COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1657S.01I Bill No.: SB 432

Subject: Cities, Towns, and Villages; Civil Procedure; Civil Rights; Counties; County

Government; Courts; General Assembly; Liability; Political Subdivisions; Public

Records, Public Meetings; State Departments

Type: Original

Date: April 14, 2023

Bill Summary: This proposal establishes the Uniform Public Expression Protection Act,

which provides procedures for dismissal of causes of action based on public

expression.

FISCAL SUMMARY

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND | | | | | |
|--|---------|---------|---------|--|--|
| FUND AFFECTED | FY 2024 | FY 2025 | FY 2026 | | |
| | | | | | |
| | | | | | |
| Total Estimated Net | | | | | |
| Effect on General | | | | | |
| Revenue | \$0 | \$0 | \$0 | | |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS | | | | | |
|---|---------|---------|---------|--|--|
| FUND AFFECTED | FY 2024 | FY 2025 | FY 2026 | | |
| | | | | | |
| | | | | | |
| Total Estimated Net | | | | | |
| Effect on Other State | | | | | |
| Funds | \$0 | \$0 | \$0 | | |

Numbers within parentheses: () indicate costs or losses.

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| ESTIMATED NET EFFECT ON FEDERAL FUNDS | | | | | |
|---------------------------------------|---------|---------|---------|--|--|
| FUND AFFECTED | FY 2024 | FY 2025 | FY 2026 | | |
| | | | | | |
| | | | | | |
| Total Estimated Net | | | | | |
| Effect on All Federal | | | | | |
| Funds | \$0 | \$0 | \$0 | | |

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) | | | | | |
|--|---------|---------|---------|--|--|
| FUND AFFECTED | FY 2024 | FY 2025 | FY 2026 | | |
| | | | | | |
| | | | | | |
| Total Estimated Net | | | | | |
| Effect on FTE | 0 | 0 | 0 | | |

| | timated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any | y |
|---|--|---|
| (| the three fiscal years after implementation of the act or at full implementation of the act. | |

| ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of |
|---|
| the three fiscal years after implementation of the act or at full implementation of the act. |

| ESTIMATED NET EFFECT ON LOCAL FUNDS | | | | | | |
|--------------------------------------|--|--|--|--|--|--|
| FUND AFFECTED FY 2024 FY 2025 FY 202 | | | | | | |
| | | | | | | |
| Local Government \$0 \$0 \$0 | | | | | | |

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FISCAL ANALYSIS

ASSUMPTION

Officials from the **Missouri Department of Agriculture** defer to the Office of Administration for the potential fiscal impact of this proposal.

Officials from the **City of Kansas City** assume this proposal could have a negative fiscal impact if it increases the City's exposure to liability.

Oversight assumes the City of Kansas City is provided with core funding to handle a certain amount of activity each year. Oversight assumes City of Kansas City could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, the City of Kansas City could request funding through the appropriation process.

In response to similar legislation from 2022, SB 1219, officials from the Office of the State Courts Administrator, the Attorney General's Office, the Department of Commerce and Insurance, the Department of Economic Development, the Department of Elementary and Secondary Education, the Department of Higher Education and Workforce Development, the Department of Health and Senior Services, the Department of Mental Health, the Department of Natural Resources, the Department of Corrections, the Department of Labor and Industrial Relations, the Department of Revenue, the Department of Public Safety (Office of the Director, Capitol Police, Alcohol & Tobacco Control, Fire Safety, Gaming Commission, Missouri Highway Patrol, State Emergency Management Agency and Veterans Commission), the Department of Social Services, the Missouri National Guard, the Office of the Governor, the Office of the Lieutenant Governor, the Joint Committee on Administrative Rules, the Joint Committee on Public Employee Retirement, the Missouri Lottery Commission, the Missouri Consolidated Health Care Plan, the Missouri Department of Conservation, the Missouri Ethics Commission, the Missouri House of Representatives, the Department of Transportation, the Office of Prosecution Services, the Office of Administration (Administrative Hearing Commission and Budget and Planning), the Office of the State Auditor, the Missouri Senate, the Office of the State Public Defender, the Office of the State Treasurer, the MoDOT & Patrol Employees' Retirement System, the Petroleum Storage Tank Insurance Fund, the University of Missouri System, the State Tax Commission, Jefferson City, the City of Springfield, the Jackson County Board of Elections, the St. Louis City Board of Elections, the St. Louis County Board of Elections, the Phelps County Sheriff, the Kansas City Police Department, St. Joseph Police Department, the St. Louis County Police Department, the University of Central Missouri, St. Charles Community College, the Joint Committee on Education, Legislative Research, Oversight Division and the Missouri State Employee's Retirement System each assumed the proposal will have no fiscal impact on their respective organizations. **Oversight** notes that the above mentioned agencies have stated the proposal would not have a direct fiscal impact on their

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organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note.

In response to similar legislation from 2022, SB 1219, officials from the City of Claycomo, the Kansas City Board of Elections, the Crawford County 911 Board, the Hermann Area Hospital District and the Missouri Higher Education Loan Authority each assumed the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

Oversight only reflects the responses received from state agencies and political subdivisions; however, other cities, local election authorities, counties, 911 emergency responders, schools, hospitals and colleges were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System database is available upon request.

| FISCAL IMPACT – State Government | FY 2024 | FY 2025 | FY 2026 |
|----------------------------------|------------|------------|------------|
| | (10 Mo.) | | |
| | | | |
| | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |

| FISCAL IMPACT – Local Government | FY 2024 (10 Mo.) | FY 2025 | FY 2026 |
|----------------------------------|---------------------|------------|------------|
| | , , | | |
| | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |

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FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

The proposed legislation appears to have no direct fiscal impact.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Attorney General's Office

Department of Commerce and Insurance

Department of Economic Development

Department of Elementary and Secondary Education

Department of Higher Education and Workforce Development

Department of Health and Senior Services

Department of Mental Health

Department of Natural Resources

Department of Corrections

Department of Labor and Industrial Relations

Department of Revenue

Department of Public Safety

Department of Social Services

Office of the Governor

Joint Committee on Administrative Rules

Joint Committee on Public Employee Retirement

Missouri Lottery Commission

Missouri Consolidated Health Care Plan

Department of Agriculture

Missouri Department of Conservation

Missouri Ethics Commission

Missouri House of Representatives

Department of Transportation

Office of Prosecution Services

Office of Administration

Administrative Hearing Commission

Budget and Planning

Office of the State Auditor

Missouri Senate

Office of the State Public Defender

Office of the State Treasurer

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MoDOT & Patrol Employees' Retirement System Petroleum Storage Tank Insurance Fund University of Missouri System **State Tax Commission** City of Claycomo Jefferson City City of Kansas City City of Springfield Jackson County Board of Elections Kansas City Board of Elections Platte County Board of Elections St. Louis County Board of Elections Phelps County Sheriff Kansas City Police Department St. Joseph Police Department St. Louis County Police Department Crawford County 911 Board Hermann Area Hospital District University of Central Missouri St. Charles Community College Joint Committee on Education Legislative Research Oversight Division Missouri Higher Education Loan Authority Missouri State Employee's Retirement System

Julie Morff
Director

April 14, 2023

Ross Strope Assistant Director April 14, 2023