## COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

L.R. No.: 4845-12

Bill No.: Truly Agreed To and Finally Passed SS for SCS for HCS for HB 1456

Subject: Emergencies, Cities, Towns and Villages, Counties, County Government, Kansas

City, St. Louis City, Taxation and Revenue - General, Taxation and Revenue -

Sales and Use, Telecommunications

<u>Type</u>: Original

Date: June 21, 2018

Bill Summary: This proposal modifies provisions relating to communication services.

## **FISCAL SUMMARY**

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND  |                        |  |  |
|---|------------------------|--|--|
| FUND AFFECTED                                 | FY 2019                | FY 2020                                    | FY 2021                                    |
| General Revenue                               | Unknown to (\$276,335) | Unknown to (\$5,395,685) to (\$21,395,685) | Unknown to (\$5,287,187) to (\$21,287,187) |
| Total Estimated Net Effect on General Revenue | Unknown to (\$276,335) | Unknown to (\$5,395,685) to (\$21,395,685) | Unknown to (\$5,391,032) to (\$21,391,032) |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS                    |         |         |         |
|--|---------|---------|---------|
| FUND AFFECTED  | FY 2019 | FY 2020 | FY 2021 |
| MO 911 Service<br>Trust*                                     | \$0     | \$0     | \$0     |
| Total Estimated<br>Net Effect on <u>Other</u><br>State Funds | \$0     | \$0     | \$0     |

<sup>\*</sup> Transfers in and out net to zero.

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 16 pages.

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| ESTIMATED NET EFFECT ON FEDERAL FUNDS                        |         |         |         |
|--|---------|---------|---------|
| FUND AFFECTED  | FY 2019 | FY 2020 | FY 2021 |
|  |         |         |         |
|  |         |         |         |
| Total Estimated<br>Net Effect on <u>All</u><br>Federal Funds | \$0     | \$0     | \$0     |

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) |         |         |         |
|--|---------|---------|---------|
| FUND AFFECTED                                      | FY 2019 | FY 2020 | FY 2021 |
| General Revenue                                    | 5 FTE   | 6 FTE   | 6 FTE   |
|  |         |         |         |
| Total Estimated<br>Net Effect on<br>FTE            | 5 FTE   | 6 FTE   | 6 FTE   |

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

| ESTIMATED NET EFFECT ON LOCAL FUNDS      |         |         |         |
|--|---------|---------|---------|
| FUND AFFECTED                            | FY 2019 | FY 2020 | FY 2021 |
| Local Government Unknown Unknown Unknown |         |         |         |

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#### FISCAL ANALYSIS

#### **ASSUMPTION**

Officials at the **Office of Administration Division of Budget and Planning (B&P)** assume this legislation allows Department of Revenue to retain a collection fee of 1% for the various fees imposed by this proposal (Section 190.455 and .460). The collection fees will increase Total State Revenue by a corresponding, but unknown amount. Any fee charges that are voter approved, such as those in 190.455, will not impact the calculation under 18(e).

Although the language specifies the money in the new Missouri Service Trust Fund shall not be considered state funds, any funds deposited in the State Treasury will impact Total State Revenue.

The fees charged by a retailer under 190.460 do not appear to be voter approved and would impact the calculation under 18(e).

Officials at the **Department of Revenue (DOR)** assumed §190.400 states that beginning January 1, 2019, this legislation imposes a service charge on prepaid wireless emergency telephone retail transactions. The seller collects the service charge from the customer. The seller remits the service charge to the Department and the Department develops registration and payment procedures that conform to state law. During the month of January 2019, the seller keeps 100 percent of the service charges collected. Thereafter, the seller deducts and retains three percent of the service charges collected from the consumer and sends the remaining to the Department. The Department is directed to deposit the first \$800,150 collected from the prepaid wireless service charges into General Revenue to reimburse its direct costs of administering the collection and remittance of prepaid wireless emergency telephone service charges. After the Department deposits the required amount into General Revenue it is to deposit the collections into the Missouri 911 Service Trust Fund.

The legislation specifies that the board shall set rates of distribution of amounts deposited in the fund between 25 percent and 75 percent for counties without a charter form of government. For charter counties, the rate is between 65 percent and 75 percent. The legislation prohibits the prepaid wireless emergency telephone service charge in St. Louis County.

This is a new fee for the Department to administer. The legislation bases the fee upon a percentage of the retail transaction. The Department requires new reporting forms and a new program to track and distribute receipts based upon how the Department currently administers sales tax.

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#### ASSUMPTION (continued)

The Business Tax Processing Section assumes the reporting requirements of the two new taxes appear to be similar to sales and use tax. Business Tax Processing requires three Revenue Processing Technicians I (\$26,340) for data entry, pre-edit, and error correction.

The Integrated Revenue System requires change to the current design resulting in a cost of \$800,150.

DOR notes that §190.455, authorizes a monthly fee of up to \$1.50 per active phone number. This would be collected at the local level, though the Department will get the fees and distribute them out to the local entities.

Section 190.460, states that beginning January 1, 2019, the legislation imposes a three percent service charge on of prepaid wireless emergency telephone retail transactions. For a one month period beginning January 1, 2019, the legislation allows a seller to retain one hundred percent of the prepaid wireless emergency telephone service charges. Beginning in February 2019, the seller retains three percent of the service charge collected from consumers.

This would be a new fee that the Department collects. The new fee requires new reporting forms and a new program to track collections by county and to distribute the revenue on a monthly basis.

**Oversight** will include a cost of \$800,150 to the state General Revenue Fund in FY 2018 for the one-time costs of DOR updating its computer systems for the requirements of this proposal.

**Oversight** notes this proposal includes a provision in Section 190.460.3.(4), RSMo, which would require the Department of Revenue to deposit the first \$800,150 in prepaid wireless emergency telephone charges remitted by sellers to the state General Revenue Fund. After that amount is deposited into the General Revenue Fund, future service charge collections would be deposited into the Missouri 911 Service Trust Fund except for a 1% DOR collection charge.

The time at which the first \$850,150 would be collected can not be determined since the number of instruments that would be sold and their retail cost are unknown. Further, a provision in Section 190.460.2(1) would allow a retailer to sell an instrument without the service charge if a minimal amount of prepaid service is included in the sales price. However, for the simplicity of the fiscal note Oversight will show the whole transfer occurring in FY 2019.

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#### ASSUMPTION (continued)

Officials from the **Department of Public Safety - Office of Director (DPS)** assume the Department would require two additional staff to provide assistance to the Missouri 911 Service Board, as well as the administrative responsibilities for the Department's own activities.

The DPS response including two additional employees and the related equipment and expense totaled \$113,511 for FY 2019, \$131,362 for FY 2020, and \$132,488 for FY 2021. The DPS response included an IT system development cost of \$27,110 in FY 2019, \$15,180 in FY 2020, and \$15,457 in FY 2021 to build and maintain a tracking system for training requirements.

Officials at the **Office of the State Auditor** assume that since this proposal expands the audit authority rather than creates an audit requirement, this provision should have no fiscal impact on the Office. Any impact can be absorbed through current appropriation.

Officials at the **Department of Conservation** assume this legislation would have a negative fiscal impact of less than \$100,000 annually for cost of equipment and services.

Officials from the Department of Economic Development, the Department of Health and Senior Services, the Missouri Highway Patrol, the Department of Natural Resources, the Public Service Commission, the State Emergency Management Agency and the Office of the State Treasurer assume the proposal will have no fiscal impact on their organizations.

Officials at the **Jefferson County 911 Dispatch** assume this may be a loss for the 911 Dispatch. Currently they collect a half cent sales tax on purchases, which they believe include pre-paid wireless. This tax would be replaced with a 3% tax on wireless, and that money would be given to the County for "public safety capital improvements" instead of the operation of the 911 Dispatch.

Officials at the **City of Kansas City** assume Section 190.455.16 may not have a negative impact on the City depending on the agreements reached between the City and its neighboring counties.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the

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#### ASSUMPTION (continued)

office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

**Oversight** also notes the proposal would allow local governments to submit a proposition to the voters authorizing a charge on any instrument capable of contacting 911, in lieu of a property tax levy or sales tax. A local government would have election costs due to the decision by the governing body to submit that proposition to the voters.

In this fiscal note, **Oversight** will include election costs in a range from \$0 (no local government elections) to Unknown (one or more local governments hold an election). Oversight will also include additional revenues in a range from \$0 (no local government elections) to Unknown (one or more local governments hold an election) to the (renamed) Missouri 911 Service Fund, which would then be transferred to those local governments which have approved ballot issues. Further, Oversight will assume that increased local government revenues would exceed election costs for those local governments in which the proposition is submitted to the voters.

Oversight also notes this proposal would create a statewide tax on prepaid wireless communication services, as defined in the proposal, to provide funding for 911 services. Oversight assumes this provision would extend a fee, or tax, over a broader range of telecommunications services than is currently the case. Accordingly, Oversight will include an unknown increase in revenue in the (renamed) Missouri 911 Service Fund for the additional revenue. The additional revenue would then be allocated and transferred to local governments. Oversight assumes this proposal could become effective as early as August, 2018 (FY 2019).

**Oversight** will include unknown additional revenue for the General Revenue Fund for the 1% Department of Revenue collection charge.

**Oversight** assumes this proposal would make changes to the membership of the Missouri 911 Service Board and those changes would not have a fiscal impact.

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### <u>ASSUMPTION</u> (continued)

### §620.2450 - §620.2458 Grants for Broadband Internet

Officials at the **B&P** assume the proposal creates a grant program to award grants for the expansion of broadband internet services. Such program shall be administered by the Department of Economic Development. No single project shall be awarded grants whose cumulative total exceeds five million dollars, however there is no overall cap on the program.

B&P notes no specific dedicated fund is named in this proposal; therefore, any such grants would likely be from General Revenue and would be subject to an appropriation.

This proposal will not impact General and Total State Revenues and will not impact the calculations under Article X, Section 18(e).

Officials at the **Department of Economic Development (DED)** assume they would need 1 FTE Economic Development Specialist III (\$53,136) to implement the provisions of the proposal. In response to similar legislation from this year DED assumed existing staff would, in FY 2019, establish a framework for administration of broadband infrastructure development grants, including possible rule-making, as set out in the proposal. The fiscal impact would be one FTE beginning FY 2020 and any other impact is subject to appropriation.

**Oversight** notes that §620.2456.3 limits the amount of grants to a single program to no more than \$5,000,000. There is no cap on this program; however, according to the summary, the bill is based on a successful rural broadband expansion program in Minnesota. Oversight does not know how Missouri's broadband status compares to that of Minnesota. However, according to the Minnesota Employment and Economic Development website, the Minnesota Border-to-Border Broadband Development Grant Program had the following project awards over the past four years:

| FY 2014 | \$18,775,972;     |
|---------|-------------------|
| FY 2015 | \$11,008,366;     |
| FY 2016 | \$29,040,894; and |
| FY 2017 | \$26,475,556      |

The four year average of grants in Minnesota is \$21,325,197.

Without an annual program limit, Oversight will range the fiscal impact from the cumulative limit to a single project (\$5,000,000) to the experience of a similar program in Minnesota.

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| FISCAL IMPACT - State Government  GENERAL REVENUE FUND    | FY 2019<br>(10 Mo.) | FY 2020            | FY 2021            |
|---|---------------------|--------------------|--------------------|
| Additional Revenue - DOR One time reimbursement amount of |                     |                    |                    |
| \$800,150 (§190.460.3(4)) and 1%                          | Could exceed        |                    |                    |
| collection fees §190.455                                  | \$800,150           | Unknown            | Unknown            |
| <u>Cost</u> - DOR   |                     |                    |                    |
| Personal Services   | (\$65,850)          | (\$79,810)         | (\$80,608)         |
| Fringe Benefits   | (\$46,527)          | (\$56,068)         | (\$56,305)         |
| Equipment and Expenses                                    | (\$23,337)          | <u>(\$2,273)</u>   | <u>(\$2,329)</u>   |
| <u>Total Cost</u> - DOR                                   | (\$135,714)         | (\$138,151)        | (\$139,242)        |
| FTE Change - DOR  | 3 FTE               | 3 FTE              | 3 FTE              |
| Cost - DOR computer upgrades §190.400                     | (\$800,150)         | \$0                | \$0                |
| Cost - DPS  |                     |                    |                    |
| Personal Services   | (\$68,640)          | (\$83,192)         | (\$84,024)         |
| Fringe Benefits   | (\$38,366)          | (\$46,284)         | (\$46,531)         |
| Equipment and Expenses                                    | (\$6,505)           | (\$1,886)          | (\$1,933)          |
| Total Cost - DPS  | (\$113,511)         | (\$131,362)        | (\$132,488)        |
| FTE Change - DPS  | 2 FTE               | 2 FTE              | 2 FTE              |
| Cost - DPS computer upgrades                              | (\$27,110)          | (\$15,080)         | (\$15,457)         |
| <u>Cost</u> - DED §§620.2450 - 620.2458                   |                     |                    |                    |
| Personal Service  | \$0                 | (\$67,339)         | (\$68,012)         |
| Fringe Benefit  | \$0                 | (\$30,788)         | (\$30,988)         |
| Equipment & Expenses                                      | <u>\$0</u>          | <u>(\$12,965)</u>  | <u>(\$4,845)</u>   |
| <u>Total Cost</u> - DED                                   | <u>\$0</u>          | <u>(\$111,092)</u> | <u>(\$103,845)</u> |
| FTE Change - DED  | 0 FTE               | 1 FTE              | 1 FTE              |

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| FISCAL IMPACT - State Government | FY 2019  | FY 2020 | FY 2021 |
|----------------------------------|----------|---------|---------|
| (continued)                      | (10 Mo.) |         |         |

# **GENERAL REVENUE (continued)**

| <u>Cost</u> - grants given to expand broadband internet service in under-served areas | <u>\$0</u>             | (Could exceed \$5,000,000) to (\$21,000,000) | (Could Exceed \$5,000,000) to (\$21,000,000) |
|---|------------------------|--|--|
| ESTIMATED NET EFFECT ON<br>GENERAL REVENUE FUND                                       | Unknown to (\$276,335) | Unknown to (\$5,395,685) to (\$21,395,685)   | Unknown to (\$5,391,032) to (\$21,391,032)   |
| Estimated Net FTE Change on General Revenue   | 5 FTE                  | 6 FTE  | 6 FTE  |

# MISSOURI 911 SERVICE TRUST FUND \*

| Additional Revenue - DOR<br>Locally approved increased 911 fees  | \$0 to Unknown   | \$0 to Unknown   | \$0 to Unknown   |
|--|------------------|------------------|------------------|
| Additional Revenue - DOR State government fees   | Unknown          | Unknown          | Unknown          |
| Transfers out - Local Governments Local and state government fees  | (\$0 to Unknown) | (\$0 to Unknown) | (\$0 to Unknown) |
| ESTIMATED NET EFFECT ON MISSOURI 911 SERVICE TRUST FUND * * Renamed from "Wireless Service Provider Enhanced 911 Service Fund" | <u>\$0</u>       | <u>\$0</u>       | <u>\$0</u>       |

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| FISCAL IMPACT - Local Government | FY 2019  | FY 2020 | FY 2021 |
|----------------------------------|----------|---------|---------|
|                                  | (10 Mo.) |         |         |

#### LOCAL GOVERNMENTS

| A 1 1'.' 1 TO           | 1 ' 1                |
|-------------------------|----------------------|
| Additional Revenue      | - approved increased |
| 1 Idditional ICO Vollac | approved mercased    |

911 fees and taxes Unknown Unknown Unknown

Transfers In - Missouri 911 Service Trust

Fund \$0 to Unknown \$0 to Unknown \$0 to Unknown

<u>Cost</u> - Local Governments - \$0 to \$0 to Election costs to approve increased fees (Unknown) (Unknown)

ESTIMATED NET EFFECT ON LOCAL GOVERNMENTS

LOCAL GOVERNMENTS <u>Unknown</u> <u>Unknown</u> <u>Unknown</u>

### FISCAL IMPACT - Small Business

Small businesses that provide, or sell at retail, qualifying communications services may be impacted.

#### FISCAL DESCRIPTION

This bill changes the laws regarding funding for emergency 911 services, administration of 911 funding, Missouri 911 Service Board, and the cooperation and contracting between emergency services providers.

MISSING PERSON REPORTS - The bill adds information on guardians to the form for filing a missing persons report. (§43.401)

DEFINITION - This bill adds any authorized 911 or emergency services board to the definition of "political subdivision". (§70.210)

TARIFF RATE - The definition of "tariff rate" was amended to include the rate or rates billed by a service supplier to a service user as stated in the service supplier's contracts, service agreements, or similar documents governing the provision of the service. (§190.300)

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#### FISCAL DESCRIPTION (continued)

CENTRAL DISPATCHING OF EMERGENCY SERVICES IN CLAY COUNTY - The bill maintains that the county commission of certain first class counties without a charter form of government may use all or part of the moneys derived from the emergency telephone tax for central dispatching of emergency services. Currently, the only first class counties this provision applies to is Clay County and Jefferson County. This also specifies that, in Jefferson and Jackson Counties, the county commission may use all or part of the money derived from the charge authorized in §190.460 for public safety capital improvements. (§190.325)

CENTRAL DISPATCHING OF EMERGENCY SERVICES IN MULTIPLE COUNTIES AND MUNICIPALITIES - The bill provides appointment procedures and criteria for county emergency dispatching service boards when the board is meant to consolidate central dispatching services in other political subdivisions that have contracted for such service. The terms of office for existing board members that consolidate with other boards shall end 30 days after the initial members of the newly consolidated board are appointed. (§190.327, §190.329, and §190.335)

INTEROPERABILITY SERVICE AGREEMENTS - Upon request of local emergency service agencies or local jurisdictions, certain agencies and entities specified in the bill are authorized to enter into interoperability service agreements for shared talk groups for the purpose of enhancing interoperability of radio systems of talk groups. (§190.400)

STATE AUDITOR'S AUTHORITY TO CONDUCT PERFORMANCE AND FISCAL AUDITS - The bill authorizes the State Auditor to conduct performance and fiscal audits of any board, dispatch center, joint emergency communications entity, or trust fund involving emergency 911 services. (§190.334)

# MONTHLY FEE FOR COMMUNICATIONS SERVICES ENABLED TO CONTACT 911 - The bill:

- (1) Changes the name of the Wireless Service Provider Enhanced 911 Service Fund to the Missouri 911 Service Trust Fund (§190.420); and
- (2) Authorizes counties, any city not within a county, and certain home rule cities to impose by order or ordinance a monthly fee, not to exceed \$1.50 per device, on subscribers of any communications service or owner of any device enabled to contact 911 solely for the purpose of funding 911 service in the county or city upon approval by the voters. Revenue from this fee except for certain administrative and collection costs of the providers and the Department of Revenue will be deposited into the Missouri 911 Service Trust Fund to be remitted monthly by the Director of the Department of Revenue to the governing body of the county or city. (§190.455)

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#### FISCAL DESCRIPTION (continued)

#### The fee:

- (1) Will be in lieu of the emergency telephone tax levy authorized under Sections 190.305 or 190.325, or the county sales tax authorized under Sections 190.292 or 190.335 for funding the central dispatch of emergency services; (§190.455)
- (2) Will not be imposed upon prepaid wireless telecommunications service customers who will be subject to the charge imposed under Section 190.451; (§190.455)
- (3) Prohibits a county or city from submitting a proposal to its voters for a fee of more than \$1 until approved by the Missouri 911 Service Board. Any subsequent proposed fee increase also must receive prior approval from the board and voters; (§190.455)
- (4) Prohibits a county or city from submitting a proposal to the voters of the county until all providers of emergency telephone service and public safety answering point operations within the county are consolidated into one public agency and develops a plan for consolidation of emergency telephone service. The Department of Revenue cannot remit any fees to a county of the third or fourth classification until it receives notice from the board that the county has filed a plan that is ready for implementation. These provisions cannot apply to a county with a charter form of government where all public safety answering points within the county utilize a common 911 communication service implemented by the appropriate local and county agencies prior to August 28, 2018; (§190.455)
- (5) Requires counties including a portion of a certain home rule city to enter into an agreement with said home rule city regarding the equitable sharing of revenue before submitting a proposal to impose the authorized 911 service fee to the voters. Currently, the only home rule city this provision applies to is Kansas City; (§190.455) and
- (6) Requires all 911 fees to be imposed as provided in the Mobile Telecommunications Sourcing Act, 4 U.S.C. Sections 116 through 124, as amended (§190.455).

If, after one year following the enactment of the fee a county has not complied with the plan, then the authority to impose the fee shall be null and void unless a one-time six-month extension is granted by the Missouri 911 Service Board. (§190.455)

STATEWIDE PREPAID WIRELESS EMERGENCY TELEPHONE SERVICE CHARGE - Beginning January 1, 2019, the bill imposes a statewide prepaid wireless emergency telephone service charge of 3% on each retail purchase of a prepaid wireless telecommunications service. The amount of the charge must be separately stated to the consumer on an invoice, receipt, or

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#### FISCAL DESCRIPTION (continued)

other similar document or otherwise disclosed. (§190.460).

The amount of the service charge cannot be included in the base for measuring any tax, fee, surcharge, or other charge imposed by the state, any political subdivision of the state, or any intergovernmental agency. (§190.460)

Beginning January 1, 2019, and ending on January 31, 2019, the seller shall retain 100% of the prepaid wireless emergency telephone service charges collected by the seller. Beginning on February 1, 2019, a seller shall be allowed to deduct and retain 3% of the prepaid service charges. The first \$800,150 in service charges collected after February 1, 2019 will be collected into general revenue for the purpose of reimbursing the Department of Revenue's expenses in administering the 911 service trust fund. (§190.460).

The board must set aside between 25% and 75% of the charges deposited into the fund to be remitted to non-charter counties in direct proportion to the amount of charges collected in each county. The board must set aside between 65% and 75% of the charges to be remitted to charter counties and any city not within a county in direct proportion to the amount of charges collected in each county or city. The initial percentage rate set by the board may be adjusted after three years and every two years thereafter. However, at no point can the board set rates that fall below 25% for counties without a charter form of government and 65% for counties with a charter form of government and any city not within a county. (§190.460)

The prepaid wireless emergency telephone service charge shall be in addition to any other tax, fee, surcharge, or other charge imposed by this state, any political subdivision of this state, or any intergovernmental agency for 911 funding purposes. (§190.460)

CONSOLIDATION, COOPERATION, AND CONTRACTING BETWEEN BOARDS - The bill authorizes any county, city, or 911 emergency services board established under Chapter 190 or under Section 321.243 to contract or cooperate with any other board as provided in Sections 70.210 to 70.320. Any contracting county or board may seek assistance and advice from the Missouri 911 Service Board regarding terms of the joint contract and the administration and operation of the contracting counties, cities, and boards. (§190.465)

After August 28, 2018, no public safety answering point operation may be established as a result of its separation from an existing public safety answering point operation without a study by and the approval of the Missouri 911 Service Board. (§190.465)

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#### FISCAL DESCRIPTION (continued)

The bill also specifies a procedure by which two or more publicly funded 911 central dispatch centers organized under Sections 190.327 to 190.329 or Section 190.335, upon voter approval, can consolidate into one 911 central dispatch center. (§190.470)

If a county does not have a public agency as defined in Section 190.300, it shall enter into a shared services agreement for providing emergency dispatch services, or form a consolidated emergency telephone services district. (§190.455)

This bill requires entities located in multiple counties that are entering into a service agreement to provide written notice to the Missouri 911 Service Board if they choose to locate a 911 dispatch enter in a county other than a county with the lowest average wage from the set of counties in which the contracting entities are located. (§190.465)

If a county has a single board overseeing the dispatching of emergency services, and consolidation of 911 central dispatch centers within the county is desired then the existing board shall vote as to whether the existing board should continue to exist and administer 911 central dispatch services in the county. (§190.470)

The Director of the Department of Revenue must maintain a centralized database that must be made available to the Missouri 911 Service Board specifying the current monthly fee or tax imposed by each county or city which must be updated no less than 60 days prior to the effective date of the establishment or modification of any monthly fee or tax. (§190.475)

MISSOURI 911 SERVICE BOARD - The bill adds new powers and responsibilities to the Missouri 911 Service Board. Specifically to:

- (1) Administering and authorizing grants and loans to certain counties and a certain home rule city that can demonstrate a financial commitment to improving 911 services by providing at least a 50% match and demonstrating the ability to operate and maintain ongoing 911 services. Currently, the only home rule city this provision applies to is Sikeston;
- (2) Developing an application process including reporting and accountability requirements, withholding a portion of the grant until completion of a project, and other measures to assure funds are used in accordance with the law and purpose of the grant, and conducting audits as deemed necessary;
- (3) Setting the percentage rate of the prepaid wireless emergency telephone service charges to be remitted to a county or city as specified in the bill;

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#### FISCAL DESCRIPTION (continued)

- (4) Approving a proposal to impose a fee of more than \$1 under Section 190.455;
- (5) Retaining in its records proposed county plans and notifying the Department of Revenue that the county has filed a plan that is ready for implementation; and
- (6) Notifying certain communications service providers when the centralized database has been updated or a county or city has established or modified a tax or monthly fee at least 90 days prior to the effective date of the change. (§650.330)

The bill allows any county or a certain home rule city to submit an application for loan funds or other financial assistance to the board for the purpose of financing all or a portion of the costs incurred in implementing a 911 communications service project as specified in the bill. Currently, the only home rule city this provision applies to is Sikeston. (§650.335).

WIRELESS SERVICE PROVIDER ENHANCED 911 - The bill repeals the provisions authorizing the Office of Administration to impose, upon statewide voter approval, a wireless service provider enhanced 911 fee not to exceed 50 cents per wireless telephone number per month and specifying the ballot language for the statewide fee. (§190.410, §190.430, and §190.440)

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

City of Kansas City
Department of Conservation
Department of Economic Development
Public Service Commission
Department of Health and Senior Services
Department of Natural Resources
Department of Public Safety
Department of Revenue
Jefferson County 911 Dispatch
Missouri Highway Patrol

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# **SOURCES OF INFORMATION** (continued)

Office of Administration
Division of Budget and Planning
Office of the State Auditor
Office of the Secretary of State
Office of the State Treasurer
State Emergency Management Agency

Ross Strope

Acting Director June 21, 2018