

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0283-03
Bill No.: HCS for SB 3
Subject: Elections; Secretary of State
Type: Original
Date: March 11, 2011

Bill Summary: This proposal establishes photo identification requirements for voting.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
General Revenue	\$0	\$0 or Unknown to (Unknown greater than \$6,679,780)	\$0 or Unknown to (Unknown greater than \$3,179,402)
Total Estimated Net Effect on General Revenue Fund	\$0	\$0 or Unknown to (Unknown greater than \$6,679,780)	\$0 or Unknown to (Unknown greater than \$3,179,402)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Children's Trust Fund	\$0	\$0 or Unknown	\$0 or Unknown
Endowed Care Cemetery Audit Fund	\$0	\$0 or Unknown	\$0 or Unknown
Missouri Public Health Service Fund	\$0	\$0 or Unknown	\$0 or Unknown
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0 or Unknown	\$0 or Unknown

Numbers within parentheses: () indicate costs or losses. This fiscal note contains 20 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
General Revenue	0 FTE	0 or 5 FTE	0 or 5 FTE
Total Estimated Net Effect on FTE	0 FTE	0 or 5 FTE	0 or 5 FTE

Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Local Government	\$0	\$0 or Unknown to (Unknown)	\$0 or Unknown to (Unknown)

FISCAL ANALYSIS

ASSUMPTION

Section 115.276 Advance Voting

Officials at the **Office of the Secretary of State (SOS)** assume this bill requires local election authorities to establish advance voting centers. Based on state senatorial districts, the bill would require 20 voting centers for advance voting. The fiscal note assumes that each advance voting centers would be staffed by four election judges paid \$9 per hour for the 89 hours that they will be open for advance voting - a total of \$64,080 per election. Election authorities could also incur ongoing costs for maintenance of the voting centers, including rent, utilities, and broadband internet service, in the approximate amount of \$1,260 per voting center for one month or a total of \$25,200 per election.

Local election authorities would incur one-time costs for the purchase of equipment necessary for advance voting at the voting centers, including accessible voting machines for disabled voters, laptop computers and printers:

- 1 accessible voting machine per satellite site= \$5,000
- 2 Laptop computers per satellite site = \$1,600
- 1 printer per satellite site = \$7,500
- \$14,100 per voting center multiplied by 20 voting centers = \$282,000 initial start up costs.

FY 2012 – no elections

FY 2013 – August 2012 primary election and November 2012 general election

FY 2014 - no elections

Oversight has shown the transfer out of general revenue to the local election authorities for the payment of advance voting. Oversight assumes all money received by the local election authorities will be used to pay for the costs of this proposal and therefore the local costs will net to zero.

Officials at the **Platte County Board of Election Commission** assume the following costs:

Office/Central Location Expenses:

4 Election Judges @ \$100/each/per day X 12 days of advance voting period	\$4,800
4 Election Judges @ \$50/each/per day X 3 Saturdays advance voting	\$ 600
2 FT office staff overtime x 12 hrs	\$ 550
FICA (7.65% x salaries)	\$ 50
Workers Comp Ins.	\$ 50

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ASSUMPTION (continued)

Optical Scan Ballots 5,000 x \$.30/each	\$1,500
Shipping	\$ 100
Provisional Ballots (ID Requirement) 250 x \$.30/ each	<u>\$ 75</u>
Sub-Total for one election	\$7,725

Satellite Location Expenses (2 locations)	
8 Election Judges @ \$100/each/day x 12 days	\$9,600
8 Election Judges @ \$50/each/day x 3 Saturdays	\$1,200
2 FT office staff overtime x 12 hrs	\$ 550
FICA (7.65% x salaries)	\$ 50
Workers Compensation Insurance	\$ 50
Optical Scan Ballots 10,000 x \$.30/each	\$3,000
Shipping	\$ 200
Provisional Ballots 250 x \$.30/each	\$ 75
Shipping (included in Opt. Scan shipping above)	
Office/location rent and CAM fees for one month	\$7000
Utilities for one month	\$ 450
Telephone setup/monthly fee	\$ 275
DSL Line setup/monthly fee	<u>\$ 325</u>
Sub-Total for 2 Satellite locations for one election	\$30,775

One-Time Expenses:	
Workstation & Monitor x 2	\$6,000
Printer x 2	\$1,000
Cables	\$ 200
Office Furniture	\$2,000
Photo ID Signage	<u>\$ 250</u>
Sub-Total for 2 Satellite locations one-time expenses	\$9,450

Total per federal/state elections \$47,95

In response to a previous version of this bill, officials at the following **Counties** listed their advance voting start up cost as follows:

- 1) Additional staffing in the office is going to be required to oversee the coordination of an Early Voting process
- 2) Election Judges working during the Early Voting period
- 3) Voting supplies required every election. Included but not limited to DRE programming (Touch screen voting devices), direct phone line and others.

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ASSUMPTION (continued)

- 4) Start up election Equipment including but not limited to Electronic Poll Books, Computer, direct phone line and others.
- 5) Voting location rent

County	Staff	Judges	Supplies	Equipment	Rent
Atchison	\$0	\$4,800	\$5,000	\$4,500	\$3,000
Carroll	\$5,200	\$6,000	\$10,000	\$4,500	\$3,000
Cole	\$17,700	\$5,120	\$5,000	\$7,135	\$2,500
Cooper	\$10,700	\$4,800	\$5,000	\$4,500	\$3,000
Daviess	\$1,525	\$1,800	\$4,250	\$18,750	\$0
Franklin	\$15,500	\$0	\$11,500	\$36,000	\$5,000
Holt	\$3,500	\$5,400	\$1,000	\$1,500	\$1,000
Johnson	\$11,064	\$25,200	\$8,500	\$7,500	\$3,500
Lawrence	\$8,500	\$5,200	\$4,500	\$6,000	\$0
Linn	\$7,900	\$3,400	\$5,000	\$6,000	\$0
Montgomery	\$10,700	\$4,800	\$5,000	\$4,500	\$3,000
Scott	\$24,000	\$9,000	\$7,000	\$6,500	\$6,000
Shelby	\$5,200	\$2,400	\$5,000	\$1,000	\$1,000
St. Francois	\$3,316	\$1,530	\$2,199	\$0	\$0
Wayne	\$2,800	\$3,500	\$3,300	\$4,500	\$500

Oversight assumes that since this proposal allows for advance voting at a central location and the local election authorities already provide absentee voting at a central location then the election authorities would have no additional costs for the central location voting. The only election authorities with additional costs from this proposal are the 17 election authorities required to provide voting at additional locations.

ASSUMPTION (continued)

Section 115.427 Personal Id requirements to vote

Officials at the **Department of Health and Senior Services** assume section 115.427 requires voters to establish their identity and eligibility to vote by providing a form of personal identification to election officials. If an individual does not possess a valid form of personal identification, it may require them to obtain a copy of his/her certified birth certificate to acquire a driver's or non-driver's license. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records.

This proposed legislation also requires the state to provide at least one form of identification required to vote at no cost to any qualified citizen who does not already possess such identification and desires to do so to vote. This proposed legislation does not appear to exempt the Department of Health and Senior Services from collecting the necessary fees for copies of certified birth certificates as set forth in Section 193.265.1 RSMo. This legislation could result in an unknown increase in revenue to General Revenue, the Children's Trust Fund, the Endowed Cemetery Care Audit Fund, and the Missouri Public Health Service Fund. This legislation could also result in an unknown impact to the Bureau of Vital Records to issue the increased demand for birth certificate records.

The fee for a certified copy of a birth certificate is \$15.00. This revenue is divided between four funds. Funds affected include the Children's Trust Fund, which would collect \$5.00 per certificate; General Revenue would collect \$4.00 per certificate; the Endowed Care Cemetery Audit Fund would collect \$1.00 per certificate; and the Missouri Public Health Services Fund (MOPHS) would collect \$5.00 per certificate. There is an additional \$15.00 fee to establish a delayed birth record, in which revenue is distributed using this same distribution. The Department is unable to determine how many additional birth certificates will be issued as a result of this legislation, and therefore, assumes an unknown amount of revenue will be deposited in these funds.

Officials at the **Department of Revenue (DOR)** assume for the purposes of this fiscal note all costs will be appropriated from the general revenue fund. DOR assumes the administrative impact of this proposal is as follows:

DOR assumes only the nondriver license transaction fee and processing fee allowed under section 136.055 would be waived. The actual cost of the nondriver ID (\$6.00) will be paid for by the state of Missouri which will need to be appropriated.

To determine an estimated number of potential applicants who may be eligible for a nondriver

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ASSUMPTION (continued)

(photo identification) at no cost, DOR compared the voter records on file with the Secretary of State to the current document holders on record with the DOR. This comparison was completed in March 2009. Updated statistics were not available.

253,496	Estimated number of individuals registered to vote who do not have photo identification on file with the Department of Revenue as of March 2009.
<u>125,795</u>	Estimated number of individuals with an expired photo identification document on file with the Department of Revenue, who may need to obtain an updated nondriver license for voting purposes
379,291	Total estimated number of those who may be eligible for a nondriver license (photo identification) document at no cost.
x <u>50%</u>	Estimated number of individuals who would apply for a nondriver license for voting purposes (based on average voter turnout for Missouri (derived from 2006 information).
189,645	Potential nondriver license applicants in the first year of implementation FY 12
189,646	Remaining number of registered voters who may be eligible for a photo identification document after first year of implementation. Based on 2009 counts.
÷ <u>2</u>	
94,823	Estimated number of registered voters who may apply during subsequent fiscal years (FY2013 and FY2014).

In addition, because the language allows a person to apply for a nondriver license at no cost by signing an affidavit indicating they do not have a valid photographic identification document, applicants who have held a document previously and have lost it, allowed it to expire, or other reasons, may now obtain a nondriver license at no cost.

174,127	Total new, renewal and duplicate nondriver licenses issued in FY 2009
x <u>25%</u>	Estimated number of applicants with prior document on file that would utilize the affidavit for a new, renewal or duplicate nondriver license, indicating they do not have any other acceptable form of photographic identification for voting purposes, making them eligible for a nondriver license at no cost to the applicant.
43,532	Estimated annual nondriver license applicants with prior document on file.

ASSUMPTION (continued)

Licensing Materials Cost

FY 2012

189,645	Potential nondriver license applicants first year of implementation FY2012
<u>43,532</u>	Estimated annual nondriver license applicants (previous document)
233,177	Total
x \$2.16	Per document vendor cost for licensing material
\$503,662	Total estimated vendor cost FY 2012 for licensing material

FY 2013 and FY 2014

94,823	Estimated number of current registered voters who may apply during subsequent fiscal years FY 2012 and FY 2013
<u>43,532</u>	Estimated annual nondriver license applicants (previous document)
152,423	Total
x \$2.16*	
\$298,847	Total estimated vendor cost FY 2013 and FY2014 for licensing material

* NOTE: Per document price may increase in FY 2012 and beyond due to expiration of the current contract and the award of new driver license hardware and card production contract.

Direct Public Inquiries

While the Secretary of State is responsible for notifying individuals of the requirement to obtain photo identification for voting purposes, it is assumed that the majority of inquiries would be directed to DOR as the document issuing agency.

Estimating a 50% potential applicant inquiry, DOR assumes that approximately 123,622 (28,800 + 94,822) inquiries through the central office will be received during the first implementation year and approximately 76,200 (28,800 + 47,400) calls in subsequent years. To provide the best call-in service for Missouri citizens DOR will need to add 5 FTE to handle the additional telephone inquiries.

123,622	Total potential applicants/inquiries first year of implementation.
÷ <u>264</u>	Total days of service per annual period
468	
÷ <u>100</u>	Estimated # of calls expected per TIO
5	Estimated # of TIO's required to handle increased call volume FY 2012

ASSUMPTION (continued)

Oversight has, for fiscal note purposes only, changed the starting salary for the Revenue Processing Technician to correspond to the second step above minimum for comparable positions in the state's merit system pay grid. This decision reflects a study of actual starting salaries for new state employees over the last six months of FY 2002 and policy of the Oversight Subcommittee of the Joint Committee on Legislative Research.

Oversight assumes DOR's estimate of expense and equipment cost for the new FTE could be overstated. If DOR is able to use existing desks, file cabinets, chairs, etc., the estimate for equipment for fiscal year 2013 could be reduced by roughly \$42,000.

Officials at the **DOR** assume the Driver License Bureau (DLB) will require the following:

- Drafting of updates to website information related to nondriver licenses for voting purposes.
Updating office procedures.
Develop format for nondriver for voting purposes affidavit.
- Development of Missouri Electronic Driver License* system change requirements documents to define changes to issuance periods for a no cost drivers license/nondriver license for voting and completion of end user testing by DOR internal staff. This will require overtime from existing staff in order to perform the testing. See below.

FY 2012

Update Web Page - Administrative Analyst III	10 hrs @ \$22.00 = \$220
Develop Affidavit – Management Analysis Spec I	40 hrs @ \$20.00 = \$800
Develop Procedures – Management Analysis Spec I	40 hrs @ \$20.00 = \$800
	Total = \$1,820

Requirements and procedures development and end user testing by DLB:

Administrative Analyst –	160 hrs @ \$24 (1 1/2) per hr =	\$3,840
Management Analyst Specialist II –	240 hrs @ \$23 per hr =	\$5,520
Revenue Band Manager -	40 hrs @ \$30 per hr =	<u>\$1,200</u>
	Total =	\$10,560

***NOTE:** These estimates are given based on incorporating changes into the proposed MEDL application conversion project which will convert our driver license application to a .NET environment. The estimated implementation for this project is November 2012. If this is passed by voters and implemented into law with an implementation date earlier than November 2012 the overall fiscal impact may increase.

ASSUMPTION (continued)

Oversight assumes DOR is provided with core funding to handle a certain amount of activity each year. **Oversight** assumes DOR-DLB could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, DOR-DLB could request funding through the appropriation process.

Officials at the **OA- Information Technology** assume DOR's response to a proposal similar to or identical to this one in a previous session indicated the department planned to absorb the administrative costs to implement the proposal. Due to budget constraints, reduction of staff and the limitations within the department's driver license systems, changes cannot be made without significant impact to the department's resources and budget. Therefore, the IT portion of the fiscal impact is estimated with a level of effort valued at \$4,000, which is 40 hours at \$100 per hour.

Officials at the **DOR** assume the revenue impact of this bill is that the proposal states "the total cost associated with nondriver's license photo identification under this subsection shall be borne by the state of Missouri from funds appropriated to the department of revenue for that specific purpose". This money would have to be appropriated to the department for distribution to the license (fee) offices as required.

For purposes of this fiscal note the department assumes this includes only the nondriver license (NDL) cost under Section 302.181 and the processing fee allowed under Section 136.055 for the license (fee) offices. Depending on the definition of 'total cost', the revenue impact could be increased or decreased.

FY 2012

233,177	Total Estimated NDL applicants FY 2012
x \$6	Nondriver License Fee
\$1,399,062	Total estimated potential loss of revenue in FY 2012

FY 2013 and 2014

138,355	Total estimated NDL applicants FY 2013 and 2014
x \$6	Nondriver License Fee
\$830,130	Total estimated potential loss of revenue in FY 2013 and 2014

ASSUMPTION (continued)

Fee Office Processing Fees to be reimbursed to contracted license offices

FY 2012

233,177	Total Estimated NDL applicants FY 2012
x <u>\$5.00</u>	Nondriver License Processing Fee
\$1,165,885	Total estimated potential loss of revenue in FY 2012

FY 2013 and 2014

138,355	Total estimated NDL applicants FY 2013 and 2014
x <u>\$5.00</u>	Nondriver License Processing Fee
\$691,775	Total estimated potential loss of revenue in FY 2013 and 2014

Officials at the **Office of the Secretary of State** assume this bill requires SOS to provide notice of the personal ID requirements required to vote. The assumptions necessary for this include:

The advance notice provided by the SOS must include at a minimum the “use of advertisements and public service announcements in print, broadcast television, radio, and cable television media.”

Production of radio and TV public service announcements-	\$2,000
Print ad to run twice before an election-	\$174,204
Cable television ad to run twice everyday for eight weeks-	\$289,800
TV and Radio ad to run through broadcast media-	<u>\$500,000</u>
Total-	\$966,004

Upon the bill becoming effective, SOS will send a mailer to 4.125 million registered voters to notify them of the new identification requirements at a cost of \$2,037,750. After that, a similar mailer will be sent for the 2014 General and Primary Election. After that, SOS's office will send mailings to newly registered voters prior to each election. Based on the estimated 225,000 newly registered voters in 2010, this mailer could cost \$111,150.

Mailing to all registered voters:
4,125,000 registered voters x \$0.414 postage= \$1,707,750
4,125,000 registered voters x \$.08 printing and processing=\$330,000

Mailing to newly registered voters prior to each election:
225,000 new registered voters x \$0.414 postage= \$93,150
225,000 new registered voters x \$.08 printing and processing= \$18,000

ASSUMPTION (continued)

The bill imposes new requirements on local election authorities in notifications, additional provisional ballots, trainings, affidavits and processes with regard to notifying and processing voters. These new state mandates must be funded as additional responsibilities under Article X, section 21 of the Missouri Constitution.

The photo id requirements of this bill are not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. There are additional days available for public elections, one in February and one in June, which are held only as needed.

FY 2013- 2013	February, April and June elections
FY 2014-2014	February, April and June elections
FY 2015- 2014	August Primary and 2014 General election, 2015 February, April and June elections

Oversight assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held in November 2012 at the next regularly scheduled general election and therefore the costs to DOR will occur in FY 13.

Oversight has show the cost of the April election. Since the February and June are held as needed Oversight will reflect the cost as greater than the April election costs.

Bill as a Whole

Officials at the **Office of the State Auditor** and the **Office of the State Courts Administrator** assume that there is no fiscal impact from this proposal.

In response to a previous version of this bill, officials at the **Office of the State Public Defender** assume that there is no fiscal impact from this proposal.

Officials at the **Office of the Attorney General** assume that any potential costs arising from this proposal can be absorbed with existing resources.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that

ASSUMPTION (continued)

this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

Officials at the **Office of the Secretary of State (SOS)** assume that bills considered by the General Assembly that would require the SOS to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, Section 2(b) of the Missouri Constitution and Section 116.230-116.290, RSMo. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. Funding for this item is adjusted each year depending upon the election cycle with \$1.6 million historically appropriated in even numbered fiscal years and \$100,000 appropriated in odd numbered fiscal years to meet these requirements. The appropriation has historically been an estimated appropriation because the final cost is dependent upon the number of ballot measures approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2009 in the November election there were 5 statewide Constitutional Amendments or ballot propositions that cost \$1.35 million to publish (an average of \$270,000 per issue). Therefore, the SOS assumes, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. However, because these requirements are mandatory, we reserve the right to request funding to meet the cost of our publishing requirements if the Governor and the General Assembly change the amount or eliminate the estimated nature of our appropriation.

Oversight assumes the SOS could absorb the costs of advertising the statewide ballot measure related to this proposal within their current appropriation level. If multiple bills pass or if multiple ballot initiatives are validated which require similar advertising at substantial costs, the SOS could request funding through the appropriation process.

Oversight assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held in November 2012 at the next regularly scheduled general election and therefore the earliest elections affected by this bill, if passed, are in FY 13.

ASSUMPTION (continued)

Oversight assumes that since the proposal requires the State to pay the legally required fees for a person to get a nondriver's license photo identification then general revenue will make the fee payments to the Highway Fund, Cities and Counties. Oversight is showing the cost of the nondriver's license fee as a cost to general revenue. The nondriver's license fee is split between the State Highway Fund, Cities and Counties.

Oversight assumes if this proposal should be approved by the voters of Missouri, certain state departments would realize fiscal impact. Therefore Oversight has shown the impact as "zero or Unknown".

Oversight assumes the resolution states that "the state shall provide at least one form of the identification required to vote at no cost to any otherwise qualified citizen who does not already possess such identification and who desires the identification in order to vote."

Oversight assumes no cost to local governments from this proposal. The legislation specifically states that if no money is appropriated for the funding of the photo id requirement to vote that it shall not be enforced.

Officials at the following board of election commissions: Kansas City Board of Election Commission, St. Louis City Board of Election Commission, Clay County Board of Election Commission, Jackson County Board of Election Commission and St. Louis County Board of Election Commission did not respond to **Oversight's** request for fiscal impact.

Officials at the following counties: Andrew, Bates, Boone, Buchanan, Butler, Callaway, Camden, Cape Girardeau, Cass, Clay, DeKalb, Greene, Hickory, Jackson, Jasper, Jefferson, Knox, Laclede, Lafayette, Lincoln, Marion, Miller, Moniteau, Monroe, New Madrid, Nodaway, Ozark, Pemiscot, Perry, Phelps, Platte, Pulaski, Ray, St. Charles, St. Louis, Taney, Texas, Warren, and Webster did not respond to **Oversight's** request for fiscal impact.

<u>FISCAL IMPACT - State Government</u>	FY 2012	FY 2013	FY 2014
	(10 Mo.)		
GENERAL REVENUE			
<u>Revenue - Dept. of Health</u>			
Birth certificate fees (115.427)	\$0	\$0 or Unknown	\$0 or Unknown

Transfer Out- Secretary of State

Cost of election reimbursed by state to local election authorities for advance voting (115.276)	\$0	\$0 or (Unknown greater than \$371,280)	\$0 or (\$89,280)
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Cost - Secretary of State (115.427)

Advertising and mailings about photo id requirements	\$0	\$0 or (Unknown greater than \$3,003,754)	\$0 or (Unknown greater than \$1,077,154)
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Cost - Dept. of Revenue/OA-ITSD computer programming changes

\$0	\$0 or (\$4,000)	\$0
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Cost - Dept. of Revenue licensing materials

\$0	\$0 or (\$503,662)	\$0 or (\$298,847)
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Cost - Dept. of Revenue

reimbursement of the NDJ fee paid to the Highway fund, Cities and counties that the State must pay	\$0	\$0 or (\$1,399,062)	\$0 or (\$830,130)
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Cost - revenue office processing fee reimbursement

\$0	\$0 or (\$1,165,885)	\$0 or (\$691,775)
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Cost - Dept of Revenue

Personal Service	\$0	\$0 or (\$114,534)	\$0 or (\$115,679)
Fringe Benefits	\$0	\$0 or (\$59,947)	\$0 or (\$60,546)
Expense and Equipment	\$0	\$0 or (\$57,656)	\$0 or (\$15,991)
<u>Total Cost - Dept of Revenue</u>	<u>\$0</u>	<u>\$0 or (\$232,137)</u>	<u>\$0 or (\$192,216)</u>
FTE Change - DOR	0 FTE	0 or 5 FTE	0 or 5 FTE

ESTIMATED NET EFFECT ON GENERAL REVENUE

<u>\$0</u>	<u>\$0 or Unknown to (Unknown greater than \$6,679,780)</u>	<u>\$0 or Unknown to (Unknown greater than \$3,179,402)</u>
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Estimated Net FTE Change on General Revenue

0 FTE	0 or 5 FTE	0 or 5 FTE
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<u>FISCAL IMPACT - Local Government</u>	FY 2012	FY 2013	FY 2014
	(10 Mo.)		
LOCAL ELECTION AUTHORITIES FUND			
<u>Transfer In - Local Election Authorities</u>			
Reimbursement of election expenses from general revenue (115.276)	\$0	\$0 or Unknown greater than \$371,280	\$0 or \$89,280
<u>Cost - Local Election Authorities</u>			
Election expenses paid (115.276)	\$0	\$0 or (Unknown greater than \$371,280)	\$0 or (\$89,280)
<u>Costs - Local Election Authorities</u>			
Advance notice (115.427.7)	<u>\$0</u>	<u>\$0 or (Unknown)</u>	<u>\$0 or (Unknown)</u>
ESTIMATED NET EFFECT ON LOCAL ELECTION AUTHORITY FUNDS			
	<u>\$0</u>	<u>\$0 or (Unknown)</u>	<u>\$0 or (Unknown)</u>
LOCAL PUBLIC HEALTH DEPARTMENT FUNDS			
<u>Revenue - Dept of Health</u>			
Birth certificate fees	<u>\$0</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
ESTIMATED NET EFFECT ON LOCAL PUBLIC HEALTH DEPARTMENT FUNDS			
	<u>\$0</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
<u>FISCAL IMPACT - Small Business</u>			

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act establishes requirements for advance voting and voter photo identification for elections.

Advance voting is established in presidential, senatorial, and statewide elections. The period shall begin on the third Saturday immediately preceding an election and end on the Tuesday immediately preceding the election, excluding Sundays.

Election authorities shall establish one advance voting center in each state Senatorial district or in each county located in such district if it contains more than one county and three centers in each jurisdiction governed by a board of election commissioners. The Secretary of State and each election authority shall provide public notice of the advance voting centers and periods.

Costs for advance voting shall be reimbursed from the general revenue of the state by appropriation and no election authority shall conduct advance voting without such appropriation.

The act establishes identification requirements for voting. Voters shall produce a non-expired Missouri driver's license; a non-expired or non-expiring Missouri nondriver's license; any identification containing a photograph issued by the Missouri National Guard, the United States armed forces, or the United States Department of Veterans Affairs; or a document issued by the United States or the state of Missouri containing the name of the voter which substantially conforms to the most recent signature in the individual's voter registration records, a photograph, and an expiration date or if expired, the expiration is after the date of the most recent general election.

Those appearing without identification who are unable to obtain one because of a physical or mental disability, an inability to pay for a document necessary to obtain the required identification, a religious belief against forms of identification or the voter was born before January 1, 1941 shall be allowed to vote a provisional ballot, provided the election authority can verify the identity of the individual by comparing the individual's signature to the signature on file with the election authority.

All voters whose identity cannot be established are allowed to cast a provisional ballot which shall not be counted unless the voter returns and provides proper identification.

All costs incurred by the election authority associated with implementing the new identification requirements shall be reimbursed from the general revenue upon appropriation.

The election authority shall provide advance notice of the identification requirements to be included in the election authorities elections notices.

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FISCAL DESCRIPTION (continued)

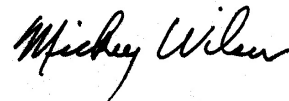
The state, including any license fee office, shall provide at least one form of identification required to vote at no cost to the voter. The state shall provide at least one form of document required to obtain the required identification at no cost to those who do not possess one.

This act is contingent on the passage of a constitutional amendment establishing voter photo identification for elections, advance voting, and voter registration requirements.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Atchison County Clerk
Budget and Planning
Carroll County Clerk
Cole County Clerk
Cooper County Clerk
Daviess County Clerk
Department of Health and Senior Services
Department of Revenue
Franklin County Clerk
Holt County Clerk
Johnson County Clerk
Lawrence County Clerk
Linn County Clerk
Montgomery County Clerk
Office of the Attorney General
Office of the Secretary of State
Office of the State Auditor
Office of the State Courts Administrator
Office of the State Public Defender
Platte County Board of Election Commission
Scott County Clerk
Shelby County Clerk
St. Francois County Clerk
Wayne County Clerk



Mickey Wilson, CPA
Director
March 11, 2011