COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5163-02

Bill No.: HCS for HB 1765

Subject: Property, Real and Personal; Firearms; Crimes and Punishment

Type: Original

<u>Date</u>: April 15, 2016

Bill Summary: This proposal changes provisions relating to judicial proceedings.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND						
FUND AFFECTED	FY 2017	FY 2018	FY 2019	Fully Implemented (FY 2024)		
General Revenue	\$0	(\$15,644)	(\$47,871)	(\$159,234)		
Total Estimated Net Effect on General Revenue	\$0	(\$15,644)	(\$47,871)	(\$159,234)		

ESTIMATED NET EFFECT ON OTHER STATE FUNDS						
FUND AFFECTED	FY 2017	FY 2018	FY 2019	Fully Implemented (FY 2024)		
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0	\$0		

Numbers within parentheses: () indicate costs or losses. This fiscal note contains 7 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS					
FUND AFFECTED	FY 2017	FY 2018	FY 2019	Fully Implemented (FY 2024)	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	Fully Implemented (FY 2024)
Total Estimated Net Effect on FTE	0	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS					
FUND AFFECTED	FY 2017	FY 2018	FY 2019	Fully Implemented (FY 2024)	
Local Government	\$0	\$0	\$0	\$0	

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FISCAL ANALYSIS

ASSUMPTION

§§192.2260, 192.2405, 192.2410, 192.2475, 198.070, 217.360, 217.670, 217.690, 221.111, 301.559, 339.100, 400.9-501, 557.021, 562.014, 565.188, 571.020, 571.030, 571.060, 571.063, 571.070, 571.072, 577.001, 577.060, 578.007, 578.022, 632.520

In response to similar legislation this year, SCS for SB 663, officials from the **Department of Health and Senior Services** and the **Office of the Secretary of State** each assumed no fiscal impact to their respective agencies from this proposal.

§513.430

Officials at the **Department of Corrections (DOC)** state this proposal deals with personal property and this change would add in the following exemption of personal property: (12) Firearms, firearm accessories, and ammunition, not to exceed one thousand five hundred dollars in value in the aggregate. This would not have an impact on the DOC.

§568.040

Officials at the **Department of Corrections (DOC)** state this proposal deals with child support payments. The substantive meaning of this statute and the maximum penalty (currently a Class D Felony and a Class E Felony after January 1st, 2017) is left unchanged. The changes in this bill simply use the word "offender" rather than "defendant" when talking about a person who has been convicted of nonsupport. This would not have any impact on the DOC.

§569.140

In response to similar legislation this year, SB 914, officials at the **Office of State Public Defender (SPD)** cannot assume that existing staff will provide effective representation for any new cases arising where indigent persons are faced with the new expanded definition of criminal trespass.

While the number of new cases (or cases with increased penalties) may be too few or uncertain to request additional funding for this specific bill, the SPD will continue to request sufficient appropriations to provide effective representation in all cases where the right to counsel attaches.

Oversight assumes the SPD can absorb the additional caseload that may result from this proposal.

NM:LR:OD

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ASSUMPTION (continued)

Officials at the **Department of Corrections (DOC)** state this proposal deals with the offense of Trespass in the First Degree. This offense is currently a Class B Misdemeanor, a crime which would not require DOC supervision. The changes proposed under this bill would include some additional language to describe where trespassing could occur, stating that trespassing may now cover, "a temporary or permanent privately owned structure attached to the building, structure, or property." This would not add any new crimes or chage the severity of this offense.

§§ 570.010 & 570.030 - Crime of physical taking or attempted taking of property owned or in the custody of a financial institution:

Officials from the **Department of Corrections (DOC)** state this bill proposes to repeal and replace sections 570.010 and 570.030 RSMo to include provisions relating to the physical taking or attempted physical taking of property owned or in the custody of a financial institution. Modified language defines "financial institution" in section 570.010. Section 570.030 includes addition of a class B felony for cases where "property appropriated or attempted to be appropriated is owned by or in the custody of a financial institution and the property is taken or attempted to be taken physically from an individual person to deprive the owner or custodian of the property." The addition of financial institutions to this section only addresses the particular owner/custodian of the property with no further specification of the offense or value limit beyond what is already addressed in the statute. Estimated impacts based on comparable offenses are below, but the summarized impact on DOC is a total estimated increase of 7.5 incarcerations by FY19 and 42 offenders on field supervision by FY24. In summary the following cost would occur for DOC:

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FY 2017 = $0
FY 2018 = $15,644 (2.5 incarcerations)
FY 2019 = $47,871 (7.5 incarcerations)
FY 2024 = $159, 234 (7.5 incarcerations, 42 probation/paroles)
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§ 570.135

Officials at the **Department of Corrections (DOC)** state this proposal deals with credit and debit card fraud. This bill adds the following condition to the statute, "(3) Knowingly possesses a fraudulently obtained credit or debit device..." and says anyone violating this statute will be "criminally" liable but does not define any criminal penalties. Thus, it creates no offense or new crime which would be supervised by the DOC and should be considered to have no impact.

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ASSUMPTION (continued)

Bill as a whole

For the purpose of this proposed legislation, officials at the **Office of State Public Defender** (**SPD**) cannot assume that existing staff will provide effective representation for any new cases arising where indigent persons are charged with the proposed new crime of appropriating or attempting to appropriate property that is owned by or in the custody of a financial institution and the property is taken or attempted to be taken physically from an individual person to deprive the owner or custodian of the property would be a new class B felony nor can existing staff provide effective representation for any indigent clients faced with the new expanded definition of criminal trespass.

While the number of new cases (or cases with increased penalties) may be too few or uncertain to request additional funding for this specific bill, the SPD will continue to request sufficient appropriations to provide effective representation.

Officials at the **Joint Committee on Administrative Rules** assume the legislation is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials at the Department of Mental Health, the Department of Insurance, Financial Institutions and Professional Registration, the Department of Social Services, the Missouri Department of Transportation, the Department of Public Safety's Missouri Highway Patrol, the Office of the State Courts Administrator, the Department of Revenue, the Office of Prosecution Services and the Department of Agriculture each assume no fiscal impact to their respective agencies from this proposal.

Officials at the Office of the Attorney General did not respond to **Oversight's** request for fiscal impact.

FISCAL IMPACT - State				Fully
Government	FY 2017			Implemented
	(10 Mo.)	FY 2018	FY 2019	(FY 2024)
GENERAL REVENUE				
Costs - DOC - incarceration or supervision of offenders (§§570.010 & 570.030)	<u>\$0</u>	<u>(\$15,644)</u>	(\$47,871)	(\$159,234)
ESTIMATED NET EFFECT ON GENERAL REVENUE	<u>\$0</u>	(\$15,644)	<u>(\$47,871)</u>	(\$159,234)

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FISCAL IMPACT - Local

Fully

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

§§ 570.010 & 570.030 - STEALING

Under this bill, it is a class B felony to physically take or attempt to take property from a person when the property is owned by or in the custody of a financial institution. Physically taking property from a person is currently a class D felony, unless the property is \$25,000 or more in which case it is a class C felony. Financial institution is defined as a bank, trust company, savings and loan association, or credit union.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Department of Public Safety

Missouri Highway Patrol

Office of Prosecution Services

Office of the State Public Defender

Office of the State Courts Administrator

Department of Corrections

Department of Revenue

Department of Insurance, Financial Institutions and Professional Registration

Office of the Secretary of State

Department of Transportation

Department of Agriculture

Department of Mental Health

Attorney General's Office

Department of Health and Senior Services

Joint Committee on Administrative Rules

Department of Social Services

NOT RESPONDING

Office of the Attorney General

Mickey Wilson, CPA

Mickey Wilen

Director

April 15, 2016

Ross Strope Assistant Director April 15, 2016