# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

L.R. No.: 4089-02
Bill No.: SB 594
Subject: Elections
Type: Original

Date: January 14, 2016

Bill Summary: This proposal modifies the law relating to voting procedures.

## **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
General Revenue	\$0 or (Less than \$10,741,269)	\$0 or (\$4,657,616)	\$0 or (\$1,931,951)
Total Estimated Net Effect on General Revenue	\$0 or (Less than \$10,741,269)	\$0 or (\$4,657,616)	\$0 or (\$1,931,951)

ESTIM	ATED NET EFFECT	ON OTHER STATE F	TUNDS
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Children's Trust*	\$0	\$0	\$0
Endowed Care Cemetery Audit*	\$0	\$0	\$0
MO Public Health Services*	\$0	\$0	\$0
Highway	\$0	\$0	\$0
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

<sup>\*</sup>Transfers In and Losses net to zero.

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 17 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
General Revenue	10 FTE	4 FTE	4 FTE
Total Estimated Net Effect on FTE	10 FTE	4 FTE	4 FTE

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Local Government*	\$0	\$0	\$0

<sup>\*</sup>Transfers In and Losses net to zero.

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#### FISCAL ANALYSIS

#### **ASSUMPTION**

Officials at the **Department of Revenue (DOR)** assume §115.427.8 proposes that "the state shall provide one such form of the personal identification required to vote at no cost to any otherwise qualified voter who does not already possess such identification and who desires the identification in order to vote." Total cost associated with nondriver license photo identification under this section will be borne by the state from funds appropriated to the Department for those specific reasons.

The proposed language includes changes allowing for the Department of Revenue to enter into a contract with the local election authority to assist in the issuance of nondriver license photo identification.

§115.427.9 - The proposed language requires the Department to prepare and deliver a report by January 1 of each year, documenting the number of individuals requesting an identification document for voting purposes. The report must also include the number of persons requesting identification for voting purposes, but not receiving such document, and the reason the document was not issued. This will require development and testing of a program to track number of applicants who have received or who have been denied a nondriver license for voting purposes and the reason for the denial.

#### Driver License Bureau (DLB)

The proposed changes will require drafting updates to web site information related to nondriver licenses for voting purposes, updating office procedures, developing a format for nondriver license for voting purposes affidavit and developing a reporting form. Additionally, the Missouri Electronic Driver License system would need changing to define changes to issuance periods for a no cost driver license or nondriver license for voting and completion of end-user testing by our internal staff. This will require overtime from existing staff in order to perform the testing. See below:

FY I/
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Update Webpage - Administrative Analyst III

Develop Affidavit - Management Analysis Spec I

Develop Procedures - Management Analysis Spec I

Develop Procedures - Management Analysis Spec I

Total = \$2000

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#### ASSUMPTION (continued)

Requirements and procedures development and user acceptance testing by DLB:

Administrative Analyst II -	160 hrs @ \$31 00 (1 1/2) pe	r hr = \$4,960
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Management Analyst Spec. II -	240 hrs @ $$25.00$ per hr =	\$6,000
Revenue Band Manager Band II -	120 hrs @ \$32.00 per hr =	\$3,840
		Total = \$14,800

**Oversight** assumes DOR is provided with core funding to handle a certain amount of procedure updating activity each year and will not reflect these costs in the fiscal note.

To determine an estimated number of potential applicants who may be eligible for a nondriver license (photo identification) at no cost, the Department compared the voter records on file with the Secretary of State to the current document holders on record with the Department of Revenue. This comparison was completed in March 2009.

253,496	Estimated number of individuals registered to vote who do not have photo
	identification on file with the Department of Revenue as of March 2009.
125,795	Estimated number of individuals with an expired photo identification document
	on file with the Department of Revenue, who may need to obtain an updated
	nondriver license for voting purposes.
379,291	Total estimated number of individuals who may be eligible for a nondriver
	license (photo identification) document at no cost.
x 50%	Estimated number of individuals who would apply for a nondriver license for
	voting purposes (based on average voter turnout in 2014, 2012 and 2010 General
	Elections).
189,645	Potential nondriver license applicants in the first year of implementation
	(FY2018 date estimate based on required voter approval, assumed may
	occur in 2016, then time for implementation).
189,646	Remaining number of registered voters who may be eligible for a photo
,	identification document after first year of implementation. Based on 2009 counts.
÷ 2	, 1
94,823	Estimated number of registered voters who may apply during subsequent
,	fiscal years (FY2019).

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#### ASSUMPTION (continued)

#### **Licensing Cost**

Potential nondriver license applicants first year of implementation FY 2018.
Estimated annual nondriver license applicants (previous document).
Total
Includes card cost of \$1.81 and mailing cost of \$0.44 per card.
Total estimated vendor cost FY 2017 for licensing material and mailing cost.

#### **Licensing Costs**

FY 2018,	FY	2019	and	beyond
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94,823	Estimated number of current registered voters who may apply during subsequent
	fiscal years.
34,640	Estimated annual nondriver license applicants (previous document).
129,463	Total
x \$2.25	Includes card cost of \$1.81 and mailing cost of \$0.44 per card.
\$ 291,292	Total estimated vendor cost FY 2018 and subsequent years for license
	document materials and mailing costs.

#### **Direct Public Inquiries**

While SOS is responsible for notifying individuals of the requirement to obtain photo identification for voting purposes, it is assumed that the majority of inquiries would be directed to the DOR as the document issuing agency.

Estimating a 50% potential applicant inquiry, DOR assumes that approximately 112,042 (189,645 + 34,438/2) inquiries through the central office will be received during the first implementation year and approximately 64,631 (91,823 + 34,438/2) calls in subsequent years. To provide the best call-in service for Missouri citizens DOR will need to add 4 FTE to handle the additional telephone inquiries.

112,042	Total potential applicants/inquiries first year of implementation.
<u>÷ 264</u>	Total days of service per annual period
424	
<u>÷ 100</u>	Estimated # of calls expected to be handled per FTE
4	Estimated # of FTEs required to handle increased call volume FY 2017

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#### **ASSUMPTION** (continued)

**Oversight** has, for fiscal note purposes only, changed the starting salary for the four Revenue Processing Technicians I (\$25,884) to correspond to the second step above minimum for comparable positions in the state's merit system pay grid. This decision reflects a study of actual starting salaries for new state employees over the last six months and policy of the Oversight Subcommittee of the Joint Committee on Legislative Research.

**Oversight** assumes the election will occur in November 2016 (FY 2017) and therefore, Oversight will show the FTE costs starting in Fiscal Year 2017 (January 1), to allow the Department of Revenue to begin the implementation of this proposal.

Officials at the **OA- Information Technology Services Division** assume modifications will need to be made in the amount of 367 hours at a cost of \$27,540.

#### Revenue Impact

For the purposes of this fiscal note the Department of Revenue assumes all costs will be appropriated from the General Revenue fund.

The proposed language states "the total cost associated with nondriver license photo identification under this subsection shall be borne by the state of Missouri from funds appropriated to the department of revenue for that specific purpose."

It is assumed DOR would be required to develop a tracking and processing fee distribution process to credit license offices with processing fees waived at the time of application for each nondriver license issued for voting purposes under this proposal. Depending on the definition of "total cost," the revenue impact could be increased or decreased.

FY 2018 224,225	Total Estimated NDL applicants FY 2018.
x \$6.00 \$1,345,350	Nondriver License Fee  Total estimated potential loss of revenue in FY 2018.
FY 2019	
129,463 <u>x \$6.00</u>	Total estimated NDL applicants FY 2019. Nondriver License Fee

DOR will have to reimburse the license offices the loss in revenue from processing fees. The estimated initial loss in license office processing fees, which would have to be reimbursed to the

Total estimated potential loss of revenue in FY 2019.

\$776,778

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#### ASSUMPTION (continued)

offices by the State of Missouri, is shown below.

FY 2018	
224,225	Total Estimated NDL applicants FY 2018.
<u>x \$5.00</u>	Nondriver License Office Processing Fee
\$1,121,126	Total estimated potential loss of revenue in FY 18.
FY 2019	
129,463	Total estimated NDL applicants FY 2019.
<u>x \$5.00</u>	Nondriver License Office Processing Fee
\$647,315	Total estimated potential loss of revenue in FY 19.

The **Office of the Secretary of State** (**SOS**) assumes implementation of these new identification provisions would require the state's election authority (the Secretary of State) and/or local election authorities to provide advance notice of the personal identification documents required to vote. The advance notice provided by the election authorities would include at a "minimum the use of advertisements and public service announcements in print, broadcast television, radio, and cable television media."

For fiscal year 2017 advance notice advertisements will be provided upon approval by the voters of the constitutional amendment and enactment of implementing legislation and prior to the April 2017 election. For fiscal year 2018 advance notice advertisements will be provided to voters prior to the February and April 2018 elections. For fiscal year 2019 advance notice advertisements will be provided to voters prior to the August 2018 and November 2018 elections. For all subsequent years advance notice advertisements will be provided to voters prior to each federal primary and general election.

Assumptions include:

Print ad to run twice before an election-

\$203,284

Currently, local election authorities may send a mailer to each registered voter in the area of its jurisdiction in which the election is to be held, a notice of election which shall include date and time of the election, the location of the voter's polling place and the name of the agency calling the election. SB 594 requires local election authorities to include an additional notification within this mailer that will notify voters of the new personal identification documents required under this bill. Costs incurred by local election authorities will increase under these new requirements, although the amount of increase is currently unknown.

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#### ASSUMPTION (continued)

Upon enactment of implementing legislation, the Secretary of State will send a mailer to all registered voters to notify them of the new identification requirements at a cost of \$2,003,628.62. A similar mailer will be sent before the August 2018 election. For all other elections, the Secretary of State's office will send mailings to newly registered voters prior to each election. Based on the estimated 355,007 newly registered voters in 2014, these mailings could cost \$173,953.43.

Mailing to all registered voters: 4,089,038 registered voters x \$0.49 postage, printing and processing= \$2,003,628.62

Mailing to newly registered voters prior to each election: 355,007 new registered voters x \$0.49 postage, printing and processing = \$173,953.43

Implementation of this measure's provisions imposes new requirements on election authorities in notifications, additional provisional ballots, trainings, affidavits and processes with regard to notifying and processing voters. Whether the notice requirements fall on the Secretary of State or local election authorities, it will be necessary for the Secretary of State's office to request appropriation for these costs. Section, 115.430, RSMo, requires the Secretary of State to provide provisional ballot envelopes to local election authorities. This joint resolution and any companion statutory change, based on previously filed legislation, will increase the number of elections in which provisional ballots are available and the number of provisional ballots that will be cast. Based on previous history, the Secretary of State will require additional funding for printing provisional ballot envelopes in the amount of \$9,800 per election.

The new photo identification requirements are not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. In addition to the general municipal election each April and the primary and general elections in August and November of even numbered years, there are additional days available for public elections in February, March and in August and November of odd numbered years, which are used only as needed.

The cost per fiscal year will vary based on the number of elections held. In addition to the general municipal election each April and the primary and general elections in August and November of even numbered years, there are additional days available for public elections in February, March and in August and November of odd numbered years, which are used only as needed.

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#### ASSUMPTION (continued)

Officials at the **Department of Health and Senior Services (DHSS)** assume this legislation allows for the provision of birth certificates by the state at no cost to individuals requiring identification for the purposes of meeting voter registration requirements. Per Section 193.265, RSMo, DHSS receives a fee of \$15 for each birth certificate issued. The fees are distributed into General Revenue (\$4), the Children's Trust Fund (\$5), the Endowed Care Cemetery Audit Fund (\$1) and the Missouri Public Health Services Fund (\$5). DHSS issues approximately 55,000 birth certificates each year (actual numbers: 59,181 in calendar 2013 and 50,318 in calendar 2014). DHSS does not track the number of birth certificates issued for voter registration purposes. For purposes of this fiscal note, it is estimated that at least 25 percent of the annual birth certificates issued by DHSS will be provided at no cost (55,000 certificates x .25 = 13,750 certificates). The loss of these fees would result in an annual revenue loss of \$55,000 for General Revenue, \$68,750 for the Children's Trust Fund, \$13,750 for the Endowed Care Cemetery Audit Fund, and \$68,750 for the Missouri Public Health Services Fund.

§115.427 of the proposed legislation requires voters to establish their identity and eligibility to vote by providing a form of personal identification to election officials. If an individual does not possess a valid form of personal identification, it may require them to obtain a copy of his/her certified birth certificate to acquire a driver's or non-driver's license. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records.

The proposed legislation does not appear to exempt the Department of Health and Senior Services from collecting the necessary fees for copies of certified birth certificates as set forth in §193.265.1, RSMo. The proposed legislation could result in an unknown increase in revenue to General Revenue, the Children's Trust Fund, the Endowed Care Cemetery Audit Fund, and the Missouri Public Health Service Fund. The proposed legislation could also result in an unknown impact to the Bureau of Vital Records to issue the increased demand for birth certificate records.

In response to HB 1631 this year, DHSS stated this legislation allows for the provision of birth certificates by the state at no cost to individuals requiring identification for the purposes of meeting voter registration requirements. Per Section 193.265, RSMo, DHSS receives a fee of \$15 for each birth certificate issued. The fees are distributed into General Revenue (\$4), the Children's Trust Fund (\$5), the Endowed Care Cemetery Audit Fund (\$1) and the Missouri Public Health Services Fund (\$5). DHSS issues approximately 55,000 birth certificates each year (actual numbers: 59,181 in calendar 2013 and 50,318 in calendar 2014). DHSS does not track the number of birth certificates issued for voter registration purposes. For purposes of this fiscal

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#### <u>ASSUMPTION</u> (continued)

note, it is estimated that at least 25 percent of the annual birth certificates issued by DHSS will be provided at no cost (55,000 certificates x .25 = 13,750 certificates). The loss of these fees would result in an annual revenue loss of \$55,000 for General Revenue, \$68,750 for the Children's Trust Fund, \$13,750 for the Endowed Care Cemetery Audit Fund, and \$68,750 for the Missouri Public Health Services Fund.

The revenue from birth certificates deposited into the Missouri Public Health Services Fund supports the ongoing required maintenance and improvement of Missouri's electronic birth and death registration system. This system allows the accurate and timely processing of Missouri birth and death certificates. A loss of revenue to this fund would necessitate the need to seek general revenue funds to replace the loss in order to support this state-wide information system.

In addition to the birth certificates issued by DHSS, local public health agencies (entities of local government) also issue birth certificates on the average of 278,000 per year (actual numbers: 259,834 in 2014 and 296,579 in 2013). Since the local agencies are not required to provide the birth certificate free of charge for purposes of obtaining voter identification, the individuals normally served by the local agency will be likely to seek issuance of their birth certificate through DHSS (mail or in-person request). Using the same estimate of 25 percent seeking a free birth certificate for purposes of establishing voter identification, DHSS could anticipate issuing 69,500 more birth certificates each year.

The Bureau of Vital Records issues approximately 5,000 certified records monthly. There are currently six Office Support Assistant - Keyboarding (OSA), one Senior Office Support Assistant (SOSA) and one Administrative Office Support Assistant that review applications for certified copies, determine the applicant's eligibility, and either issue a certified copy or reject the application. This Unit also answers approximately 5100 phone calls each month. With the volume of requests expected to increase by approximately 5792 monthly (69,500 /12 months) for free copies that would normally be handled by local registrar offices, an additional five Office Support Assistants (Grade A09, Step F, \$23,160) and one Senior Office Support Assistant (Grade A12, Step F, \$25,824) will be needed to handle the additional requests.

Officials at the **Office of Administration's Division of Budget and Planning (BAP)** assume this proposal contains two provisions that will result in additional General Revenue expenditures:

§115.427.2 - All election authority costs associated with the implementation of the photo identification requirements of this section shall be reimbursed from the general revenue of this state by an appropriation for that purpose.

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#### ASSUMPTION (continued)

§115.427.8 - The state shall provide at least one such form of the personal identification required to vote at no cost to any otherwise qualified voter who does not already possess such identification and who desires the identification in order to vote.

BAP defers the Secretary of State, the Department of Revenue and the Department of Health and Senior Services for estimates of these additional General Revenue costs.

Officials at the **Platte County Board of Election Commission** do not anticipate a significant fiscal impact from this proposal, aside from the cost of new posters indicating allowed identification.

Officials at the **St. Louis County Board of Election Commission** each assume no fiscal impact from this proposal to their respective organizations.

Officials at **Buchanan County**, **Mississippi County** and **Lincoln County** each assume no fiscal impact from this proposal to their respective organizations.

Officials at the following boards of election commissioners: Kansas City Board of Election Commission, St. Louis City Board of Election Commission, Clay County Board of Election Commission, and Jackson County Board of Election Commission did not respond to **Oversight's** request for fiscal impact.

Officials at the following counties: Andrew, Atchison, Audrain, Barry, Bollinger, Boone, Callaway, Camden, Cape Girardeau, Carroll, Cass, Christian, Clay, Cole, Cooper, DeKalb, Dent, Franklin, Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Lawrence, Maries, Marion, McDonald, Miller, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Phelps, Platte, Pulaski, Scott, Shelby, St. Charles, St. Louis, St. Francois, Taney, Warren, Wayne and Worth did not respond to **Oversight's** request for fiscal impact.

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FY 2017	FY 2018	FY 2019
\$0 or	\$0 or	\$0 or
(Less than \$1,517,164)	\$0	\$0
(Less than \$1,896,455)	\$0	\$0
(Less than \$379,291)	\$0	\$0
(Less than \$1,896,455)	\$0	\$0
(\$27,540)	\$0	\$0
\$0	(\$1,009,013)	(\$582,584)
\$0	(\$336,337)	(\$194,194)
(\$1,121,126)	(\$647,315)	(\$647,315)
(\$51,768) (\$47,783) (\$27,970) (\$504,641) (\$632,162) 4 FTE	(\$104,571) (\$68,937) (\$2,464) (\$291,292) (\$467,264) 4 FTE	(\$105,617) (\$69,223) (\$2,526) (\$291,292) (\$468,658) 4 FTE
	\$0 or (Less than \$1,517,164)  (Less than \$1,896,455)  (Less than \$379,291)  (Less than \$1,896,455)  (\$27,540)  \$0  \$1,121,126)  \$27,540  \$0  \$1,121,126	\$0 or \$0 or  (Less than \$1,517,164) \$0  (Less than \$1,896,455) \$0  (Less than \$379,291) \$0  (Less than \$1,896,455) \$0  (\$27,540) \$0  (\$27,540) \$0  \$0 (\$1,009,013)  \$0 (\$336,337)  (\$1,121,126) (\$647,315)  (\$51,768) (\$104,571) (\$47,783) (\$68,937) (\$27,970) (\$2,464) (\$504,641) (\$291,292) (\$467,264)

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FISCAL IMPACT - State Government (continued)	FY 2017	FY 2018	FY 2019
Costs - Dept of Health Personal Service Fringe Benefits Expense and Equipment Total Cost - DHSS FTE Change - DHSS	(\$118,020) (\$77,329) (\$60,232) (\$255,581) 6 FTE	\$0 \$0 <u>\$0</u> \$0 0 FTE	\$0 \$0 <u>\$0</u> \$0 0 FTE
Costs - Secretary of State - advertising Provisional Ballots Public Service Announcements Mailings to Voters Total Costs - SOS	(\$9,800) (\$1,002,067) (\$2,003,628) (\$3,015,495)	(\$19,600) (\$2,004,134) (\$173,953) (\$2,197,687)	(\$39,200) \$0 \$0 (\$39,200)
ESTIMATED NET EFFECT ON GENERAL REVENUE	\$0 or (Less than <u>\$10,741,269)</u>	\$0 or ( <u>\$4,657,616)</u>	\$0 or (\$1,931,951)
Estimated Net FTE Effect on General Revenue	0 or 10 FTE	0 or 4 FTE	0 or 4 FTE
CHILDREN TRUST FUND			
<u>Transfer In</u> - DHSS Fees for Birth Certificates (\$5 or \$15 fee)	\$0 or Less than \$1,896,455	<u>\$0</u>	<u>\$0</u>
<u>Loss</u> - DHSS Fees for Birth Certificates (\$5 of \$15 fee)	\$0 or (Less than (\$1,896,455)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON CHILDREN'S TRUST FUND			

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FISCAL IMPACT - State Government (continued)	FY 2017	FY 2018	FY 2019
ENDOWED CARE CEMETERY AUDIT FUND			
<u>Transfer In</u> - DHSS Fees for Birth Certificates (\$5 of \$15 fee)	\$0 or Less than \$379,291	<u>\$0</u>	<u>\$0</u>
<u>Loss</u> - DHSS Fees for Birth Certificates (\$5 of \$15 fee)	\$0 or (Less than \$379,291)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON ENDOWED CARE CEMETERY AUDIT FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
MISSOURI PUBLIC HEALTH SERVICE FUND			
<u>Transfer In</u> - DHSS Fees for Birth Certificates (\$5 of \$15 fee)	\$0 or Less than \$1,896,455	\$0	\$0
<u>Loss</u> - DHSS Fees for Birth Certificates (\$5 of \$15 fee)	\$0 or (Less than \$1,896,455)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON MISSOURI PUBLIC HEALTH SERVICE FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
HIGHWAY FUND			
<u>Transfer In</u> - Highway - NDL Fee (75%)	\$0	\$0 or Less than \$1,009,013	\$0 or Less than \$582,584
Loss - Highway - NDL Fee (75%)	<u>\$0</u>	\$0 or (Less than \$1,009,013)	\$0 or (Less than <u>\$582,584)</u>
ESTIMATED NET EFFECT ON HIGHWAY FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

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FISCAL IMPACT - Local Government	FY 2017	FY 2018	FY 2019

## LOCAL PUBLIC HEALTH DEPARTMENT

ESTIMATED NET EFFECT ON LOCAL PUBLIC HEALTH DEPARTMENT	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>Loss</u> - Cities & Counties - reimbursement of NDL fee (25%)	\$0	\$0 or (\$336,337)	\$0 or (\$194,194)
<u>Transfer In</u> - Cities & Counties - reimbursement by General Revenue of NDL fee (25%)	\$0	\$0 or \$336,337	\$0 or \$194,194
Revenue - DHSS Fees for Birth Certificates (\$15 if birth certificate is obtained at local public health agency)	\$0 or Unknown	\$0	\$0

#### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### FISCAL DESCRIPTION

This act establishes identification requirements for voting. Voters shall produce a nonexpired Missouri driver's license; a nonexpired or nonexpiring Missouri nondriver's license; any identification containing a photograph issued by the Missouri National Guard, the United States armed forces, or the United States Department of Veterans Affairs; or a document issued by the United States or the state of Missouri containing the name of the voter which substantially conforms to the most recent signature in the individual's voter registration records, a photograph, and an expiration date or if expired, the expiration is after the date of the most recent general election.

Those appearing without identification who are unable to obtain one because of a physical or mental disability, an inability to pay for a document necessary to obtain the required identification, a religious belief against forms of identification or the voter was born before

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#### FISCAL DESCRIPTION (continued)

January 1, 1941, shall be allowed to vote a provisional ballot, provided the election authority can verify the identity of the individual by comparing the individual's signature to the signature on file with the election authority.

All voters whose identity cannot be established are allowed to cast a provisional ballot which shall not be counted unless the voter returns and provides proper identification.

All costs incurred by the election authority associated with implementing the new identification requirements shall be reimbursed from the general revenue upon appropriation.

The election authority shall provide advance notice of the identification requirements to be included in the election authority's elections notices.

The state shall provide at least one form of identification required to vote at no cost to the voter.

The act requires that provisional ballots be available for all elections except for absentee voting.

This act is contingent on the passage of a constitutional amendment establishing voter photo identification for elections.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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### **SOURCES OF INFORMATION** (continued)

Department of Revenue
Department of Health and Senior Services
Office of Administration's Division of Budget and Planning
Office of the Secretary of State
Lincoln County
Platte County Board of Election Commission
St. Louis County Board of Election Commission
Mississippi County
Buchanan County

Mickey Wilson, CPA

Mickey Wilen

Director

January 14, 2016

Ross Strope Assistant Director January 14, 2016