

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6471-01
Bill No.: SB 1050
Subject: Education, Elementary and Secondary
Type: Original
Date: February 24, 2016

Bill Summary: This proposal modifies requirements relating to brain injuries sustained by student athletes.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 7 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Total Estimated Net Effect on FTE	0	0	0

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Local Government	(Could exceed \$7,984,375)	(Could exceed \$7,984,375)	(Could exceed \$7,984,375)

FISCAL ANALYSIS

ASSUMPTION

Oversight was unable to receive some of the agency responses in a timely manner due to the short fiscal note request time. Oversight has presented this fiscal note on the best current information that we have or on prior year information regarding a similar bill. Upon the receipt of agency responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval of the chairperson of the Joint Committee on Legislative Research to publish a new fiscal note.

Oversight notes in §167.765.3, students would be required to receive a pre-screening test before participating in a sport. Oversight assumes the parents of the student athlete would be required to pay for this pre-screening test and therefore this portion of the proposal would not fiscally impact the school districts.

Oversight notes in §167.765, each school district must develop a concussion policy that meets certain minimum standards. This policy and system must be in place by July 1, 2017. Oversight notes that school districts will have costs associated with the implementation of the policy required under this proposal. Oversight will show the impact to all school districts as Unknown over \$100,000.

Oversight notes in §167.765.7, all teachers, staff, school counselors and administrators are required to have training in how to handle concussions. According to the 2014-2015 statistics of Missouri public schools there are approximately 18,655 administrative and supervisory personnel and 86,470 certified (teaching) staff. Oversight notes that in response to legislation requiring training, schools assumed an average cost of \$25 per hour for a three hour course. Oversight assumes the impact to the school districts of \$7,884,375 ($18,655 + 86,470 \times \75) per training course). Oversight notes there are additional staff members at each school district that are not included in these numbers (secretaries, janitors etc) and therefore will show the impact as Could exceed \$7,884,375.

Oversight notes the training must be in accordance with the concussion policy established by the districts. Since this proposal requires the concussion policies to be revised annually, Oversight will show the training annually.

Officials at the **Department of Elementary and Secondary Education (DESE)** assume there is no impact on the department. DESE defers to the local school districts regarding the potential cost associated with developing a concussion policy.

ASSUMPTION (continued)

A significant portion of this proposal's costs will be borne by the parents of student athletes. The medical tests required will have a significant cost for those parents.

Officials at the **Concordia R-II School District** assume this would require training for staff and coaches. At this time, it is not certain the necessary training and certifications required to do the preseason tests and interviews with student athletes. If it was required for our staff to do that it would be an additional expenses, not to mention the liability the district could take on at making medical determinations with limited training. For annual training for coaches and staff depending on the sophistication of training could go as high as \$2,500 at year.

Officials at the **East Newton School District** assume \$3,000 in expenses.

Officials at the **Kansas City Public Schools** assume this will have a negative fiscal impact between \$50,000 to \$200,000 annually for training and added staffing. KCPS has a vendor that provides concussion protocol monitoring during all home sporting events. We do not have the vendor provided services during all sports practices. Additionally, we do not currently train all coaches, teachers, administrators, and counselors, as outlined within the proposed legislation.

Officials at the **Macon County R-IV School District** assume this has potentially high costs. If every student athlete must be tested prior to every season of participation that's many students establishing pre-season baselines multiple times a year (up to 3 or 4). The district is unsure of costs because the district currently doesn't do this. A neighboring district had a \$500 cost for a one time baseline for athletes but did not have information on re-check following a possible concussion. The cost is dependent upon the number of students for that district. This district has about 300 students in grades 7-12.

Officials at the **Orrick Schools** assume they were given a quote of \$10 per athlete for the testing.

Officials at the **Sarcoxie R-II School District** assume \$10,000 for year for testing. If parents must do testing then no fiscal impact to the district.

Officials at the **Seymour R-II School District** assume training costs of \$5,000 annually.

Officials at the **St. Elizabeth School District** assume \$250 for professional development.

Officials at the **Webster Groves School District** assume \$10,000 for training.

ASSUMPTION (continued)

Officials at the **West Plains School District** assume training and screening costs of \$15,000 - \$25,000 annually.

Officials at the **Wright City R-II School District** assume if parents must do testing then this is no impact. If the school must do the testing then it is an unknown but expected to be expensive cost.

Officials at the **Pettis County R-XII School District** assume no fiscal impact as they are a K-8 district only.

Officials at the **Malta Bend School District** and the **Middle Grove C-1 School District** each assume there is no fiscal impact from this proposal to their respective district.

Officials at the **Hannibal School District** responded to Oversight but did not indicate a fiscal impact.

<u>FISCAL IMPACT - State Government</u>	FY 2017 (10 Mo.)	FY 2018	FY 2019
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2017 (10 Mo.)	FY 2018	FY 2019
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SCHOOL DISTRICT FUNDS

<u>Cost</u> - concussion policy creation and updating	(Could exceed \$100,000)	(Could exceed \$100,000)	(Could exceed \$100,000)
<u>Cost</u> - training of all school district staff	(Could exceed <u>\$7,884,375</u>)	(Could exceed <u>\$7,884,375</u>)	(Could exceed <u>\$7,884,375</u>)
ESTIMATED NET EFFECT ON SCHOOL DISTRICT FUNDS	(Could exceed <u>\$7,984,375</u>)	(Could exceed <u>\$7,984,375</u>)	(Could exceed <u>\$7,984,375</u>)

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act requires that no student shall participate in any athletic practice or competition for his or her public school district's athletic program unless he or she has undergone certain preliminary examinations for the purpose of diagnosing brain injuries. Such testing shall be required for every season of every sport in which a student participates.

Each school district shall develop a concussion policy by July 1, 2017, as described in the act.

All coaches, teachers, staff, school counselors, and administrators shall receive training on how to handle concussions, in accordance with the district's concussion policy.

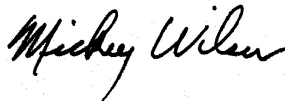
A school district shall file an incident report regarding all instances of a suspected concussion or brain injury.

A student who has been removed from play due to a suspected concussion or brain injury shall not return to play until he or she receives an examination in which the student is assessed for physical symptoms and undergoes certain tests, as described in the act.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Concordia R-II School District
Department of Elementary and Secondary Education
East Newton School District
Hannibal School District
Kansas City Public Schools
Macon County R-IV School District
Malta Bend School District
Middle Grove C-1 School District
Orrick Schools
Pettis County R-XII School District
Sarcoxie R-II School District
Seymour R-II School District
St. Elizabeth School District
Webster Groves School District
West Plains School District
Wright City R-II School District



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