COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5957-02

Bill No.: SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737,

1782, 1868 & 1878

Subject: Roads and Highways; Transportation; Transportation Department; Revenue

Department; Licenses - Motor Vehicle

Type: Original

<u>Date</u>: April 30, 2012

Bill Summary: This proposal designates several highways in the state of Missouri and

creates several special license plates.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2013	FY 2014	FY 2015
General Revenue	\$0 or (Less than \$100,000)	\$0 or (Less than \$100,000)	\$0 or (Less than \$100,000)
Total Estimated Net Effect on General Revenue Fund	\$0 or (Less than \$100,000)	\$0 or (Less than \$100,000)	\$0 or (Less than \$100,000)

ESTIM	IATED NET EFFECT	ON OTHER STATE F	UNDS
FUND AFFECTED	FY 2013	FY 2014	FY 2015
Highway Fund	\$0 or Less than \$100,000	\$0 or Less than \$100,000	\$0 or Less than \$100,000
Martin Luther King Jr. State Celebration Commission Fund	\$0 or Less than \$100,000	\$0 or Less than \$100,000	\$0 or Less than \$100,000
Total Estimated Net Effect on <u>Other</u> State Funds	\$0 or Less than \$100,000	\$0 or Less than \$100,000	\$0 or Less than \$100,000

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 13 pages.

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 2 of 13 April 30, 2012

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2013	FY 2014	FY 2015
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2013	FY 2014	FY 2015
Total Estimated Net Effect on FTE	0	0	0

- □ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).
- □ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2013	FY 2014	FY 2015
Local Government	\$0 or Less than \$100,000	\$0 or Less than \$100,000	\$0 or Less than \$100,000

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 3 of 13 April 30, 2012

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Department of Corrections** and **Department of Transportation** each assume the proposal will have no fiscal impact on their respective organizations.

Officials from the **Department of Revenue** state that the Department's response to a proposal similar to, or identical to, this one in a previous session indicated the Department planned to absorb the administrative costs to implement the proposal. Due to budget constraints, reduction of staff and the limitations within the Department's motor vehicle legacy systems, changes cannot be made without significant impact to the Department's resources and budget. Therefore, the fiscal impact is:

Section 301.473

Officials from the **Department of Revenue (DOR)** - **Motor Vehicle Bureau (MVB)** estimates procedures will need to be revised by a Management Analyst Specialist I requiring 40 hours of overtime at a cost of \$1,182. The Application for Missouri Personalized and Specialty License Plates (DOR-1716) will need to be revised to include a new plate type. This will require 40 hours of overtime for a Management Analyst Specialist I, at a cost of \$1,182. The Department's web site will need to be updated to include the new plate type. This will require 10 hours of overtime for an Administrative Analyst III, at a cost of \$319. The Department would incur 20 overtime hours for a Revenue Processing Tech II to work with the organization on the design of the plate and finalizing the design of the plate at a cost of \$411. The Department would incur 20 overtime hours for a Revenue Processing Tech II to set up the new specialty plate within MVB systems and testing at a cost of \$411.

The printing of flat plates has changed from Irwin Hodson to Missouri Vocational Enterprises (MVE); as a result the cost for the set-up of a new specialty plate has changed from previous years. The Department is charged \$215 for the initial set-up of a new specialty plate for passenger, truck, RV, disabled, and motorcycle plates. This is a one-time fee.

The Department pays \$3.50 per plate (\$7 per set of plates) for manufacturing flat plates through MVE. The number of applicants who will obtain this plate is unknown. Therefore the Department is assuming 200 applicants at a cost of \$1,167 (10 Months) in FY13, \$1,435 in FY14, and \$1,471 in FY15. It currently costs the Department, on average, \$5.55 to ship a box of 10 sets of plates to license offices once they have completed the manufacturing process through MVE. Assuming 200 applications are received, it would cost the Department \$93 in FY13 (10 Months), \$114 in FY14, and \$117 in FY15 to ship 200 sets of plates to license offices in various regions across the state.

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 4 of 13 April 30, 2012

<u>ASSUMPTION</u> (continued)

<u>Note:</u> The \$5.55 is an average cost to ship a box of 10 sets of plates to contract offices. The cost may decrease or increase based on the weight of the box, the area to which the box is being sent, and how many boxes are being sent at one time.

The Department would incur an additional postage cost for mailing notifications to those applicants notifying them that their plates are ready for pickup at the respective license office. Assuming 200 are mailed it would cost the department \$86 in FY13 (10 Months), \$107 in FY14, and \$109 in FY15 for envelopes (\$0.04), letters (\$0.025), and postage (\$0.45).

In summary, DOR assumes a cost of \$5,067 in FY 2013, \$1,656 in FY 2014 and \$1,697 in FY 2015 for full time employees, plate set-up, manufacturing and mailings.

DOR states the number of applicants who will wish to obtain this plate is unknown. However, for each 200 Missouri Junior Golf Foundation specialty plate applications received, there will be an increase in revenue each year of \$3,000 as a result of the \$15 specialty plate fee that is constitutionally distributed as follows:

75% -Highway Fund	\$2,250
15% - Cities	\$450
10% - Counties	\$300

Section 301.3052

The printing of flat plates has changed from Irwin Hodson to Missouri Vocational Enterprises (MVE); as a result the cost for the set-up of a new specialty plate has changed from previous years. The Department is charged \$215 for the initial set-up of a new specialty plate for passenger, truck, RV, disabled, and motorcycle plates. This is a one-time fee that will be charged upon passage of this proposal.

The Department pays \$3.50 per plate (\$7 per set of plates) for manufacturing flat plates through MVE. The Department contacted the Missouri Veterans Commission for statistics on the Navy Cross military award. The Missouri Veterans Commission informed the Department that it does not maintain such Veteran data. The Department, through research, determined that the Navy Cross was awarded to 92 recipients who reside in Missouri. The 92 recipients who received the award were from the eras of World War II (85), Korea (1), Vietnam (1) and the War on Terror (5) to residents of Missouri who were living at the time of the award. FY14, and \$1,471 in FY15.

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 5 of 13 April 30, 2012

ASSUMPTION (continued)

It is unclear as to how many of these recipients would apply for these license plates. The Department is assuming 20% (18) of these Navy Cross recipients would apply for these plates in FY 13 at cost to the Department of \$105 (10 Months) in FY 13, \$129 in FY 14, and \$132 in FY 15.

It currently costs the Department, on average, \$5.55 to ship a box of 10 sets of plates to license offices once they have completed the manufacturing process through MVE. Assuming 20% (18) of these Navy Cross recipients would apply for these plates in FY13 at cost the Department \$9 in FY 13 (10 Months), \$11 in FY14, and \$12 in FY15 to ship 18 sets of plates to license offices in various regions across the state.

<u>Note:</u> The \$5.55 is an average cost to ship a box of 10 sets of plates to contract offices. The cost may decrease or increase based on the weight of the box, the area to which the box is being sent, and how many boxes are being sent at one time.

The Department would incur an additional postage cost for mailing notifications to those applicants notifying them their plates are ready for pickup at the respective license office. Assuming 20% (18) of these Navy Cross recipients would apply for these plates it would cost the Department \$8 in FY13 (10 Months), \$10 in FY14, and \$10 in FY15 for envelopes (\$0.04), letters (\$0.025), and postage (\$0.45).

In summary, DOR assumes a cost of \$337 in FY 2013, \$150 in FY 2014 and \$154 in FY 2015 for full time employees, plate set-up, manufacturing and mailings.

Department of Revenue assumes if 20% (18) of these Navy Cross recipients would apply for these plates, there will be an increase in revenue each year of \$270 as a result of the \$15 specialty plate fee. These fees will be constitutionally distributed as follows:

75% -Highway Fund \$203 15% - Cities \$40 10% - Counties \$27

Section 301.3084

As the printing of flat plates has changed from Irwin Hodson to Missouri Vocational Enterprises (MVE), the cost for the set-up of a new plate and the cost for design modification of an existing plate has changed from previous years.

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 6 of 13 April 30, 2012

ASSUMPTION (continued)

The change of the Breast Cancer Awareness plate will be considered a new design graphic as the design graphic of the plate is changing. The new design set-up includes passenger plates, RV plates, 6,000/18,000 lb truck plates, motorcycle plates, and disabled plates at a new set-up cost of \$215. This is a one-time fee that will be charged upon passage of this bill in FY 13.

Officials from the **Department of Revenue - Information Technology - (DOR- ITSD)** state the Department's response to a similar proposal in prior years would have indicated the Department planned to absorb the administrative costs to implement the proposal. Due to budget constraints, reduction of staff and the limitations within the Department's motor vehicle legacy systems, changes cannot be made without significant impact to the Department's resources and budget. Therefore, the IT portion of the fiscal impact is estimated with a level of effort valued at \$2,120 calculated on 80 FTE hours.

In summary, DOR assumes a cost of 2,335 (2,323 + 215 + 2,120) in FY 2013 to provide for the implementation of the changes in this proposal.

Section 301.3161

The printing of flat plates has changed from Irwin Hodson to Missouri Vocational Enterprises (MVE); as a result the cost for the set-up of a new specialty plate has changed from previous years. The Department is charged \$215 for the initial set-up of a new specialty plate for passenger, truck, RV, disabled, and motorcycle plates. This is a one-time fee that will be charged upon passage of this proposal.

Oversight assumes that any other potential cost arising from the proposal would be covered by the organization.

Section 301.3165

The printing of flat plates has changed from Irwin Hodson to Missouri Vocational Enterprises (MVE); as a result the cost for the set-up of a new specialty plate has changed from previous years. The Department is charged \$215 for the initial set-up of a new specialty plate for passenger, truck, RV, disabled, and motorcycle plates. This is a one-time fee that will be charged upon passage of this proposal.

The Department pays \$3.50 per plate (\$7 per set of plates) for manufacturing flat plates through MVE. The number of applicants who will obtain this plate is unknown. Therefore the Department is assuming 200 applicants at a cost of \$1,167 (10 Months) in FY13, \$1,435 in FY14, and \$1,471 in FY15.

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 7 of 13 April 30, 2012

ASSUMPTION (continued)

It currently costs the Department, on average, \$5.55 to ship a box of 10 sets of plates to license offices once they have completed the manufacturing process through MVE. Assuming 200 applications are received, it would cost the Department \$93 in FY13 (10 Months), \$114 in FY14, and \$117 in FY15 to ship 200 sets of plates to license offices in various regions across the state.

<u>Note:</u> The \$5.55 is an average cost to ship a box of 10 sets of plates to contract offices. The cost may decrease or increase based on the weight of the box, the area to which the box is being sent, and how many boxes are being sent at one time.

The Department would incur an additional postage cost for mailing notifications to those applicants notifying them that their plates are ready for pickup at the respective license office. Assuming 200 are mailed it would cost the department \$86 in FY13 (10 Months), \$107 in FY14, and \$109 in FY15 for envelopes (\$0.04), letters (\$0.025), and postage (\$0.45)

In summary, DOR assumes a cost of \$1,562 in FY 2013, \$1,656 in FY 2014 and \$1,697 in FY 2015 for full time employees, plate set-up, manufacturing and mailings. The number of applicants who will wish to obtain this plate is unknown. However, for each 200 specialty plate applications received for the "I HAVE A DREAM" plate, there will be an increase in revenue each year of \$3,000 as a result of the \$15 specialty plate fee. As this proposal does not except those applicants from the personalization fee of \$15 set in Section 301.144, for each 200 specialty plate application received for the "I HAVE A DREAM" plate, there will be an increase in revenue each year of \$,3000 as a results of the \$15 specialty plate fee. These fees will be constitutionally distributed as follows:

75% -Highway Fund	\$4,500
15% - Cities	\$900
10% - Counties	\$600

Section 301.4039

The printing of flat plates has changed from Irwin Hodson to Missouri Vocational Enterprises (MVE); as a result the cost for the set-up of a new specialty plate has changed from previous years. The Department is charged \$215 for the initial set-up of a new specialty plate for passenger, truck, RV, disabled, and motorcycle plates. This is a one-time fee that will be charged upon passage of this proposal.

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 8 of 13 April 30, 2012

ASSUMPTION (continued)

The Department pays \$3.50 per plate (\$7 per set of plates) for manufacturing flat plates through MVE. The number of applicants who will obtain this plate is unknown. Therefore the Department is assuming 200 applicants in FY13 at a cost of \$1,167 (10 Months), \$1,435 in FY14, and \$1,471 in FY15.

It currently costs the Department, on average, \$5.55 to ship a box of 10 sets of plates to contract offices once they have completed the manufacturing process through MVE. Assuming 200 applications received it would cost the Department \$93 in FY13 (10 Months), \$114 in FY14, and \$117 in FY15 to ship 200 sets of plates to contract offices in various regions across the state.

<u>Note:</u> The \$5.55 is an average cost to ship a box of 10 sets of plates to contract offices. The cost may decrease or increase based on the weight of the box, the area to which the box is being sent, and how many boxes are being sent at one time.

The Department would incur an additional postage cost for mailing notifications to those applicants notifying them that their plates are ready for pickup at the respective license office. Assuming 200 are mailed it would cost the Department \$86 in FY13 (10 Months), \$107 in FY14, and \$109 in FY15 for envelopes (\$0.04), letters (\$0.025), and postage (\$0.45).

In summary, DOR assumes a cost of \$1,561 in FY 2013 (\$3,505 + \$215 + \$1,167 + \$93 + \$86), \$1,656 in FY 2014 (\$1,435 + \$114 + \$107) and \$1,697 in FY 2015 (\$1,471 + \$117 + \$109) for full time employees, plate set-up, manufacturing and mailings.

The number of applicants who will wish to obtain this plate is unknown. However, for each 200 United States Olympic Committee specialty personalized plate applications received, there will be an increase in revenue each year of \$3,000 as a result of the \$15 specialty plate fee that is constitutionally distributed as follows:

75% -Highway Fund	\$2,250
15% - Cities	\$450
10% - Counties	\$300

Section 301.4040

The printing of flat plates has changed from Irwin Hodson to Missouri Vocational Enterprises (MVE); as a result the cost for the set-up of a new specialty plate has changed from previous years. The Department is charged \$215 for the initial set-up of a new specialty plate for passenger, truck, RV, disabled, and motorcycle plates.

L.R. No. 5957-02 Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878 Page 9 of 13 April 30, 2012

<u>ASSUMPTION</u> (continued)

The Department pays \$3.50 per plate, \$7 per set of plates, for manufacturing flat plates through Missouri Vocational Enterprises. The number of applicants who will obtain this plate is unknown. Therefore the Department is assuming 200 applicants at a cost of \$1,167 (10 Months) in FY13, \$1,435 in FY14, and \$1,471 in FY15.

It currently costs the Department, on average, \$5.55 to ship a box of 10 sets of plates to license offices once they have completed the manufacturing process through MVE. Assuming 200 applications are received, it would cost the Department \$93 in FY 13 (10 Months), \$114 in FY14, and \$117 in FY15 to ship 200 sets of plates to license offices in various regions across the state.

<u>Note:</u> The \$5.55 is an average cost to ship a box of 10 sets of plates to contract offices. The cost may decrease or increase based on the weight of the box, the area to which the box is being sent, and how many boxes are being sent at one time.

The Department would incur an additional postage cost for mailing notifications to those applicants notifying them that their plates are ready for pickup at the respective license office. Assuming 200 are mailed it would cost the Department \$87 in FY13 (10 Months), \$107 in FY14, and \$109 in FY15 for envelopes (\$0.04), letters (\$0.025), and postage (\$0.45). Total cost to the DOR for plate set up, manufacturing and mailings is \$1,562 in FY 2013 (\$215 + \$1,167 + \$93 + \$87), \$1,656 in FY 2014 (\$1,435 + \$114 + \$107) and \$1,697 in FY 2015 (\$1 471 + \$117 + 109).

In summary, DOR assumes a cost of \$1,562 in FY 2013, \$1,656 in FY 2014 and \$1,697 in FY 2015 for full time employees, plate set-up, manufacturing and mailings.

The number of applicants who will wish to obtain this plate is unknown. However, for each 200 Missouri Chapter of the American Red Cross specialty personalized plate applications received, there will be an increase in revenue each year of \$5,000 as a result of the \$25 specialty plate fee.

75% -Highway Fund	\$3,750
15% - Cities	\$750
10% - Counties	\$500

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 10 of 13 April 30, 2012

ASSUMPTION (continued)

Section 301.4042

The printing of flat plates has changed from Irwin Hodson to Missouri Vocational Enterprises (MVE); as a result the cost for the set-up of a new specialty plate has changed from previous years. The Department is charged \$215 for the initial set-up of a new specialty plate for passenger, truck, RV, disabled, and motorcycle plates. This is a one-time fee that will be charged upon passage of this proposal.

The Department pays \$3.50 per plate (\$7 per set of plates) for manufacturing flat plates through MVE. The number of applicants who will obtain this plate is unknown. Therefore the Department is assuming 200 applicants in FY13 at a cost of \$1,167 (10 Months), \$1,435 in FY14, and \$1,471 in FY15.

It currently costs the Department, on average, \$5.55 to ship a box of 10 sets of plates to contract offices once they have completed the manufacturing process through MVE. Assuming 200 applications received it would cost the Department \$93 in FY13 (10 Months), \$114 in FY14, and \$117 in FY15 to ship 200 sets of plates to contract offices in various regions across the state.

<u>Note:</u> The \$5.55 is an average cost to ship a box of 10 sets of plates to contract offices. The cost may decrease or increase based on the weight of the box, the area to which the box is being sent, and how many boxes are being sent at one time.

The Department would incur an additional postage cost for mailing notifications to those applicants notifying them that their plates are ready for pickup at the respective license office. Assuming 200 are mailed it would cost the Department \$86 in FY13 (10 Months), \$107 in FY14, and \$109 in FY15 for envelopes (\$0.04), letters (\$0.025), and postage (\$0.45).

Officials from the **Department of Revenue - Information Technology - OA-ITSD** state the Department's response to a similar proposal in prior years would have indicated the Department planned to absorb the administrative costs to implement the proposal. Due to budget constraints, reduction of staff and the limitations within the Department's motor vehicle legacy systems, changes cannot be made without significant impact to the Department's resources and budget. Therefore, the IT portion of the fiscal impact is estimated with a level of effort valued at \$2,120 calculated on 80 FTE hours in FY 13.

In summary, DOR assumes a cost of \$3,681 in FY 2013 (\$215 + \$1,167 + \$93 + \$86 + \$2,120), \$1,656 in FY 2014 (\$1,435 + \$114 + \$107) and \$1,697 in FY 2015 (\$1,471 + \$117 + \$109) for full time employees, plate set-up, manufacturing and mailings.

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 11 of 13 April 30, 2012

ASSUMPTION (continued)

The number of applicants who will wish to obtain this plate is unknown. However, for each 200 Pony Express specialty personalized plate applications received, there will be an increase in revenue each year of \$5,000 as a result of the \$25 specialty plate fee that is constitutionally distributed as follows:

75% -Highway Fund	\$3,750
15% - Cities	\$750
10% - Counties	\$500

Since it is unknown how many plate applications will be received for these plates, for fiscal note purposes only, **Oversight** will estimate revenue as: \$0 to Less than \$100,000. Oversight will also estimate cost to General Revenue as: \$0 to (Less than \$100,000). Oversight assumes an unknown amount of contributions received by the Martin Luther King Jr State Celebration Commission Fund.

FISCAL IMPACT - State Government	FY 2013 (10 Mo.)	FY 2014	FY 2015
GENERAL REVENUE			
<u>Cost</u> - Department of Revenue - Processing costs for specialty plates	\$0 or (Less than <u>\$100,000)</u>	\$0 or (Less than <u>\$100,000)</u>	\$0 or (Less than <u>\$100,000)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	\$0 or (Less than \$100,000)	\$0 or (Less than \$100,000)	\$0 or (Less than \$100,000)
HIGHWAY FUND			
HIGHWAY FUND Income - Specialty plate fees	\$0 or Less than <u>\$100,000</u>	\$0 or Less than \$100,000	\$0 or Less than <u>\$100,000</u>

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 12 of 13 April 30, 2012

FISCAL IMPACT - State Government FY 2013 FY 2014 FY 2015 (Continued) (10 Mo.)

MARTIN LUTHER KING JR STATE **CELEBRATION COMMISSION FUND**

Income - Specialty plate fees \$0 or Less than \$0 or Less than \$0 or Less than

\$100,000 \$100,000 \$100,000

ESTIMATED NET EFFECT ON **CELEBRATION COMMISSION**

MARTIN LUTHER KING JR STATE \$0 or Less than \$0 or Less than \$0 or Less than \$100,000 \$100,000 \$100,000 **FUND**

FISCAL IMPACT - Local Government FY 2013 FY 2014 FY 2015 (10 Mo.)

LOCAL POLITICAL SUBDIVISIONS

Income - Cities and Counties - Specialty

plate fees \$0 or Less than \$0 or Less than \$0 or Less than

> \$100,000 \$100,000 \$100,000

ESTIMATED NET EFFECT ON

LOCAL POLITICAL SUBDIVISIONS \$0 or Less than \$0 or Less than \$0 or Less than \$100,000 \$100,000 \$100,000

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

Bill No. SCS for HB Nos. 1807, 1093, 1107, 1156, 1221, 1261, 1269, 1641, 1668, 1737, 1782, 1868 & 1878

Page 13 of 13 April 30, 2012

FISCAL DESCRIPTION

This proposal designates several highways and bridges and creates or modifies several special license plates.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Corrections
Department of Transportation
Department of Revenue

Mickey Wilson, CPA

Mickey Wilen

Director

April 30, 2012