COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4756S.01I Bill No.: SB 1275

Subject: Department of Public Safety; Religion; Appropriations; General Assembly

Type: Original

Date: March 11, 2024

Bill Summary: This proposal creates provisions relating to the Missouri Task Force on

Nonprofit Safety and Security.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
	(\$95,000 to	(\$92,584 to	(\$94,125 to	
General Revenue*	Unknown)	Unknown)	Unknown)	
Total Estimated Net				
Effect on General	(\$95,000 to	(\$92,584 to	(\$94,125 to	
Revenue	Unknown)	Unknown)	Unknown)	

^{*} Oversight assumes the total fiscal impact would exceed the \$250,000 threshold if funding is appropriated for the grant program. The cost above simply reflects one additional FTE for the Department of Public Safety to administer the program (if appropriated).

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
Supplemental				
Nonprofit Safety and				
Security **	\$0	\$0	\$0	
Total Estimated Net				
Effect on Other State				
Funds	\$0	\$0	\$0	

^{**} Transfers into and payments from the new fund are assumed to net to \$0.

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
Total Estimated Net				
Effect on All Federal				
Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	
General Revenue	1 FTE	1 FTE	1 FTE	
Total Estimated Net				
Effect on FTE	1 FTE	1 FTE	1 FTE	

- ⊠ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§§650.900 & 650.910 – Missouri Task Force on Nonprofit Safety and Security

Officials from the **Department of Public Safety (DPS) – Director's Office (DO)** state one (1) FTE (Grants Officer, \$54,008 annually) is needed for the administration and management of grant related activities and to provide support to the task force.

DPS estimates a total fiscal impact to the General Revenue Fund of \$79,657 for FY 2025; \$92,584 for FY 2026 and \$94,124 for FY 2027.

Oversight also notes the provisions of §650.910.1 establishes the Supplemental Nonprofit Safety and Security Fund. This fund is to consist of moneys collected under this section and §650.900. §650.910.3 provides that nonprofit organizations whose applications for funding through the Federal Emergency Management Agency's (FEMA) nonprofit security grant program have been approved by the DPS Office of Homeland Security are eligible for grants from the fund. No additional application is required for grants from the fund and an application for a grant from the federal program is also an application for funding from the fund. An eligible organization may receive a grant for up to five percent (5%) of the funds available in the grant pool for that distribution. In addition, no more than five percent (5%) of the available funds available annually shall be used for administrative expenses associated with the fund. Oversight assumes the DPS would need 1 FTE Grants Officer to track and administer the grant program.

Oversight will reflect the possibility that the General Assembly could appropriate moneys to this new fund from the General Revenue Fund. Oversight assumes all appropriated moneys, if any, will be expended in the same year.

Officials from the **Office of the Governor (GOV)** state this bill adds to the Governor's current load of appointment duties. Individually, additional requirements should not fiscally impact the Office of the Governor. However, the cumulative impact of additional appointment duties across all enacted legislation may require additional resources for the Office of the Governor.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect no fiscal impact for this agency.

Officials from the **Department of Public Safety - Missouri Highway Patrol** and the **Office of the State Treasurer** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

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Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

For informational purposes, **Oversight** notes on the Missouri DPS website, regarding availability for the FY 2018 Nonprofit Security Grant Program of \$200,000 had the description:

"The Missouri Department of Public Safety, Office of Homeland Security is seeking applications for the 2018 Fiscal Year Nonprofit Security Grant Program - State (NSGP-S) from eligible nonprofit organizations. The grant promotes emergency preparedness coordination and collaboration activities between public and private community representatives as well as state and local government agencies.

Churches, mosques and synagogues are among those eligible to apply for the competitive grants. The maximum grant award to an approved grantee is \$75,000. A total of only \$200,000 is available for the state of Missouri, excluding the St. Louis metropolitan area, which is eligible for funding through a separate federal grant program."

Oversight also notes according to FEMA's website, the 2023 federal funding available for the Nonprofit Security Grant Program (NSGP) is \$305 million (\$250.15 million was available in FY 2022 and \$180 million was available in FY 2021):

- Nonprofit Security Grant Program Urban Areas (UA) \$152.5 million;
- Nonprofit Security Grant Program State \$152.5 million

Missouri's allocation of the \$305 million is

- Nonprofit Security Grant Program UA \$2,219,088;
- Nonprofit Security Grant Program State \$2,996,042

Oversight notes the provisions of this proposal have an emergency clause.

FISCAL IMPACT – State	FY 2025	FY 2026	FY 2027
Government			
GENERAL REVENUE FUND			
Costs – DPS (§§650.900 and			
650.910) p.3			
Personal service	(\$54,008)	(\$55,088)	(\$56,190)
Fringe benefits	(\$35,954)	(\$36,194)	(\$36,607)
Equipment and expense	(\$5,038)	(\$1,302)	(\$1,328)
<u>Total Costs</u> - DPS	(\$95,000)	(\$92,584)	(\$94,125)
FTE Change – DPS	1 FTE	1 FTE	1 FTE
Transfer-out (§§650.900 and			
650.910) Appropriation to the			
Supplemental Nonprofit Safety and			
Security Fund p.3	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
Security Fund p.5	<u>\$0 to (Olikilowil)</u>	<u>\$0 to (Olikilowil)</u>	<u>50 to (Clikilowil)</u>
ESTIMATED NET EFFECT ON			
THE GENERAL REVENUE	(\$95,000 to	(\$92,584 to	<u>(\$94,125 to</u>
FUND	Unknown)	Unknown)	<u>Unknown)</u>
Estimated Net FTE Change on the			
Supplemental Nonprofit Safety and			
Supplemental Nonprofit Safety and Security Fund	1 FTE	1 FTE	1 FTE
	1 FTE	1 FTE	1 FTE
	1 FTE	1 FTE	1 FTE
Security Fund	1 FTE	1 FTE	1 FTE
Security Fund SUPPLEMENTAL	1 FTE	1 FTE	1 FTE
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND	1 FTE	1 FTE	1 FTE
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and	1 FTE	1 FTE	1 FTE
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and 650.910) Appropriation from			
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and	1 FTE \$0 to Unknown	1 FTE	1 FTE
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and 650.910) Appropriation from General Revenue p.3			
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and 650.910) Appropriation from General Revenue p.3 Costs – DPS (§§650.900 and			
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and 650.910) Appropriation from General Revenue p.3 Costs - DPS (§§650.900 and 650.910) - Distribution of grant	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and 650.910) Appropriation from General Revenue p.3 Costs – DPS (§§650.900 and			
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and 650.910) Appropriation from General Revenue p.3 Costs - DPS (§§650.900 and 650.910) - Distribution of grant	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (\$\\$650.900 and 650.910) Appropriation from General Revenue p.3 Costs - DPS (\$\\$650.900 and 650.910) - Distribution of grant monies p.3	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and 650.910) Appropriation from General Revenue p.3 Costs – DPS (§§650.900 and 650.910) – Distribution of grant monies p.3 ESTIMATED NET EFFECT ON	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
Security Fund SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND Transfer-in - (§§650.900 and 650.910) Appropriation from General Revenue p.3 Costs - DPS (§§650.900 and 650.910) - Distribution of grant monies p.3 ESTIMATED NET EFFECT ON THE SUPPLEMENTAL	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown

FISCAL IMPACT – Local Government	FY 2025	FY 2026	FY 2027
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

This proposal may impact small business nonprofit organizations at elevated risk of terrorist attacks/threats if they receive a grant. (§650.910)

FISCAL DESCRIPTION

This act establishes the "Missouri Task Force on Nonprofit Safety and Security" within the Office of Homeland Security of the Department of Public Safety.

The Task Force shall study and make recommendations regarding security needs of nonprofit organizations at risk of terrorist attacks in Missouri. The Task Force shall issue a report to the Office of Homeland Security of its recommendations with respect to terrorist attacks in Missouri. Such report shall be issued annually and shall also be provided to the Senate Committee on Appropriations and the House Budget Committee.

This act also establishes the "Supplemental Nonprofit Safety and Security Fund" which shall consist of moneys appropriated for eligible nonprofit organizations for security measures as provided in the act.

This act contains an emergency clause.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Department of Public Safety –
Director's Office
Missouri Highway Patrol
Office of the Governor
Office of the Secretary of State
Office of the State Treasurer
Joint Committee on Administrative Rules

Julie Morff Director

March 11, 2024

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Ross Strope Assistant Director March 11, 2024