COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 3293S.011
Bill No.: SB 771
Subject: Crimes and Punishment; Liability; Criminal Procedure; Civil Procedure
Type: Original
Date: December 29, 2023

Bill Summary: This proposal modifies provisions relating to self-defense.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
Total Estimated Net				
Effect on General				
Revenue	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
Total Estimated Net				
Effect on Other State				
Funds	\$0	\$0	\$0	

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
Total Estimated Net				
Effect on <u>All</u> Federal				
Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
Total Estimated Net				
Effect on FTE	0	0	0	

- □ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- □ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS					
FUND AFFECTEDFY 2025FY 2026FY 2026					
Local Government	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)		

FISCAL ANALYSIS

ASSUMPTION

Repeals §563.016 and implements §§563.031 and 563.085 - Self-defense

Officials from the **Office of Attorney General (AGO)** assume any additional litigation costs arising from this proposal can be absorbed with existing personnel and resources. However, the AGO may seek additional appropriations if there is a significant increase in litigation.

Oversight does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

Officials from the Department of Corrections, the Department of Natural Resources, Department of Public Safety – (Capitol Police, Office of the Director and the Missouri Highway Patrol), the Department of Social Services, the Missouri Department of Conservation, the Missouri Office of Prosecution Services, the Office of the State Courts Administrator, the Office of the State Public Defender, the Phelps County Sheriff's Department, and the Kansas City Police Department each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **St. Louis County Police Department** state the proposed legislation would protect a person who threatens or uses force pursuant to §563.031 and would have an unknown fiscal impact on the department. The Department's Bureau of Criminal Investigations would be responsible for investigating each use of self-defense instance to determine whether the use of force was justified or not. However, without knowing how many cases the department would see each year, or the complexity of the case, which would contribute to the additional amount of investigative hours worked, it is impossible to provide a cost.

Oversight notes estimated fiscal impact provided by the St. Louis County Police Department; however, Oversight is unable to project a statewide cost for police and sheriff's departments; therefore, the impact to local governments will be presented as \$0 to (Unknown).

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other local law enforcement were requested to respond to this proposed legislation but did not. A general listing of political subdivisions included in our database is available upon request.

FISCAL IMPACT – State Government	FY 2025 (10 Mo.)	FY 2026	FY 2027
	()		
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Local Government	FY 2025	FY 2026	FY 2027
	(10 Mo.)		
POLICE AND SHERIFF'S			
DEPARTMENTS			
Cost - Police Departments (§563.031)	<u>\$0 to</u>	<u>\$0 to</u>	<u>\$0 to</u>
Increase in investigations	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
ESTIMATED NET EFFECT ON			
POLICE AND SHERIFF'S	<u>\$0 to</u>	<u>\$0 to</u>	<u>\$0 to</u>
DEPARTMENTS	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act modifies provisions relating to the use of self-defense.

PRESUMPTION OF REASONABLENESS (Section 563.031)

Under current law, the defendant has the burden to prove he or she reasonably believed physical or deadly force was necessary to protect him or herself or a third person.

This act provides that there shall be a presumption of reasonableness that the defendant believed such force was necessary to defend him or herself or a third person.

IMMUNITY FROM LIABILITY (Section 563.085)

This act provides that a person who uses or threatens to use force in self-defense is immune from criminal prosecution and civil action for the use of such force, unless such force was used against a law enforcement officer who was acting in the performance of his or her official duties and the person reasonably knew or should have known that the person was a law enforcement officer.

Additionally, a law enforcement agency may use standard procedures for investigating the use or threatened use of force, but the agency may not arrest the person for using or threatening to use force unless the agency determines that there is probable cause that the force that was used or threatened was unlawful.

This act provides that the defendant can raise a claim of self-defense during a pre-trial hearing in either a criminal or civil case which shall shift the burden on the party seeking to overcome the immunity by proof of clear and convincing evidence.

DD:LR:OD

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Finally, this act repeals provisions relating to civil remedies that are unaffected by criminal provisions of self-defense law.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Attorney General's Office Department of Corrections Department of Natural Resources Department of Public Safety Department of Social Services Missouri Department of Conservation Missouri Office of Prosecution Services Office of the State Courts Administrator Office of the State Public Defender Phelps County Sheriff's Department Kansas City Police Department St. Louis County Police Department

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