COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1475-04

Bill No.: Perfected SS for SB 291

Subject: Education, Elementary and Secondary; Elementary and Secondary Education

Department; Boards, Commissions, Committees, Councils; State Auditor; Higher

Education Department; Economic Development Department; Governor and

Lieutenant Governor

Type: Original

<u>Date</u>: March 30, 2009

Bill Summary: Modifies provisions relating to education

FISCAL SUMMARY

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND | | | | | | | | |
|---|------------------------------|------------------------------|------------------------------|--|--|--|--|--|
| FUND AFFECTED | FECTED FY 2010 FY 2011 FY 2 | | | | | | | |
| General Revenue | \$29,542,967 to (Unknown) | | | | | | | |
| | | | | | | | | |
| Total Estimated Net Effect on General Revenue Fund | \$29,542,967 to (Unknown) | \$28,028,076 to (Unknown) | \$21,999,441 to (Unknown) | | | | | |

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 41 pages.

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| ESTIMATED NET EFFECT ON OTHER STATE FUNDS | | | | | | |
|---|----------------|----------------|----------------|--|--|--|
| FUND AFFECTED | FY 2010 | FY 2011 | FY 2012 | | | |
| Missouri Preschool Plus Grant Program* | \$0 | \$0 | \$0 | | | |
| Gaming Proceeds for Education Fund* | \$0 | \$0 | \$0 | | | |
| Classroom Trust Fund* | \$0 | \$0 | \$0 | | | |
| State School Moneys Fund* | \$0 | \$0 | \$0 | | | |
| Teacher Choice Compensation Fund* | \$0 | \$0 | \$0 | | | |
| Persistence to Graduation Fund* | \$0 | \$0 | \$0 | | | |
| School Building Revolving Fund | Unknown | Unknown | Unknown | | | |
| Missouri Senior Cadets Fund* | \$0 | \$0 | \$0 | | | |
| Total Estimated Net Effect on Other State Funds | \$0 to Unknown | \$0 to Unknown | \$0 to Unknown | | | |

^{*} Offsetting Transfers In and Transfers Out

| ESTIMATED NET EFFECT ON FEDERAL FUNDS | | | | | | | |
|--|-----|-----|-----|--|--|--|--|
| FUND AFFECTED FY 2010 FY 2011 FY 20 | | | | | | | |
| | | | | | | | |
| Total Estimated Net Effect on <u>All</u> Federal Funds | \$0 | \$0 | \$0 | | | | |

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| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) | | | | | |
|--|---------|---------|---------|--|--|
| FUND AFFECTED | FY 2010 | FY 2011 | FY 2012 | | |
| General Revenue | 5 FTE | 5 FTE | 5 FTE | | |
| | | | | | |
| Total Estimated Net Effect on FTE | 5 FTE | 5 FTE | 5 FTE | | |

- Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).
- □ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

| ESTIMATED NET EFFECT ON LOCAL FUNDS | | | | | | | |
|---------------------------------------|----------------------------------|----------------------------------|----------------------------------|--|--|--|--|
| FUND AFFECTED FY 2010 FY 2011 FY 2012 | | | | | | | |
| Local Government | Expected to exceed \$179,422,588 | Expected to exceed \$181,101,473 | Expected to exceed \$181,230,491 | | | | |

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FISCAL ANALYSIS

ASSUMPTION

Officials from the **Department of Economic Development** and the **Office of Administration - Administrative Hearing Commission** state this proposal will have no fiscal impact on their respective agencies.

According to officials from the **Office of Secretary of State (SOS)**, many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the proposal. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process. Any decisions to raise fees to defray costs would likely be made in subsequent fiscal years.

§160.254 - Joint Committee on Education - Open Enrollment Study

Officials from the **Department of Elementary and Secondary Education (DESE)** assumed no fiscal impact for this section of the proposed legislation

§160.375 - Missouri Senior Cadets Program

Officials from the **Department of Higher Education** state this section of the proposal should have no direct, foreseeable fiscal impact on their agency.

Officials from the **Office of State Treasurer** state there will be no fiscal impact on their agency.

Officials from the **Department of Elementary and Secondary Education (DESE)** state that this section of the proposal would establish the "Missouri Senior Cadets Program" for high school seniors who plan to attend college. Participants who mentor K-8 students for a minimum of ten hours per week during a school year shall receive one hour of class credit which may satisfy graduation requirements, and should the mentor attend college with the stated intention of becoming a teacher, the mentor shall be reimbursed for the costs of three credit hours per semester for a total of no more than eight semesters.

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ASSUMPTION (continued)

| | FY 2010 | FY 2011 | FY 2012 |
|--|-------------|--------------|--------------|
| Seniors* | 65,775 | 65,881 | 63,814 |
| Level of participation** | 5% | 5% | 5% |
| Estimated Total students eligible | 3289 | 3,294 | 3,191 |
| Average cost per credit hour*** | \$201.68 | \$201.68 | \$201.68 |
| Possible credit hours per semester | 3 | 3 | 3 |
| One semester total cost | \$1,989,825 | \$1,993,032 | \$1,930,501 |
| Current year total cost (possibility of three semesters) | \$5,969,476 | \$5,979,096 | \$5,791,503 |
| Current year and prior year(s) eligible | | \$11,948,582 | \$15,750,250 |

^{*} Per State Profile XV--Fall Enrollment, Average Daily Attendance, Eligible Pupils Projections from the web

Oversight assumes that school year 2009-10 programs will already by set up by the time this proposal would be effective (August 28, 2009), so this program would not be implemented until school year 2010-11 (FY 11) and reimbursements will not begin until FY 12 for the first year of eligible students.

DESE assumes their agency will provide oversight of this program and would need 1.0 FTE Administrative Assistant II to provide program oversight, process student information, and field program questions from students and districts. Current staff would handle payments and programmatic areas. The proposal does not indicate whether the reimbursement would go directly to the student or to the institution. Either option will raise payment questions related to vendor files and paperwork volume.

Oversight has, for fiscal note purposes only, adjusted the salary and benefits of the

^{**} DESE assumed a 5% participation level for calculation purposes; however, the actual level of participation is unknown and may be significantly more or less than 5%.

^{***}Based on information on Coordinating Board for Higher Education's website regarding the FY09 Comprehensive Fee Schedule Report, DESE calculated the average credit hour charge for Missouri four-year institutions to be \$201.68 per credit hour.

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ASSUMPTION (continued)

Administrative Assistant II to correspond with the starting salary posted by DESE for a similar position and has excluded travel costs of \$4,500 annually, assuming the program could be administered with minimal travel. Based on Executive Order 09-09 dated February 4, 2009 in which the A+ Schools Program, Missouri Teacher Education Scholarship Program, Missouri Minority Teaching Scholarship Program, and the Urban Flight and Rural Needs Scholarship Program were transferred to the Department of Higher Education, **Oversight** assumes existing furniture (including systems furniture) and equipment will be available for the 1 FTE required to implement this proposed legislation.

DESE assumes that from a school district's perspective, there would be costs and issues related to this program, including tracking student assistance hours, ensuring compliance with eligibility requirements, completing reports and submitting them to DESE for payment. Adult supervision will be necessary. Schools may experience overhead costs for electricity, heat, AC, paper, etc. before and after hours, depending on when the assistance occurs.

Officials from the University of Missouri, Metropolitan Community College, Missouri State University, University of Central Missouri, Missouri Southern State University, Lincoln University, Linn State Technical College, and the Moberly Area Community College state there will be no fiscal impact on their respective institutions.

Officials from **Missouri Western State University** report the cost for three credit hours for one semester is \$586.50. If 20 students qualified for the program, the cost of reimbursement for six semester hours for fall and spring in an academic year would be \$23,460.

Officials from the **Francis Howell School District** state their district would need to create an Extra Duty position for the teacher assigned to the Cadets program. The cost would be approximately \$5,000 per high school and their district has three high schools, resulting in a total cost of at least \$15,000.

Officials from the **St Charles School District** assume the proposal should have little fiscal impact at the district level. If students participate in this program rather than in another elective course, schools will simply need to allocate existing staff accordingly. There could be a small fiscal impact initially with the textbooks, materials, supplies and resources for the course and consumable items would need to be replaced annually.

Officials from the **Melville School District** report the fiscal impact to their district would include the cost for a part-time coordinator to manage the program. They estimate the cost to be one-half <u>ASSUMPTION</u> (continued)

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of a teacher's salary plus benefits (a minimum of \$23,000 for the school year).

§160.400 - Charter Schools

Officials from **DESE** state that a study related to performance of charter schools would cost approximately \$200,000. DESE assumes the Office of Administration would coordinate the RFP process and that DESE would incur insignificant travel costs associated with the evaluation process.

§160.534, 163.011, 163.043 - School Funding

Officials from the **Office of Administration - Division of Budget and Planning (BAP)** state that the proposed legislation should not result in additional costs or savings to the Division of Budget and Planning.

This proposal does not change the amount of gaming monies coming into the state treasury, but it will impact the state budget. The proposal eliminates the Schools First Elementary and Secondary Education Improvement Fund. The Fiscal Year 2010 Governor's Budget includes \$108.6 million from the existing Schools First Elementary and Secondary Education Improvement Fund along with FY 2009 supplemental funding recommendations of \$29.6 million.

Officials from the **Department of Elementary and Secondary Education (DESE)** provided the following assumptions and calculations regarding the proposed legislation:

The proposal removes from the calculation of the state adequacy target the inclusion of the gaming revenues from the repeal of the loss limits. Current law provides that current operating expenditures shall include, in part, any increases in state funding subsequent to fiscal year 2005, not to exceed 5%, per recalculation, of state revenue, received by a district in the 2004-2005 school year. This proposal removes the 5% limit on increases in state funding per recalculation. The proposal also adds a component to weighted ADA related to the count of gifted students.

DESE has calculated the fiscal impact for each change independently as well as for the changes occurring simultaneously.

Add a weight for gifted students in weighted ADA:

The increased cost in FY 2010 if a weight for gifted students is added to weighted ADA is approximately \$26 million. All factors were held constant to those used in the DESE calculation ASSUMPTION (continued)

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of the \$63.2 million increase for FY10 including hold the SAT at \$6,117.

Remove the 5% cap in the State Adequacy Target (SAT) calculation:

The State Adequacy Target for FY 2010 would have been \$6,219 without the 5% cap. The increased cost in FY 2010 if the 5% cap is removed and the SAT is consequently increased to \$6,219 is approximately \$40.3 million. All factors were held constant to those used in the DESE calculation of the \$63.2 million increase for FY10 with the exception of the SAT which was changed to \$6,219.

Add a weight for gifted students in weighted ADA and remove the 5% cap in the State Adequacy Target (SAT) calculation:

If both the weight for gifted students and the removal of the 5% cap on the SAT calculation occur and are implemented together, the combined change for FY10 is approximately \$67 million more than no change to the SAT or the weight. All factors were held constant to those used in

the DESE calculation of the \$63.2 million increase for FY10 with the exceptions of changing the SAT to \$6,219 and adding the gifted weight.

Oversight assumes both provisions in the proposal would be implemented, for a total cost of \$66,300,000.

§160.800, 160.805, 160.810, 160.815, 160.820 - P-20 Council

Officials from the following agencies stated this portion of the proposal would have no fiscal impact on their respective agencies: Office of Administration - Division of Purchasing and Materials Management and the Administrative Hearing Commission; Department of Economic Development; Office of the Governor; and Office of Lieutenant Governor.

Officials from the **Office of State Auditor (SAO)** assume that expenditures by the SAO for the required audit would be offset by payment from the corporation as provided in §160.805.8.

Officials from **DESE** state that this proposal appears to replace the current council established in §160.730, RSMo with a new council consisting of the current members in addition to the chairperson of the Coordinating Board of Early Childhood and seven members appointed by the governor. The new council would have the same duties as the current council; however, this proposal would allow the Department of Economic Development, the Department of Elementary <u>ASSUMPTION</u> (continued)

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and Secondary Education, and the Department of Higher Education to contract with the council to carry out those duties. In addition, the contracts will not be bound by the provisions of Chapter 34, RSMo.

Depending upon the actions of the council and the resulting contracts entered into by the departments, this proposal could result in significant costs for duties that are currently being conducted by the current council.

Officials from the **Department of Higher Education (DHE**) state that DHE staff have been integrally involved in the P-20 Council since its creation. Currently, the P-20 director is a member of the DHE's senior staff. DHE staff have seen how difficult it is for the Council to be fully effective without staff and the significant advantages that staff would provide. As such, the DHE is requesting 1.5 FTE to assist with the performance of the P-20 Council's work. Both staff would be program specialists hired at the low end of the UPC range.

Oversight assumes the duties of the private not-for-profit corporation created with this proposal are the same as those in the section being repealed (§160.730) and that any expenses incurred by board members representing state agencies can be absorbed with existing resources.

§160.950 - Persistence to Graduation Fund

Officials from the **Missouri House of Representatives** and the **Office of State Treasurer** state this proposal will have no fiscal impact on their respective agencies.

Officials from the **Office of the Governor** state there should be no added cost to the Governor's Office as a result of this proposed legislation.

Officials from the **Missouri Senate** state this proposal will either have no impact as it relates to their agency or minimal costs which can be absorbed by present appropriations.

Officials from the **Office of Administration - Division of Budget and Planning (BAP)** state the proposed legislation should not result in additional costs or savings to BAP.

Officials from **DESE** state their agency would administer a program whereby eligible school districts apply for and receive grant awards to implement drop-out prevention strategies. DESE is required to promulgate criteria to judge the effectiveness of participating school district's drop-ASSUMPTION (continued)

out prevention programs. The costs of the program are unknown but will likely be significant.

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DESE will require 1.0 FTE supervisor and 1.0 FTE administrative assistant to review and process grant applications, to award funds, and to judge the effectiveness of the drop-out programs.

Oversight assumes the proposal states that grants awarded under this section will be available to school districts that have a student population of which sixty percent or greater is eligible the Free and Reduced Lunch Program. **Oversight** assumes, based on data from the DESE website, that as of 2008, there were 96 school districts that had a student population of which sixty percent were eligible for the Free and Reduced Lunch Program.

Oversight has, for fiscal note purposes only, adjusted the salary and benefits of the supervisor and administrative assistant to correspond with the range for the starting salary posted by DESE for a similar positions. **Oversight** has, for fiscal purposes only, not assigned a cost for travel.

§161.072, 161.122, 167.275 - Public Access to Education Materials and Records

Officials from **DESE** state that §161.072 and 167.275 will have no fiscal impact on their agency or on school districts.

Officials from the **Department of Social Services - Division of Youth Services** state the provisions of §162.275 are not expected to fiscally impact their agency.

Officials from DESE assume §161.122, which requires the Commissioner of Education to conduct studies, evaluation, and testing relating to standard and efficiency of instruction, will likely result in costs exceeding \$100,000.

§161.380 - Standards for teaching

Officials from the **Department of Elementary and Secondary Education (DESE)** stated there would be cost associated with the development of the teaching standards, but those costs should be insignificant.

Oversight assumes the minimal costs could be absorbed by DESE and, for fiscal note purposes only, will assign no cost for this section.

ASSUMPTION (continued)

§161.800 - Volunteer and Parents Incentive Program

Officials from the **Office of State Treasurer** assume this section of the proposal will have no

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fiscal impact on their agency.

Officials from the **Department of Higher Education** state this section will have no direct foreseeable fiscal impact on their agency. They were unable to estimate the over-all fiscal impact of this proposal because they cannot predict the number of people who would take advantage of it or the cost of the education they might seek.

Per-credit hour tuition at Missouri public higher education institutions ranges from \$61 to \$253. The average for community colleges is \$73, and the average for four-year institutions is \$201 per credit hour.

Officials from **DESE** assume this section would require their agency to implement and administer a program of tuition reimbursement for parents or volunteers who donate time at a qualifying public school. A qualifying public school is defined as a Missouri school that is located in a school district that has been classified as unaccredited or provisionally accredited, or that has a student population of more than fifty percent at-risk students.

At-risk students are defined by a wide range including, but not limited to, criteria such as having low grades, having a parent or sibling who dropped out of school, or having low self-esteem. Much of the at-risk criteria are not quantifiable and cannot be tracked by DESE or reported by the local school districts. DESE assumes it would be impossible to determine which public schools would qualify. DESE and local school districts would incur costs developing systems to track and report these criteria as well as to track and report the time donated by parents and volunteers.

Potentially, this program could apply to every local school district in the state. Tuition reimbursements would be contingent upon the number of parents and volunteers who donate time at a qualifying school and then complete three credit hours of education at a public institution of higher education located in Missouri. In addition, DESE would have to develop a payment system to make the reimbursements and ensure the appropriate time has been donated and the appropriate credit hours have been completed. These costs cannot be estimated. DESE would require 1.0 FTE director and 1.0 FTE administrative assistant to implement and administer the program.

Oversight has, for fiscal note purposes only, adjusted the salary and benefits of the director and ASSUMPTION (continued)

the administrative assistant to correspond with the range for the starting salary posted by DESE for similar positions.

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Officials from the **Jefferson City School District** assume that by using the definition of "at risk student" outlined in the proposed legislation, nearly every student in the state could qualify. Currently the Jefferson City School District has a substantial volunteer program, but were unable to determine how many volunteers would need additional education to use the credit.

Officials from the **Charleston School District** assumed there would be costs associated with a Highway Patrol/FBI background check.

Officials from the following institutions of higher education assumed no fiscal impact associated with this proposal: University of Central Missouri, University of Missouri, Missouri State University, Truman University, and Lincoln University.

§161.850 - Parent's Bill of Rights

Officials from the **Department of Elementary and Secondary Education (DESE)** state they have adopted the federal model of the "notice of right" referred to as "Procedural Safeguards" which meets all federal requirements. DESE has indicated they would not be likely to change the federal model to accommodate the requirements of this proposal. The provisions of this proposal appear to provide for "rights" that are additional to those provided under the Individuals with Disabilities Education Act (IDEA) to parents. Should this proposal pass, DESE would most likely create a new (additional) document for distribution to families.

The existing "Federal Procedural Safeguards" document is 32 pages in length. DESE assumes that an additional state procedural safeguards document (bill-of-rights) would be approximately ten pages in length. Distribution to school districts/charter schools is based on child count.

Estimated Costs:

| Staff time: 100 staff hours | \$ 2,500 (includes federal approval process) |
|----------------------------------|--|
| Materials: | \$ 250 |
| Printing: 150,000 copies | \$ 30,000 |
| Translation: 22 languages | \$100,000 |
| American Sign Language/Video/DVD | \$ 5,500 |
| Distribution Costs/Postage | \$ 600 |
| | \$138,850 |

ASSUMPTION (continued)

Oversight assumes the staff time and printing costs would be absorbed. Printing costs will be negligible since the document is to be posted on the web site. In reviewing existing contracts for

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translation costs, Oversight assumes a range of 3 cents to 37 cents per word and a range of 5 to 10 pages (at 500 words per page) for the proposed document to be translated into 22 languages. The range for translation cost would be \$1,650 at the lowest end of the range and the highest would be \$40,700. **Oversight** also assumes that requests for translations in non-mainstream languages could be requested on an as-needed basis, further reducing the cost of this section. For fiscal note purposes only, **Oversight** will range the cost as (Unknown - Up to \$40,700).

Officials from the **Special School District of St Louis (SSD)** assume that most of the requirements listed in the proposal are already required under IDEA. This proposal would add compliance requirements that don't currently exist under IDEA such as discussing classroom programming and behavior therapy. These requirements would add expense to the district, but SSD could not quantify an amount of fiscal impact.

Officials from the **Sikeston School District** state there will be a fiscal impact associated with the compliance steps, but that a specific cost is not known.

Officials from the **Francis Howell School District** assume the proposed legislation would require printing of the brochures. The estimated fiscal impact would be less than \$1,000 per year.

Officials from the **Blue Springs School District** assume this proposed legislation will lead to more due process hearings in the state. They reported they spent \$130,000 last year on attorney's fees for special education issues and just went through one in the last month and attorney's fees alone were in excess of \$50,000. They assume that if this proposal is enacted they will at least double those costs.

Officials from the **St Charles School District** responded to the request for fiscal note, but did not specify if there would be fiscal impact to their district.

§162.083 - Operation of a Special Administrative Board of a lapsed school district

Officials from **DESE** state this proposed legislation presents no increased costs for their agency or the state.

Oversight assumes that since the election of a successor member shall occur on a municipal <u>ASSUMPTION</u> (continued)

election day, costs of the election to the school district would be minimal and no fiscal impact is assigned.

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§162.204 - Digital and electronic records

Officials from **DESE** state this proposal will have no fiscal impact on their agency or on local school districts.

Officials from the **Sikeston School District** assumed no costs associated with the proposed legislation.

In response to an identical proposal from last year (SB 925 - FN 3978-01), officials from the **Independence School District** stated the proposal would have no fiscal impact on their district beyond current operational expenditures.

§162.225, 162.227, 162.228, 162.229, 162.241, 162.291, 162.459, 162.1200, 162.1201 - School district reorganization

Officials from **DESE** state this portion of the proposal should not have significant state cost. Costs are likely to be less than \$50,000 for general expenses for modifying data collection instruments to recognize the elimination of some districts and administrative expenses incurred by the Commissioner of Education during the reorganization process. **DESE** assumes there would be some local cost for the cost of the election to reorganize.

Oversight assumes the minimal expenses associated with this portion of the proposal can be absorbed with existing resources. **Oversight** assumes the election would be held during a general election and so election costs would be minimal. Oversight, for fiscal note purposes, will show no cost to the school districts.

§162.492 - Elections for school board vacancies

Officials from **DESE** state this proposal will have no fiscal impact on their agency.

Officials from the **Office of Secretary of State** indicated this proposed legislation would have no fiscal impact on their agency.

Officials from the **Kansas City Board of Elections** have determined that a single issue election ASSUMPTION (continued)

for the Kansas City Missouri School District would cost approximately \$200,000.

Oversight assumes the proposal calls for a special election to fill vacancies on the school board; therefore, the Kansas City Missouri Public School District would be responsible for the costs of

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the special election if such a vacancy should occur. A special election would be only held if a vacancy occurs more than six months prior to the next general municipal election; otherwise, the position would be filled at the next general municipal election, reducing potential election costs to the Kansas City Missouri Public School District.

Officials from the Kansas City Missouri Public School District did not respond to a request for fiscal note.

§162.716 - Use of seclusion rooms by school districts

Officials from **DESE** state this proposal will have no fiscal impact on their agency or on local school districts.

Officials from the **Department of Public Safety - Office of the Director** and **Missouri State Highway Patrol** state this proposal will have no fiscal impact on their respective agencies.

Officials from the **Office of State Courts Administrator** state this proposal will have no fiscal impact on the Courts.

Officials from the **Department of Social Services - Division of Youth Services** state this proposal will have no fiscal impact on their agency.

Officials from the **Springfield Police Department** and the **Boone County Sheriff's Department** state this proposal will have no fiscal impact on their respective departments.

Officials from the **Special School District of St Louis County (SSD)** state this section of the proposed bill may increase costs if the Special School District has to hire additional staff in their five special education schools to deal with students who currently need the secure observation rooms. They may need to add another paraprofessional to help control behaviors of students or may call parents to take the students home.

Oversight notes that the Special School District of St Louis County is unique in that it has a higher population of students with disabilities that require special arrangements and that they ASSUMPTION (continued)

may incur additional costs that would not be applicable in other districts.

§162.1033 - Students First Act

Officials from **DESE** assume no increased state costs resulting from this section of the proposed

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legislation.

§162.1168 - Missouri Preschool Plus Grant Program

Officials from the **Department of Mental Health, Department of Social Services,** and the **Office of State Treasurer** state this proposed legislation will have no fiscal impact on their respective agencies.

ASSUMPTION (continued)

Officials from **DESE** made the following assumptions regarding fiscal impact of this program:

FY 2010

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Cost per Existing Program

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| Cost per New Program | \$ | 150,000 |
|----------------------|-----|----------|
| New Programs | | x 33 |
| Total Cost for 2010 | \$4 | ,950,000 |

FY 2011

| Existing Programs Cost for Existing Programs | <u>\$3</u> | x 33 3,960,000 |
|--|------------|-------------------|
| Cost per New Program New Programs | \$ | 150,000 x 6 |
| Cost of New Programs | \$ | 900,000 |

\$ 120,000

\$4,860,000

FY 2012

Total Cost for 2011

| Cost per Existing Program Existing Programs Cost for Existing Programs | 120,000 x 39 4,680,000 |
|--|------------------------------|
| Cost for New Program New Programs Cost of New Programs | 150,000 x 2 300,000 |

Total cost for FY 2012 \$4,980,000

According to officials from the **Department of Health and Senior Services (DOHSS)**, the Department of Elementary and Secondary Education (DESE) estimates this legislation would increase Pre-K capacity by 60 to 125 classrooms. This range is dependent on the size of the classroom (i.e., 10, 15, or 20 children per room). DOHSS assumes additional licensure activities will need to be performed by the Section for Child Care Regulation (SCCR) for these new childcare services. For fiscal note purposes, SCCR estimates an additional 85 additional licensed <u>ASSUMPTION</u> (continued)

child care facilities (previously unlicensed facilities). The new facilities would require two Child Care Specialist II and related expenses. The Child Care Specialist II will inspect the 85 additional licensed child care facilities and perform necessary regulatory activities.

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For licensed child care programs in the state, DOHSS has established child to adult ratios in promulgated rules for child care centers. If a program in this project were licensed by DOHSS, the staff/child ratio set forth by the Department of Elementary and Secondary Education would need to coordinate with the standards already in place.

Oversight assumes the proposal states that the grants are not for licensed day care facilities, but are for a program administered by DESE and the students will be taught by teachers with a bachelor's degree, or in the case of nonsectarian community-based organizations, teachers with at least an associates degree pursuing a bachelor's degree. Oversight also assumes that if the number of programs assumed by DESE in their response does not cover up to 1,250 students as outlined in the proposal, funding to be provided from General Revenue would exceed the minimum of \$5,000,000 stated in the proposal. For fiscal note purposes only, Oversight will show a cost to General Revenue of (\$5,000,000 to Unknown)

§162.1250 - Virtual courses

Officials from **DESE** anticipate no increased cost to the school foundation formula.

Oversight assumes the proposal is permissive for the school districts; therefore, no fiscal impact will be stated.

ASSUMPTION (continued)

§163.095- Recalculation of state aid for Riverview Gardens School District

According to officials from **DESE**, the district impacted by this proposal is Riverview Gardens

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(096-111). Based on data available for the FY09 Basic Formula calculation for the district, the estimated increase to the district by year compared to current law is:

| \$2,353,235 \$2,400,148 \$2,373,930 | | | | |
|---|--|---|--|---|
| \$1,363,037 | | | | |
| \$8,490,350 | To be | paid in equal a | mounts | s in FY10, FY11, FY12 and FY13 |
| \$8,490,350 | divide | d by $4 = \$2,12$ | 2,588 | |
| \$2,122,588 | | | | |
| \$1,578,885 | + | \$2,122,588 | = | \$3,701,473 |
| \$1,807,903 | + | \$2,122,588 | = | \$3,930,491 |
| \$2,036,921 | + | \$2,122,588 | = | \$4,159,509 |
| | \$2,400,148 \$2,373,930 \$1,363,037 \$8,490,350 \$8,490,350 \$2,122,588 \$1,578,885 \$1,807,903 | \$2,400,148 \$2,373,930 \$1,363,037 \$8,490,350 To be \$8,490,350 divide \$2,122,588 \$1,578,885 + \$1,807,903 + | \$2,400,148 \$2,373,930 \$1,363,037 \$8,490,350 To be paid in equal a \$8,490,350 divided by 4 = \$2,12 \$2,122,588 \$1,578,885 + \$2,122,588 \$1,807,903 + \$2,122,588 | \$2,400,148 \$2,373,930 \$1,363,037 \$8,490,350 To be paid in equal amounts \$8,490,350 divided by 4 = \$2,122,588 \$2,122,588 \$1,578,885 + \$2,122,588 = \$1,807,903 + \$2,122,588 = |

Officials from the Riverview Gardens School District did not respond to a request for fiscal note.

§166.300 - School Building Revolving Fund

DESE assumes the cost of this section is the amount the general assembly chooses to appropriate. Based on the appropriation, grants will be awarded based on the specified criteria. Recent news articles indicate the general assembly may put several hundred million dollars into this effort. If this happens, DESE will need 1.0 FTE assistant director, 1.0 FTE supervisor, and 1.0 FTE administrative assistant II.

Oversight assumes the proposed legislation relating to this section will remove the current cap of \$440,000,000 in the School Building Revolving Fund, but assumes the DESE assumptions are speculative and, for fiscal note purposes, will assign no cost for personal services. **Oversight** will show (Unknown) cost to General Revenue and Unknown income flowing through to school districts for grants for capital improvements as outlined this section.

<u>ASSUMPTION</u> (continued)

§167.018, 167.019, 210.1050 - "Foster Care Education Bill of Rights"

Officials from the Office of State Courts Administrator state this portion of the proposal will

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have no fiscal impact on the Courts.

Officials from the **Office of Administration - Administrative Hearing Commission** state this portion of the proposal will have no fiscal impact on the Commission.

Officials from the **Department of Health and Senior Services** state this section of the proposal will have no fiscal impact on their agency.

Officials from the **Department of Mental Health (DMH)** state that none of the provisions of this proposal appear to place any additional requirements upon their agency; therefore, no fiscal impact is anticipated.

Officials from **DESE** state this section proposal will have no fiscal impact on their agency or on local school districts.

§168.019

The proposed legislation stipulates that the foster child has the right to remain enrolled in and attend their school of origin pending resolution of school placement disputes. According to officials from the **Department of Social Services - Children's Division**, the Children's Division policy currently addresses this issue in Section 4 Chapter 7.2 of the Child Welfare Manual.

DOS-CD notes that the language "The Department of Elementary and Secondary education shall

promulgate rules and regulations for assigning costs associated with assigning transportation costs associated with pupil placement under this subsection," was included in SB 1000 (FN 3989-05) from last session, but is not included in this proposal. It is unknown who will pay for these costs and how much of this type of transportation costs there are. However, should the CD have to incur the costs of transporting foster children to their school of origin there could be a fiscal impact that is unknown at this time.

Oversight assumes that additional transportation costs, if any, would be minimal and would not be expected to exceed \$100,000.

Officials from the **Blue Springs School District** assume this proposal would result in the need <u>ASSUMPTION</u> (continued)

for them to hire at least on additional staff member in order to comply with this proposal. Their cost is estimated to be at least \$75,000 annually.

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In response to SB 1000 (FN 3989-05) from last year, officials from the **Francis Howell School District** assumed no fiscal impact to their district.

Officials from the **St Charles School District** stated that schools already provide services to students who are in foster care. Sending transcripts, etc., is already required and does not require designation of one person to be responsible.

Officials from the **Poplar Bluff School District** assumed this proposal would impact personnel, but did not assign a cost.

Officials from the **Sikeston School District** assumed they would have to establish an additional protected class which would result in a cost for implementation and training.

Oversight assumes the only costs to school districts will be administrative and that the school districts can absorb any administrative duties related to this proposal.

§167.126 - Educational services for hospitalized children

DESE officials assumed no fiscal impact for this section.

§168.021 - Teacher certification

Officials from the Department of Higher Education assume this section would have no direct, foreseeable fiscal impact on their agency.

DESE officials assume adding another classification of educators would require a .5 FTE supervisor. In addition, DESE will incur application and publication costs of approximately \$25,000.

Oversight assumes a limited number of individuals would pursue this limited certification. Although a one semester class in personal finance is now required for high school graduation, Oversight assumes most of the classes would be taught by existing certificated staff. Oversight further assumes DESE would be able to implement the requirements of this proposed legislation with existing resources. If a significant fiscal impact were to result from this proposal, funds to ASSUMPTION (continued)

support the program would be sought through the appropriations process.

§168.221, 168.745, 168.747, 168.749, 168.750 - Teacher Compensation Package

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Officials from **DESE** assume the cost associated with this section is capped at \$5,000,000. In addition, DESE will require 1.0 assistant director to administer the provisions.

Oversight assumes this proposal applies only to teachers in the St Louis Public School District. It is unknown how many teachers will chose to give up tenure to participate in this program and for fiscal note purposes only, will not assign a cost for personal services.

§170.043 - Physical Education for grades kindergarten through five

Officials from **DESE** state there is no fiscal impact for DESE; however, there is an unknown significant impact for school districts in the state. Not all districts will have problems complying with this proposed legislation, but other districts could have to build more gyms and hire additional staff.

Officials from the **Department of Health and Senior Services** stated this proposal will have no fiscal impact on their agency.

In response to similar legislation from this session (HCS for HB 509) which requires physical education programs for children in kindergarten through eighth grade, officials from following school districts made these assumptions:

Officials from the **Blue Springs School District** state this proposal would require their district to add a minimum of 13 additional with as many as 21 additional physical education teachers at a cost of at least \$650,000 to \$1,000,000 annually.

Officials from the **Special School District of St Louis County** anticipate the impact to their district could exceed \$500,000 per year mainly due to hiring more physical education teachers at each of their schools.

Officials from the **Frances Howell School District (FHSD)** responded in the introduced version of this proposal that they currently provide the required number of minutes of physical education

instruction, but not on a daily schedule. Physical education is scheduled in a rotation along with art and music. To move to having physical education every day for Kindergarten through eighth <u>ASSUMPTION</u> (continued)

grade, FHSD would need to increase teaching staff, not only in physical education, but also in art and music.

FHSD officials estimated they would need to add a minimum of 10 teachers. At a cost of

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\$60,000 (salary and benefits), the fiscal impact would be \$600,000. This does not include the facility costs that may be incurred, as their district is already running a program at maximum capacity at some of their schools. The move to every day physical education would require expansion of facilities. This would increase the fiscal impact of this proposed legislation.

In response to a similar proposal from last year (HB 1891 - FN 3959-01), these school districts offered the following assumptions:

Officials from the **Salisbury School District** assumed this proposal would require an additional teachers and their district would have to build a facility in which to conduct these classes. Their district is only able to offer 50 minutes each week per elementary class because the current facilities are also used as the lunchroom.

Officials from the **Parkway School District** estimated the fiscal impact of this proposal on their district to be at least \$750,000 annually to cover additional staffing at middle and elementary schools.

Officials from the **Independence School District** assumed that at the elementary level, it would require additional physical education teachers, additional gym space, and equipment to support this program expansion. At the Middle School students currently participate in P.E. (3/5th of the time) and Health (2/5th of the time). At the High School level, it would require the District to increase graduation requirements for physical education to two units; increase the number of instructors; conflict with advance placement, band, debate, theater, and foreign language courses; and would require more indoor physical education space.

§170.400 - Supplemental educational services programming

DESE officials assumed no fiscal impact for this section.

§171.031 - School Calendars

Officials from **DESE** and the **Department of Labor and Industrial Relations** state this section will have no fiscal impact on their respective agencies.

ASSUMPTION (continued)

§177.088 - School boards and agreements with certain political subdivisions

Officials from **DESE** state this proposal will have no fiscal impact on their agency or on local school districts.

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Officials from the Sikeston School District, Special School District of St Louis County, Cities of West Plains, Centralia, Kansas City, and the Counties of Cass and St Louis state this section would have no fiscal impact on their respective school districts and political subdivisions.

Section 1 - School Building Repair Fund

Officials from **DESE** and the **Office of State Treasurer** state this section will have no fiscal impact on their respective agencies.

Section 1 - Home school students and activities

DESE officials assumed no fiscal impact for this section.

FISCAL IMPACT - State Government

FY 2010 (10 Mo.)

FY 2011

FY 2012

GENERAL REVENUE

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| Savings - Reduced GR expense to fund foundation formula (§163.043) | \$108,600,000 | \$108,600,000 | \$108,600,000 |
|---|---------------------|------------------|------------------|
| Cost - Department of Elementary and Secondary Education (DESE) - Increased state aid (§163.011) | (\$66,300,000) | (\$66,300,000) | (\$66,300,000) |
| <u>Cost</u> - DESE - Senior Cadets Program (§160.375) | | | |
| Personal Costs (1 FTE) | \$0 | (\$28,507) | (\$29,363) |
| Fringe Benefits | \$0 | (\$13,863) | (\$14,279) |
| Expense and Equipment | <u>\$0</u> | <u>(\$1,280)</u> | <u>(\$1,319)</u> |
| Total administrative costs | \$0 | (\$43,650) | (\$44,961) |
| <u>Cost</u> - DESE - Reimbursements to the | | | |
| Cadet Program (§160.375) | \$0 | \$0 | (\$5,791,503) |
| Cost - DESE - Contract costs for study of | | | |
| charter school performance (§160.400) | (\$200,000) | \$0 | \$0 |
| <u>Cost</u> - DESE - Funding for drop-out | | | |
| prevention efforts (§160.950) | (Unknown - | (Unknown - | (Unknown - |
| | Expected to | Expected to | Expected to |
| | exceed | exceed | exceed |
| | \$100,000) | \$100,000) | \$100,000) |
| <u>Costs</u> - DESE - Drop-out prevention efforts (§160.950) | | | |
| Personal Services (2 FTE) | (\$56,124) | (\$69,369) | (\$71,450) |
| Fringe Benefits | (\$27,293) | (\$33,734) | (\$34,746) |
| Expense and Equipment | (\$6,851) | (\$2,134) | (\$2,198) |
| Total Administrative Costs | (\$90,268) | (\$105,237) | (\$108,394) |
| Total Talininistrative Costs | (\$70,200) | (\$105,257) | (ψ100,551) |
| FISCAL IMPACT - State Government | FY 2010 (10 Mo.) | FY 2011 | FY 2012 |

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| <u>Cost</u> - DESE - Costs relating to studies, |
|---|
| evaluation, and testing relating to |
| standard and efficiency of instruction |
| (§161.122) |

| standard and efficiency of instruction (§161.122) | (Unknown - Could exceed \$100,000) | (Unknown - Could exceed \$100,000) | (Unknown - Could exceed \$100,000) |
|--|---|---|---|
| <u>Cost</u> - DESE - Reimbursements to school volunteers (§161.800) | (Unknown - Expected to exceed \$100,000) | (Unknown - Expected to exceed \$100,000) | (Unknown - Expected to exceed \$100,000) |
| Cost - DESE - Volunteer and Parents Incentive Program (§161.800) | | | |
| Personal Costs (2 FTE) Fringe Benefits Expense and Equipment Other Costs - Develop tracking and | (\$65,011) (\$31,615) (\$6,851) | (\$80,354) (\$39,076) (\$2,134) | (\$82,764) (\$40,248) (\$2,198) |
| payment systems | (Unknown) | <u>\$0</u> | <u>\$0</u> |
| Total administrative Costs | (\$103,477 to Unknown) | (\$121,564) | (\$125,210) |
| Cost - DESE - Translation costs for "Parents' Bill of Rights" (§161.850) | (Unknown - Up to \$40,700) | \$0 | \$0 |
| <u>Cost</u> - Department of Elementary and Secondary Education (DESE) - Increased state aid (§163.095) | (\$2,122,588) | (\$3,701,473) | (\$3,930,491) |
| <u>Cost</u> - DESE - Missouri Preschool Grant Program (§162.1168) | (\$5,000,000 to Unknown) | (\$5,000,000 to Unknown) | (\$5,000,000 to Unknown) |
| FISCAL IMPACT - State Government | FY 2010 (10 Mo.) | FY 2011 | FY 2012 |

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| <u>Cc</u> | <u>st</u> - | DESE | - A | App | ropr | iati | on | to | School |
|-----------|-------------|------|-----|-----|------|------|----|----|--------|
| _ | | _ | _ | | _ | | | | |

Building Revolving Fund (§166.300) (Unknown) (Unknown) (Unknown)

<u>Cost</u> - DESE **or** Department of Social

Services - Transportation costs

(§167.019) (Not expected to (Not expected to exceed exceed \$100,000) \$100,000) \$100,000)

<u>Cost</u> - DESE - Funding of Teacher

Choice Compensation Package (\$168.745) (\$5,000,000) (\$5,000,000) (\$5,000,000)

ESTIMATED NET EFFECT ON

 GENERAL REVENUE
 \$29,542,967 to (Unknown)
 \$28,028,076 to (Unknown)
 \$21,999,441 to (Unknown)

Estimated Net Effect on FTE for General

Revenue 5 FTE 5 FTE 5 FTE

GAMING PROCEEDS FOR EDUCATION FUND

<u>Income</u> - Increased gaming tax receipts \$108,600,000 \$108,600,000 \$108,600,000

due to repeal of loss limits

<u>Transfer Out</u> - Transfer to Classroom

Trust Fund (\$108,600,000) (\$108,600,000) (\$108,600,000)

ESTIMATED NET EFFECT ON GAMING PROCEEDS FOR

EDUCATION FUND <u>\$0</u> <u>\$0</u>

FISCAL IMPACT - State Government FY 2010 FY 2011 FY 2012 (10 Mo.)

CLASSROOM TRUST FUND

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| <u>Transfer In</u> - Transfer from Gaming Proceeds for Education Fund | \$108,600,000 | \$108,600,000 | \$108,600,000 |
|---|-----------------|-----------------|-----------------|
| <u>Transfer Out</u> - Distribution to School Districts | (\$108,600,000) | (\$108,600,000) | (\$108,600,000) |
| ESTIMATED NET EFFECT ON GAMING PROCEEDS FOR EDUCATION FUND | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| STATE SCHOOL MONEYS FUND | | | |
| <u>Transfer In</u> - General Revenue - Increased state aid (§163.095) | \$2,122,588 | \$3,701,473 | \$3,930,491 |
| <u>Transfer In</u> - General Revenue - Increased state aid (§163.011) | \$66,300,000 | \$66,300,000 | \$66,300,000 |
| Transfer Out - Distribution to Riverview Gardens School District (§163.095) | (\$2,122,588) | (\$3,701,473) | (\$3,930,491) |
| <u>Transfer Out</u> - School Districts - State aid | (\$66,300,000) | (\$66,300,000) | (\$66,300,000) |
| ESTIMATED NET EFFECT ON STATE SCHOOL MONEYS FUND | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |

FISCAL IMPACT - State Government FY 2010 FY 2011 FY 2012 (10 Mo.)

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PERSISTENCE TO GRADUATION FUND

| ESTIMATED NET EFFECT ON PERSISTENCE TO GRADUATION FUND | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
|---|-------------|-------------|-------------|
| <u>Disbursements</u> - School Districts - Grants for drop-out prevention efforts (§160.950) | (Unknown - | (Unknown - | (Unknown - |
| | Expected to | Expected to | Expected to |
| | Exceed | Exceed | Exceed |
| | \$100,000) | \$100,000) | \$100,000) |
| Transfer In - General Revenue - Funding for drop-out prevention efforts (§160.950) | Unknown - | Unknown - | Unknown - |
| | Expected to | Expected to | Expected to |
| | Exceed | Exceed | Exceed |
| | \$100,000 | \$100,000 | \$100,000 |

FISCAL IMPACT - State Government FY 2010 FY 2011 FY 2012 (10 Mo.)

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MISSOURI PRESCHOOL PLUS GRANT PROGRAM FUND

| <u>Transfer In</u> - General Revenue (§162.1168) | \$5,000,000 to Unknown | \$5,000,000 to Unknown | \$5,000,000 to Unknown |
|---|---------------------------------|---------------------------------|------------------------------------|
| <u>Cost</u> - Grants to school districts and nonsectarian community-based organizations (§162.1168) | (\$2,500,000 to Unknown) | (\$2,500,000 Unknown) | (\$2,500,000 to Unknown) |
| Cost - Grants to nonsectarian community-based organizations (§162.1168) | (\$2,500,000 to <u>Unknown)</u> | (\$2,500,000 <u>Unknown)</u> | (\$2,500,000 to <u>Unknown)</u> |
| ESTIMATED NET EFFECT ON MISSOURI PRESCHOOL PLUS GRANT PROGRAM FUND | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| MISSOURI SENIOR CADETS FUND | | | |
| <u>Transfer In</u> - General Revenue (§160.375) | \$0 | \$0 | \$5,791,503 |
| <u>Transfer Out</u> - Tuition Reimbursement (§160.375) | <u>\$0</u> | <u>\$0</u> | (\$5,791,503) |
| ESTIMATED NET EFFECT ON MISSOURI SENIOR CADETS FUND | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| | | | |
| FISCAL IMPACT - State Government | FY 2010 (10 Mo.) | FY 2011 | FY 2012 |

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TEACHER CHOICE COMPENSATION FUND

| for capital projects (§166.300) ESTIMATED NET EFFECT ON SCHOOL BUILDING REVOLVING | (Unknown) | (Unknown) | (Unknown) |
|---|---------------|---------------|---------------|
| Transfer In - General Revenue (§166.300) Transfer Out - Grants to school districts | Unknown | Unknown | Unknown |
| ESTIMATED NET EFFECT ON TEACHER CHOICE COMPENSATION FUND SCHOOL BUILDING REVOLVING FUND | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| <u>Transfer Out</u> - School Districts - Teacher Stipends (§168.745) | (\$5,000,000) | (\$5,000,000) | (\$5,000,000) |
| <u>Transfer In</u> - General Revenue - Funding for Teacher Choice Compensation Package (§168.745) | \$5,000,000 | \$5,000,000 | \$5,000,000 |

| FISCAL IMPACT - Local Government | FY 2010 | FY 2011 | FY 2012 |
|----------------------------------|----------|---------|---------|
| | (10 Mo.) | | |

LOCAL POLITICAL SUBDIVISIONS

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| <u>Income</u> - School Districts - Grants from |
|--|
| Persistence to Graduation Fund for drop- |
| out prevention efforts (§160.950) |

| Persistence to Graduation Fund for drop- out prevention efforts (§160.950) | Unknown - Expected to exceed \$100,000 | Unknown - Expected to exceed \$100,000 | Unknown - Expected to exceed \$100,000) |
|---|---|---|--|
| <u>Income</u> - Riverview Gardens School District - Increased state aid (§163.095) | \$2,122,588 | \$3,701,473 | \$3,930,491 |
| <u>Income</u> - School Districts - Increased state aid (§163.011) | \$66,300,000 | \$66,300,000 | \$66,300,000 |
| <u>Income</u> - School Districts - Grants for preschools (§162.1168) | \$2,500,000 to Unknown | \$2,500,000 to Unknown | \$2,500,000 to Unknown |
| <u>Income</u> - School Districts - Increased disbursements from Classroom Trust Fund | \$108,600,000 | \$108,600,000 | \$108,600,000 |
| <u>Income</u> - School Districts - Grants for capital improvements (§166.300) | Unknown | Unknown | Unknown |
| Transfer In - St Louis Public School District - Teacher stipends from Teacher Choice Compensation Fund (§168.745) | \$5,000,000 | \$5,000,000 | \$5,000,000 |
| Cost - School Districts - Administrative costs for Senior Cadet Program (§160.375) | \$0 | \$0 | (Expected to exceed \$100,000) |
| FISCAL IMPACT - Local Government | FY 2010 (10 Mo.) | FY 2011 | FY 2012 |

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| <u>Cost</u> - Special School District of St Louis County - Additional staffing (§162.716) | (Unknown) | (Unknown) | (Unknown) |
|---|--|----------------------------------|----------------------------------|
| <u>Cost</u> - Kansas City Missouri Public School District - Election costs (§162.492) | \$0 or (Unknown) | \$0 or (Unknown) | \$0 or (Unknown) |
| <u>Cost</u> - St Louis Public School District - Disbursement of stipends to teachers (§168.745) | (\$5,000,000) | (\$5,000,000) | (\$5,000,000) |
| <u>Cost</u> - School Districts - Construction costs for facilities for expanded physical education requirement (§170.043) | (Expected to exceed \$100,000) | \$0 | \$0 |
| <u>Cost</u> - School Districts - Additional staffing required for expanded physical education requirement (\$170.043) | (Expected to exceed \$100,000) | (Expected to exceed \$100,000) | (Expected to exceed \$100,000) |
| ESTIMATED NET EFFECT ON LOCAL SUBDIVISIONS | Expected to exceed \$179,422,588 | Expected to exceed \$181,101,473 | Expected to exceed \$181,230,491 |

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This proposed legislation makes several modifications relating to school funding. Those with

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fiscal impact are as follows:

*§*160.534, 163.011, 163.043, 313.822

This proposed legislation modifies the elementary and secondary education funding formula. It removes from the calculation of the state adequacy target the inclusion of the gaming revenues from the repeal of the loss limits. This becomes effective July 1, 2009. Beginning on July 1, 2010, the moneys derived from the passage of Proposition A will be deposited into the Classroom Trust Fund and distributed to school districts in that manner.

Current law provides that current operating expenditures shall include, in part, any increases in state funding subsequent to fiscal year 2005, not to exceed 5%, per recalculation, of state revenue, received by a district in the 2004-2005 school year. This act removes the 5% limit on increases in state funding per recalculation. This becomes effective July 1, 2010.

This proposal defines "Gifted Education Pupil Count" as the number of students who qualify as "gifted" under Section 162.675 and who are enrolled in a school district's gifted education program on the last Wednesday in January for the preceding school year. This number must not exceed five percent of a school district's enrollment for the immediately preceding academic year. This act modifies the definition of "weighted average daily attendance" by including in the calculation the product of .25 multiplied by the number of the district's gifted education pupil count. This becomes effective July 1, 2010.

This proposal provides that for the 2010-2011 school year and beyond, all proceeds a school district receives from the Classroom Trust Fund in excess of the amount it received in the 2009-2010 school year must be placed to the credit of the school district's teachers' and incidental funds. This becomes effective July 1, 2009.

This proposal repeals the Schools First Elementary and Secondary Education Improvement Fund on July 1, 2010 and modifies the audit that will be conducted by the State Auditor, which becomes effective July 1, 2009.

Senate Amendment 2 – §163.095

This proposed amendment requires the Department of Elementary and Secondary Education to recalculate the state school aid for the Riverview Gardens School District to correct an error by the district in placing funds received by the state for school aid for fiscal year 2006 in the <u>FISCAL DESCRIPTION</u> (continued)

incidental fund, rather than the capital projects fund. The sum of the amounts due to the school

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district after recalculation for fiscal years 2007-2010 will be divided and distributed to the school district in equal amounts in fiscal years 2010-2013.

Senate Amendment 5 - §162.492

This proposed amendment provides that any vacancies that occur on the school board of the Kansas City School District will be filled by special election instead of by appointment by board members. The State Board of Education is responsible for ordering a special election when a vacancy occurs.

Senate Amendment 6 − §162.1168

This proposed amendment creates the Missouri Preschool Plus Grant Program as a pilot program within the Missouri Preschool Project. The program will serve up to 1250 students with preschool services and will be administered by the Department of Elementary and Secondary Education (DESE) in collaboration with the Coordinating Board for Early Childhood. School districts that are classified as unaccredited and non-sectarian community-based organizations located within such school districts may receive grants. Grants run for three years and are renewable. At least fifty percent of the placements must be offered through non-sectarian community-based organizations. Children who are one or two years away from kindergarten entry may participate in the program. Children of active duty military personnel will receive admission preference.

If a school district becomes classified as provisionally accredited or accredited, it may complete the length of an existing grant and be eligible for one additional renewal for three years. The program must comply with current early childhood standards. Community-based organization grantees may employ teachers with at least an associate's degree provided they show they are on the path to obtaining a bachelor's degree within five years. School districts and non-sectarian community-based organizations must collect short-term and long-term data about student performance where feasible. DESE must make a good faith effort to collect long-term student performance data as required in the act for students who attend non-public schools.

DESE will accept applications in a competitive bid process to begin implementing the program in the 2010-2011 school year. The program will be funded through general appropriations and will not be funded through money from the Gaming Commission Fund. The General Assembly must appropriate an amount sufficient to adequately fund the program, which shall be at least \$5 million in any fiscal year.

DESCRIPTION (continued)

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The provisions of this section will expire in six years unless reauthorized.

Senate Amendment 11 − §162.716

This section prohibits school district employees, volunteers, and independent contractors from placing a student receiving special education services in a locked box, locked closet, or locked room as a behavior management technique or discipline management practice. Exceptions include when confinement is necessary to prevent a student from causing bodily harm and when a student has a weapon. School district employees, volunteers, and independent contractors may place a student in seclusion, as described in the act, as a last resort as an emergency safety intervention. Seclusion must not be used any longer than necessary to allow for a student to regain self-control. The school district must document the use of seclusion.

Senate Amendment 12 - §160.950

This section creates the Persistence to Graduation Fund. DESE will establish a procedure for school districts to apply for grants to implement drop-out prevention strategies. Grants may be available to school districts that have at least sixty percent of students eligible for a free and reduced lunch. Grants will be awarded for one to five consecutive years. Upon expiration, a school district may apply for an extension. DESE must give preferences to school districts that propose a holistic approach to drop-out prevention as described in the act. DESE may stop payments to a district if it determines that the district is misusing funds or if the district's program is deemed ineffectual. DESE must provide written notice thirty days prior to cessation of funds. DESE must report annually to the General Assembly the recipients and amount of grants and data for the preceding five years for each recipient district.

Senate Amendment 1 to Senate Amendment 14 - §160.400

DESE will commission a study comparing the performance of charter school students with an equivalent group of district students representing an equivalent demographic and geographic population. DESE will also study charter schools' impact on the constituents of the district in which they serve by using a contractor through a proposal process. DESE must coordinate the request for proposal process with individuals representing charter schools and the districts in which the charter schools are located. The student performance assessment must include, but may not be limited to: MAP test performance; student re-enrollment rates; educator, parent, and student satisfaction data; graduation rates; and performance of students enrolled in the same public school for three or more consecutive years.

FISCAL DESCRIPTION (continued)

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Senate Amendment 17 - 168.221, 168.745, 168.747, 168.749, 168.750

This amendment creates the "Teacher Choice Compensation Package" for the St. Louis City School District to permit performance-based salary stipends, upon the decision of a teacher, to reward teachers for objectively demonstrated superior performance. It also creates the Teacher Choice Compensation Fund in the State Treasury. The General Assembly must annually appropriate \$5 million to the fund.

A teacher must give up his or her right to a permanent appointment for the duration of his or her employment with the school district to participate in the Teacher Choice Compensation Package. If a teacher chooses to no longer participate in the Compensation Package, he or she may not resume permanent teacher status with the district. Teachers will qualify annually in October. Stipends will be offered in increments of five thousand dollars, up to fifteen thousand dollars but must not exceed fifty percent of a teacher's base salary as described in the proposal. DESE will make a payment to the district in the amount of the stipend, which will be delivered as a lump sum in January following the October qualification. If funds are insufficient, DESE may prorate payments.

The Teacher Choice Compensation Package will be open to every person employed by the St. Louis City School District regardless of certification status, provided the other requirements are satisfied. Stipends will be prorated for part-time employees and will be forfeited for any teacher dismissed for cause.

Beginning with the 2010-2011 school year, teachers who opt out of their permanent contract may be eligible based on the following: student scores on a value-added test instrument as described in the act, evaluations by principals or other administrators, evaluations by parents, and evaluations by students. DESE must develop or identify model instruments for use by school districts, which may also use or develop their own instruments. DESE must develop criteria for determining eligibility for stipend increments. Test-scores will be given more weight than evaluations. The level of scores required must take into account classroom demographics.

Senate Amendment 20 - §161.850

This section requires the DESE to produce "The Parents' Bill of Rights," to inform parents of children with an individualized education program of their educational rights under federal and state law by January 1, 2010. The publication must state it does not confer any right or rights beyond those conferred by federal or state law. In addition, the publication must state that it is only for informational purposes. The publication must contain ten points of information, which <u>FISCAL DESCRIPTION</u> (continued)

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are described in the proposal. DESE must post a copy of it on its website.

Each school district must provide a copy of "The Parents' Bill of Rights" upon initial referral for evaluation and at any such time as a school district is required under state or federal law to provide the parent or parents with notice of procedural safeguards.

Senate Amendment 22 - §167.018, 167.019, 210.1050

This proposed amendment establishes the "Foster Care Education Bill of Rights." Each school district must designate a staff person to be an educational liaison for foster care children. This liaison would assist with proper educational placements, transferring between schools, ensuring transfer of grades and credits, requesting school records, and submitting school records that have been requested.

A child placing agency will promote educational stability for foster care children when making placements. A foster care child may continue to attend his or her school of origin pending resolution of a dispute. Each school district must accept for credit any full or partial course work satisfactorily completed by a pupil while attending certain schools. A pupil who completes the graduation requirements of his or her school district of residence while under the jurisdiction of the juvenile court will receive a diploma.

If a foster care pupil is absent from school because of a change in placement by the court or child placing agency, or because of a verified court appearance or related court-ordered activity, the pupil's grades and credits will be calculated as of the date the pupil left school. Such absence will not result in a lowering of the pupil's grades.

Subject to federal law, school districts are authorized to permit access of pupil school records to a child placing agency for the purpose of fulfilling educational case management responsibilities required by the juvenile officer or by law and to assist with the school transfer or placement of a pupil.

Each child who is in foster care or who is placed in a licensed residential care facility is entitled to a full school day of education unless the school district determines that fewer hours are warranted. A full school day is defined as six hours under the guidance and direction of teachers in the education process for children in foster care or for children placed for treatment in a licensed residential care facility by the Department of Social Services.

For children placed for treatment in a licensed residential care facility by the Department of <u>FISCAL DESCRIPTION</u> (continued)

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Social Services, the Commissioner of Education, or his or her designee, will be an ombudsman to assist the family support team and school district. The ombudsman will have the final decision over discrepancies regarding school day length. A full school day of education will be provided pending the ombudsman's final decision.

Senate Amendment 24 - §170.043

This section establishes physical education requirements for school districts beginning with the 2010-2011 school year. Physical education class will be required for students in kindergarten through fifth grade and will include 150 minutes of movement each week as described in the proposal. Students will have the opportunity to learn individual health self-assessment skills and will be encouraged to improve and sustain healthy fitness levels. School districts will create community and business partnerships to provide resources to reward schools for improved health status. Annually, the Commissioner of Education will recognize students, schools, and school districts that have achieved improved fitness

Senate Amendment 30 - §161.800

This section creates the Volunteer and Parents Incentive Program, to be implemented and administered by DESE. Under the program, DESE will provide a reimbursement to parents or volunteers who donate time at certain schools. To be eligible, individuals must donate time at a school in a district that is unaccredited or provisionally accredited, or has a population of at least 50% at risk students as described in the act. For every one hundred hours donated by a volunteer or parent, DESE will provide him or her with a reimbursement for the cost of three credit hours at a public institution of higher learning located in Missouri. The reimbursement cannot exceed \$500 every two years. If a participating school district becomes classified as accredited, it may continue to participate in the program for an additional two years.

The provisions of this section will expire in six years unless reauthorized.

Senate Amendment 31 - §160.375

This section creates the Missouri Senior Cadet Program, which will provide opportunities for twelfth graders in public school to mentor kindergarten through eighth grade students as described in the proposal. Participating students must be Missouri residents attending a Missouri high school, maintain a 3.0 GPA and plan to attend college. Twelfth graders who donate ten hours per week during the academic year will receive one elective credit that may be used to fulfill graduation requirements. If a student attends a public college or university located in FISCAL DESCRIPTION (continued)

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Missouri after participating in the program, the state will provide a reimbursement in the amount of three credit hours per semester for a total of no more than eight semesters. The provisions of this proposed legislation will expire in six years unless reauthorized.

Senate Amendment 33 - §161.122

This section requires the Commissioner of Education to study and evaluate the progress, or lack thereof, in achieving instructional goals, and make these findings available by free public electronic media.

This proposal contains different effective dates. Changes made to §160.534, 163.011, 163.043, 313.775, and 313.822 will become effective July 1, 2009. The repeal of §313.778 will become effective on July 1, 2010.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Elementary and Secondary Education

Office of Secretary of State

Administrative Rules Division

Office of State Treasurer

Office of State Courts Administrator

Department of Mental Health

Department of Health and Senior Services

Department of Social Services

Children's Division

Office of Administration

Division of Budget and Planning

Administrative Hearing Commission

Office of the Governor

Office of the Lieutenant Governor

Department of Economic Development

Department of Higher Education

Office of State Auditor

Kansas City Board of Elections

SOURCES OF INFORMATION (continued)

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School Districts

Sikeston

Independence

St Charles

Mehlville

Francis Howell

Blue Springs

Poplar Bluff

Special School District of St Louis County

Jefferson City

Charleston

Colleges and Universities

Moberly Area Community College

Linn State Technical College

Metropolitan Community College

University of Central Missouri

Lincoln University

Missouri Southern State University

Missouri State University

University of Missouri

Missouri Western State University

Truman University

Cities and Counties

Cass County

Centralia

Kansas City

St Louis County

West Plains

NOT RESPONDING

Riverview Gardens School District

Mickey Wilson, CPA

Mickey Wilen

Director

March 30, 2009