

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4619-02
Bill No.: Truly Agreed To and Finally Passed CCS for SB 700
Subject: Workers' Compensation
Type: Original
Date: June 2, 2016

Bill Summary: This proposal modifies the law relating to workers' compensation premium rates and volunteer fire associations.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
General Revenue	(\$45,725 to Less than \$1,315,725)	(\$52,191 to Less than \$1,322,191)	(\$52,645 to Less than \$1,322,645)
Total Estimated Net Effect on General Revenue	(\$45,725 to Less than \$1,315,725)	(\$52,191 to Less than \$1,322,191)	(\$52,645 to Less than \$1,322,645)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Workers Compensation Administration	(\$230,757)	(\$239,469)	(\$241,722)
Second Injury Fund	(\$705,132)	(\$712,183)	(\$719,305)
Total Estimated Net Effect on <u>Other</u> State Funds	(\$935,889)	(\$951,652)	(\$961,027)

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 11 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
General Revenue	1 FTE	1 FTE	1 FTE
Workers' Compensation Administration	2 FTE	2 FTE	2 FTE
Total Estimated Net Effect on FTE	3 FTE	3 FTE	3 FTE

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Local Government	(Unknown) to Less than \$1,270,000	(Unknown) to Less than \$1,270,000	(Unknown) to Less than \$1,270,000

FISCAL ANALYSIS

ASSUMPTION

§287.245 - Grants to Volunteer Fire Protection Associations

Officials at the **Department of Public Safety - Division Fire Safety** assumed the proposal would have a significant fiscal impact on their organization.

The Division of Fire Safety maintains a registration database of all fire departments in the State of Missouri. Currently the Division has 966 total fire departments registered in Missouri – of those, 635 are registered as Volunteer Fire Associations and would therefore meet the definition of this proposed legislation. These 635 departments maintain a roll of as many as 21,114 volunteer fire fighters in the State.

Section 287.245 requires the State Fire Marshal (Division of Fire Safety) to disburse grants to volunteer fire protection associations. The amount of the grants is based on the number of workers' compensation claims filed in the previous calendar year, with the maximum benefit of \$2,000. The Division assumes all 635 Volunteer Fire Associations would apply for and qualify for the \$2,000 grant annually. Therefore \$1,270,000 (635 x \$2,000) General Revenue support would be needed to fund the grants.

The requirements of §287.245 are new for the Division of Fire Safety and there is no program in any way similar currently within the Division. Therefore, the passage of this legislation would necessitate additional staff in the form of one Accountant I to administer this program and the related funds, along with appropriate expense and equipment funding, totaling \$45,725 in FY17.

The Division would need to create an application form, review the applications and other supporting documentation, coordinate with the volunteer fire applications and other supporting documentation, correspond with volunteer fire applicants, review the claims filed, verify the requested monies corresponds with the claims filed with the Division of Workers' Compensation, approve the grant request if appropriate, coordinate the requisition of the funds, and disburse the grant monies to the qualified applicants, etc. Disbursement of the grants would be subject to appropriation.

Therefore, this proposal impacts the 635 volunteer fire associations and approximately 21,114 volunteer fire fighters in our state who are currently registered with the Division of Fire Safety by providing them with grants to be used for workers' compensation insurance premiums. The amount of the grants is based on the number of claims filed in the previous calendar year.

ASSUMPTION (continued)

The Division assumes a need for \$1,270,000 (635 x \$2,000) of General Revenue Funds in order to support the grants specified in a full year. In addition, the Division is requesting \$45,725 in General Revenue funding for an FTE and expense funds to support this additional program with appropriate increases in following fiscal years. Total funding for this program implementation would be \$1,104,058 in FY17 and \$1,353,941 in FY18.

§287.957 and the addition of a new sub section 4 to §287.975

Officials at the **Department of Labor and Industrial Relations (DOLIR)** assume this proposal would have a negative fiscal impact as follows:

The dollar amount of the effect on the premium base used to calculate the administrative tax and Second Injury Fund surcharge is unknown.

The Division's Self-Insurance Unit regulates 285 Individual Self-Insured Employers and 20 Group Trusts, consisting of 2,700 employers, as of November 30, 2015. Self-Insurance is 29.88% of the Missouri Workers' Compensation premium base. The Individual Self-Insurers and Group Trusts are required to submit reports on an annual and/or quarterly basis, which includes detailed losses. This bill has the potential to increase the workload in that staff will now be required to review and track the losses based on the applicable split-point for a given year. Two Insurance Financial Analyst I/II would be required to assist with the examination, review, follow-up and other duties associated with enforcing compliance with statutory reporting requirements for injuries and medical costs by self-insured employers and group-trusts.

The Contractors Credit Premium Adjustment Program (CCPAP) currently mandates the use of the 3rd quarter payroll for calculating the credit (new contractors use the 1st quarter of the policy period). The Bill allows the contractor to choose the quarter the payroll information is being submitted in order to calculate the premium credit. The contractor will most likely choose to report the quarter with the highest payroll which would give him an initial higher premium credit. However, the increase in the premium credit is limited to the amount that the contractor's payroll in the selected "reporting" quarter is greater than the 3rd quarter. For example, if the contractor's 3rd quarter payroll is \$800,000 and the 2nd quarter is \$1,000,000 the amount of the premium credit is only affected by the \$200,000 difference.

The proposed bill will likely increase the overall premium credit and therefore result in a reduction in the overall workers' compensation premium base. The highest quarter's total wages in the construction industry for 2014 was \$116,128,510 more than the third quarter's wages in 2014. Using the average 2015 self-insurance rate for the construction class codes of \$10.12 per

ASSUMPTION (continued)

\$100 in wages, the net effect to the premium base is estimated to be a reduction of \$11,752,205. With the 2016 Workers' Compensation Administrative Tax at 1%, this results in a reduction of \$117,522 to the Administrative Fund. With the 2016 Second Injury Fund Surcharge at 6%, this results in a reduction of \$705,132 to the Second Injury Fund.

According to the Actuarial Analysis conducted by the National Council on Compensation Insurance relating to SB288 (2015): "as part of the rate making process, loss costs for eligible contracting classifications are increased in order to offset the anticipated premium credit due to the Missouri Contracting Classification Premium Adjustment Program (MCCPAP). Therefore, any increase in premium credits would not have an impact on overall system costs, but would result in an offsetting increase in loss costs for eligible contracting classifications."

Oversight will use the DOLIR's estimate of revenue reductions to the Workers' Compensation Fund and the Second Injury Fund in this fiscal note. Oversight will also include a cost to the Workers's Compensation Fund for the estimated additional employees.

In response to a previous version, officials at the **Eldon R-I School District** assumed the proposal would have an estimated impact of \$2,000 on their organization.

In response to a previous version, officials at the **Hawthorn Leadership School for Girls** assumed the proposal would have an estimated impact of \$5,000 on their organization.

In response to a previous version, officials at the **City of St. Charles School District** assumed the proposal would have an unknown impact on their organization.

In response to a previous version, officials at the **Sarcoxie R-II School District** assumed the proposal would have an unknown impact on their organization.

Oversight will show a negative unknown fiscal impact to local governments.

Officials at the **Office of Administration - General Services**, the **Office of Administration - Personnel**, the **Department of Transportation**, the **Department of Conservation**, and the **Department of Insurance, and Financial Institutions, and Professional Registration** each assume this proposal would not have a fiscal impact on their respective organizations.

Officials at the **City of Columbia** and **Kansas City** each assume this proposal would not have a fiscal impact on their respective organizations.

Officials at the county of **Callaway** assume this proposal would not have a fiscal impact to their organization.

ASSUMPTION (continued)

Officials at the **University of Missouri**, the **University of Central Missouri**, the **Missouri State University**, the **Northwest Missouri State**, and the **State Technical College of Missouri** each assume this proposal would not have a fiscal impact on their respective organizations.

Officials at the school districts of **Kansas City**, **Macon County R-IV**, and **West Plains RV-II** each assume this proposal would not have a fiscal impact on their respective organizations.

Officials at the following cities: Ashland, Belton, Bernie, Bonne Terre, Boonville, California, Cape Girardeau, Clayton, Dardenne Prairie, Des Peres, Excelsior Springs, Florissant, Frontenac, Fulton, Gladstone, Grandview, Harrisonville, Independence, Jefferson City, Joplin, Kearney, Knob Noster, Ladue, Lake Ozark, Lee Summit, Liberty, Louisiana, Maryland Heights, Maryville, Mexico, Monett, Neosho, O'Fallon, Pacific, Peculiar, Pineville, Popular Bluff, Raytown, Republic, Richmond, Rolla, Sedalia, Springfield, St. Charles, St. Joseph, St. Louis, St. Robert, Sugar Creek, Sullivan, Warrensburg, Warrenton, Webb City, Weldon Spring and West Plains did not respond to **Oversight's** request for fiscal impact.

Officials at the following counties: Andrew, Atchison, Audrain, Barry, Bollinger, Boone, Buchanan, Camden, Cape Girardeau, Carroll, Cass, Christian, Clay, Cole, Cooper, DeKalb, Dent, Franklin, Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Lawrence, Lincoln, Maries, Marion, McDonald, Miller, Mississippi, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Phelps, Platte, Pulaski, Scott, Shelby, St. Charles, St. Louis, St. Francois, Taney, Warren, Wayne and Worth did not respond to **Oversight's** request for fiscal impact.

Officials at the following colleges: Crowder, East Central Community College, Harris-Stowe, Jefferson College, Lincoln University, Metropolitan Community College, Moberly Area Community College, Missouri Southern State University, Missouri Western State University, Southeast Missouri State University, State Fair Community College, St. Charles Community College, St. Louis Community College, Three Rivers Community College, and Truman State University did not respond to **Oversight's** request for fiscal impact.

Officials at the following charter schools: Carondelet Leadership Academy, Eagle College Prep, Frontier Schools, and the KIPP Endeavor Academy of Kansas City did not respond to **Oversight's** request for fiscal impact.

Officials at the following school districts: Arcadia Valley R-2, Aurora R-8, Avilla R-13, Bakersfield, Belton, Benton County R-2, Bismark R-5, Bloomfield R-14, Blue Springs, Bolivar R-I, Bowling Green R-1, Branson, Brentwood, Bronaugh R-7, Campbell R-2, Carrollton R-7, Caruthersville, Cassville R-4, Central R-III, Chilhowee R-4, Chillicothe R-II, Clarkton C-4, Cole R-I, Columbia, Concordia R-2, Crawford County R-1, Crocker R-II, Delta C-7, East Carter R-2,

ASSUMPTION (continued)

East Newton R-6, Everton R-III, Fair Grove, Fair Play, Fayette R-3, Forsyth R-3, Fox C-6, Fredericktown R-I, Fulton, Grain Valley, Hancock Place, Hannibal, Harrisonburg R-8, Harrisonville, Hillsboro R-3, Hollister R-5, Humansville R-4, Hurley R-1, Independence, Jefferson City, Kearney R-1, Kennett #39, King City R-1, Kingston 42, Kirbyville R-VI, Kirksville, Laclede County R-1, Laredo R-7, Lee Summit, Leeton R-10, Lewis County C-1, Lindbergh, Lonedell R-14, Macon County R-1, Malta Bend, Mehville, Mexico, Middle Grove C-1, Midway R-1, Milan C-2, Moberly, Monroe City R-I, Morgan County R-2, New Haven, Nixa, North St. Francois Co. R-1, Northeast Nodaway R-5, Odessa R-VII, Oregon-Howell R-III, Orrick R-11, Osage County R-II, Osborn R-O, Parkway, Pattonville, Pettis County R-12, Pierce City, Plato R-5, Princeton R-5, Raymore-Peculiar R-III, Raytown, Reeds Springs R-IV, Renick R-5, Richland R-1, Riverview Gardens, Salisbury R-4, Scotland County R-I, Sedalia, Seymour R-2, Shelby County R-4, Shell Knob #78, Sikeston, Silex, Slater, Smithville R-2, Special School District of St. Louis County, Spickard R-II, Springfield, St Joseph, St Louis, St. Elizabeth R-4, Sullivan, Tipton R-6, Valley R-6, Verona R-7, Warren County R-3, Warrensburg R-6, Webster Groves, Westview C-6 and the Wright City R-2 School District did not respond to **Oversight's** request for fiscal impact.

<u>FISCAL IMPACT - State Government</u>	FY 2017 (10 Mo.)	FY 2018	FY 2019
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GENERAL REVENUE

Transfer Out - Division of Fire Safety - Grant

Disbursements to Qualifying Fire Protection Associations - §287.245	\$0 or (Less than \$1,270,000)	\$0 or (Less than \$1,270,000)	\$0 or (Less than \$1,270,000)
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Costs - Division of Fire Safety - Grant - §287.245

Personnel Services	(\$25,820)	(\$31,294)	(\$31,607)
Fringe Benefits	(\$15,464)	(\$18,642)	(\$18,727)
Equipment and Expenses	<u>(\$4,441)</u>	<u>(\$2,255)</u>	<u>(\$2,311)</u>
Total Costs - Division of Fire Safety	<u>(\$45,725)</u>	<u>(\$52,191)</u>	<u>(\$52,645)</u>

FTE Change - Division of Fire Safety	1FTE	1 FTE	1 FTE
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ESTIMATED NET EFFECT ON GENERAL REVENUE	(\$45,725 to Less than <u>\$1,315,725)</u>	(\$52,191 to Less than <u>\$1,322,191)</u>	(\$52,645 to Less than <u>\$1,322,645)</u>
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Net FTE Change to General Revenue	1 FTE	1 FTE	1 FTE
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<u>FISCAL IMPACT - State Government</u> (continued)	FY 2017 (10 Mo.)	FY 2018	FY 2019
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**WORKERS' COMPENSATION
 ADMINISTRATION FUND**

Costs - DOLIR - §287.957 & §287.975

Experience rating changes

Salaries	(\$62,580)	(\$75,847)	(\$76,605)
Benefits	(\$33,917)	(\$40,905)	(\$41,112)
Equipment and expense	(\$16,738)	(\$4,020)	(\$4,121)
Total Cost - DOLIR	<u>(\$113,235)</u>	<u>(\$120,772)</u>	<u>(\$121,838)</u>

FTE change - DOLIR	2 FTE	2 FTE	2 FTE
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Revenue reduction - DOLIR

Experience rating procedure change -
 §287.957 & §287.975

<u>(\$117,522)</u>	<u>(\$118,697)</u>	<u>(\$119,884)</u>
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**ESTIMATED NET EFFECT ON
 WORKERS' COMPENSATION
 ADMINISTRATION FUND**

<u>(\$230,757)</u>	<u>(\$239,469)</u>	<u>(\$241,722)</u>
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Estimate Net FTE effect on Workers'
 Compensation Administration Fund

2 FTE	2 FTE	2 FTE
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SECOND INJURY FUND

Revenue reduction - DOLIR

Experience rating procedure changes -
 §287.957 & §287.975

<u>(\$705,132)</u>	<u>(\$712,183)</u>	<u>(\$719,305)</u>
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**ESTIMATED NET EFFECT ON
 SECOND INJURY FUND**

<u>(\$705,132)</u>	<u>(\$712,183)</u>	<u>(\$719,305)</u>
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<u>FISCAL IMPACT - Local Government</u>	<u>FY 2017</u> <u>(10 Mo.)</u>	<u>FY 2018</u>	<u>FY 2019</u>
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VOLUNTEER FIRE PROTECTION ASSOCIATIONS

<u>Transfer In - Division of Fire Safety - Grant - §287.245</u>	\$0 or Less than <u>\$1,270,000</u>	\$0 or Less than <u>\$1,270,000</u>	\$0 or Less than <u>\$1,270,000</u>
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ESTIMATED NET EFFECT ON VOLUNTEER FIRE PROTECTION ASSOCIATIONS	\$0 or Less than <u>\$1,270,000</u>	\$0 or Less than <u>\$1,270,000</u>	\$0 or Less than <u>\$1,270,000</u>
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LOCAL SCHOOL DISTRICTS

<u>Cost - Local School Districts Workers' compensation program assessments - §287.957 & §287.975</u>	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
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ESTIMATED NET EFFECT ON LOCAL SCHOOL DISTRICTS	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
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ESTIMATED NET EFFECT ON LOCAL GOVERNMENTS	(Unknown) to Less than <u>\$1,270,000</u>	(Unknown) to Less than <u>\$1,270,000</u>	(Unknown) to Less than <u>\$1,270,000</u>
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FISCAL IMPACT - Small Business

This proposal could have a direct fiscal impact to small businesses which are subject to workers' compensation insurance requirements.

FISCAL DESCRIPTION

Currently, the uniform experience rating plan of workers' compensation insurance must prohibit an adjustment to the experience modification of an employer if the total medical cost does not exceed \$1,000, the employer pays all of the medical costs, there is no lost time from the employment (subject to exceptions), and no claim is filed. This act changes the medical cost amount limit to 20% of the current split point of primary and excess losses under the uniform experience rating plan.

The act further provides that, for purposes of calculating the premium credit under the Missouri contracting classification premium adjustment program, an employer within the construction

FISCAL DESCRIPTION (continued)

group of code classifications may submit to the advisory organization the required payroll record information for the first, second, third, or fourth calendar quarter of the year prior to the workers' compensation policy beginning or renewal date, provided the employer clearly indicates for which quarter the payroll information is being submitted.

This act permits volunteer fire protection associations to apply to the State Fire Marshal for grants for the purpose of funding the workers' compensation insurance premiums for the association's volunteer firefighters. Grants shall be disbursed by the Marshal, subject to appropriations, based upon the number of volunteer firefighters which received workers' compensation benefits from claims arising out of and in the course of the prevention or control of fire or the underwater recovery of drowning victims in the preceding calendar year. The schedule is as follows:

- Associations which had 0-5 claims shall be eligible for \$2,000;
- Associations which had 6-10 CLAIMS shall be eligible for \$1,500;
- Associations which had 11-15 CLAIMS shall be eligible for \$1,000; and
- Associations which had 16-20 CLAIMS shall be eligible for \$500.

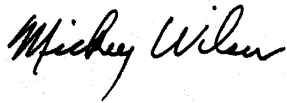
This act exempts volunteers of qualified tax-exempt veteran's organizations from workers' compensation laws.

SOURCES OF INFORMATION

Department of Conservation
Department of Labor and Industrial Relations
Department of Public Safety - Division of Fire Safety
Department of Transportation
Office of Administration - Personnel
Office of Administration - General Services
Department of Insurance, Financial Institutions, and Professional Registration
City of Columbia
Kansas City
Callaway County
Missouri State University
Northwest Missouri State University
State Technical College of Missouri

SOURCES OF INFORMATION (continued)

University of Central Missouri
University of Missouri
Kansas City School District
Malta Bend School District
West Plains School District
City of St. Charles School District
Hawthorn Leadership School for Girls
Sarcoxie R-II School District
Eldon R-I School District



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