Rent	<u>\$ 8,000</u>
Total	\$197,200

Total Estimated Expenses to implement "Early Voting" for 1 election in 2009:

Additional staffing 1 Elections at \$33,800/Election	\$ 33,800
Voting supplies	\$ 13,500
Rent	<u>\$ 2,000</u>
Total	\$ 49,300

Total Estimated Expenses to implement "Early Voting" for 3 elections in 2010:

Additional staffing 3 Elections at \$33,800/Election	\$101,400
Voting supplies	\$ 40,500
Rent	<u>\$ 6,000</u>
Total	\$156,700

Total Estimated Expenses to implement "Early Voting" for 1 election in 2011:

Additional staffing 1 Elections at \$33,800/Election	\$ 33,800
Voting supplies	\$ 13,500
Rent	<u>\$ 2,000</u>
Total	\$ 49,300

Total Estimated Expenses to implement "Early Voting" for 4 elections in 2012:

Additional staffing 4 Elections at \$33,800/Election	\$135,200
Voting supplies	\$ 54,000
Rent	<u>\$ 8,000</u>
Total	\$197,200

Years 2009, 2010, 2011 and 2012 have not been adjusted to reflect inflation causing increases in salary and increased cost of supplies or rent.

JH:LR:OD

ASSUMPTION (continued)

Officials at the **St. Charles County** assume the following costs:

Enhanced parking at the Election Authority centralized voting location	\$50,000
Dividing wall in the Municipal Court	\$20,000

Recurring Costs for Each Election:

10 Absentee Judges:

We currently utilize 4 Absentee Judges (\$21,500), and we would need an additional 6 Absentee Judges (\$14,500.) Because of the need for extra evening hours and extra Saturday hours the increased cost would be the salaries plus the extended hours.

\$11 per hour x 54 hours per week x 6 weeks x 10 absentee judges	\$36,000
1 additional Election Equipment Maintenance person to assist judges	
\$15 per hour x 54 hours per week x 6 weeks	\$5,000

Preparing Polling Place Ledgers:

(1) 12 temps preparing the absentee lists to be inserted into ledgers so that the ledgers, up to a cutoff date, (usually a week before the election) can be inserted into the polling place equipment cabinet before delivery to their polling places.

\$10 per hour x 40 hours per week x 2 weeks x 12 temps	\$10,000
\$15 per hour x 12 overtime hours x 2 weeks x 12 temps	\$ 4,500

(2) 10 full-time staff preparing lists of the absentee voters that voted after the cutoff date, separating voters by precinct, for a list to be delivered on election morning to the polling places, so that the polling place judges can add these absentee voters to the precinct ledgers (Approx. \$26 per hour - This is overtime pay, after hours, the night before the election.)

\$26 per hour x 3 hours x 10 full-time staff	\$ 800
--	--------

Open voting would necessitate the need for an additional printing of ballots (20%) due to the voting habits of our voters:

With open voting, that last week we must be prepared for any voter in the county choosing to vote absentee, which will require making available all styles of ballots. Sometimes the styles could be as high as 190 in an August Primary, but usually about 65 in all other elections.

High end for General Elections	\$12,000
Low end for an average election	\$ 6,000

ASSUMPTION (continued)

Officials at the **Cass County** assume there would be costs involved with manning and maintaining the advance voting locations. While the state may help with photo ID and some costs, the County would see an increase in costs and man-power to maintain voting locations. The costs would be \$250,000 to Unknown.

Officials at the **Taney County** Clerk's Office assume the cost to have 2 judges to handle the early voting period would be \$700 for a small election and \$2,100 for a large election.

<u>FISCAL IMPACT - State Government</u>	FY 2010 (10 Mo.)	FY 2011	FY 2012
GENERAL REVENUE			
<u>Transfer Out - Secretary of State</u>			
cost of poll judges and polling books reimbursed by state to LEAs	(\$165,586)	(\$496,758)	(\$331,172)
<u>Transfer Out- Secretary of State</u>			
poll workers to take photographs reimbursed by state to LEAs	(\$307,800)	(\$923,400)	(\$615,600)
<u>Transfer Out - Secretary of State</u>			
photo identification cameras, printers & storage containers reimbursed by state to the local election authorities	(\$862,380)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	<u>(\$1,335,766)</u>	<u>(\$1,420,158)</u>	<u>(\$946,772)</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2010 (10 Mo.)	FY 2011	FY 2012
LOCAL ELECTION AUTHORITY FUNDS			
<u>Transfer In</u> - Local Election Authorities reimbursement of poll judges & poll book expenses	\$165,586	\$496,758	\$331,172
<u>Transfer In</u> - Local Election Authorities reimbursement of photo ID expenses	\$1,170,180	\$923,400	\$615,600
<u>Transfer Out</u> - Local Election Authorities cost of poll judges & poll book expenses	(\$165,586)	(\$496,758)	(\$331,172)
<u>Transfer In</u> - Local Election Authorities cost of photo identification	<u>(\$1,170,180)</u>	<u>(\$923,400)</u>	<u>(\$615,600)</u>
ESTIMATED NET EFFECT ON LOCAL ELECTION AUTHORITY FUNDS	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

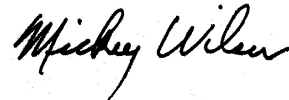
This proposed legislation allows for advance voting for seven days prior to an election at the office of the election authority.

Voters who do not provide photo identification at the polls shall have a photograph taken of them which shall be affixed to a signed affidavit averring that the voter is the individual listed in the precinct register.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State
St. Louis Board of Election Commission
St. Francois County
Cass County
Taney County
Platte County Board of Election Commission
Cooper County
St. Charles County



Mickey Wilson, CPA
Director
February 26, 2009