# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

L.R. No.: 0377S.01I Bill No.: SJR 1

Subject: Animals; Department of Conservation; Constitutional Amendments; Fishing and

Hunting

Type: Original

Date: January 6, 2023

Bill Summary: This joint resolution amends the Missouri Constitution to assert the right to

hunt and fish.

## **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND					
FUND AFFECTED	FY 2024	FY 2025	FY 2026		
General Revenue*	\$0 or (More than \$7,000,000)	\$0	\$0		
Total Estimated Net Effect on General Revenue	\$0 or (More than \$7,000,000)	\$0	\$0		

<sup>\*</sup>The potential fiscal impact of "(More than \$7,000,000)" would be realized only if a special election were called by the Governor to submit this joint resolution to voters.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS					
FUND AFFECTED	FY 2024	FY 2025	FY 2026		
<b>Total Estimated Net</b>					
Effect on Other State					
Funds	\$0	\$0	\$0		

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS					
FUND AFFECTED	FY 2024	FY 2025	FY 2026		
<b>Total Estimated Net</b>					
Effect on All Federal					
Funds	\$0	\$0	\$0		

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)					
FUND AFFECTED	FY 2024	FY 2025	FY 2026		
<b>Total Estimated Net</b>					
Effect on FTE	0	0	0		

- ⊠ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2026			
<b>Local Government</b>	\$0*	\$0	\$0	

<sup>\*</sup>Transfer out and transfer in net to zero **if** a special election is called.

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#### **FISCAL ANALYSIS**

## **ASSUMPTION**

Officials from the **Missouri Department of Conservation (MDC)** assume this proposal will have an unknown negative fiscal impact caused by conflicting language between this constitutional amendment language and the Wildlife Code of Missouri that lead to enforcement actions.

**Oversight** assumes there will not be a direct fiscal impact to MDC as a result of this proposal.

Officials from the **Office of the Secretary of State** assume each year, a number of joint resolutions that would refer to a vote of the people a constitutional amendment and bills that would refer to a vote of the people the statutory issue in the legislation may be considered by the General Assembly.

Unless a special election is called for the purpose, Joint Resolutions proposing a constitutional amendment are submitted to a vote of the people at the next general election. Article XII section 2(b) of the Missouri Constitution authorizes the governor to order a special election for constitutional amendments referred to the people. If a special election is called to submit a Joint Resolution to a vote of the people, section 115.063.2 RSMo requires the state to pay the costs. The cost of the special election has been estimated to be \$7 million based on the cost of the 2020 Presidential Preference Primary.

The Secretary of State's office is required to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, Section 2(b) of the Missouri Constitution and Section 116.230-116.290, RSMo. Funding for this item is adjusted each year depending upon the election cycle. A new decision item is requested in odd numbered fiscal years and the amount requested is dependent upon the estimated number of ballot measures that will be approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2014, the General Assembly changed the appropriation so that it was no longer an estimated appropriation.

For the FY22 petition cycle, the SOS estimates publication costs at \$70,000 per page. The amount is subject to change based on the number of petitions received, length of those petitions and rates charged by newspaper publishers.

The Secretary of State's office will continue to assume, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. Because these requirements are mandatory, the SOS reserves the right to request funding to meet the cost of the publishing requirements if the Governor and the General Assembly again change the amount or continue to not designate it as an estimated appropriation.

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**Oversight** has reflected, in this fiscal note, the state potentially reimbursing local political subdivisions the cost of having this joint resolution voted on during a special election in fiscal year 2024. This reflects the decision made by the Joint Committee on Legislative Research that the cost of the elections should be shown in the fiscal note. The next scheduled statewide primary election is in August 2024 and the next scheduled general election is in November 2024 (both in FY 2025). It is assumed the subject within this proposal could be on one of these ballots; however, it could also be on a special election called for by the Governor (a different date). Therefore, Oversight will reflect a potential election cost reimbursement to local political subdivisions in FY 2024.

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

ESTIMATED NET EFFECT ON GENERAL REVENUE	\$0 or (More than <u>\$7,000,000)</u>	<u>\$0</u>	<u>\$0</u>
Transfer Out - SOS - reimbursement of local election authority election costs if a special election is called by the Governor	\$0 or (More than \$7,000,000)	<u>\$0</u>	<u>\$0</u>
FISCAL IMPACT – State Government  GENERAL REVENUE	FY 2024 (10 Mo.)	FY 2025	FY 2026

FISCAL IMPACT – Local Government	FY 2024	FY 2025	FY 2026
	(10 Mo.)		
LOCAL POLITICAL			
SUBDIVISIONS			
Transfer In - Local Election	\$0 or More		
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Authorities - reimbursement of election	than	\$0	\$0
costs by the State for a special election	\$7,000,000		
<u>Costs</u> - Local Election Authorities -	\$0 or (More		
cost of a special election <b>if</b> called for by	than		
the Governor	<u>\$7,000,000)</u>	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON			
LOCAL POLITICAL			
SUBDIVISIONS	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

## FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

## **FISCAL DESCRIPTION**

This constitutional amendment, if adopted by the voters, affirms the right to hunt, fish, and harvest wildlife. No law, rule, or regulation shall unreasonably restrict hunting, fishing, or harvesting wildlife or the use of traditional devices and methods.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

## SOURCES OF INFORMATION

June world

Missouri Department of Conservation Office of the Secretary of State Joint Committee on Administrative Rules

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