# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

<u>L.R. No.</u>: 4723-01 <u>Bill No.</u>: SJR 24

Subject: Courts; General Assembly; Governor and Lieutenant Governor; Public Officers

Type: Original

Date: January 4, 2016

Bill Summary: This Constitutional Amendment requires the Senate, beginning January 1,

2017, to try all impeachments except for the impeachment of the Governor, which shall be tried by the Chief Justice of the Missouri

Supreme Court.

#### FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
General Revenue	\$0 or (More than \$7,100,000)	\$0	\$0	
Total Estimated Net Effect on General Revenue	\$0 or (More than \$7,100,000)	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0	

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 6 pages.

L.R. No. 4723-01 Bill No. SJR 24 Page 2 of 6 January 4, 2016

ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on FTE	0	0	0	

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Local Government*	\$0	\$0	\$0	

<sup>\*</sup> Potential expenses and reimbursements netting to zero if a special election is called for by the Governor.

L.R. No. 4723-01 Bill No. SJR 24 Page 3 of 6 January 4, 2016

#### FISCAL ANALYSIS

#### **ASSUMPTION**

Officials at the **Office of the Secretary of State (SOS)** assume each year, a number of joint resolutions that would refer to a vote of the people a constitutional amendment and bills that would refer to a vote of the people the statutory issue in the legislation may be considered by the General Assembly.

Unless a special election is called for the purpose, Joint Resolutions proposing a constitutional amendment are submitted to a vote of the people at the next general election. Article XII section 2(b) of the Missouri Constitution authorizes the governor to order a special election for constitutional amendments referred to the people. If a special election is called to submit a Joint Resolution to a vote of the people, sub-section 115.063.2, RSMo, requires the state to pay the costs. The cost of the special election has been estimated to be \$7.1 million based on the cost of the 2012 Presidential Preference Primary. This figure was determined through analyzing and totaling expense reports from the 2012 Presidential Preference Primary received from local election authorities.

The SOS is required to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, Section 2(b) of the Missouri Constitution and sections 116.230-116.290, RSMo. The Secretary of State's Office is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. Funding for this item is adjusted each year depending upon the election cycle with \$1.3 million historically appropriated in odd numbered fiscal years and \$100,000 appropriated in even numbered fiscal years to meet these requirements. The appropriation has historically been an estimated appropriation because the final cost is dependent upon the number of ballot measures approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2013, at the August and November elections, there were 5 statewide Constitutional Amendments or ballot propositions that cost \$2.17 million to publish (an average of \$434,000 per issue).

Therefore, the Secretary of State's Office assumes, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. However, because these requirements are mandatory, we reserve the right to request funding to meet the cost of our publishing requirements if the Governor and the General Assembly change the amount or eliminate the estimated nature of our appropriation.

Officials from the **Missouri Senate** assume the proposal will have no fiscal impact on their organization beyond existing resources.

L.R. No. 4723-01 Bill No. SJR 24 Page 4 of 6 January 4, 2016

## ASSUMPTION (continued)

Officials from the **Attorney General's Office** assume any potential cost arising from this proposal can be absorbed with existing resources.

Officials from the Governor's Office, Lieutenant Governor's Office, Missouri House of Representatives and Office of State Courts Administrator each assume the proposal will have no fiscal impact on their respective organizations.

**Oversight** has reflected in this fiscal note, the state potentially reimbursing local political subdivisions the cost of having this joint resolution voted on during a special election in fiscal year 2017. This reflects the decision made by the Joint Committee on Legislative Research, that the potential cost of elections should be reflected in the fiscal note. There is a general election in November 2016 (FY 2017). It is assumed the subject within this proposal could be on that ballot; however, it could also be on a special election called for by the Governor. Therefore, Oversight will reflect a potential election cost reimbursement to local political subdivisions in FY 2017.

FISCAL IMPACT - State Government	FY 2017 (10 Mo.)	FY 2018	FY 2019
GENERAL REVENUE	(10 11101)		
Transfer Out - Office of the Secretary of State - reimbursement of local election authorities for election costs <b>if</b> a special election is called	\$0 or (More than \$7,100,000)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND	\$0 or (More than <u>\$7,100,000)</u>	<u>\$0</u>	<u>\$0</u>

L.R. No. 4723-01 Bill No. SJR 24 Page 5 of 6 January 4, 2016

FISCAL IMPACT - Local Government	FY 2017 (10 Mo.)	FY 2018	FY 2019
LOCAL ELECTION AUTHORITIES			
<u>Transfers In</u> - Cost reimbursement from the State for special election	\$0 or More than \$7,100,000	\$0	\$0
Expense - Cost for special election	\$0 or (More than \$7,100,000)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT TO LOCAL ELECTION AUTHORITIES	<u><b>\$0</b></u>	<u>\$0</u>	<u>\$0</u>

### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

### FISCAL DESCRIPTION

This proposed Constitutional Amendment, if approved by the voters, would require that, beginning January 1, 2017, all impeachments be tried by the Senate, rather than before the Missouri Supreme Court. When the Governor is being tried, the Chief Justice of the Missouri Supreme Court shall preside. No person shall be convicted without a two-thirds vote of all Senators present.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

L.R. No. 4723-01 Bill No. SJR 24 Page 6 of 6 January 4, 2016

# **SOURCES OF INFORMATION**

Office of Secretary of State
Missouri Senate
Missouri House of Representatives
Governor's Office
Lieutenant Governor's Office
Attorney General's Office
Office of State Courts Administrator

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