# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

## **FISCAL NOTE**

<u>L.R. No.</u>: 1126-01 <u>Bill No.</u>: SB 220

Subject: Taxation and Revenue - Income

Type: Original

<u>Date</u>: March 4, 2019

Bill Summary: This proposal modifies provisions relating to the taxation of partnerships.

# **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2020	FY 2021	FY 2022
General Revenue	Unknown to (Unknown)	Unknown to (Unknown)	Unknown to (Unknown)
Total Estimated Net Effect on General Revenue	Unknown to (Unknown)	Unknown to (Unknown)	Unknown to (Unknown)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2020	FY 2021	FY 2022	
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0	

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 6 pages.

L.R. No. 1126-01 Bill No. SB 220 Page 2 of 6 March 4, 2019

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2020	FY 2021	FY 2022
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2020	FY 2021	FY 2022
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2020	FY 2021	FY 2022
<b>Local Government</b>	\$0	\$0	\$0

L.R. No. 1126-01 Bill No. SB 220 Page 3 of 6 March 4, 2019

#### FISCAL ANALYSIS

#### **ASSUMPTION**

Officials at the **Office of Administration Division of Budget and Planning (B&P)** assume this has no direct impact on B&P, no direct impact on General Revenue or Total State Revenue and will not impact the calculation under Article X, Section 18(e).

Officials at the **Department of Revenue (DOR)** assume there is no fiscal impact from this proposal. DOR notes that the federal rule change from the Bipartisan Budget Act of 2015 (H.R. 1314) will go into effect with the 2018 tax returns that will be filed in 2019. This proposal would implement the policy prior to the federal rule change regarding audits and is expected to not have a fiscal impact.

Officials at the **Department of Insurance**, **Financial Institutions and Professional Registration** assume there is no fiscal impact from this proposal.

**Oversight** is unable to determine the impact this proposal will have on the income tax collections in the state. Oversight notes this proposal is in regards to how partnerships will file tax returns in the future. Oversight will reflect an Unknown to (Unknown) impact from this proposal.

Officials at the University of Missouri's Economic and Policy Analysis Research Center (EPARC) assume that if enacted, this bill would require a taxpayer to "report and pay any Missouri tax due with respect to final federal adjustments arising from an audit or other action by the IRS or reported by the taxpayer on a timely filed amended federal income tax return." "Partnerships and partners shall report final federal adjustments arising from a partnership level audit or an administrative adjustment and make payments as required" to the State of Missouri.

Unfortunately, we do not have the data to estimate the amount of revenue that would be due to adjustments during partnership audits. Therefore, we are unable to estimate of the amount of new tax collections this bill would impose.

Officials at the **Joint Committee on Administrative Rules** (**JCAR**) assume this proposal is not anticipated to cause a fiscal impact beyond current appropriations.

**Oversight** assumes JCAR will be able to administer any rules resulting from this proposal with existing resources.

L.R. No. 1126-01 Bill No. SB 220 Page 4 of 6 March 4, 2019

#### ASSUMPTION (continued)

Officials from the **Office of the Secretary of State (SOS)** assume many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could require additional resources.

FISCAL IMPACT - State Government  GENERAL REVENUE	FY 2020 (10 Mo.)	FY 2021	FY 2022
Revenue - DOR change in partnership tax returns	Unknown to (Unknown)	Unknown to (Unknown)	Unknown to (Unknown)
ESTIMATED NET EFFECT ON GENERAL REVENUE	Unknown to (Unknown)	Unknown to (Unknown)	Unknown to (Unknown)
FISCAL IMPACT - Local Government	FY 2020 (10 Mo.)	FY 2021	FY 2022
	<u><b>\$0</b></u>	<u>\$0</u>	<u>\$0</u>

## FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

L.R. No. 1126-01 Bill No. SB 220 Page 5 of 6 March 4, 2019

#### FISCAL DESCRIPTION

This act requires taxpayers in a partnership to report and pay any tax due as a result of federal adjustments from an audit or other action taken by the IRS or reported by the taxpayer on an amended federal income tax return. Such report shall be made to the Department of Revenue on forms prescribed by the Department, and payments of additional tax due shall be made no later than 180 days after the final determination date of the IRS action, as defined in the act.

Partners and partnerships shall also report final federal adjustments as a result of partnership level audits or administrative adjustment requests, as defined in the act. Such payments shall be calculated and made as described in the act. Partnerships shall be represented in such actions by the partnership's state partnership representative, which shall be the partnership's federal partnership representative unless otherwise designated in writing.

Partners shall be prohibited from applying any deduction or credit on any amount determined to be owed under this act.

The Department shall assess additional tax, interest, and penalties due as a result of federal adjustments under this act no later than 3 years after the return was filed, as provided in current law, or 1 year following the filing of the federal adjustments report under this act. For taxpayers who fail to timely file the federal adjustments report as provided under this act, the Department shall assess additional tax, interest, and penalties either by three years after the return was filed, one year following the filing of the federal adjustments report, or six years after the final determination date, whichever is later.

Taxpayers may make estimated payments of the tax expected to result from a pending IRS audit. Such payments shall be credited against any tax liability ultimately found to be due. If the estimated payments made exceed the final tax liability, the taxpayer shall be entitled to a refund or credit for the excess amount, as described in the act.

The provisions of this act shall apply to any adjustments to a taxpayer's federal taxable income or federal adjusted gross income with a final determination date occurring on or after January 1, 2020.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

L.R. No. 1126-01 Bill No. SB 220 Page 6 of 6 March 4, 2019

# **SOURCES OF INFORMATION**

Department of Insurance, Financial Institutions and Professional Registration Department of Revenue Joint Committee on Administrative Rules Office of Administration Division of Budget and Planning Office of the Secretary of State University of Missouri's Economic and Policy Analysis Research Center

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