

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 2619S.01I  
 Bill No.: SB 664  
 Subject: Department of Health and Senior Services; Health Care; Health Care  
 Professionals; Veterans  
 Type: Original  
 Date: April 1, 2025

Bill Summary: This proposal establishes the "Veterans Traumatic Brain Injury Treatment and Recovery Act".

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
General Revenue*	\$0 to (Exceeding \$485,700)	\$0 to (Exceeding \$462,204)	\$0 to (Exceeding \$469,184)
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0 to (Exceeding \$485,700)</b>	<b>\$0 to (Exceeding \$462,204)</b>	<b>\$0 to (Exceeding \$469,184)</b>

\*Subject to appropriations. The amounts above simply reflect the administrative costs of the Department of Public Safety - Missouri Veterans Commission (4 FTE) and the Department of Health and Senior Services (\$50,000 for research and reporting). Not included in the amounts above are the reimbursements to health care facilities for hyperbaric oxygen therapy nor the reimbursements for these costs by the U.S. Department of Defense or the U.S. Food and Drug Administration.

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Veterans Traumatic Brain Injury Treatment and Recovery*	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

\* Assumes transfers-in/appropriations, gifts, bequests, donations and costs net to \$0.

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
Veterans Traumatic Brain Injury Treatment and Recovery	0 to 4 FTE	0 to 4 FTE	0 to 4 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>0 to 4 FTE</b>	<b>0 to 4 FTE</b>	<b>0 to 4 FTE</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §§191.2600 to 191.2630 – Alternative therapies for veterans with PTSD and traumatic brain injuries

Officials from the **Department of Public Safety (DPS) - Missouri Veterans Commission (MVC)** state this proposal would have a significant fiscal impact on the Missouri Veterans Commission.

This would be a new program owned by the Missouri Veterans Commission as defined as definition of Commission. This bill provides compliance and eligibility under the program which is increased responsibilities of MVC, outside of the MVC existing operational structure. This creates the new fund “Veterans Traumatic Brain Injury Treatment and Recovery fund” and further defines how monies are granted and reimbursed. Defines responsibility of the recipient and the oversight, data analysis, and reporting responsibility of MVC.

The MVC assumes this bill would require MVC to review, preapprove, obligate, pay, report, and audit the program on behalf of the Veterans in any authorized facility throughout the state. This work would require the creation of a new section within the Missouri Veterans Commission consisting of technicians with medical knowledge and staff familiar with additional accounting staff that does not currently exist.

The MVC makes the following assumptions:

- Require an administrative assistant - \$45,000 annual
- Require two accountants - \$55,000 annual
- Require a program manager - \$85,000 annual
- Require new computers equipped with tracking software, communication equipment, office equipment, office furniture, and office space that MVC does not currently have available - \$103,900
- This would be a centralized function at MVC HQ in coordination with DHSS

The MVC is not certain how many of these therapies exist today and defer that to DHSS.

Assuming the provisions of this proposal would be effective January 1, 2026, the MVC anticipates a 6-month impact for 2026 of \$435,700; an impact of \$412,204 for FY 2027; and an impact of \$419,184 for FY 2028.

In response to similar legislation, HB 262 (2025), officials from the **MVC** stated that the MVC does not believe without creating a new program entirely, that MVC would be the ones to handle this program. They do not have the required personnel to make these mental health decisions.

**Oversight** has no information to the contrary. Therefore, Oversight will present the fiscal impact of this proposal as provided by DPS-MVC. Oversight assumes all costs incurred by the MVC and the DHSS, plus reimbursements for therapy/treatment will be paid for through the Veterans Traumatic Brain Injury Treatment and Recovery Fund authorized by §191.2615. Funding for this program will consist of any appropriation, gifts, bequests and donations. Therefore, Oversight assumes, for fiscal note purposes, total funding and expenditures will net to \$0.

Officials from the **Department of Health and Senior Services (DHSS)** state sections 191.2600 to 191.2630 of the proposed legislation establishes the “Veterans Traumatic Brain Injury Treatment and Recovery Act” and the “Veterans Traumatic Brain Injury Treatment and Recovery Fund” creating provisions relating to alternative therapies (including, but not limited, to hyperbaric oxygen therapy) for veterans with Post Traumatic Stress Disorder (PTSD) or Traumatic Brain Injuries (TBI). The Veteran’s Commission would be determining if entities are eligible for reimbursement for providing alternative therapies to veterans diagnosed with PTSD or TBI and reimbursing those entities from the fund. The DHSS would be responsible for awarding funds (via contract(s)) to entities to conduct research on the effectiveness of the therapies as treatment (Section 191.2615.7). DHSS would also be responsible for analyzing the report prepared by the Commission as well as information from the studies/research conducted by the entities contracted by DHSS. This information would be used by DHSS to prepare a report outlining findings, efficacies of alternative treatment, and recommendations on budgetary, legislative, or regulatory changes required to expand access to alternative treatment for the target population. The DHSS report would be submitted to the Governor before January thirtieth each year (Section 191.2625.3). DHSS and the Veteran’s Commission will jointly promulgate rules and regulations related to the legislation (Section 191.2630). It is assumed that the DHSS duties listed above will be performed by current DHSS staff. Therefore, no additional FTE will be required/requested.

The estimated fiscal impact of the research and reporting responsibilities assigned to DHSS as set forth in the proposed legislation (Sections 191.2615.7 and 191.2625.3) is \$50,000 annually. This is based on a research contract quote from one of DHSS’ current partners.

The legislation proposes to fund these costs from the newly established Veterans Traumatic Brain Injury Treatment and Recovery Fund. The Veterans Traumatic Brain Injury Treatment and Recovery Fund does not appear to have a dedicated funding source, so DSDS assumes a GR transfer would be needed to support the fund. This fiscal note assumes all costs would be made from the Veterans Traumatic Brain Injury Treatment and Recovery Fund and an equivalent GR transfer would be necessary to support the new fund.

This bill proposes language to hyperbaric treatment for patients diagnosed with PTSD. It allows facilities in the State of Missouri, who meet specific conditions, to provide and be reimbursed by the DHSS for hyperbaric oxygen therapy provided to Veterans with posttraumatic stress disorder (PTSD) or a traumatic brain injury. Section 191.2605(3) defines facility as “a public or private health clinic, outpatient health clinic, community health center, hospital, or other facility

authorized under rules of the department of health and senior services to provide hyperbaric oxygen therapy under sections 191.2600 to 191.2630.”

As a result of the proposed legislation, the Division of Regulation and Licensure (DRL), Section for Health Standards and Licensure may experience minor additional work in terms of receiving and processing complaints regarding this program and whether a hospital is carrying out all of the requirements properly. It is assumed that the DRL can absorb the costs of this bill with current resources. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

**Oversight** has no information to the contrary. Therefore, Oversight will present the fiscal impact of this proposal to the Veterans Traumatic Brain Injury Treatment and Recover Fund as provided by DHSS.

In response to similar legislation, HB 262 (2025), officials from the **University of Missouri Health Care (MU Health)** have reviewed this proposed legislation and have determined that, as written, it should not create expenses in excess of \$100,000 annually.

**Oversight** has no information to the contrary. Oversight assumes the additional expenses that may be incurred as a result of this proposal is absorbable within the current funding levels MU Health and will present no fiscal impact for this organization.

Officials from the **Department of Commerce and Insurance**, the **Department of Public Safety – Division of Fire Safety**, the **Department of Social Services**, the **Missouri National Guard** and the **Office of the State Treasurer** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other hospitals were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

#### Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet

these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<b>GENERAL REVENUE FUND</b>			
<u>Transfer-Out</u> – Appropriations to the Veterans Traumatic Brain Injury Treatment and Recovery Fund (§191.2615) p.3-4	\$0 to (Exceeding \$485,700)	\$0 to (Exceeding \$462,204)	\$0 to (Exceeding \$469,184)
<b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND</b>	<b>\$0 to (Exceeding <u>\$485,700</u>)</b>	<b>\$0 to (Exceeding <u>\$462,204</u>)</b>	<b>\$0 to (Exceeding <u>\$469,184</u>)</b>
<b>VETERANS TRAUMATIC BRAIN INJURY TREATMENT AND RECOVERY FUND</b>			
<u>Transfer-In</u> – Appropriations from General Revenue p.3-4	\$0 to Exceeding \$485,700	\$0 to Exceeding \$462,204	\$0 to Exceeding \$469,184
<u>Income</u> – Reimbursements, gifts, bequests, & donations p.4	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
<u>Costs</u> – DPS-MVC (§§191.2610 to 191.2630)	\$0 to ...	\$0 to ...	\$0 to ...
Personal Service	(\$200,000)	(\$244,800)	(\$249,696)
Fringe Benefits	(\$132,800)	(\$161,284)	(\$163,246)
Equipment and Expense	(\$77,900)	(\$6,120)	(\$6,242)
<u>Costs</u> – DPS-MVC Leased Facility in Jefferson City, MO	<u>(\$25,000)</u>	<u>\$0</u>	<u>\$0</u>
<b>Total Cost – DPS-MVC</b>	<b>(\$435,700)</b>	<b>(\$412,204)</b>	<b>(\$419,184)</b>
FTE Change – DPS-MVC	0 to 4 FTE	0 to 4 FTE	0 to 4 FTE

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<u>Costs</u> – DPS-MVC – reimbursement to health care facility for providing hyperbaric oxygen therapy to veterans	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
<u>Reimbursement</u> – DPS-MVC - from the US Food and Drug Administration or the US Department of Defense	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
<u>Costs</u> – DHSS (§§191.2615 and 191.2625) - research and reporting requirements p.4-5	\$0 or (\$50,000)	\$0 or (\$50,000)	\$0 or (\$50,000)
<b>ESTIMATED NET EFFECT ON THE VETERANS TRAUMATIC BRAIN INJURY TREATMENT AND RECOVERY FUND</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>
Estimated Net FTE Change on the Veterans Traumatic Brain Injury Treatment and Recovery Fund	0 to 4 FTE	0 to 4 FTE	0 to 4 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act establishes the "Veterans Traumatic Brain Injury Treatment and Recovery Act". The act creates the "Veterans Traumatic Brain Injury Treatment and Recovery Fund", which will reimburse eligible facilities that provide hyperbaric oxygen therapy to veterans diagnosed with posttraumatic stress disorder or traumatic brain injury and be used to conduct studies on the use of alternative therapies for such conditions. The act specifies the eligibility criteria and requirements for veterans, facilities, and health care practitioners for reimbursement. The veteran shall not be charged by the facility for the cost of the therapy.

The Missouri Veterans' Commission shall compile an annual report with data about the treatment of hyperbaric oxygen therapy and its effectiveness, as set forth in the act. The Department of Health and Senior Services shall award funds to entities to study the use of alternative therapies to treat veterans with posttraumatic stress disorder and brain injuries and shall annually submit a report to the Governor by January 30 containing findings and recommendations relating to this act.

This legislation is not federally mandated, would not duplicate any other program but may require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance  
Department of Health and Senior Services  
Department of Public Safety –  
    Division of Fire Safety  
    Missouri Veterans Commission  
Department of Social Services  
Missouri National Guard  
Office of the Secretary of State  
Office of the State Treasurer  
Joint Committee on Administrative Rules



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April 1, 2025



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