## COMMITTEE ON LEGISLATIVE RESEARCH **OVERSIGHT DIVISION**

#### **FISCAL NOTE**

L.R. No.: 1498S.01I Bill No.: SB 314

Attorney General; Attorneys; Courts; Crimes and Punishment Subject:

Type: Original

March 4, 2021 Date:

This proposal modifies the offense of tampering with a judicial officer to Bill Summary:

include the Attorney General or his or her appointee.

# **FISCAL SUMMARY**

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND |            |            |            |  |  |  |  |
|--|------------|------------|------------|--|--|--|--|
| FUND AFFECTED                                | FY 2022    | FY 2023    | FY 2024    |  |  |  |  |
| General Revenue                              | (\$19,390) | (\$47,467) | (\$64,555) |  |  |  |  |
| <b>Total Estimated Net</b>                   |            |            |            |  |  |  |  |
| <b>Effect on General</b>                     |            |            |            |  |  |  |  |
| Revenue                                      | (\$19,390) | (\$47,467) | (\$64,555) |  |  |  |  |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS |     |     |     |  |  |  |  |
|---|-----|-----|-----|--|--|--|--|
| FUND AFFECTED FY 2022 FY 2023             |     |     |     |  |  |  |  |
|   |     |     |     |  |  |  |  |
|   |     |     |     |  |  |  |  |
| <b>Total Estimated Net</b>                |     |     |     |  |  |  |  |
| Effect on Other State                     |     |     |     |  |  |  |  |
| Funds                                     | \$0 | \$0 | \$0 |  |  |  |  |

Numbers within parentheses: () indicate costs or losses.

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| ESTIMATED NET EFFECT ON FEDERAL FUNDS |     |     |     |  |  |  |  |
|---------------------------------------|-----|-----|-----|--|--|--|--|
| FUND AFFECTED FY 2022 FY 2023 FY 20   |     |     |     |  |  |  |  |
|                                       |     |     |     |  |  |  |  |
|                                       |     |     |     |  |  |  |  |
| <b>Total Estimated Net</b>            |     |     |     |  |  |  |  |
| Effect on All Federal                 |     |     |     |  |  |  |  |
| Funds                                 | \$0 | \$0 | \$0 |  |  |  |  |

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) |         |         |         |  |  |  |  |  |
|--|---------|---------|---------|--|--|--|--|--|
| FUND AFFECTED                                      | FY 2022 | FY 2023 | FY 2024 |  |  |  |  |  |
|  |         |         |         |  |  |  |  |  |
|  |         |         |         |  |  |  |  |  |
| <b>Total Estimated Net</b>                         |         |         |         |  |  |  |  |  |
| <b>Effect on FTE</b>                               | 0       | 0       | 0       |  |  |  |  |  |

| Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any     |
|---|
| of the three fiscal years after implementation of the act or at full implementation of the act. |
|   |

| ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of |
|---|
| the three fiscal years after implementation of the act or at full implementation of the act.  |

| ESTIMATED NET EFFECT ON LOCAL FUNDS  |                             |  |  |  |  |  |  |
|--------------------------------------|-----------------------------|--|--|--|--|--|--|
| FUND AFFECTED FY 2022 FY 2023 FY 202 |                             |  |  |  |  |  |  |
|                                      |                             |  |  |  |  |  |  |
| <b>Local Government</b>              | Local Government \$0 \$0 \$ |  |  |  |  |  |  |

### FISCAL ANALYSIS

#### **ASSUMPTION**

§575.095 – Tampering with a judicial official

Officials from the **Department of Corrections (DOC)** state this bill modifies the offense of tampering with a judicial officer to include the attorney general or his or her appointee. This would increase the number of judicial officers by expanding its definition and, consequently, will have the potential impact of creating a new nonviolent class D felony offense.

For each new nonviolent class D felony, the department estimates three people will be sentenced to prison and five to probation. The average sentence for a nonviolent class D felony offense is 5 years, of which 2.8 years will be served in prison with 1.7 years to first release. The remaining 2.2 years will be on parole. Probation sentences will be 3 years.

The cumulative impact on the department is estimated to be 8 additional offenders in prison and 16 additional offenders on field supervision by FY 2024.

Change in prison admissions and probation openings with legislation-Class D Felony (nonviolent)

|                               | FY2022       | FY2023 | FY2024 | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 | FY2030 | FY2031 |
|-------------------------------|--------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| New Admissions                |              |        |        |        |        |        |        |        |        |        |
| Current Law                   | 0            | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      |
| After Legislation             | 3            | 3      | 3      | 3      | 3      | 3      | 3      | 3      | 3      | 3      |
| Probation                     |              |        |        |        |        |        |        |        |        |        |
| Current Law                   | 0            | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      |
| After Legislation             | 5            | 5      | 5      | 5      | 5      | 5      | 5      | 5      | 5      | 5      |
| Change (After Legislation     | - Current La | w)     |        |        |        |        |        |        |        |        |
| Admissions                    | 3            | 3      | 3      | 3      | 3      | 3      | 3      | 3      | 3      | 3      |
| Probations                    | 5            | 5      | 5      | 5      | 5      | 5      | 5      | 5      | 5      | 5      |
| <b>Cumulative Populations</b> |              |        |        |        |        |        |        |        |        |        |
| Prison                        | 3            | 6      | 8      | 8      | 8      | 8      | 8      | 8      | 8      | 8      |
| Parole                        |              |        | 1      | 4      | 7      | 7      | 7      | 7      | 7      | 7      |
| Probation                     | 5            | 10     | 15     | 15     | 15     | 15     | 15     | 15     | 15     | 15     |
| Impact                        |              |        |        |        |        |        |        |        |        |        |
| Prison Population             | 3            | 6      | 8      | 8      | 8      | 8      | 8      | 8      | 8      | 8      |
| Field Population              | 5            | 10     | 16     | 19     | 22     | 22     | 22     | 22     | 22     | 22     |
| Population Change             | 8            | 16     | 24     | 27     | 30     | 30     | 30     | 30     | 30     | 30     |

|         | # to<br>prison | Cost per year | Total Costs for <b>prison</b> | # to<br>probation<br>& parole | Cost per year | for | Grand Total - Prison and Probation (includes 2% inflation) |
|---------|----------------|---------------|-------------------------------|-------------------------------|---------------|-----|--|
| Year 1  | 3              | (\$7,756)     | (\$19,390)                    | 5                             | absorbed      | \$0 | (\$19,390)   |
| Year 2  | 6              | (\$7,756)     | (\$47,467)                    | 10                            | absorbed      | \$0 | (\$47,467)   |
| Year 3  | 8              | (\$7,756)     | (\$64,555)                    | 16                            | absorbed      | \$0 | (\$64,555)   |
| Year 4  | 8              | (\$7,756)     | (\$65,846)                    | 19                            | absorbed      | \$0 | (\$65,846)   |
| Year 5  | 8              | (\$7,756)     | (\$67,163)                    | 22                            | absorbed      | \$0 | (\$67,163)   |
| Year 6  | 8              | (\$7,756)     | (\$68,506)                    | 22                            | absorbed      | \$0 | (\$68,506)   |
| Year 7  | 8              | (\$7,756)     | (\$69,876)                    | 22                            | absorbed      | \$0 | (\$69,876)   |
| Year 8  | 8              | (\$7,756)     | (\$71,274)                    | 22                            | absorbed      | \$0 | (\$71,274)   |
| Year 9  | 8              | (\$7,756)     | (\$72,699)                    | 22                            | absorbed      | \$0 | (\$72,699)   |
| Year 10 | 8              | (\$7,756)     | (\$74,153)                    | 22                            | absorbed      | \$0 | (\$74,153)   |

If this impact statement has changed from statements submitted in previous years, it is because the Department of Corrections has changed the way probation and parole daily costs are calculated to more accurately reflect the way the Division of Probation and Parole is staffed across the entire state.

In December 2019, the DOC reevaluated the calculation used for computing the Probation and Parole average daily cost of supervision and revised the cost calculation to be the DOC average district caseload across the state which is 51 offender cases per officer. The new calculation assumes that an increase/decrease of 51 cases would result in a change in costs/cost avoidance equal to the cost of one FTE staff person. Increases/decreases smaller than 51 offenders are assumed to be absorbable.

In instances where the proposed legislation would only affect a specific caseload, such as sex offenders, the DOC will use the average caseload figure for that specific type of offender to calculate cost increases/decreases. For instances where the proposed legislation affects a less specific caseload, DOC projects the impact based on prior year(s) actual data for DOC's 48 probation and parole districts.

The DOC cost of incarceration in \$21.251 per day or an annual cost of \$7,756 per offender. The DOC cost of probation or parole is determined by the number of P&P Officer II positions that would be needed to cover the new caseload.

**Oversight** does not have any information contrary to that provided by DOC. Therefore, Oversight will reflect DOC's impact for fiscal note purposes.

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**Oversight** notes, according to information provided by the Office of the State Courts Administrator, the following number of guilty dispositions occurred for §575.095:

| FY 2020 | 6 |
|---------|---|
| FY 2019 | 7 |
| FY 2018 | 8 |

Officials from the Attorney General's Office, the Department of Public Safety - Missouri Highway Patrol, the Missouri Office of Prosecution Services, the Office of the State Courts Administrator, and the Office of the State Public Defender each assume the proposal will have no fiscal impact on their respective organizations.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

| FISCAL IMPACT –     | FY 2022           | FY 2023           | FY 2024           |
|---------------------|-------------------|-------------------|-------------------|
| State Government    | (10 Mo.)          |                   |                   |
|                     |                   |                   |                   |
| GENERAL             |                   |                   |                   |
| REVENUE FUND        |                   |                   |                   |
|                     |                   |                   |                   |
| Costs – DOC         |                   |                   |                   |
| (§575.095) Increase |                   |                   |                   |
| incarceration costs | <u>(\$19,390)</u> | <u>(\$47,467)</u> | (\$64,555)        |
|                     |                   |                   |                   |
| ESTIMATED NET       |                   |                   |                   |
| EFFECT ON THE       |                   |                   |                   |
| GENERAL             |                   |                   |                   |
| REVENUE FUND        | <u>(\$19,390)</u> | <u>(\$47,467)</u> | <u>(\$64,555)</u> |

| FISCAL IMPACT –         | FY 2022    | FY 2023    | FY 2024    |
|-------------------------|------------|------------|------------|
| <u>Local Government</u> | (10 Mo.)   |            |            |
|                         | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |

#### FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

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#### FISCAL DESCRIPTION

Under current law, a person commits the offense of tampering with a judicial officer if the person harasses, intimidates, or influences a judicial officer as provided under the law.

This act adds the Attorney General or his or her appointee to the definition of "judicial officer".

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

Ross Strope

#### SOURCES OF INFORMATION

Attorney General's Office Department of Corrections Department of Public Safety Missouri Office of Prosecution Services Office of the State Courts Administrator Office of the State Public Defender

Julie Morff Director

Assistant Director March 4, 2021 March 4, 2021