COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

<u>L.R. No.</u>: 1716-01 <u>Bill No.</u>: SB 304

Subject: Courts; Crimes and Punishment; Criminal Procedure; Evidence; Law

Enforcement Officers and Agencies

<u>Type</u>: Original

Date: February 5, 2015

Bill Summary: This proposal modifies provisions relating to custodial interrogations of

criminal suspects.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Total Estimated Net Effect on Other State Funds	\$0	\$0	\$0	

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 6 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
			_	
Total Estimated Net Effect on FTE	0	0	0	

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Local Government	\$0	(Unknown)	(Unknown)	

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FISCAL ANALYSIS

ASSUMPTION

Officials from the **Department of Public Safety - Missouri Highway Patrol** state the impact will be minimal and can be absorbed.

Officials from the Office of the State Courts Administrator, the Office of Prosecution Services, the Department of Public Safety - Capitol Police, the Boone County Sheriff's Department, and the Springfield Police Department each assume the proposal would not fiscally impact their respective agencies.

Officials from the **Attorney General's Office** assume that any potential costs arising from this proposal could be absorbed with existing resources.

Officials from the **Office of the State Public Defender** state although this bill may have no impact on the number of cases for which the Public Defender System is required to provide representation, the changes in the indicated procedures may impact the necessary workload to defend the indigent accused.

Officials from the **Cole County Sheriff's Department** state the recording equipment is a huge cost for many agencies with very limited budgets. Also, the methodology of storing and retrieving the data is complex and quite expensive. In addition, unless all contact is recorded, spontaneous utterances will be missed and made unusable.

Officials from the **Columbia Police Department** state the bill would have extensive fiscal impact related to purchasing and maintaining the recording equipment, storage of video footage in accordance with Missouri Sunshine law, fulfilling sunshine requests to include redacting appropriate footage and management of records. Exact costs can't be calculated.

Officials from the Independence Police Department, Buchanan County Sheriff's Department, Jackson County Sheriff's Department, Platte County Sheriff's Department, St. Charles Police Department, St. Louis County Police Department, and the St. Louis Metropolitan Police Department did not respond to Oversight's request for fiscal impact.

Oversight will reflect an unknown cost to local police departments and sheriffs departments to comply with this proposal, starting in January 2017.

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FISCAL IMPACT - State Government	FY 2016 (10 Mo.)	FY 2017	FY 2018
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FISCAL IMPACT - Local Government	FY 2016 (10 Mo.)	FY 2017	FY 2018
POLICE DEPARTMENTS / SHERIFFS DEPARTMENTS			
<u>Costs</u> - for recording / storage space requirements	<u>\$0</u>	(Unknown)	(Unknown)
ESTIMATED NET EFFECT TO POLICE DEPARTMENTS / SHERIFFS DEPARTMENTS	<u>\$0</u>	<u>(Unknown)</u>	(Unknown)

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

Current law requires custodial interrogations be recorded when feasible. This act requires law enforcement agencies to document instances when recording an interrogation is not feasible.

Under current law, custodial interrogation is defined as the questioning of a person who is under arrest. This act specifies that custodial interrogation is the questioning of a person suspected of committing a crime who is in custody in a fixed place of detention.

Current law allows law enforcement officers to not record custodial interrogations when the suspect requests the interrogation not be recorded, exigent circumstances prevent recording, when the suspect makes spontaneous statements, or the equipment fails or is not available at the location of the interrogation. This act provides that, if the equipment fails or is not available, the

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FISCAL DESCRIPTION (continued)

law enforcement agency must demonstrate a good faith effort to maintain recording equipment for interrogations to be in compliance with the statute. If the suspect requests the interrogation not be recorded, the law enforcement agency must record the statement by the suspect making the request. If the interrogation is not recorded due to exigent circumstances or because the statements were spontaneous, the law enforcement agency must make a written record detailing the circumstances surrounding the failure to record.

In addition, this act repeals the current penalty for failure to comply with the statute that allows the governor to withhold funding from the noncompliant law enforcement agency and a provision that prohibits compliance with the statute from being raised in a criminal trial.

This act also requires the preservation of recordings of interrogations until the offender can no longer appeal a conviction or when prosecution of the offense is barred by law.

The provisions of this act take effect January 1, 2017.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Public Safety
Office of Prosecution Services
Attorney General's Office
Office of the State Public Defender
Office of the State Courts Administrator
Boone County Sheriff's Department
Cole County Sheriff's Department
Columbia Police Department
Springfield Police Department

Mickey Wilson, CPA

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Director February 5, 2015 Assistant Director February 5, 2015