COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4350S.02I Bill No.: SB 951

Subject: Crimes and Punishment; Sexual Offenses; Courts; Juries; Criminal Procedure;

Attorneys

Type: Original

Date: March 8, 2024

Bill Summary: This proposal establishes the penalty of death for certain sexual offenses.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
General Revenue*	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)	
Total Estimated Net				
Effect on General				
Revenue	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)	

^{*}Oversight assumes the amount of time and resources spent trying a case that could involve the death penalty for sexual offenses involving a child (for the Office of the State Public Defender and Office of the State Courts Administrator) could exceed the \$250,000 threshold.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
Total Estimated Net				
Effect on Other State				
Funds	\$0	\$0	\$0	

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS					
FUND AFFECTED	FY 2025	FY 2026	FY 2027		
Total Estimated Net					
Effect on All Federal					
Funds	\$0	\$0	\$0		

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
Total Estimated Net				
Effect on FTE	0	0	0	

- ⊠ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
Local Government	\$0	\$0	\$0	

FISCAL ANALYSIS

ASSUMPTION

§566.250 – Death Penalty for Certain Sexual Offenses

Officials from the **Office of the State Public Defender (SPD)** state SPD currently has twenty-nine FTE allocated to handle cases in which the State is seeking death as a punishment. The addition of death as a sentencing penalty would require more FTE specially trained in death penalty litigation. The fiscal impact is unknown at this time.

Officials from the **Department of Corrections (DOC)** assume this proposal includes the possibility of the death penalty for statutory rape in the first degree or sexual trafficking of a child in the first degree. Because the rate of execution is low, six from FY 2021 through FY 2023, DOC does not expect significant impact from the possibility of the death penalty in these cases.

Officials from the **Office of the State Courts Administrator (OSCA)** anticipates that the proposal may impact approximately 300 cases annually and that each impacted case would place significant additional demands on court resources. OSCA does not have sufficient data to estimate the number of FTEs that would be needed. Any significant changes will be reflected in future budget requests.

Oversight notes if the death penalty is not waived by the state, then the trial would proceed in two stages which could involve additional time and resources. Oversight is unsure of the number of cases that could be involved from the provisions of this proposal after August 28, 2024. Therefore, Oversight will reflect a \$0 or unknown cost for this proposal for additional costs of the Office of the State Public Defender and Office of the State Courts Administrator.

Officials from the Missouri Highway Patrol, the Department of Health and Senior Services, the Department of Mental Health, the Department of Social Services and the Missouri Office of Prosecution Services each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the Attorney General's Office did not respond to **Oversight's** request for fiscal impact for this proposal.

ESTIMATED NET EFFECT ON GENERAL REVENUE	<u>\$0 or</u> (Unknown)	<u>\$0 or</u> (Unknown)	<u>\$0 or</u> (Unknown)
U	<u> </u>	<u> </u>	<u> </u>
a child §566.250	(Unknown)	(Unknown)	(Unknown)
of statutory rape or sexual trafficking of	\$0 or	\$0 or	\$0 or
involving the death penalty for offenses			
and resources needed to try cases			
<u>Cost</u> – SPD and OSCA – increased time			
GENERAL REVENUE			
	(10 Mo.)		
FISCAL IMPACT – State Government	FY 2025	FY 2026	FY 2027

FISCAL IMPACT – Local Government	FY 2025 (10 Mo.)	FY 2026	FY 2027
	(10 1010.)		
	\$0	\$0	\$0

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act provides that the death penalty may be sought for the offenses of statutory rape in the first degree and sexual trafficking of a child in the first degree.

If the death penalty is not waived by the state, the trial shall proceed in two stages before the same trier of fact. In the first stage, the trier shall determine whether the defendant is guilty. In the second stage, if the trier found the defendant guilty of statutory rape in the first degree or sexual trafficking of a child in the first degree, the trier shall assess and determine the punishment.

If the trier finds by a preponderance of the evidence that the defendant is intellectually disabled, there is a mitigation of punishment, or the trier decides not to declare a punishment of death, then a punishment at life imprisonment without eligibility for parole shall be declared. If the trier is a jury and it is unable to decide upon the punishment, the judge shall determine the punishment.

This act shall only apply to offenses committed on or after August 28, 2024.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Department of Corrections
Office of the State Public Defender
Office of the State Courts Administrator
Missouri Highway Patrol
Department of Health and Senior Services
Department of Mental Health
Department of Social Services
Missouri Office of Prosecution Services

NOT RESPONDING

Attorney General's Office

Julie Morff Director

March 8, 2024

Ross Strope Assistant Director March 8, 2024