# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

## FISCAL NOTE

L.R. No.: 0214-04
Bill No.: SB 170
Subject: Elections
Type: Original

Date: February 11, 2015

Bill Summary: This proposal modifies the law relating to voting procedures.

## FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED FY 2016 FY 2017 FY			
General Revenue \$0 or Unknown to (\$3,242,942)		\$0 or Unknown to (\$1,884,791)	
Total Estimated Net Effect on General Revenue	\$0	\$0 or Unknown to (\$3,242,942)	\$0 or Unknown to (\$1,884,791)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
Children's Trust Fund	\$0	\$0 or Unknown	\$0 or Unknown
Endowed Care Cemetery Audit Fund	\$0	\$0 or Unknown	\$0 or Unknown
Missouri Public Health Service Fund	\$0	\$0 or Unknown	\$0 or Unknown
Highway	\$0	\$0 or \$1,008,373	\$0 or \$581,674
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0 or Unknown Greater than \$1,008,373	\$0 or Unknown Greater than \$581,674

Numbers within parentheses: ( ) indicate costs or losses. This fiscal note contains 16 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
General Revenue	0	0 or 4 FTE	0 or 4 FTE
Total Estimated Net Effect on FTE	0	0 or 4 FTE	0 or 4 FTE

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED FY 2016 FY 2017 FY 2018			
Local Government	\$0	\$0 or Unknown Greater than \$336,125	\$0 or Unknown Greater than \$193,892

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#### FISCAL ANALYSIS

#### **ASSUMPTION**

Officials at the **Department of Revenue (DOR)** assume, for the purpose of the fiscal note, all costs would be appropriated from the General Revenue Fund. DOR assumes the administrative impact of this proposal is as follows:

## Driver License Bureau (DLB)

The proposed changes will require drafting updates to web site information related to nondriver licenses for voting purposes, updating office procedures, developing a format for nondriver license for voting purposes affidavit and developing a reporting form. Additionally, the Missouri Electronic Driver License system would need changing to define changes to issuance periods for a no cost driver license or nondriver license for voting and completion of end-user testing by our internal staff. This will require overtime from existing staff in order to perform the testing. See below:

## FY 16

Update Webpage - Administrative Analyst III	10 hrs @ \$23.00 = \$ 230
Develop Affidavit - Management Analysis Spec I	40 hrs @ \$21.00 = \$ 840
Develop Procedures - Management Analysis Spec I	40 hrs @ $$21.00 = $840$
	Total = \$1.910

Requirements and procedures development and user acceptance testing by DLB:

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Administrative Analyst II - 160 hrs @ $29 00 (1 1/2) per hr = $4,640 Management Analyst Spec. II - 240 hrs @ $24.00 per hr = $5,760 Revenue Band Manager Band II - 40 hrs @ $31.00 per hr = $1,240 Total = $11,640
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**Oversight** assumes DOR is provided with core funding to handle a certain amount of procedure updating activity each year and will not reflect these costs in the fiscal note.

To determine an estimated number of potential applicants who may be eligible for a nondriver license (photo identification) at no cost, DOR compared the voter records on file with the Office of the Secretary of State (SOS)to the current document holders on record with the DOR. This comparison was completed in March 2009. According to SOS on January 6, 2012, the 2009 numbers have not statistically changed.

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## ASSUMPTION (continued)

253,496	Estimated number of individuals registered to vote who do not have photo identification on file with the Department of Revenue as of March 2009.
125,795	Estimated number of individuals with an expired photo identification document on file with the Department of Revenue, who may need to obtain an updated nondriver license for voting purposes.
270 201	
379,291	Total estimated number of individuals who may be eligible for a nondriver
	license (photo identification) document at no cost.
x 50%	Estimated number of individuals who would apply for a nondriver license for
	voting purposes (based on average voter turnout for Missouri derived from 2006 information)
189,645	Potential nondriver license applicants in the first year of implementation
10,,010	(FY2017)
189,646	Remaining number of registered voters who may be eligible for a photo
,	identification document after first year of implementation. Based on 2009 counts
÷ 2	
94,823	Estimated number of registered voters who may apply during subsequent fiscal
, 1,0 <b>20</b>	years (FY2018).

In addition, because the language allows a person to apply for a nondriver license at no cost by signing an affidavit indicating they do not have a valid photographic identification document, applicants who have held a document previously and have lost it, allowed it to expire, or other reasons, may now obtain a nondriver license at no cost.

137,750	Total new and renewal nondriver licenses issued in FY 2014
x 25%	Estimated number of applicants with prior document on file that would
	utilize the affidavit for a new, renewal or duplicate nondriver license,
	indicating they do not have any other acceptable form of photographic
	identification for voting purposes, making them eligible for a nondriver
	license at no cost to the applicant.
34,438	Estimated annual nondriver license applicants with prior document on file.

#### Licensing Cost

Electronia co	<u> </u>
FY 2017	
189,645	Potential nondriver license applicants first year of implementation FY 2017.
34,438	Estimated annual nondriver license applicants (previous document).
224,083	Total
x \$2.25	Includes OA ITSD cost of \$1.81 and mailing cost of \$0.44 per card
\$504,187	Total estimated vendor cost FY 2017 for licensing material and
	mailing cost.

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## ASSUMPTION (continued)

FY 2018	
94,823	Estimated number of current registered voters who may apply during subsequent
	fiscal years FY 2018.
34,438	Estimated annual nondriver license applicants (previous document).
129,261	Total
x \$2.25	Includes OA ITSD cost of \$1.81 and mailing cost of \$0.44 per card.
\$ 290,837	Total estimated vendor cost FY 2018 for license document materials and
	mailing costs.

#### **Direct Public Inquiries**

While SOS is responsible for notifying individuals of the requirement to obtain photo identification for voting purposes, it is assumed that the majority of inquiries would be directed to DOR as the document issuing agency.

Estimating a 50% potential applicant inquiry, DOR assumes that approximately 112,042 ((189,645 + 34,438) / 2) inquiries through the central office will be received during the first implementation year and approximately 64,631 (94,823 + 34,438 / 2) calls in subsequent years based on estimated applicant estimates. To provide the best call-in service for Missouri citizens DOR will need to add 4 FTE to handle the additional telephone inquiries. Since the next general election would be November 2016, additional FTE required by the fiscal note will be calculated to begin in November 2016 (FY 2017).

112,042	Total potential applicant/inquiries first year of implementation.
<u>÷ 264</u>	Total days of service per annual period
424	
÷ 100	Estimated # of calls expected per TIO
4	Estimated # of TIO's required to handle increased call volume FY 2017

**Oversight** has, for fiscal note purposes only, changed the starting salary for the four Revenue Processing Technician I's (\$25,884) to correspond to the second step above minimum for comparable positions in the state's merit system pay grid. This decision reflects a study of actual starting salaries for new state employees over the last six months and policy of the Oversight Subcommittee of the Joint Committee on Legislative Research.

**Oversight** assumes the election will occur in November 2016 (FY 2017) and therefore, Oversight will show the FTE costs starting in Fiscal Year 2017, to allow DOR to begin the implementation of this proposal.

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#### ASSUMPTION (continued)

Officials at the **OA- Information Technology Services Division** assume modifications will need to be made in the amount of 1,425.60 hours at a cost of \$75 per hour for a total of \$106,920.

#### Revenue Impact

Officials at **DOR** assume the revenue impact of this proposal states "the total cost associated with nondriver license photo identification under this subsection shall be borne by the state of Missouri from funds appropriated to the department of revenue for that specific purpose". This money would have to be appropriated to DOR for distribution to the license offices as required.

It is assumed the DOR would be required to develop a tracking and processing fee distribution process to credit license offices with processing fees waived at the time of application for each nondriver license issued for voting purposes under this proposal. Depending on the definition of 'total cost", the revenue impact could be increased or decreased.

FY 2017 224,083 <u>x \$6.00</u> <b>\$1,344,498</b>	Total Estimated NDL applicants FY 2017. Nondriver License Fee Total estimated potential loss of revenue in FY 2017.
,	Total estimated potential loss of revenue in FT 2017.
FY 2018	
129,261	Total estimated NDL applicants FY 2018.
<u>x \$6.00</u>	Nondriver License Fee
\$775,566	Total estimated potential loss of revenue in FY 2018.

DOR will have to reimburse the license offices the loss in revenue from processing fees. The estimated initial loss in license office processing fees, which would have to be reimbursed to the offices by the State of Missouri, is shown below.

FY 2017 224,083 <u>x \$5.00</u> <b>\$1,120,415</b>	Total Estimated NDL applicants FY 2017. Nondriver License Office Processing Fee. Total estimated potential loss of revenue in FY 17.
FY 2018 129,261 x \$5.00 \$646,305	Total estimated NDL applicants FY 2018. Nondriver License Office Processing Fee. Total estimated potential loss of revenue in FY 18.
SJ:LR:OD	

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#### ASSUMPTION (continued)

Officials from the **Office of the Secretary of State (SOS)** assume implementation of these new identification provisions would require the state's election authority (the Secretary of State) and/or local election authorities to provide advance notice of the personal identification documents required to vote.

For fiscal year 2017 advance notice advertisements will be provided upon approval by the voters of the constitutional amendment and enactment of implementing legislation and prior to the April 2017 election. For fiscal year 2018 advance notice advertisements will be provided to voters prior to the February and April 2018 elections. For fiscal year 2019 advance notice advertisements will be provided to voters prior to the August 2018 and November 2018 elections. For all subsequent years advance notice advertisements will be provided to voters prior to each federal primary and general election.

### Assumptions include:

Production of radio and TV public service announcements-	\$2,000
Print ad to run twice before an election-	\$203,284
Cable television ad to run twice everyday for eight weeks-	\$299,472
TV and Radio ad to run through broadcast media-	\$497,311
Total-	\$1,002,067

**Oversight** assumes advance notice advertisements will only be sent once for the municipal elections.

Upon enactment of implementing legislation, the **SOS** will send a mailer to all registered voters to notify them of the new identification requirements at a cost of \$2,003,628. A similar mailer will be sent before the 2018 Primary Election. For all other elections, SOS will send mailings to newly registered voters prior to each election. Based on the estimated 355,007 newly registered voters in 2014, this mailer could cost \$173,953.

Mailing to all registered voters:

4,089,038 registered voters x \$0.49 postage, printing and processing= \$2,003,628 Mailing to newly registered voters prior to each election: 355,007 new registered voters x \$0.49 postage, printing and processing = \$173,953

Implementation of this measure's provisions imposes new requirements on election authorities in notifications, additional provisional ballots, trainings, affidavits and processes with regard to notifying and processing voters. Whether the notice requirements fall on SOS or local election authorities, it will be necessary for SOS to request appropriation for these costs. §115.430,

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## ASSUMPTION (continued)

RSMo requires SOS to provide provisional ballot envelopes to local election authorities. This proposal and any companion joint resolution will increase the number of elections in which provisional ballots are available and the number of provisional ballots that will be cast. Based on previous history, SOS will require additional funding for printing provisional ballot envelopes in the amount of \$9,800 per election.

Although this proposal requires election authorities to provide advance notice of the personal identification requirements in this bill, SOS assumes these additional requirements to be new state mandates that must be funded pursuant to Article X, section 21 of the Missouri Constitution.

The new photo identification requirements are not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. In addition to the general municipal election each April and the primary and general elections in August and November of even numbered years, there are additional days available for public elections in February, March and in August and November of odd numbered years, which are used only as needed.

**Oversight** assumes the notice required to be provided to citizens informing them of the personal ID requirements to vote, is to be included in the election authority's notice they are already required to send per §115.427.7, RSMo. Oversight assumes that the SOS will not need to separately advertise and have not included those costs in the fiscal note.

Officials at the **Office of the Secretary of State (SOS)** assume each year, a number of joint resolutions that would refer to a vote of the people a constitutional amendment and bills that would refer to a vote of the people the statutory issue in the legislation may be considered by the General Assembly.

Unless a special election is called for the purpose, Joint Resolutions proposing a constitutional amendment are submitted to a vote of the people at the next general election. Article XII section 2(b) of the Missouri Constitution authorizes the Governor to order a special election for constitutional amendments referred to the people. If a special election is called to submit a Joint Resolution to a vote of the people, §115.063.2, RSMo, requires the state to pay the costs. The cost of the special election has been estimated to be \$7.1 million based on the cost of the 2012 Presidential Preference Primary. This figure was determined through analyzing and totaling expense reports from the 2012 Presidential Preference Primary received from local election authorities.

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## ASSUMPTION (continued)

The SOS is required to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, Section 2(b) of the Missouri Constitution and sections 116.230-116.290, RSMo. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. Funding for this item is adjusted each year depending upon the election cycle with \$1.3 million historically appropriated in odd numbered fiscal years and \$100,000 appropriated in even numbered fiscal years to meet these requirements. The appropriation has historically been an estimated appropriation because the final cost is dependent upon the number of ballot measures approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2013, at the August and November elections, there were 5 statewide Constitutional Amendments or ballot propositions that cost \$2.17 million to publish (an average of \$434,000 per issue). In FY 2015, the General Assembly changed the appropriation so that it was no longer an estimated appropriation and the SOS was appropriated \$1.19 million to publish the full text of the measures. Due to this reduced funding, the SOS reduced the scope of the publication of these measures. In FY 2015, at the August and November elections, there were 9 statewide Constitutional Amendments or ballot propositions that cost \$1.1 million to publish (an average of \$122,000 per issue). Despite the FY 2015 reduction, the SOS will continue to assume, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. Because these requirements are mandatory, we reserve the right to request funding to meet the cost of our publishing requirements if the Governor and the General Assembly again change the amount or continue to not designate it as an estimated appropriation.

For purposes of the fiscal note for this proposal, **Oversight** will only reflect the implementation of the changes if approved by Missouri voters, not the potential cost of holding the election.

**SOS** assumes many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislation session. The fiscal impact to the Administrative Rules Division for the Secretary of State's Office for this requirement is less than \$2,500. The Secretary of State's Office recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs.

However, we also recognize that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what our office can sustain with our core budget. Therefore, we reserve the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the Governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations

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## ASSUMPTION (continued)

related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

Officials at the **Department of Health and Senior Services** assume §115.427 of the proposed legislation requires voters to establish their identity and eligibility to vote by providing a form of personal identification to election officials. If an individual does not possess a valid form of personal identification, it may require them to obtain a copy of his/her certified birth certificate to acquire a driver's or non-driver's license. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records.

The proposed legislation also requires the state to provide at least one form of identification required to vote at no cost to any qualified citizen who does not already possess such identification and desires to do so to vote. The proposed legislation does not appear to exempt the Department of Health and Senior Services from collecting the necessary fees for copies of certified birth certificates as set forth in Section 193.265.1, RSMo. DHSS collects a \$15 fee for each birth certificate requested. This proposal could result in an unknown increase in revenue to General Revenue (\$4 of \$15), the Children's Trust Fund (\$5 of \$15), the Endowed Care Cemetery Audit Fund (\$1 of \$15), and the Missouri Public Health Service Fund (\$5 of \$15). The proposed legislation could also result in an unknown impact to the Bureau of Vital Records to issue the increased demand for birth certificate records.

Officials at the **Office of Administration's Division of Budget and Planning (BAP)** assume no fiscal impact to BAP from this proposal. However, this proposal contains two provisions that will result in additional General Revenue expenditures. BAP defers to the Department of Health and Senior Services, Department of Revenue and Office of the Secretary of State for the estimate of the General Revenue expenditures.

Officials at the **Platte County Board of Election Commission** assume a total cost of \$12,000: One time purchase of new ID signage - \$600, 4 part time staff members during absentee voting - \$8,000, 10 Absentee processing judges over 2 days - \$2,000, additional absentee ballot printing - \$500, additional absentee envelopes - \$500, additional publishing costs - \$400.

Officials at the St. Louis City Board of Election Commission, the St. Louis County Board of Election Commission and the Department of Public Safety's Office of the Adjutant General each assume no fiscal impact from this proposal to their respective organizations.

**Oversight** assumes that SOS is required to pay for the provisional ballots and therefore the local election authorities would have no additional costs from this provision of this proposal.

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## ASSUMPTION (continued)

**Oversight** assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held either in August 2016 or November 2016, at the next regularly scheduled statewide primary election or the next scheduled general election, therefore the earliest elections affected by this proposal, if passed, are in FY 2017.

The proposal states that "the state shall provide at least one such form of the personal identification required to vote at no cost to any otherwise qualified citizen who does not already possess such identification and who desires the identification in order to vote."

**Oversight** assumes that since the proposal requires the State to pay the legally required fees for a person to get a nondriver's license photo identification then General Revenue will make the fee payments to the Highway Fund, Cities and Counties. Oversight is showing the cost of the nondriver's license fee as a cost to General Revenue. The nondriver's license fee is split between the State Highway Fund, Cities and Counties.

**Oversight** assumes no cost to local governments from this proposal. The legislation specifically states that if no money is appropriated for the funding of the photo id requirement to vote that it shall not be enforced.

**Oversight** will range the fiscal impact from \$0 (either rejected by voters or no appropriation is made by the General Assembly for this purpose as required by §115.427.2) to the estimates provided by DOR and SOS.

**Oversight** notes that while this proposal allows all voters to file absentee ballots, those voters are still required to properly comply with all absentee voting rules. Therefore, Oversight assumes this would not have a direct fiscal impact.

Officials at the following boards of election commission: Kansas City Board of Election Commission, Clay County Board of Election Commission, and Jackson County Board of Election Commission did not respond to **Oversight's** request for fiscal impact.

Officials at the following counties: Andrew, Atchison, Audrain, Barry, Bollinger, Boone, Buchanan, Callaway, Camden, Cape Girardeau, Carroll, Cass, Clay, Cole, Cooper, DeKalb, Dent, Franklin, Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Lawrence, Lincoln,

Marion, McDonald, Miller, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Phelps, Platte, Pulaski, Scott, Shelby, St. Charles, St. Louis, St. Francois, Taney, Warren, Wayne and Worth did not respond to **Oversight's** request for fiscal impact.

FISCAL IMPACT - State Government	FY 2016 (10 Mo.)	FY 2017	FY 2018
GENERAL REVENUE	,		
Description Description of the late District		\$0 or	\$0 or
Revenue - Dept. of Health - Birth certificate fees (\$4 of \$15 fee)	\$0	Unknown	Unknown
certificate fees (\$\psi\$ of \$\psi\$ 15 fee)	ΨΟ	Chkhowh	Chknown
Costs - Dept of Revenue/OA-ITSD -			
computer programming changes	\$0	(\$106,920)	\$0
Transfer Out Dent of Devenue			
<u>Transfer Out</u> - Dept of Revenue - reimbursement of the NDL fee paid to the			
highway fund, cities and counties that the	\$0	(\$1,344,498)	(\$775,566)
State must pay		, , ,	, , ,
The Control of the CD			
<u>Transfer Out</u> - Dept of Revenue - revenue office processing fee reimbursement to			
fee offices	\$0	(\$1,120,415)	(\$646,305)
iee offices	\$0	(\$1,120,413)	(\$040,303)
Costs - Dept of Revenue			
Personal Service	\$0	(\$86,280)	(\$104,571)
Fringe Benefits	\$0	(\$44,870)	(\$54,382)
Expense and Equipment	\$0	(\$25,972)	(\$3,330)
Licensing Materials/Vendor NDL card	<u>\$0</u>	<u>(\$504,187)</u>	<u>(\$290,837)</u>
Total Cost - Dept of Revenue	\$0	(\$661,309)	(\$453,120)
FTE Change - DOR	\$0	4 FTE	4 FTE
Costs - Secretary of State - provisional			
ballots	\$0	(\$9,800)	(\$9,800)
ourious	<u>ψυ</u>	<u>(ψ2,000)</u>	(ψ2,000)
ESTIMATED NET EFFECT ON		\$0 or Unknown	\$0 or Unknown
GENERAL REVENUE	<u><b>\$0</b></u>	to <u>(\$3,242,942)</u>	to <u>(\$1,884,791)</u>
Estimated Net FTE Effect on General			
Revenue	0	0 or 4 FTE	0 or 4 FTE

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FISCAL IMPACT - State Government FY 2016 FY 2017 FY 2018 (continued) (10 Mo.)

**CHILDREN'S TRUST FUND** 

Revenue - Dept of Health - birth certificate fees (\$5 of \$15 fee) \$0 or Unknown \$0 or Unknown

ESTIMATED NET EFFECT ON
CHILDREN'S TRUST FUND

\$0 \$0 or Unknown \$0 or Unknown

ENDOWED CARE CEMETERY AUDIT FUND

Revenue - Dept of Health - birth certificate fees (\$1 of \$15 fee) \$0 or Unknown \$0 or Unknown

ESTIMATED NET EFFECT ON ENDOWED CARE CEMETERY

AUDIT FUND <u>\$0</u> <u>\$0 or Unknown</u> <u>\$0 or Unknown</u>

MISSOURI PUBLIC HEALTH SERVICE FUND

Revenue - Dept of Health - birth certificate fees (\$5 of \$15 fee)

\$\frac{\\$0}{\\$0 or Unknown}\$ \frac{\\$0 or Unknown}{\\$0 or Unknown}\$

ESTIMATED NET EFFECT ON MISSOURI PUBLIC HEALTH SERVICE FUND

SERVICE FUND <u>\$0</u> <u>\$0 or Unknown</u> <u>\$0 or Unknown</u>

**HIGHWAY FUND** 

<u>Revenue</u> - Highway - NDL fee (75%) <u>\$0</u> <u>\$0 or</u> <u>\$0 or</u> <u>\$1,008,373</u> <u>\$581,674</u>

 ESTIMATED NET EFFECT ON
 \$0 or
 \$0 or

 HIGHWAY FUND
 \$0
 \$1,008,373
 \$581,674

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LOCAL POLITICAL SUBDIVISION FUNDS	<u>\$0</u>	Greater than <u>\$336,125</u>	Greater than <u>\$193,892</u>
ESTIMATED NET EFFECT ON		\$0 or Unknown	\$0 or Unknown
<u>Trasnfer In</u> - Cities & Counties - reimbursement by General Revenue of NDL fee.	<u>\$0</u>	\$0 or \$336,125	\$0 or \$193,892
Revenue - Local Dept of Health - birth certificate fees (\$15 if birth certificate is obtained at local public health agency)	\$0	\$0 or Unknown	\$0 or Unknown
FISCAL IMPACT - Local Government  LOCAL POLITICAL SUBDIVISION FUNDS	FY 2016 (10 Mo.)	FY 2017	FY 2018

#### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

## FISCAL DESCRIPTION

Currently, in order to vote absentee, voters must provide an excuse for not being able to vote in-person on the designated election day. This act allows any person to vote absentee without such an excuse beginning on the fourth Thursday prior to the election.

The act establishes identification requirements for voting. Voters shall produce a nonexpired Missouri driver's license; a nonexpired or nonexpiring Missouri nondriver's license; any identification containing a photograph issued by the Missouri National Guard, the United States armed forces, or the United States Department of Veterans Affairs; or a document issued by the United States or the state of Missouri containing the name of the voter which substantially conforms to the most recent signature in the individual's voter registration records, a photograph, and an expiration date or if expired, the expiration is after the date of the most recent general election.

Those appearing without identification who are unable to obtain one because of a physical or

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## FISCAL DESCRIPTION (continued)

mental disability, an inability to pay for a document necessary to obtain the required identification, a religious belief against forms of identification or the voter was born before January 1, 1941, shall be allowed to vote a provisional ballot, provided the election authority can verify the identity of the individual by comparing the individual's signature to the signature on file with the election authority.

All voters whose identity cannot be established are allowed to cast a provisional ballot which shall not be counted unless the voter returns and provides proper identification.

All costs incurred by the election authority associated with implementing the new identification requirements shall be reimbursed from the general revenue upon appropriation.

The election authority shall provide advance notice of the identification requirements to be included in the election authority's elections notices.

The state shall provide at least one form of identification required to vote at no cost to the voter.

The act requires that provisional ballots be available for all elections except for absentee voting.

This act is contingent on the passage of a constitutional amendment establishing voter photo identification for elections.

This proposal has an election clause.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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# SOURCES OF INFORMATION

Office of the Secretary of State
Department of Revenue
Department of Public Safety's Office of the Adjutant General
Office of Administration's Division on Budget and Planning
Department of Health and Senior Services
St. Louis County Board of Election Commission
St. Louis City Board of Election Commission
Platte County Board of Election Commission

Mickey Wilson, CPA

Mickey Wilen

Director

February 11, 2015

Ross Strope Assistant Director February 11, 2015