COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 3300S.02I Bill No.: SB 920

Subject: Workers' Compensation

Type: Original

Date: March 4, 2022

Bill Summary: This proposal modifies provisions relating to employee liability under

Workers' Compensation laws.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2023	FY 2024	FY 2025	
Total Estimated Net				
Effect on General				
Revenue	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2023	FY 2024	FY 2025	
Total Estimated Net				
Effect on Other State				
Funds	\$0	\$0	\$0	

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2023	FY 2024	FY 2025	
Total Estimated Net				
Effect on All Federal				
Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2023	FY 2024	FY 2025	
Total Estimated Net				
Effect on FTE	0	0	0	

☐ Estimate	ed Net Effect	(expenditures o	r reduced reven	ues) expected t	to exceed \$250,	000 in any
of the th	ree fiscal year	ars after implem	entation of the a	act or at full im	plementation of	f the act.

☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of	
the three fiscal years after implementation of the act or at full implementation of the act.	

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED FY 2023 FY 2024				
Local Government	\$0	\$0	\$0	

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FISCAL ANALYSIS

ASSUMPTION

Officials from the **Department of Labor and Industrial Relations (DOLIR)** assume this proposal would not have a direct fiscal impact on their organization.

Additionally, there is the possibility of a slight increase to the cost of workers' compensation premiums for employers covered by the legislation since it makes it more difficult for claimants to sue co-employees in civil court unless the co-employee's act was willful and intentional rather than merely negligent. This would have the net effect of keeping cases of co-employee liability involving negligence within the workers' compensation system, potentially leading to a slight increase in premiums. However, there should also be less likelihood that cases of co-employee liability would be filed in circuit court, potentially shielding employers from the prospect of large civil judgments and unexpected business costs due to litigation.

It should be noted that even when claimants recover damages against liable third parties for their work comp injuries, insurers/employers are entitled to subrogation for a portion of those damages recovered. RSMo. 287.150. It is difficult to determine how often insurers seek subrogation owing to the difficulty of recovery and the possible disruption of the employer/employee relationship with their insured.

Officials from the DOLIR assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, **Oversight** will reflect a zero impact in the fiscal note.

Officials from the **Missouri Department of Conservation** assume the proposal would have direct fiscal impact on their respective organization of Unknown negative fiscal impact but likely less than \$250,000.

Oversight notes that, as per DOLIR statement, it is more difficult for claimants to sue coemployees in civil court unless the co-employee's act was willful and intentional rather than merely negligent.

Oversight assumes MDC would not be directly impacted by a material amount by this proposal.

Officials from the Attorney General's Office, Office of Administration – Budget & Planning, Department of Economic Development, the Department of Elementary and Secondary Education, the Department of Higher Education and Workforce Development, the Department of Natural Resources, the Department of Corrections, the Department of Revenue, the Department of Public Safety – (Alcohol and Tobacco Control, Capital Police, Fire Safety, Director's Office, National Guard, Veterans Commission, State Emergency Management Agency), the Missouri Department of Agriculture, the Department of Social

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Services, the Missouri Ethics Commission, the Missouri Department of Transportation & Patrol Employees' Retirement System, the Office of the Governor, the Office of the State Auditor, the Office of the State Treasurer, the Missouri House of Representatives, the Missouri Senate, the Joint Committee on Education, the Joint Committee on Public Employee Retirement, the Legislative Research, the Oversight Division, the Missouri Lottery, the Missouri Consolidated Health Care Plan, the Missouri Office of Prosecution Services, the Missouri State Employee's Retirement System, the Office of the State Courts Administrator, and the State Tax Commission each assume the proposal would not have a direct fiscal impact on their respective organizations.

Officials from the **Missouri Department of Transportation (MoDOT)** assume the proposal would not have a direct fiscal impact on their organization.

Officials from the MoDOT assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for the abovementioned organizations.

Officials from the **Department of Public Safety – Highway Patrol** defer to the MoDOT for the potential fiscal impact of this proposal.

Officials from the **Office of Administration (OA)** assumed the proposal will have no fiscal impact on their organization.

Officials from the **Office of Administration - Administrative Hearing Commission** assume the proposal will have no fiscal impact on their organization.

Officials from the OA and OA-AHC assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these organizations.

Officials from the **Department of Health and Senior Services** and **Department of Mental Health** both defer to the **Office of Administration (OA)** for the potential fiscal impact of this proposal.

Officials from the **Missouri University System** and **Missouri State University** both assume this proposal would not have a direct fiscal impact on their respective organizations.

Officials from the University of Central Missouri (UCM) assume the proposal will have an indeterminate fiscal costs due to uncertainty of application.

Oversight assumes UCM is provided with core funding to handle a certain amount of activity each year. Oversight assumes UCM could absorb the costs related to this proposal. If multiple

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bills pass which require additional staffing and duties at substantial costs, UCM could request funding through the appropriation process.

Officials from the **Eastern Clay Ambulance District** assume that any changes in the statutes interacting with collection of the property tax could have a direct impact on the organizational funding.

Oversight notes that above organization could see a slight increase to the cost of workers' compensation premiums for employers covered by the legislation as noted by DOLIR.

Oversight assumes Eastern Clay Ambulance District is provided with core funding to handle a certain amount of activity each year. Oversight assumes the Eastern Clay Ambulance District could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, the Ambulance District could request funding through the appropriation process.

Officials from the City of Kansas City, City of Springfield, Phelps County Sheriff
Department, Kansas City Police Department, Springfield Police Department, Saint Louis
Police Department, and the Crawford County 911 Board each assume this proposal would not have a direct fiscal impact on their respective organizations.

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** assume [that] many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserve the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

Oversight only reflects the responses received from state agencies and political subdivisions; however, other state agencies, cities, counties, schools, and colleges were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

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FISCAL IMPACT –	FY 2023	FY 2024	FY 2025
State Government	(10 Mo.)		
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT –	FY 2023	FY 2024	FY 2025
Local Government	(10 Mo.)		
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

Small businesses could see a slight increase to the cost of workers' compensation premiums for employers covered by the legislation as noted by DOLIR.

FISCAL DESCRIPTION

This bill states that an employee is not to be released from liability if the employee engaged in a willful act with the intent to cause bodily injury or death. Currently, employees are immune for damages involving bodily injury or death unless they commit an affirmative negligent act that causes or increases the risk of injury.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Labor and Industrial Relations

Missouri Department of Conservation

Attorney General's Office

Office of Administration – Administrative Hearing Commission

Office of Administration – Budget & Planning

Department of Economic Development

Department of Elementary and Secondary Education

Department of Higher Education and Workforce Development

Department of Natural Resources

Department of Corrections

Department of Revenue

Department of Public Safety

Missouri Department of Agriculture

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Department of Social Services Missouri Ethics Commission

MoDOT & Patrol Employees' Retirement System

Office of the Secretary of State

Office of Administration

Missouri Department of Transportation

Office of the Governor

Office of the State Auditor

Office of the State Treasurer

Missouri House of Representatives

Missouri Senate

Joint Committee on Administrative Rules

Joint Committee on Education

Joint Committee on Public Employee Retirement

Legislative Research

Oversight Division

Missouri Lottery

Missouri Consolidated Health Care Plan

Missouri Office of Prosecution Services

Missouri State Employee's Retirement System

Office of the State Courts Administrator

State Tax Commission

Office of the Secretary of State

Department of Mental Health

University of Central Missouri

City of Kansas City

City of Springfield

Phelps County Sheriff Department

Kansas City Police Department

Springfield Police Department

Saint Louis Police Department

Crawford County 911 Board

mere world

Eastern Clay Ambulance District

Julie Morff Director

March 4, 2022

Ross Strope Assistant Director March 4, 2022