# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

## **FISCAL NOTE**

L.R. No.: 4270-02

Bill No.: HCS for HB 1432

Subject: Employees - Employers; State Employees

Type: Original

Date: February 17, 2016

Bill Summary: This proposal requires a hearing to be held within 30 days if a state

employee is placed on administrative leave.

## **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0	

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 6 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
<b>Total Estimated</b>				
Net Effect on <u>All</u> Federal Funds	\$0	<b>\$0</b>	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on FTE	0	0	0	

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Local Government	(Could exceed \$100,000)	(Could exceed \$100,000)	(Could exceed \$100,000)

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#### FISCAL ANALYSIS

#### **ASSUMPTION**

Officials at the Department of Agriculture, Department of Corrections, Department of Economic Development, Governor's Office, Department of Higher Education, Joint Committee on Administrative Rules, Joint Committee on Public Retirement, Missouri Ethics Commission, Department of Labor and Industrial Relations, Lieutenant Governor's Office, Lottery Commission, Department of Mental Health, Missouri Consolidated Heath Care Plan, Department of Natural Resources, Office of Prosecution Services, Office of Administration - Administrative Hearing Commission, Office of Administration -Accounting, Office of Administration - Budget and Planning, Office of Administration -Personnel, Office of State Courts Administrator, Department of Public Safety - Alcohol and Tobacco Control, Department of Public Safety - Capitol Police, Department of Public Safety - Fire Safety Division, Department of Public Safety - Gaming Commission, Department of Public Safety - State Emergency Management Agency, Department of Public Safety - Veterans Commission, Department of Revenue, Missouri State Employees' Retirement System, State Highway Employees Retirement System, State Public Defender's Office, Missouri Tax Commission, and State Treasurer's Office each assume this proposal will not have a fiscal impact on their respective organizations.

In response to a previous version, officials at the **Department of Conservation (MDC)** assumed the proposal would have a negative fiscal impact of less than \$100,000 annually.

**Oversight** assumed MDC could absorb this fiscal impact.

In response to a previous version, officials at the **Monroe City R-1 Schools** assumed in the event of a hearing, the employee has the right to legal counsel. If counsel is secured, the District would respond in kind. If legal services are required it is reasonable to expect a cost of \$2,000 - \$4,000 depending on the extent of services provided.

In response to a previous version, officials at the **Concordia Schools** assumed if a teacher is considered a state employee the District would see a cost. The District has specific requirements for tenured, certified staff leave that are in place with specific notification time-frames that have to be met. There is nothing for the support staff which are at -will employees and can be terminated without the hearing process. The hearing would necessitate the need for an attorney. The District's attorney charges \$185 an hour. The billable hours could vary between 25-50 for an estimated cost of \$4,625-\$9,250. However there are already hearing rights in the laws regarding teachers, so a district might have these costs anyway. If they are not considered state employees, the District assumes no fiscal impact from this proposal.

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## <u>ASSUMPTION</u> (continued)

In response to a previous version, officials at the **Brentwood School District** assumed the proposal would have a negative fiscal impact on their organization. This is based on implementation of this proposal would result in an estimated cost of \$4,000 per additional hearing or \$16,000 per year. Currently, most uses of administrative leave do not lead to a hearing. By requiring a hearing for every one placed on leave, even for a short time, new hearings and legal fees would be created.

In response to a previous version, officials at the **New Haven School District** assumed the proposal would have an negative fiscal impact on their organization. This is based on hearings will very likely incur legal expense at \$300 per hour times 10 hours (estimated) with a minimum total of approximately \$3000 per occurrence.

In response to a previous version, officials at the **Cassville Schools** assumed the proposal would have an estimated negative fiscal impact of \$5,500.

In response to a previous version, officials at the **Pettis County R-12 Schools** and **Wright City R-II Schools** each assumed the proposal would have an unknown negative fiscal impact to their organizations.

Based upon the various school district responses, **Oversight** will reflect a potential impact to local political subdivisions of Could exceed \$100,000 in additional expenses.

ESTIMATED NET EFFECT TO LOCAL POLITICAL SUBDIVISIONS	(Could exceed <u>\$100,000)</u>	(Could exceed <u>\$100,000)</u>	(Could exceed <u>\$100,000)</u>
<u>Costs</u> - school districts - hearing and counsel expense	(Could exceed \$100,000)	(Could exceed \$100,000)	(Could exceed \$100,000)
FISCAL IMPACT - Local Government  LOCAL POLITICAL SUBDIVISIONS	FY 2017 (10 Mo.)	FY 2018	FY 2019
	<u>\$0</u>	<u><b>\$0</b></u>	<u>\$0</u>
FISCAL IMPACT - State Government	FY 2017 (10 Mo.)	FY 2018	FY 2019

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#### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

## FISCAL DESCRIPTION

This bill requires that, if an employee of a department or division of the state, agency of the state, instrumentality of the state or political subdivision of the state, or school district is placed on administrative leave, a hearing must be held within 30 days to determine if the employee engaged in the misconduct. Within three days of being placed on administrative leave as defined in the bill, an employee must be given a written explanation of the specific reason or reasons for the placement.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

### SOURCES OF INFORMATION

Department of Agriculture

Department of Corrections

Department of Economic Development

Governor's Office

Department of Higher Education

Joint Committee on Administrative Rules

Joint Committee on Public Retirement

Missouri Ethics Commission

Department of Labor and Industrial Relations

Lieutenant Governor's Office

**Lottery Commission** 

Department of Mental Health

Missouri Consolidated Heath Care Plan

Department of Natural Resources

Office of Prosecution Services

Office of Administration - Administrative Hearing Commission

Office of Administration - Accounting

Office of Administration - Budget and Planning

Office of Administration - Personnel

Office of State Courts Administrator

Department of Public Safety - Alcohol and Tobacco Control

Department of Public Safety - Capitol Police

Department of Public Safety - Fire Safety Division

Department of Public Safety - Gaming Commission

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## **SOURCES OF INFORMATION** (continued)

Department of Public Safety - State Emergency Management Agency

Department of Public Safety - Veterans Commission

Department of Revenue

Missouri State Employees' Retirement System

State Highway Employees Retirement System

State Public Defender's Office

Missouri Tax Commission

State Treasurer's Office

Department of Conservation

Monroe City R-1 Schools

Concordia Schools

**Brentwood School District** 

New Haven School District

Cassville Schools

Pettis County R-12 Schools

Wright City R-II Schools

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February 17, 2016

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