

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 5356S.01I  
Bill No.: SB 1146  
Subject: Health and Senior Services; Licenses - Motor Vehicle; Department of Revenue  
Type: Original  
Date: March 29, 2022

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Bill Summary: This proposal modifies provisions relating to organ donation.  
§§

**FISCAL SUMMARY**

| <b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>  |                   |                   |                   |
|--|-------------------|-------------------|-------------------|
| <b>FUND AFFECTED</b>                                 | <b>FY 2023</b>    | <b>FY 2024</b>    | <b>FY 2025</b>    |
| General Revenue                                      | (\$96,843)        | (\$80,814)        | (\$81,605)        |
| <b>Total Estimated Net Effect on General Revenue</b> | <b>(\$96,843)</b> | <b>(\$80,814)</b> | <b>(\$81,605)</b> |

| <b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>              |                |                |                |
|---|----------------|----------------|----------------|
| <b>FUND AFFECTED</b>  | <b>FY 2023</b> | <b>FY 2024</b> | <b>FY 2025</b> |
| Organ Donor Program   | Unknown        | Unknown        | Unknown        |
| <b>Total Estimated Net Effect on <u>Other</u> State Funds</b> | <b>Unknown</b> | <b>Unknown</b> | <b>Unknown</b> |

Numbers within parentheses: () indicate costs or losses.

| <b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>                  |                |                |                |
|---|----------------|----------------|----------------|
| <b>FUND AFFECTED</b>  | <b>FY 2023</b> | <b>FY 2024</b> | <b>FY 2025</b> |
|   |                |                |                |
| <b>Total Estimated Net Effect on <u>All</u> Federal Funds</b> | <b>\$0</b>     | <b>\$0</b>     | <b>\$0</b>     |

| <b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b> |                |                |                |
|---|----------------|----------------|----------------|
| <b>FUND AFFECTED</b>                                      | <b>FY 2023</b> | <b>FY 2024</b> | <b>FY 2025</b> |
| General Revenue   | 1 FTE          | 1 FTE          | 1 FTE          |
|   |                |                |                |
| <b>Total Estimated Net Effect on FTE</b>                  | <b>1 FTE</b>   | <b>1 FTE</b>   | <b>1 FTE</b>   |

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

| <b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b> |                |                |                |
|--|----------------|----------------|----------------|
| <b>FUND AFFECTED</b>                       | <b>FY 2023</b> | <b>FY 2024</b> | <b>FY 2025</b> |
|  |                |                |                |
| <b>Local Government</b>                    | <b>\$0</b>     | <b>\$0</b>     | <b>\$0</b>     |

## FISCAL ANALYSIS

### ASSUMPTION

#### §§194.210 -194.304, 301.020 and 302.171 – Organ donation

Officials from the **Department of Health and Senior Services (DHSS)** state §194.297.1 of the proposed legislation would allow the Organ Donor Program Fund to receive contributions from grants, gifts, bequests, the federal government, and other sources.

Section 194.297.2 of the proposed legislation would allow the DHSS to pursue funding to support programmatic efforts and initiatives. The DHSS's Organ and Tissue Donor Program staff plans to inform estate-planning attorneys of the opportunity to donate to the fund and include information on the program website; existing program staff will implement.

Section 194.297.3 of the proposed legislation instructs the state treasurer to invest any moneys in excess of \$500,000, not required for immediate disbursement, in the same manner as surplus state funds are invested. These earnings will be deposited back into the Organ Donor Program Fund.

Section 194.299(2) of the proposed legislation would allow programmatic initiatives to include donor family recognition, training, and strategic planning efforts.

Interest earned on Organ Donor Program Fund in excess of \$500,000 and deposited into the fund would have a positive impact to the Organ Donor Program Fund balance. The impact is unknown and dependent upon how the State's Treasurer invests the money; the impact should exceed \$0.

Sections 301.020.8 and 302.171.2, RSMo, currently allow for individuals to make a \$1 donation to the Organ Donor Program Fund. Proposed amendments to those sections would allow for donations no less than \$1 be made to the fund, meaning that donations greater than the current \$1 donation would be possible. The DHSS does not have any basis to project how many donations would be increased from \$1 or what amount donations may increase to. The Department therefore projects an unknown amount of additional revenue greater than zero dollars.

The proposed legislation expands expenditure authority for education, registry, and donor family initiatives. Expenditures for the Donor Family Recognition Program are expected, and costs are dependent upon the national theme that changes annually and influences supplies needed. The DHSS will utilize the State of Missouri's Statewide Services Contracts to secure advertising services to develop and disseminate messages about organ, eye and tissue donation in addition to living donation. The total impact of program appropriations, grants, gifts, and bequests is expected to be greater than \$0 but total impact is unknown.

The DHSS anticipates that the existing spending authority for the Organ Donor Program Fund is adequate for FY 2023. Expanding contractual options and fund utilization aids program efforts in implementing law intent. No additional FTE will be required.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect no fiscal impact for the DHSS.

Officials from the **Office of the State Treasurer (STO)** state the STO does not collect and deposit monies for individual state funds that are administered and managed by other state agencies. The STO holds and invests monies deposited by agencies and tracks monies by fund.

As the proposal is currently written, the STO would require 1 FTE (Analyst, \$45,590 annually) to handle the potential activity including any federal government payments. The STO does not manage federal grants and has no expertise in directly handling or reporting federal grant money.

**Oversight** does not have any information to the contrary. Therefore, based on the current language of the proposal and the STO's response, Oversight will reflect the STO's request for 1 FTE and related expenses as the fiscal impact for this proposal.

Officials from the **Department of Revenue (DOR)** state the Drivers' License Bureau (DLB) provides the following:

§301.020.8

This proposal modifies the amount of donation by a motor vehicle transaction applicant for registration from one dollar to allow a variable amount not less than a dollar to promote an organ donor program.

§302.171.2

This proposal modifies the amount of donation by a license applicant from one dollar to allow a variable amount not less than a dollar to promote an organ donor program.

**Administrative Impact**

To implement the provisions of this section, the DOR would be required to:

- Modify current MTAS code to change the amount of \$1.00 for the donor donation to a variable field;
- Update policies, procedures, and the Uniform License Issuance Manual (ULIM);
- Update forms, manuals, and the Department website;
- Complete project documentation such as the business case and project charter.
- Complete business requirements and design documents to modify the Missouri Electronic Driver License (MEDL) issuance system, MEDL central application and supporting applications;
- Complete programming and user acceptance testing of the Missouri Electronic Driver License (MEDL) issuance system; and
- Train staff.

FY 2023 – Driver License Bureau

Research/Data Assistant 320hrs. @ \$16.30 per hr. = \$5,216  
Research/Data Analyst 320hrs. @ \$24.29 per hr. = \$7,773  
Administrative Manager 80 hrs. @ \$26.37 per hr. = \$2,110  
Total \$15,099

FY 2023 – Personnel Services Bureau

Associate Research/Data Analyst 80 hrs. @ \$19.47 per hr. = \$1,558

**Total Costs \$16,657** (\$15,099 + \$1,558)

DOR officials state the Motor Vehicle Bureau (MVB) provides the following:

§301.020.8

Modifies the donation amount an applicant for motor vehicle registration can make to the organ donor program from one dollar to an amount not less than one dollar.

**Administrative Impact**

To implement the proposed legislation, the DOR will be required to:

- Update policies, procedures, forms, and the Department website;
- Implement identified system changes and conduct UAT testing; and
- Train staff.

FY 2023 – Motor Vehicle Bureau

Associate Research/Data Analyst 27 hrs. @ \$18.87 per hr. = \$509  
Research/Data Assistant 10 hrs. @ \$15.80 per hr. = \$158  
Research/Data Analyst 17 hrs. @ \$23.55 per hr. = \$400  
Administrative Manager 10 hrs. @ \$25.56 per hr. = \$256

FY 2023 – Strategy and Communications

Research/Data Assistant 10 hrs. @ \$15.80 per hr. = \$158  
Research/Data Analyst 10 hrs. @ \$23.55 per hr. = \$236  
Total \$1,717

**Total All Costs \$18,374** (\$15,099 + \$1,558 + \$1,717)

The DOR anticipates being able to absorb these administrative costs. If multiple bills are passed that require Department resources, funding may be requested through the appropriations process.

DOR officials also provide that ITSD consultants will be needed for updates. It is assumed that every new IT project/system will be bid out because all ITSD resources are at full capacity. The following IT consultant hours at the current contract rate of \$95/hr will be required:

71.28 hours to update MEDL (DL)

71.28 hours to update MODL (DL)

71.28 hours to update MORE (MV)

213.84 hours X \$95/hr = **\$20,315** one-time costs to General Revenue

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect the one-time costs against the General Revenue Fund as provided by DOR.

Officials from the **Hermann Area Hospital District**, the **University of Central Missouri**, the **Metropolitan Community College** and **St. Charles County Community College** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight notes the balance of the Organ Donor Program Fund (0824) at February 28, 2022 was \$690,855.

| <u>FISCAL IMPACT – State Government</u>   | FY 2023<br>(10 Mo.)      | FY 2024                  | FY 2025                  |
|---|--------------------------|--------------------------|--------------------------|
| <b>GENERAL REVENUE FUND</b>   |                          |                          |                          |
| <u>Costs – STO (§194.297) p. 4</u>  |                          |                          |                          |
| Personal service  | (\$37,992)               | (\$46,046)               | (\$46,506)               |
| Fringe benefits   | (\$24,286)               | (\$29,309)               | (\$29,476)               |
| Equipment and expense   | (\$14,250)               | (\$5,459)                | (\$5,623)                |
| <b>Total Costs - STO</b>  | <b>(\$76,528)</b>        | <b>(\$80,814)</b>        | <b>(\$81,605)</b>        |
| FTE Change – STO  | 1 FTE                    | 1 FTE                    | 1 FTE                    |
| <u>Costs – DOR ((§§194.210 -194.304, 301.020 and 302.171) – System updates p. 4 &amp; 5</u> | (\$20,315)               | \$0                      | \$0                      |
| <b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND</b>                                     | <b><u>(\$96,843)</u></b> | <b><u>(\$80,814)</u></b> | <b><u>(\$81,605)</u></b> |
| Estimated Net FTE Change on the General Revenue Fund  | 1 FTE                    | 1 FTE                    | 1 FTE                    |
| <u>FISCAL IMPACT – State Government</u>   | FY 2023<br>(10 Mo.)      | FY 2024                  | FY 2025                  |
| <b>ORGAN DONOR PROGRAM (0824)</b>   |                          |                          |                          |
| <u>Income – DHSS (§§194.210 -194.304, 301.020 and 302.171) – increased donations</u>        | <u>Unknown</u>           | <u>Unknown</u>           | <u>Unknown</u>           |
| <b>ESTIMATED NET EFFECT ON THE ORGAN DONOR PROGRAM</b>                                      | <b><u>Unknown</u></b>    | <b><u>Unknown</u></b>    | <b><u>Unknown</u></b>    |

| <u>FISCAL IMPACT – Local Government</u> | FY 2023<br>(10 Mo.) | FY 2024    | FY 2025    |
|---|---------------------|------------|------------|
|   |                     |            |            |
|   | <u>\$0</u>          | <u>\$0</u> | <u>\$0</u> |
|   |                     |            |            |
|   |                     |            |            |

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act modifies the "Revised Uniform Anatomical Gift Act". Currently, moneys in the Organ Donor Program Fund are limited to use for grants by the Department of Health and Senior Services to certified organ procurement organizations for the development and implementation of organ donation programs, publication of informational booklets, maintenance of an organ donor registry, and implementation of organ donation awareness programs in schools. This act modifies the fund to be used by the Department for educational initiatives, donor family recognition efforts, training, and other initiatives, as well as reimbursement for expenses incurred by the Organ Donation Advisory Committee. The Department shall no longer be required to disperse grants to organ procurement organizations, but shall have the authority to enter into contracts with such organizations or other organizations and individuals for the development and implementation of awareness programs. Additionally, the moneys in the fund shall be invested and interest earned shall be credited to the fund. The fund may seek other sources of moneys, including grants, bequests, and federal funds.

Currently, applicants for motor vehicle registrations and driver's licenses may make a one dollar donation to the organ donor program fund. This act changes that to a donation of not less than one dollar.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Health and Senior Services  
 Department of Revenue  
 Hermann Area Hospital District  
 Metropolitan Community College  
 St. Charles Community College  
 Office of the State Treasurer

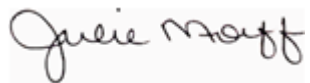


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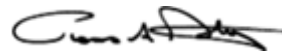
March 29, 2022

A handwritten signature in black ink that reads "Julie Morff". The signature is written in a cursive style and is positioned above a light gray rectangular background.

Julie Morff

Director

March 29, 2022

A handwritten signature in black ink that reads "Ross Strobe". The signature is written in a cursive style and is positioned above the printed name.

Ross Strobe

Assistant Director

March 29, 2022