COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.:1286-01Bill No.:SCR 6Subject:Appropriations; General Assembly, Judges; Salaries; Public OfficersType:OriginalDate:January 16, 2015

Bill Summary: This proposal disapproves the salary recommendations of the Citizens' Commission on Compensation for Elected Officials.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND					
FUND AFFECTED	FY 2016	FY 2017	FY 2018		
General Revenue	\$3,781,045	\$3,785,337	\$3,785,337		
Total Estimated Net Effect on General Revenue	\$3,781,045	\$3,785,337	\$3,785,337		

ESTIMATED NET EFFECT ON OTHER STATE FUNDS								
FUND AFFECTED	ND AFFECTED FY 2016 FY 2017 FY 2018							
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0					

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 11 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS							
FUND AFFECTED FY 2016 FY 2017 FY 20							
Total Estimated							
Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0				

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)							
FUND AFFECTED	TD AFFECTED FY 2016 FY 2017 FY 20						
Total Estimated Net Effect on FTE	0	0	0				

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS						
FUND AFFECTED FY 2016 FY 2017 FY 2018						
Local Government At least \$154,445 At least \$154,445 At least \$154,445						

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FISCAL ANALYSIS

ASSUMPTION

Oversight reviewed the Missouri Citizens' Commission on Compensation for Elected Officials report dated November 25, 2014.

The first recommendation state to change compensation payable to all statewide elected officials beginning July 1, 2015 and July 1, 2016.

- The compensation payable to the Governor of the State of Missouri shall be increased by \$10,706 in FY 2016 and increased by \$11,562 in FY 2017 and FY 2018, for total increase of \$22,268. This equates to approximately an 8% increase each year.
- The compensation payable to the Lieutenant Governor of the State of Missouri shall be increased by \$4,757 each year, for a total increase of \$9,514. This equates to approximately an 11% increase each year.
- The compensation payable to the Treasurer, Secretary of State and the Auditor of the State of Missouri shall be increased by \$8,620 in FY 2016 and \$9,309 in FY 2017 and FY 2018, for a total increase of \$17,929 per elected official. This equates to approximately an 8% increase each year per elected official.
- The compensation payable to the Attorney General of the State of Missouri shall be increased by \$9,315 in FY 2016 and increased by \$10,060 in FY 2017 and FY 2018, for total increase of \$19,375. This equates to approximately an 8% increase each year.

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ASSUMPTION (continued)

FY 2016

State Elected Officials	FTE	Current Salary	Proposed	Increase in	Total
			Salary	salary	increase
Governor	1	\$133,821	\$144,527	\$10,706	\$10,706
Lieutenant Governor	1	\$86,484	\$91,241	\$4,757	\$4,757
Secretary of State	1	\$107,746	\$116,366	\$8,620	\$8,620
State Auditor	1	\$107,746	\$116,366	\$8,620	\$8,620
State Treasurer	1	\$107,746	\$116,366	\$8,620	\$8,620
Attorney General	1	\$116,437	\$125,752	\$9,315	\$9,315
Total	6				\$50,638

FY 2017 & FY 2018

State Elected Officials	FTE	Current Salary	Proposed	Increase in	Total
			Salary	salary	increase
Governor	1	\$144,527	\$156,089	\$11,562	\$11,562
Lieutenant Governor	1	\$91,241	\$95,998	\$4,757	\$4,757
Secretary of State	1	\$116,366	\$125,675	\$9,309	\$9,309
State Auditor	1	\$116,366	\$125,675	\$9,309	\$9,309
State Treasurer	1	\$116,366	\$125,675	\$9,309	\$9,309
Attorney General	1	\$125,752	\$135,812	\$10,060	\$10,060
Total	6				\$54,307

Since some of the benefits paid by the state is based upon salary, an additional \$8,593 in FY 2016 and \$9,216 in FY 2017 and FY 2018 (MOSERS contributions, employer FICA tax, long term disability, workers compensation, unemployment) would be incurred each as well. Currently, the MOSERS contribution rate for state employees is roughly 16.97 percent. Therefore, the state would incur a total of roughly \$59,231 (\$50,638 + \$8,593) annually in FY 2016 and \$63,523 (\$54,307 + \$9,216) in FY 2017 and FY 2018 in direct additional annual expenses to fund the suggested statewide elected officials pay increases.

The total additional cost to the state of Missouri for the recommended salary adjustments to all statewide elected officials is \$186,277 (\$59,231 + \$63,523 + \$63,523) in FY 2016, FY 2017 & FY 2018.

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ASSUMPTION (continued)

The second recommendation state to change compensation payable to all members of the State of Missouri General Assembly beginning July 1, 2015 and July 1, 2016. Each member shall receive an increase in compensation by \$2,000 each year, for a total increase of \$4,000. This equates to approximately an 11% increase over the two-year period for senator and representative positions.

General Assembly	FTE	Current Salary	Proposed	Increase in	Total
Members			Salary	salary	increase
Senators	31	\$35,915	\$37,915	\$2,000	\$62,000
Senate President Pro Tem	1	\$38,415	\$40,415	\$2,000	\$2,000
Senate Majority Floor	1	\$37,415	\$39,415	\$2,000	\$2,000
Leader					
Senate Minority Floor	1	\$37,415	\$39,415	\$2,000	\$2,000
Leader					
Representatives	159	\$35,915	\$37,915	\$2,000	\$318,000
Speaker of the House	1	\$38,415	\$40,415	\$2,000	\$2,000
Speaker Pro Tem of the	1			\$2,000	\$2,000
House		\$37,415	\$39,415		
House Majority Floor	1	\$37,415	\$39,415	\$2,000	\$2,000
Leader					
House Minority Floor	1	\$37,415	\$39,415	\$2,000	\$2,000
Leader					
Total	197				\$394,000

FY 2016

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ASSUMPTION (continued)

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General Assembly	FTE	Current Salary	Proposed	Increase in	Total
Members			Salary	salary	increase
Senators	31	\$37,915	\$39,915	\$2,000	\$62,000
Senate President Pro Tem	1	\$40,415	\$42,415	\$2,000	\$2,000
Senate Majority Floor	1	\$39,415	\$41,415	\$2,000	\$2,000
Leader					
Senate Minority Floor	1	\$39,415	\$41,415	\$2,000	\$2,000
Leader					
Representatives	159	\$37,915	\$39,915	\$2,000	\$318,000
Speaker of the House	1	\$40,415	\$42,415	\$2,000	\$2,000
Speaker Pro Tem of the	1			\$2,000	\$2,000
House		\$39,415	\$41,415		
House Majority Floor	1	\$39,415	\$41,415	\$2,000	\$2,000
Leader					
House Minority Floor	1	\$39,415	\$41,415	\$2,000	\$2,000
Leader					
Total	197				\$394,000

Since some of the benefits paid by the state is based upon salary, an additional \$66,862 (MOSERS contributions, employer FICA tax, long term disability, workers compensation, unemployment) would be incurred each as well. Currently, the MOSERS contribution rate for state employees is roughly 16.97 percent. Therefore, the state would incur a total of roughly \$460,862 (\$394,000 + \$66,862) annually in direct additional annual expenses to fund the suggested statewide elected officials pay increases.

The total additional cost to the state of Missouri for the recommended salary adjustments to all General Assembly members is \$1,382,586 (\$460,862 + \$460,862 + \$460,862) in FY 2016, FY 2017, FY 2018.

The third recommendation stated to change the daily expense compensation to be raised by \$26 a day and mileage reimbursement be raised by \$0.19 per mile for elected officials.

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ASSUMPTION (continued)

FY 2016, 2017 & 2018

	FY 2014	Proposed %	Total increase
	Expenditures		
Senators Per Diem	\$226,100	25%	\$56,525
Representatives Per Diem	\$1,149,880	25%	\$287,470
Senate Contingent Expenses	\$12,010	25%	\$3,002
Total			\$346,997

FY 2016, 2017 & 2018

	Miles	Increase in Rate	Increase
GR Mileage (statewide implementation)	10,401,562	\$0.190	\$1,976,297

The total additional cost to the state of Missouri for the recommended per diem and mileage adjustment for elected officials is \$2,323,294 (\$346,997 + \$1,976,297) in FY '16, '17 & '18.

The fourth recommendation stated to change the compensation structure for Missouri Judges (identical to the recommendation in the 2010 report). The salaries for the Supreme Court Judges, Court of Appeals Judges, Circuit Court Judges and Associate Circuit Judges would all be indexed to a commensurate judicial position in the federal system.

FY 2016, 2017 & 2018

Judges	FTE	Current Salary	Proposed	Increase in	Total
			Salary	salary	increase
Chief Justice	1	\$176,295	\$178,089	\$1,794	\$1,794
Supreme Court Judge	6	\$168,636	\$170,292	\$1,656	\$9,936
Court of Appeals	32	\$154,176	\$155,709	\$1,533	\$49,056
Circuit Judge	142	\$145,343	\$146,803	\$1,460	\$207,320
Associate Circuit Judge	202	\$133,716	\$135,059	\$1,343	\$271,286
Total					\$539,392

* Due to the federal fiscal calendar, a potential judicial increase will not be available until October 2017 but will remain at the above referenced percentage rate.

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ASSUMPTION (continued)

Since some of the benefits paid by the state is based upon salary, an additional \$315,274 (MOSERS contributions, employer FICA tax, long term disability, workers compensation, unemployment) would be incurred as well. Currently, the MOSERS contribution rate for judges is roughly 58.45 percent. Therefore, the state would incur a total of roughly \$854,667 (\$539,392 + 315,274) annually in direct additional annual expenses to fund the suggested judicial pay increases.

Also, other indirect expenses would be incurred by the state in if the recommendations were implemented. The annual salary for Administrative Law Judges within the Department of Labor and Industrial Relations (DOLIR) as well as the salary of the State Public Defender is directly tied to Missouri Judges' salary. For example, if the pay for Associate Circuit Judges were to increase, so too will the pay for all Administrative Law Judges. Therefore, an additional \$82,991 of annual expenses (\$52,377 of direct plus roughly \$30,614 of fringe benefits) will be incurred by the state if the annual pay for Administrative Law Judges and the State Public Defender is correspondingly increased.

Position	FTE	Current Salary	Proposed	Increase in	Total
			Salary	salary	increase
Chief Administrative					
Law Judges (DOLIR)	8	\$133,716	\$135,059	\$1,343	\$10,744
Administrative Law					
Judge (DOLIR)	30	\$133,716	\$135,059	\$1,343	\$40,290
State Public Defender	1	\$133,716	\$135,059	\$1,343	\$1,343
Total					\$52,377

FY 2016, 2017 & 2018

Therefore, this amount added to the \$854,667 directly associated with Missouri Judges, would total roughly \$937,658 per year in costs to Missouri's General Revenue Fund to implement the recommendations of the Commission.

Another expense to consider would be the increase in salary for Full-time Missouri Prosecutors whose pay is directly tied to that of the Associate Circuit Judges. There are approximately 115 full time prosecutors; therefore, if the salary of the full-time prosecutors is to remain equal to that of Associate Circuit Judges, the counties would have to fund an additional \$154,445 plus the cost of benefits.

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ASSUMPTION (continued)

FY 2016, 2017 & 2018

Position	FTE	Current Salary	Proposed	Increase in	Total
			Salary	salary	increase
Full-time Prosecutors					
(paid by the counties)	115	\$133,716	\$135,059	\$1,343	\$154,445

In summary, the total additional cost to the state of Missouri for the recommended changes is an additional 3,781,045 (59,231 + 460,862 + 2,323,294 + 854,667 + 82,991) in FY 2016 and 3,785,337 (63,523 + 460,862 + 2,323,294 + 854,667 + 82,991) in FY 2017 to provide for the implementation of the changes in this proposal.

The recommendations made would occur as of July 1, 2015; therefore, **Oversight** will assume fiscal impact in FY 2016, FY 2017 and FY 2018.

Since this Concurrent Resolution, if passed, would nullify the pay increases scheduled to take place, **Oversight** will reflect the fiscal impact of the passage of this Concurrent Resolution as a 'cost avoidance'.

Officials from the **Department of Labor and Industrial Relations**, the **Office of the Governor**, the **Office of the Secretary of State**, the **Office of the State Public Defender**, **Office of the State Auditor**, and the **Office of Administration** each assume the proposal will have no fiscal impact on their respective organizations.

In response to a similar version (HCR 4 and HCR 3), officials from the **Office of the Lieutenant Governor** assumed the proposal would have no fiscal impact on their organization.

Officials from the **Office of Administration** - **Budget and Planning (OA -BAP)** provided estimates of cost; however, this legislation will not have direct cost to the OA-BAP.

Officials from the **Office of the State Courts Administrator (OSCA)** provided estimates of cost; however, this legislation will not have direct cost to the OSCA.

In response to a similar version (HCR 4 and HCR 3), officials from the **Missouri Senate (SEN)** provided estimates of cost; however, this legislation will not have direct cost to the SEN.

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FISCAL IMPACT - State Government GENERAL REVENUE	FY 2016 (10 Mo.)	FY 2017	FY 2018
<u>Cost Avoidance</u> - Rejection of pay increase for Statewide Elected Officials	\$59,231	\$63,523	\$63,523
Rejection of pay increase for General Assembly Members	\$460,862	\$460,862	\$460,862
Rejection of increased per diem & mileage	\$2,323,294	\$2,323,294	\$2,323,294
Rejection of pay increase for Judges	\$854,667	\$854,667	\$854,667
Rejection of pay increase for Administration Law Judges and State Public Defender	<u>\$82,991</u>	<u>\$82,991</u>	<u>\$82,991</u>
ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND	<u>\$3,781,045</u>	<u>\$3,785,337</u>	<u>\$3,785,337</u>
FISCAL IMPACT - Local Government COUNTIES	FY 2016 (10 Mo.)	FY 2017	FY 2018
<u>Cost Avoidance</u> - rejection of increase in pay for full-time Prosecutors whose pay is directly tied to that of Missouri Associate Circuit Judges	<u>At least</u> <u>\$154,445</u>	<u>At least</u> <u>\$154,445</u>	<u>At least</u> <u>\$154,445</u>
ESTIMATED NET EFFECT TO COUNTIES	<u>At least</u>	<u>At least</u>	<u>At least</u>

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FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This concurrent resolution rejects the salary and per diem increases for judges, legislators and statewide elected officials recommended by the Citizen's Commission on Compensation for Elected Officials.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Labor and Industrial Relations Missouri Senate Office of the State Courts Administrator Office of the Secretary of State Office of the Lieutenant Governor Office of the Governor Office of Administration Office of the State Auditor

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Mickey Wilson, CPA Director January 16, 2015

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