# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

L.R. No.: 3849S.05A

Bill No.: SS for HCS for HB 1662, as amended

Subject: Construction and Building Codes; County Officials; Landlords and Tenants;

Property, Real and Personal; Public Records, Public Meetings;

Type: Original

Date: May 11, 2022

Bill Summary: This proposal enacts provisions relating to restrictions on real property.

# **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND							
FUND AFFECTED	FY 2023	FY 2024	FY 2025				
<b>Total Estimated Net</b>							
<b>Effect on General</b>							
Revenue	\$0	\$0	\$0				

ESTIMATED NET EFFECT ON OTHER STATE FUNDS							
FUND AFFECTED	FY 2023	FY 2024	FY 2025				
<b>Total Estimated Net</b>							
Effect on Other State							
Funds	\$0	\$0	\$0				

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS							
FUND AFFECTED	FY 2023	FY 2024	FY 2025				
<b>Total Estimated Net</b>							
Effect on All Federal							
Funds	\$0	\$0	\$0				

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)							
FUND AFFECTED FY 2023 FY 2024 FY							
<b>Total Estimated Net</b>							
<b>Effect on FTE</b>	0	0	0				

] Estim	ated Ne	t Effec	et (ex	pendi	itures or	reduced	revenues)	expected t	o exceed \$250,000 i	n any
of the	three fi	scal ye	ears a	ifter i	mpleme	ntation of	f the act of	or at full imp	olementation of the a	act.
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☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS							
FUND AFFECTED FY 2023 FY 2024 FY 202							
Local Government (Unknown) (Unknown) (Unknown)							

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## **FISCAL ANALYSIS**

#### **ASSUMPTION**

§§64.008, 65.710 & 89.500 – Home-Based Businesses

In response to similar legislation from this year, SCS for SB 809, officials from the **Department of Labor and Industrial Relations (DOLIR)** assumed that the Division of Labor Standards can absorb the costs of this bill with current resources. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

In response to similar legislation from this year, SCS for SB 809, officials from the **Office of Administration - Administrative Hearing Commission** assumed the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this entity.

In response to similar legislation from this year, SCS for SB 809, officials from the Office of the Governor, Attorney General's Office, the Department of Commerce and Insurance, the Department of Public Safety (National Guard), the the Missouri House of Representatives, the University of Central Missouri, the City of O'Fallon, and the City of Claycomo each assumed the proposal will have no fiscal impact on their organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for above organizations.

# §71.990 – Political Subdivisions regulating Home-Based Businesses

In response to similar legislation from this year, Perfected HB 2593, officials from the **City of St. Louis** assumed municipalities will no longer be able to require a person to apply for, register for, or obtain any permit, license, variance, or other type of prior approval to operate a no-impact home-based business. The City currently issues business licenses for said businesses which would be prohibited under the proposed legislation. With an annual cost of \$25, licenses for home businesses generated \$12,467 in 2018 and this amount would no longer be collected. The City will also have to modify its ordinances to comply with the new legislation. The new legislation would also seriously affect the Building Division's ability to regulate problem uses in residential areas.

In response to similar legislation from this year, Perfected HB 2593, officials from the **City of Osage Beach** assumed costs may increase as additional investigations will result from citizen complaints about neighborhood activity, or to ensure that such home based business is in compliance with the permitted uses under this bill, especially sections 3 and 4. The City anticipates up to 10 inspections per year for 4 hours of work at \$30 per hour for a total cost of \$1,200.

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In response to similar legislation from this year, Perfected HB 2593, officials from the **City of Liberty** assumed this proposal would not allow cities to limit home based businesses, specifically the number of people who can be on the residential "Home Based Business" property at one time. It seems that as long as the products being sold are not illegal or considered "bad", the only limiting factor would be on-site parking. This is problematic as the City has many large lot residential properties who could create a parking lot to accommodate a retail location. This proposal also removes a City's authority to require sprinkler systems for these homes that will now be able to be used in a commercial manner. By not allowing cities to require a business license will remove the City's ability to regulate these businesses to ensure the safety and welfare of their citizens.

**Oversight** assumes there could be additional investigations done by local political subdivisions as a result of this proposal. However, Oversight is unclear on the number of inspections and cost that could be incurred. Therefore, Oversight will reflect an unknown amount of lost permit/license revenue and/or inspection costs that could exceed the municipalities' numbers for local political subdivisions from this proposal.

In response to similar legislation from this year, Perfected HB 2593, officials from the **Attorney General's Office** assumed the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

In response to similar legislation from this year, Perfected HB 2593, officials from the **City of Springfield** assumed the proposal will have no fiscal impact on their organization.

# §260.295 – Regulating of Refrigerants

In response to similar legislation from this year, Perfected HB 2593, officials from the **City of Springfield** and **City of St. Louis** each assumed the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note for this section.

#### §442.403 – Restrictive Covenants

In response to a previous version, officials from **Greene County** and the **City of O'Fallon** each assumed the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Oversight** assumes this proposal prohibits any deed recorded after August 28, 2022 from containing a reference to a specific portion of a restrictive covenant. Oversight assumes the owner of real property that is subject to a restrictive covenant can release it with the recorder of deeds office by filing a certificate of release form. Oversight assumes the proposal will have no fiscal impact and will reflect a zero impact in the fiscal note.

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#### §442.404 – Restrictive Covenants regarding Solar Panels or Rooftops

In response to similar legislation from this year, Perfected SB 820, officials from the **City of Springfield** assumed the proposal will have no fiscal impact on their organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

In response to similar legislation from this year, Perfected SB 820, officials at the cities of **Ballwin**, **Corder**, **Hale**, **O'Fallon** and **St. Louis** each assumed the proposal will have no fiscal impact on their cities. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these cities.

#### Bill as a Whole

Officials from the Office of Administration - Budget and Planning, the Department of Economic Development, the Department of Higher Education and Workforce Development, the Department of Health and Senior Services, the Department of Mental Health, the Department of Natural Resources, the Department of Corrections, the Department of Labor and Industrial Relations, the Department of Public Safety (Division of Alcohol and Tobacco Control, Fire Safety, Office of the Director, Missouri Gaming Commission, Missouri Highway Patrol, State Emergency Management Agency), the Department of Social Services, the Missouri Department of Agriculture, the Missouri Ethics Commission, the Missouri Department of Transportation, the MoDOT & Patrol Employees' Retirement System, the Office of Administration, the Office of the State Public Defender, the University of Missouri System, the City of Kansas City, the Kansas City Health Department, the Newton County Health Department, the St. Louis County Health Department, the Kansas City Police Department, the St. Louis County Police Department, the Office of the State Auditor, the Office of the State Treasurer, the Joint Committee on Administrative Rules, the Joint Committee on Public Employee Retirement, Legislative Research, the Oversight Division, the Missouri Senate, the Missouri Lottery, the Missouri Consolidated Health Care Plan, the Missouri Office of Prosecution Services, the Missouri State Employee's Retirement System and the State Tax Commission each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the

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General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

<u>SA 1 - §§ 67.137, 476.095, 478.240, 535.067</u>

**Oversight** assumes this amendment is striking sections in SS for HCS for HB 1662 will have no fiscal impact.

SA 2 - §\$59.310, 92.720, 92.740, 92.750, 92.760, 92.765, 92.770, 92.775, 92.810, 92.815, 92.817, 92.825, 92.835, 92.840, 92.852, 92.855, & 442.130 – Certain Property Regulations

In response to similar legislation from this year, CCS for SCS for HCS for HB 1606, officials from the Department of Labor and Industrial Relations, the Department of Revenue, the Office of the State Courts Administrator, the St. Louis County Police Department, the Metropolitan St. Louis Sewer District, the Department of Commerce and Insurance, the Department of Economic Development, the Missouri Department of Transportation, the State Tax Commission, the City of Kansas City and the City of O'Fallon each assumed the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies for these sections.

Officials from the City of St. Louis and the St. Louis Metropolitan Police Department did not respond to **Oversight's** request for fiscal impact for this proposal.

#### Bill as a Whole as Amended

Officials from **Joint Committee on Education** and the **Oversight Division** each assume the proposal, <u>as amended</u>, will have no fiscal impact on their organization.

**Oversight** does not have information to the contrary and therefore, Oversight will reflect no fiscal impact for this proposal as amended.

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other cities, counties, county health departments, circuit clerks, treasurers, police departments, schools, colleges and county recorder offices were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

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FISCAL IMPACT – State Government	FY 2023	FY 2024	FY 2025
	(10 Mo.)		
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

SUBDIVISIONS	(Unknown)	(Unknown)	(Unknown)
ESTIMATED NET EFFECT ON LOCAL POLITICAL			
(9)			
additional investigations on home based businesses (§71.990) p. 4	(Unknown)	(Unknown)	(Unknown)
<u>Loss and/or Cost</u> – of permit/license revenue and potential costs for			
SUBDIVISIONS			
LOCAL POLITICAL	(101/10.)		
	(10 Mo.)	112021	112020
FISCAL IMPACT – Local Government	FY 2023	FY 2024	FY 2025

# FISCAL IMPACT – Small Business

Small businesses that employ minors could be impacted by this proposal. Small business landlords could be impacted as a result of this proposal. There could also be a positive indirect fiscal impact to small businesses that sell/install solar panels or solar collectors as a result of this proposal.

# **FISCAL DESCRIPTION**

This proposal enacts provisions relating to restrictions on real property.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

## **SOURCES OF INFORMATION**

Greene County
Kansas City
City of O'Fallon
Office of Administration - Budget and Planning
Department of Economic Development

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Department of Higher Education and Workforce Development

Department of Health and Senior Services

Department of Mental Health

Department of Natural Resources

Department of Corrections

Department of Labor and Industrial Relations

Department of Public Safety

Division of Alcohol and Tobacco Control

Fire Safety

Office of the Director

Missouri Gaming Commission

Missouri Highway Patrol

State Emergency Management Agency

Missouri National Guard

Department of Social Services

Missouri Department of Agriculture

Missouri Ethics Commission

Missouri Department of Transportation

MoDOT & Patrol Employees' Retirement System

Office of Administration

Office of the State Public Defender

University of Missouri System

City of Kansas City

Kansas City Health Department

Newton County Health Department

St. Louis County Health Department

Kansas City Police Department

St. Louis County Police Department

Office of the State Auditor

Office of the State Treasurer

Joint Committee on Administrative Rules

Joint Committee on Public Employee Retirement

Legislative Research

Oversight Division

Missouri Senate

Missouri Lottery

Missouri Consolidated Health Care Plan

Missouri Office of Prosecution Services

Missouri State Employee's Retirement System

**State Tax Commission** 

Office of Administration - Administrative Hearing Commission

Attorney General's Office

Department of Commerce and Insurance

University of Central Missouri

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City of Claycomo
Office of the State Courts Administrator
City of Springfield
City of Osage Beach
City of Liberty
City of Ballwin
City of Corder
City of Hale
Office of the Secretary of State
St. Louis County Police Department
Metropolitan St. Louis Sewer District
Joint Committee on Education

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Director

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May 11, 2022

Ross Strope Assistant Director May 11, 2022