COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0911S.01I Bill No.: SB 84

Subject: County Officials; Elections

Type: Original

Date: January 26, 2025

Bill Summary: This proposal creates the offense of tampering with an election official.

FISCAL SUMMARY

EST	ESTIMATED NET EFFECT ON GENERAL REVENUE FUND							
FUND	FY 2026	FY 2027	FY 2028	Fully				
AFFECTED				Implemented				
				(FY 2030)				
General Revenue	(\$8,737)	(\$21,389)	(\$32,726)	(\$56,746)				
Total Estimated								
Net Effect on								
General								
Revenue	(\$8,737)	(\$21,389)	(\$32,726)	(\$56,746)				

E	ESTIMATED NET EFFECT ON OTHER STATE FUNDS								
FUND	FY 2026	FY 2027	FY 2028	Fully					
AFFECTED				Implemented					
				(FY 2030)					
Total Estimated									
Net Effect on									
Other State									
Funds	\$0	\$0	\$0	\$0					

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS								
FUND	FY 2026	FY 2027	FY 2028	Fully				
AFFECTED				Implemented				
				(FY 2030)				
Total Estimated								
Net Effect on								
All Federal								
Funds	\$0	\$0	\$0	\$0				

ESTIM	ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)								
FUND	FY 2026	FY 2027	FY 2028	Fully					
AFFECTED				Implemented					
				(FY 2030)					
Total Estimated									
Net Effect on									
FTE	0	0	0	\$0					

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in	any
of the three fiscal years after implementation of the act or at full implementation of the act	t.

☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of
the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS								
FUND	FY 2026	FY 2027	FY 2028	Fully				
AFFECTED				Implemented				
				(FY 2030)				
Local								
Government	\$0	\$0	\$0	\$0				

FISCAL ANALYSIS

ASSUMPTION

Section 115.638 – Commits the offense of tampering with an election official

Officials from the **Department of Corrections (DOC)** state this proposal creates the offense of tampering with an election official. Section 115.638 is created to include the offense of Tampering with an Election Official. The offense of tampering with an election official is a class C misdemeanor offense, unless it results in death or bodily injury to an election official or their family, in which case it is a class B felony.

As misdemeanors fall outside the purview of DOC, there is no impact to DOC for the offense resulting in the class C misdemeanor.

The offense resulting in a class B felony would be considered a new crime. As there is little direct data on which to base an estimate, the department estimates an impact comparable to the creation of a new class B felony.

Given the seriousness of class B felony offenses and that the introduction of a completely new class B felony offense is a rare event, the department assumes the admission of one person per year to prison following the passage of the legislative proposal.

Offenders committed to prison with a class B felony as their most serious sentence, have an average sentence length of 9.0 years and served, on average, 3.4 years in prison prior to first release. The department assumes one third of the remaining sentence length will be served in prison as a parole return, and the rest of the sentence will be served on supervision in the community.

The cumulative impact on the department is estimated to be 5 additional offenders in prison and 0 additional offenders on field supervision by FY 2030.

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Change in prison admissions and probation openings with legislation-Class B Felony

	FY2026	FY2027	FY2028	FY2029	FY2030	FY2031	FY2032	FY2033	FY2034	FY2035
New Admissions										
Current Law	0	0	0	0	0	0	0	0	0	0
After Legislation	1	1	1	1	1	1	1	1	1	1
Probation										
Current Law	0	0	0	0	0	0	0	0	0	0
After Legislation	0	0	0	0	0	0	0	0	0	0
Change (After Legislation	ı - Current La	w)								
Admissions	1	1	1	1	1	1	1	1	1	1
Probations										
Cumulative Populations										
Prison	1	2	3	4	5	5	5	5	5	5
Parole						1	2	3	4	4
Probation										
Impact										
Prison Population	1	2	3	4	5	5	5	5	5	5
Field Population						1	2	3	4	4
Population Change	1	2	3	4	5	6	7	8	9	9

	# to prison	Cost per year	Total Costs for prison	Change in probation & parole officers	Total cost for probation and parole	# to probation & parole	Grand Total - Prison and Probation (includes 2% inflation)
Year 1	1	(\$10,485)	(\$8,737)	0	\$0	0	(\$8,737)
Year 2	2	(\$10,485)	(\$21,389)	0	\$0	0	(\$21,389)
Year 3	3	(\$10,485)	(\$32,726)	0	\$0	0	(\$32,726)
Year 4	4	(\$10,485)	(\$44,507)	0	\$0	0	(\$44,507)
Year 5	5	(\$10,485)	(\$56,746)	0	\$0	0	(\$56,746)
Year 6	5	(\$10,485)	(\$57,881)	0	\$0	1	(\$57,881)
Year 7	5	(\$10,485)	(\$59,039)	0	\$0	2	(\$59,039)
Year 8	5	(\$10,485)	(\$60,220)	0	\$0	3	(\$60,220)
Year 9	5	(\$10,485)	(\$61,424)	0	\$0	4	(\$61,424)
Year 10	5	(\$10,485)	(\$62,635)	0	\$0	4	(\$62,635)

^{*} If this impact statement has changed from statements submitted in previous years, it could be due to an increase/decrease in the number of offenders, a change in the cost per day for institutional offenders, and/or an increase in staff salaries.

If the projected impact of legislation is less than 1,500 offenders added to or subtracted from the department's institutional caseload, the marginal cost of incarceration will be utilized. This cost of incarceration is \$28.73 per day or an annual cost of \$10,485 per offender and includes such costs as medical, food, and operational E&E. However, if the projected impact of legislation is 1,500 or more offenders added or removed to the department's institutional caseload, the full

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cost of incarceration will be used, which includes fixed costs. This cost is \$100.25 per day or an annual cost of \$36,591 per offender and includes personal services, all institutional E&E, medical and mental health, fringe, and miscellaneous expenses. None of these costs include construction to increase institutional capacity.

DOC's cost of probation or parole is determined by the number of P&P Officer II positions that are needed to cover its caseload. The DOC average district caseload across the state is 51 offender cases per officer. An increase/decrease of 51 cases would result in a cost/cost avoidance equal to the salary, fringe, and equipment and expenses of one P&P Officer II. Increases/decreases smaller than 51 offender cases are assumed to be absorbable.

In instances where the proposed legislation would only affect a specific caseload, such as sex offenders, the DOC will use the average caseload figure for that specific type of offender to calculate cost increases/decreases.

Officials from the **Office of the State Courts Administrator** and the **Missouri Highway Patrol** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the Jackson County Election Board, the Platte County Board of Elections, the St. Louis City Board of Elections and the St. Louis County Board of Elections each assume no fiscal impact from this legislation.

Rule Promulgation

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

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FISCAL IMPACT – State	FY 2026	FY 2027	FY 2028	Fully
Government	(10 Mo.)			Implemented
				(FY 2030)
GENERAL REVENUE				
<u>Cost</u> – DOC (§115.638)				
Increased Incarceration Costs	(\$8,737)	(\$21,389)	<u>(\$32,726)</u>	(\$56,746)
ESTIMATED TOTAL NET				
EFFECT TO GENERAL				
REVENUE	<u>(\$8,737)</u>	<u>(\$21,389)</u>	<u>(\$32,726)</u>	<u>(\$56,746)</u>

FISCAL IMPACT – Local	FY 2026	FY 2027	FY 2028	Fully
Government	(10 Mo.)			Implemented
				(FY 2030)
	\$0	\$0	\$0	\$0

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

The proposed legislation creates the offense of tampering with an election official. The offense of tampering with an election official shall be a class one election offense, punishment by imprisonment of not more than five years or by of not less that \$2,500 but not more than \$10,000 or by both imprisonment and fine. If a violation of this provision results in the death or bodily injury to an election official or a member of the official's family, the offense shall be a class B felony.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State Missouri Highway Patrol Department of Corrections

BR:LR:OD

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Office of the State Courts Administrator Jackson County Election Board Platte County Board of Elections St. Louis City Board of Elections St. Louis County Board of Elections

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January 26, 2025

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