COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

<u>L.R. No.</u>: 0470-01 <u>Bill No.</u>: SB 109

Subject: Attorney General; Education, Higher; Attorneys; Liability; Civil Procedure

Type: Original

<u>Date</u>: January 29, 2015

Bill Summary: This proposal modifies provisions of law regarding claims against public

higher education institutions covered by the State Legal Expense Fund.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0	

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Total Estimated Net Effect on FTE	0	0	0	

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Local Government	\$0	\$0	\$0	

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FISCAL ANALYSIS

ASSUMPTION

Officials from the **Department of Higher Education**, the **State Technical College of Missouri**, **Lincoln University**, **Missouri State University** and the **University of Central Missouri** each assume the proposal will have no fiscal impact on their respective organizations.

The officials from the **Attorney General's Office** assume any potential cost arising from this proposal can be absorbed with existing resources.

Officials from the **Office of Administration - General Services Division (OA)** assume the proposed legislation requires legal counsel of certain impacted public institutions to obtain settlement authority from the attorney general before entering into a settlement agreement for any claim to be paid by the state legal expense fund.

Currently, the impacted public institutions have an added financial incentive to settle claims, above and beyond any ordinary financial effects of settling a claim, in that when one of the impacted claims is settled, the institution incurs no additional costs (all costs of the settlement itself being borne by the legal expense fund), whereas if a claim is not settled and instead proceeds towards litigation the institution bears the full costs of preparation and litigation. The proposal would take the ultimate decision of whether to settle or not out of the hands of the party with this added financial incentive, which could theoretically result in either fewer settlements or settlements which are more favorable to the state.

OA officials state it is impossible to calculate or accurately estimate the costs or cost savings to the legal expense fund, if any, because among other reasons:

- The number and nature of future claims made against impacted public institutions;
- The extent to which impacted public institutions are currently influenced, if at all, by the added financial incentive to settle outlined above, which extent is wholly unknown to OA-General Services;
- The exercise of discretion by the Attorney General; and
- To the extent the proposal may result in more claims being litigated, it depends on the decisions of juries and judges

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ASSUMPTION (continued)

Below is the total amounts paid by the legal expense fund-whether through settlements or judgments-on behalf of impacted public institutions over the five most recent fiscal years:

FY 14 - \$ 1,183,117 FY 13 - \$ 816,678 FY 12 - \$ 200,492 FY 11 - \$ 303,294 FY 10 - \$ 318,735

Oversight assumes the Attorney General's Office would maintain a reasonable position regarding claim settlements therefore resulting in no fiscal impact to the State or colleges and universities.

FISCAL IMPACT - State Government	FY 2016 (10 Mo.)	FY 2017	FY 2018
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FISCAL IMPACT - Local Government	FY 2016 (10 Mo.)	FY 2017	FY 2018
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

The proposed legislation appears to have no direct fiscal impact.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Attorney General's Office
Office of Administration
General Services Division
Department of Higher Education

Mickey Wilson, CPA

Director

January 29, 2015

Ross Strope Assistant Director January 29, 2015