

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1108S.01I
 Bill No.: SB 173
 Subject: Department of Public Safety; Religion; Appropriations; General Assembly
 Type: Original
 Date: March 9, 2025

Bill Summary: This proposal creates provisions relating to grants for nonprofit organizations at risk for terrorist attacks.

FISCAL SUMMARY

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND | | | |
|--|-------------------------|-------------------------|-------------------------|
| FUND AFFECTED | FY 2026 | FY 2027 | FY 2028 |
| General Revenue* | \$0 to (Unknown) | \$0 to (Unknown) | \$0 to (Unknown) |
| Total Estimated Net Effect on General Revenue | \$0 to (Unknown) | \$0 to (Unknown) | \$0 to (Unknown) |

*The fiscal impact is dependent upon an appropriation for the program. The total cost of the Department of Public Safety FTE is estimated to exceed \$90,000 per year. The amount to be appropriated to be disbursed as grants is unknown. Oversight assumes the total fiscal impact would exceed the \$250,000 threshold, if appropriated.

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS | | | |
|---|------------|------------|------------|
| FUND AFFECTED | FY 2026 | FY 2027 | FY 2028 |
| Supplemental Nonprofit Safety and Security Grant Program** | \$0 | \$0 | \$0 |
| Total Estimated Net Effect on <u>Other</u> State Funds | \$0 | \$0 | \$0 |

* Transfers-in, grants received into and payments from the new fund are assumed to net to \$0.

**Oversight assumes if federal grant monies are received from FEMA, the amounts are \$0 to Unknown. Any funds received are likely to exceed \$250,000 annually.

Numbers within parentheses: () indicate costs or losses.

| ESTIMATED NET EFFECT ON FEDERAL FUNDS | | | |
|---|----------------|----------------|----------------|
| FUND AFFECTED | FY 2026 | FY 2027 | FY 2028 |
| Federal* | \$0 | \$0 | \$0 |
| Total Estimated Net Effect on <u>All</u> Federal Funds | \$0 | \$0 | \$0 |

*Transfers-in and -out assumed to net to \$0. If grant funds are received, funds are assumed to exceed \$250,000.

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) | | | |
|---|----------------|----------------|----------------|
| FUND AFFECTED | FY 2026 | FY 2027 | FY 2028 |
| Supplemental Nonprofit Safety and Security Grant Program | 1 FTE | 1 FTE | 1 FTE |
| Total Estimated Net Effect on FTE | 1 FTE | 1 FTE | 1 FTE |

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

| ESTIMATED NET EFFECT ON LOCAL FUNDS | | | |
|--|----------------|----------------|----------------|
| FUND AFFECTED | FY 2026 | FY 2027 | FY 2028 |
| Local Government | \$0 | \$0 | \$0 |

FISCAL ANALYSIS

ASSUMPTION

§§590.1400 & 590.1405 – Missouri Task Force on Safety and Security for Nonprofit Organizations and grants for nonprofit organizations at risk for terrorist attacks

Officials from the **Department of Public Safety (DPS) – Director’s Office (DO)** state one (1) FTE (Grants Officer, \$54,008 annually) is needed for the administration and management of grant related activities and one (1) FTE (Lead Admin Support Asst., \$35,500) is needed to assist the taskforce and writing the annual report.

DPS estimates a total fiscal impact to the General Revenue Fund of \$138,184 for FY 2026; \$159,327 for FY 2027 and \$161,913 for FY 2028.

Oversight notes the provisions of §590.1400 establish the Missouri Task Force on Safety and Security for Nonprofit Organizations. Oversight assumes the eight members of the task force may incur some expenses if meetings are held quarterly, either in-person or by phone and/or video conference. Oversight further assumes DPS is provided with core funding to handle a certain amount of activity each year and, therefore, assumes the expenses related to assisting the task force and writing the report could be absorbed by the DPS.

Oversight also notes the provisions of §590.1400.7 provide that the DPS shall develop a grant program to administer funds to eligible nonprofit organizations. An eligible organization may receive a grant for up to five percent (5%) of the funds available in the grant pool for that distribution. Oversight assumes the DPS would need 1 FTE Grants Officer to develop and administer the grant program.

§590.1405 establishes the Supplemental Nonprofit Safety and Security Grant Program Fund. This fund is to consist of moneys appropriated or donated or otherwise made available to eligible nonprofit organizations. Additionally, no more than five percent (5%) of the funds available annually will be used for administration expenses associated with the grant program/fund.

Oversight will reflect the possibility that the General Assembly could appropriate moneys to this new fund from the General Revenue Fund in addition to the possibility of receiving federal grant monies. Oversight assumes all appropriated moneys, if any, will be expended in the same year. For fiscal note purposes, Oversight assumes the distribution of grants and administrative costs provided under this proposal will equal income and net to zero.

Officials from the **DPS - Missouri Highway Patrol** and the **Office of the State Treasurer** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight also notes according to FEMA’s website, the 2024 federal funding available for the Nonprofit Security Grant Program (NSGP) is \$454.5 million (includes \$180 million from the National Security Supplemental):

- Nonprofit Security Grant Program – Urban Areas (UA) - \$227.25 million;
- Nonprofit Security Grant Program – State - \$227.25 million

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

| <u>FISCAL IMPACT – State Government</u> | FY 2026 (10 Mo.) | FY 2027 | FY 2028 |
|--|--------------------------------|--------------------------------|--------------------------------|
| GENERAL REVENUE FUND | | | |
| <u>Transfer-out (§§590.1400 and 590.1405) Appropriation to the Supplemental Nonprofit Safety and Security Grant Program Fund p.3</u> | <u>\$0 to (Unknown)</u> | <u>\$0 to (Unknown)</u> | <u>\$0 to (Unknown)</u> |
| ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND | <u>\$0 to (Unknown)</u> | <u>\$0 to (Unknown)</u> | <u>\$0 to (Unknown)</u> |
| | | | |
| | | | |

| <u>FISCAL IMPACT – State Government</u> | FY 2026 (10 Mo.) | FY 2027 | FY 2028 |
|--|---------------------|-------------------|-------------------|
| SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY GRANT PROGRAM FUND | | | |
| <u>Transfer-in</u> - (§§590.1400 and 590.1405) Appropriation from General Revenue p.3 | \$0 to Unknown | \$0 to Unknown | \$0 to Unknown |
| <u>Transfer-in</u> -- Federal grant funds (§590.1440) p.3 | \$0 to Unknown | \$0 to Unknown | \$0 to Unknown |
| <u>Costs</u> – DPS (§§590.1400 and 590.1405) – Distribution of grant monies p.3 | \$0 to (Unknown) | \$0 to (Unknown) | \$0 to (Unknown) |
| <u>Costs</u> – DPS (§§590.1400 and 590.1405) p.3 | | | |
| Personal service | (\$45,006) | (\$55,088) | (\$56,190) |
| Fringe benefits | (\$31,199) | (\$37,871) | (\$38,313) |
| Equipment and expense | (\$4,826) | (\$1,302) | (\$1,328) |
| Total Costs - DPS | (\$81,031) | (\$94,261) | (\$95,831) |
| FTE Change – DPS | 1 FTE | 1 FTE | 1 FTE |
| ESTIMATED NET EFFECT ON THE SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY GRANT PROGRAM FUND | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| Estimated Net FTE Change on the Supplemental Nonprofit Safety and Security Grant Program Fund | 1 FTE | 1 FTE | 1 FTE |
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| <u>FISCAL IMPACT – State Government</u> | FY 2026 (10 Mo.) | FY 2027 | FY 2028 |
|--|-------------------------|-------------------------|-------------------------|
| FEDERAL FUNDS | | | |
| <u>Income</u> – Grant funds for the Supplemental Nonprofit Safety and Security Grant Program (§590.1440) p.3 | \$0 to Unknown | \$0 to Unknown | \$0 to Unknown |
| <u>Transfer-out</u> – to the Supplemental Nonprofit Safety and Security Grant Program Fund (§590.1440) p.3 | <u>\$0 to (Unknown)</u> | <u>\$0 to (Unknown)</u> | <u>\$0 to (Unknown)</u> |
| ESTIMATED NET EFFECT ON FEDERAL FUNDS | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |

| <u>FISCAL IMPACT – Local Government</u> | FY 2026 (10 Mo.) | FY 2027 | FY 2028 |
|---|---------------------|-------------------|-------------------|
| | | | |
| | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| | | | |

FISCAL IMPACT – Small Business

This proposal may impact small business nonprofit organizations at elevated risk of terrorist attacks/threats if they receive a grant. (§590.1405)

FISCAL DESCRIPTION

This act establishes the "Missouri Task Force on Safety and Security for Nonprofit Organizations" within the Department of Public Safety.

The Task Force shall study and make recommendations regarding security needs of nonprofit organizations at risk of terrorist attacks in Missouri. The Task Force shall issue a report to the Department of Public Safety of its recommendations, including standards for determining security grant recipients. Such report shall be issued annually and shall also be provided to the Senate Committee on Appropriations and the House Budget Committee. (§590.1400)

The Department of Public Safety shall develop a grant program and administer funds to eligible nonprofit organizations.

This act also establishes the "Supplemental Nonprofit Safety and Security Grant Program Fund" which shall consist of moneys appropriated for eligible nonprofit organizations for security measures as provided in the act. (§590.1405)

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Public Safety –
Director's Office
Missouri Highway Patrol
Office of the Secretary of State
Office of the State Treasurer
Joint Committee on Administrative Rules



Julie Morff
Director
March 9, 2025



Jessica Harris
Assistant Director
March 9, 2025