

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4467-09  
Bill No.: Truly Agreed To and Finally Passed SS for SCS for HB 1446  
Subject: Cities, Towns, and Villages; County Government; County Officials; Education, Elementary and Secondary; Education, Higher; Political Subdivisions; Roads and Highways; Secretary of State; Taxation and Revenue-Sales and Use; Transportation; Utilities  
Type: Original  
Date: June 18, 2018

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Bill Summary: This proposal modifies several provisions relating to elections.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 7 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
<b>Local Government</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>

## FISCAL ANALYSIS

### ASSUMPTION

Officials from the **Office of the Secretary of State** assume the proposal will have no fiscal impact on their organization.

Officials from the **Office of Prosecution Services** assume the proposal will have no measurable fiscal impact on their organization.

Officials from the **Office of the Governor, Missouri Ethics Commission, Missouri Tax Commission, Office of the State Treasurer, and Department of Revenue** each assume the proposal will have no fiscal impact on their respective organizations.

Officials from the **Jackson County Election Board, Platte County Board of Elections, and St. Louis County Election Board** each assume the proposal will have no fiscal impact on their organization.

Officials from the **Kansas City Election Board** assume the proposal would have minimal (<\$1,000 per election) on their operations.

**Oversight** notes section 115.124 would allow cities, towns, or villages with less than 2,000 inhabitants to skip local elections if the number of open seats equals the number of candidates running for those seats. We are unable to determine the number of cities, towns, or villages that would not participate in those elections; therefore, Oversight will show the fiscal impact to the Local Election Authorities (LEA) as a savings of \$0 or Unknown.

Officials from **St. Louis County** assume the proposal will have no fiscal impact on their organization.

Officials from the **City of Kansas City** assume the provisions of section 321.320 could have a negative impact on Kansas City if Platte County increases its population to 150,000 and the Kansas City were to annex property in such county because Kansas City could not provide fire protection and EMS services to such annexed area.

Officials from the **City of Columbia** assume the proposal will not have a direct, immediate fiscal impact on their organization but state there are variables. Sec. 321.320 double taxes property owners living in annexed areas within the City of Columbia and who formerly received their service from the fire district. The City is obligated to serve citizens within its corporate boundaries, including providing fire service. Thus, some citizens will pay a fire district property

ASSUMPTION (continued)

tax and levy for debt in addition to City property tax, so they will feel the immediate impact.

Two fire codes will be enforced, and they are not the same. If regulatory uncertainty is resolved through litigation, the City could face additional costs. If the City and the fire district negotiate an agreement and it is approved by both governing bodies, the City could face additional costs if it agrees to compensate the district at some level.

**Oversight** assumes section 321.320 of this proposal allows the City of Columbia and the Boone County Fire Protection District to continue service as usual for properties annexed by Columbia. Oversight will assume the property taxes (and fire protection services) will continue to apply to the fire protection district and that the continuance of revenue to the fire protection district (and continuance of fire protection) will be offset by a loss (and not a start of fire protection) by the City of Columbia. Oversight assumes the net impact to local political subdivisions will offset.

Officials from the **State Technical College of Missouri, University of Missouri, and Missouri State University** both assume the proposal will have no fiscal impact on their organization.

<u>FISCAL IMPACT - State Government</u>	FY 2019 (10 Mo.)	FY 2020	FY 2021
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2019 (10 Mo.)	FY 2020	FY 2021
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**LOCAL ELECTION AUTHORITIES**

<u>Savings</u> 115.124 some elections no longer required	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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<b>ESTIMATED NET EFFECT ON LOCAL ELECTION AUTHORITIES</b>	<u><b>\$0 or Unknown</b></u>	<u><b>\$0 or Unknown</b></u>	<u><b>\$0 or Unknown</b></u>
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FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill changes elections laws. In its main provisions, the bill:

- (1) Requires the Department of Revenue to issue an annual report listing sales and use taxes authorized by state law and collected by the department (Section 32.315, RSMo);
- (2) Expands the existing exception for small cities, towns, and villages under Section 115.124, which allows candidates for election to assume office without holding an election if a particular election is uncontested and the number of candidates available equal the number of open positions, from cities, towns, or villages with 1,000 or less persons to those with 2,000 or less persons (Section 115.124);
- (3) Requires the Secretary of State to furnish specified absentee ballot information upon request of a duly authorized campaign or political party committee representative. The records include voter names and addresses and may be in an electronic format unless otherwise requested. Fees for copying may be charged and will not exceed public record copying charges (Section 115.157); and

FISCAL DESCRIPTION (continued)

(4) Requires specified fire protection districts in Clay County to continue service to residents annexed by a municipality and requires annexation costs to be borne by the municipality. Residents in a new, annexed area may serve on fire protection district boards. A sales tax may be levied upon voter approval after the annexation to provide revenue to the fire protection district. Certain cities are exempt from these requirements as specified in the bill (Section 321.320). This provision has an emergency clause.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State  
Office of Prosecution Services  
Office of the Governor  
Missouri Ethics Commission  
Missouri Tax Commission  
Office of the State Treasurer  
Department of Revenue  
Platte County Board of Election Commissioners  
Kansas City Election Board  
Jackson County Board of Election Commissioners  
St. Louis County Board of Election Commissioners  
St. Louis County  
City of Kansas City  
City of Columbia  
Missouri State University  
State Technical College of Missouri  
University of Missouri

Ross Strope



Acting Director  
June 18, 2018

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